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THE

WORKS

OF

THE RIGHT HONOURABLE

EDMUND BURKE.

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FRAGMENTS AND NOTES

OF

SPEECHES.

*** DURING the period of Mr. BURKE's Parliamentary labours, some alterations in the Acts of Uniformity, and the Repeal of the Test and Corporation Acts, were agitated at various times in the House of Commons.—It appears, from the state of his MS. papers, that he had designed to publish some of the SPEECHES, which he delivered in those discussions, and with that view had preserved the following FRAGMENTS and detached NOTES; which are now given to the Publick with as much order and connexion as their imperfect condition renders them capable of receiving.—The Speeches on the Middlesex Election, on shortening the Duration of Parliaments, on the Reform of the Representation in Parliament, on the Bill for explaining the Power of Juries in Prosecutions for Libels, and on the Repeal of the Marriage Act, were found in the same imperfect state.

SPEECH

On the Petition, which was presented to the House of Commons, from certain Clergymen of the Church of England, and from certain of the two Professions of Civil Law and Physick, and others; praying to be relieved from Subscription to the 39 Articles, as required by the Acts of Uniformity.*

MR. SPEAKER,

I SHOULD not trouble the House upon this Question, if I could at all acquiesce in many of the arguments, or justify the vote I shall give upon several of the reasons, which have been urged in favour of it. I should indeed be very much concerned if I were thought to be influenced to that vote by those arguments.

In particular, I do most exceedingly condemn all such arguments as involve any kind of reflection on the personal character of the gentlemen, who have brought in a petition so decent in the style of it,

* The persons associated for this purpose were distinguished at the time by the name of 'The Feathers Tavern Association,' from the place where their meetings were usually held. Their Petition was presented on the 6th of February 1772; and on a motion that it should be brought up, the same was negatived on a division, in which Mr. Burke voted in the majority, by 217 against 71.

and so constitutional in the mode. Besides the unimpeachable integrity and piety of many of the promoters of this petition, which render those aspersions as idle as they are unjust, such a way of treating the subject can have no other effect than to turn the attention of the House from the merits of the petition, the only thing properly before us, and which we are sufficiently competent to decide upon, to the motives of the petitioners, which belong exclusively to the great Searcher of Hearts.

We all know that those, who loll at their ease in high dignities, whether of the Church or of the State, are commonly averse to all reformation. It is hard to persuade them that there can be any thing amiss in Establishments, which by feeling experience they find to be so very comfortable. It is as true that from the same selfish motives those, who are struggling upwards, are apt to find every thing wrong, and out of order. These are truths upon one side and on the other; and neither on the one side or the other, in argument, are they worth a single farthing. I wish therefore so much had not been said upon these ill-chosen, and worse than ill-chosen, these very invidious topicks.

I wish still more that the dissensions and animosities, which had slept for a century, had not been just now most unseasonably revived. But if we must be driven, whether we will or not, to recollect these unhappy transactions, let our memory be complete

complete and equitable, let us recollect the whole of them together. If the Dissenters, as an honourable gentleman has described them, have formerly risen from a "whining, canting, shivelling generation," to be a body dreadful and ruinous to all our Establishments, let him call to mind the follies, the violences, the outrages and persecutions, that conjured up, very blamably, but very naturally, that same spirit of retaliation. Let him recollect, along with the injuries, the services, which Dissenters have done to our Church and to our State. If they have once destroyed, more than once they have saved them. This is but common justice, which they and all mankind have a right to.

There are, Mr. Speaker, besides these prejudices and animosities, which I would have wholly removed from the debate, things more regularly and argumentatively urged against the petition; which, however, do not at all appear to me conclusive.

First, two honourable gentlemen, one near me, the other, I think, on the other side of the House, assert, that if you alter her symbols, you destroy the being of the Church of England. This, for the sake of the liberty of that Church, I must absolutely deny. The Church, like every body corporate, may alter her Laws without changing her identity. As an independent Church, professing fallibility, she has claimed a right of acting without the consent of any other; as a Church, she claims, and has

ways exercised, a right of reforming whatever appeared amiss in her doctrine, her discipline, or her rites. She did so, when she shook off the Papal Supremacy in the reign of Henry the VIIIth, which was an act of the body of the English Church, as well as of the State (I don't inquire how obtained). She did so, when she twice changed the Liturgy in the reign of King Edward, when she then established Articles, which were themselves a variation from former professions. She did so, when she cut off three Articles from her original 42, and reduced them to the present 39; and she certainly would not lose her corporate identity, nor subvert her fundamental principles, though she were to leave ten of the 39, which remain, out of any future confession of her faith. She would limit her corporate powers, on the contrary, and she would oppose her fundamental principles, if she were to deny herself the prudential exercise of such capacity of reformation. This therefore can be no objection to your receiving the petition.

In the next place, Sir, I am clear that the Act of Union, reciting and ratifying one Scotch and one English Act of Parliament, has not rendered any change whatsoever in our Church impossible, but by a dissolution of the Union between the two Kingdoms.

The honourable gentleman, who has last touched upon that point, has not gone quite so far as the

gentlemen, who first insisted upon it. However, as none of them wholly abandon that post, it will not be safe to leave it behind me unattacked. I believe no one will wish their interpretation of that Act to be considered as authentick. What shall we think of the wisdom (to say nothing of the competence) of that Legislature, which should ordain to itself such a fundamental Law at its outset, as to disable itself from executing its own functions; which should prevent it from making any further Laws, however wanted, and that too on the most interesting subject, that belongs to human society, and where she most frequently wants its interposition; which should fix those fundamental laws, that are for ever to prevent it from adapting itself to its opinions, however clear, or to its own necessities, however urgent? Such an Act, Mr. Speaker, would for ever put the Church out of its own power; it certainly would put it far above the State, and erect it into that species of independency, which it has been the great principle of our policy to prevent.

The Act never meant, I am sure, any such unnatural restraint on the joint Legislature it was then forming. History shows us what it meant, and all that it could mean with any degree of common sense.

In the reign of Charles the First a violent and ill-considered attempt was made, unjustly, to es-

tablish the platform of the Government, and the rites of the Church of England, in Scotland, contrary to the genius and desires of far the majority of that Nation. This usurpation excited a most mutinous spirit in that Country. It produced that shocking fanatical Covenant (I mean the Covenant of 36) for forcing their ideas of religion on England, and indeed on all mankind. This became the occasion, at length, of other Covenants, and of a Scotch Army marching into England to fulfil them; and the Parliament of England (for its own purposes) adopted their scheme, took their last Covenant, and destroyed the Church of England. The Parliament, in their Ordinance of 1643, expressly assign their desire of conforming to the Church of Scotland as a motive for their alteration.

To prevent such violent enterprises on the one side or on the other, since each Church was going to be disarmed of a Legislature wholly and peculiarly affected to it, and lest this new uniformity in the State should be urged as a reason and ground of Ecclesiastical Uniformity, the Act of Union provided, that Presbytery should continue the Scotch, as Episcopacy the English, Establishment, and that this separate and mutually independent Church-Government was to be considered as a part of the Union without aiming at putting the regulation within each Church out of its own power, without putting both Churches out of the

power of the State. It could not mean to forbid us to set any thing ecclesiastical in order, but at the expense of tearing up all foundations, and forfeiting the inestimable benefits, (for inestimable they are), which we derive from the happy union of the two Kingdoms. To suppose otherwise, is to suppose that the Act intended we could not meddle at all with the Church, but we must as a preliminary destroy the State.

Well then, Sir, this is, I hope, satisfactory. The Act of Union does not stand in our way: but Sir, gentlemen think we are not competent to the reformation desired, chiefly from our want of Theological learning. If we were the legal Assembly

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If ever there was any thing, to which from reason, nature, habit and principle, I am totally averse, it is persecution for conscientious difference in opinion. If these gentlemen complained justly of any compulsion upon them on that article, I would hardly wait for their petitions; as soon as I knew the evil I would haste to the cure; I would even run before their complaints.

I will not enter into the abstract merits of our Articles and Liturgy—perhaps there are some things in them, which one would wish had not been there.—They are not without the marks and characters of human frailty.

But it is not human frailty and imperfection,

and

and even a considerable degree of them, that becomes a ground for your alteration; for by no alteration will you get rid of those errours, however you may delight yourselves in varying to infinity the fashion of them. But the ground for a legislative alteration of a legal Establishment is this, and this only; that you find the inclinations of the majority of the people, concurring with your own sense of the intolerable nature of the abuse, are in favour of a change.

If this be the case in the present instance, certainly you ought to make the alteration, that is proposed, to satisfy your own consciences, and to give content to your people. But if you have no evidence of this nature, it ill becomes your gravity, on the petition of a few gentlemen, to listen to any thing, that tends to shake one of the capital pillars of the State, and alarm the body of your people upon that one ground, in which every hope and fear, every interest, passion, prejudice, every thing, which can affect the human breast, are all involved together. If you make this a season for religious alterations, depend upon it you will soon find it a season of religious tumults and religious wars.

These gentlemen complain of hardships. No considerable number shows discontent; but, in order to give satisfaction to any number of respectable men, who come in so decent and constitutional

tutional a mode before us, let us examine a little what that hardship is. They want to be preferred Clergymen in the Church of England, as by Law established; but their consciences will not suffer them to conform to the doctrines and practices of that Church; that is, they want to be teachers in a Church, to which they do not belong; and it is an odd sort of hardship. They want to receive the emoluments appropriated for teaching one set of doctrines, whilst they are teaching another. A Church, in any legal sense, is only a certain system of religious doctrines and practices, fixed and ascertained by some Law; by the difference of which Laws, different Churches (as different Commonwealths) are made in various parts of the world: and the Establishment is a tax laid by the same sovereign authority for payment of those, who so teach and so practise. For no Legislature was ever so absurd as to tax its people to support men for teaching and acting as they please; but by some prescribed rule.

The hardship amounts to this, that the people of England are not taxed two shillings in the pound to pay them for teaching, as divine truths, their own particular fancies. For the State has so taxed the people; and by way of relieving these gentlemen, it would be a cruel hardship on the people to be compelled to pay, from the sweat of their brow, the most heavy of all taxes to men to condemn,

demn, as heretical, the doctrines, which they repute to be orthodox, and to reprobate, as superstitious, the practices, which they use as pious and holy. If a man leaves by will an establishment for preaching, such as Boyle's Lectures, or for Charity Sermons, or Funeral Sermons, shall any one complain of an hardship because he has an excellent Sermon upon Matrimony, or on the Martyrdom of King Charles, or on the Restoration, which I, the Trustee of the Establishment, will not pay him for preaching?—S. Jenyns, Origin of Evil. Such is the hardship, which they complain of under the present Church Establishment, that they have not the power of taxing the people of England for the maintenance of their private opinions.

The Laws of Toleration provide for every real grievance, that these gentlemen can rationally complain of. Are they hindered from professing their belief of what they think to be truth? If they do not like the Establishment, there are an hundred different modes of dissent, in which they may teach. But even if they are so unfortunately circumstanced that of all that variety none will please them, they have free liberty to assemble a congregation of their own; and if any persons think their fancies (they may be brilliant imaginations) worth paying for, they are at liberty to maintain them as their Clergy, nothing hinders it. But if they cannot get an hundred people together, who will pay for

their

their reading a Liturgy after their form, with what face can they insist upon the Nation's conforming to their ideas, for no other visible purpose than the enabling them to receive with a good conscience the tenth part of the produce of your lands?

Therefore, beforehand, the Constitution has thought proper to take a security, that the tax raised on the people shall be applied only to those, who profess such doctrines, and follow such a mode of worship, as the Legislature, representing the people, has thought most agreeable to their general sense; binding, as usual, the minority not to an assent to the doctrines, but to a payment of the tax.

But how do you ease and relieve? How do you know that in making a new door into the Church for these gentlemen, you do not drive ten times their number out of it? Supposing the contents and not contents strictly equal in numbers and consequence, the possession, to avoid disturbance, ought to carry it. You displease all the Clergy of England now actually in office, for the chance of obliging a score or two, perhaps, of gentlemen, who are, or want to be, beneficed Clergymen; and do you oblige? Alter your Liturgy, will it please all even of those, who wish an alteration? Will they agree in what ought to be altered? And after it is altered to the mind of every one, you are no further advanced than if you had not

taken

taken a single step; because a large body of men will then say, you ought to have no Liturgy at all. And then these men, who now complain so bitterly that they are shut out, will themselves bar the door against thousands of others. Dissent, not satisfied with toleration, is not conscience, but ambition.

You altered the Liturgy for the Directory; this was settled by a set of most learned Divines and learned Laymen; Selden sat amongst them. Did this please? It was considered upon both sides as a most unchristian imposition. Well, at the Restoration they rejected the Directory, and reformed the Common Prayer, which, by the way, had been three times reformed before. Were they then contented? Two thousand (or some great number) of Clergy resigned their livings in one day rather than read it; and truly, rather than raise that second idol, I should have adhered to the Directory as I now adhere to the Common Prayer. Nor can you content other mens' conscience, real or pretended, by any concessions: follow your own; seek peace and ensue it. You have no symptoms of discontent in the people to their Establishment. The Churches are too small for their congregations. The Livings are too few for their candidates. The spirit of religious controversy has slackened by the nature of things: by Act you may revive it. I will not enter into the question, how

how much Truth is preferable to Peace. Perhaps Truth may be far better. But as we have scarcely ever the same certainty in the one, that we have in the other, I would, unless the Truth were evident indeed, hold fast to Peace, which has in her company Charity, the highest of the virtues.

This business appears in two points of view.—1st. Whether it is a matter of grievance. 2d. Whether it is within our province to redress it with propriety and prudence. Whether it comes properly before us on a petition upon matter of grievance, I would not inquire too curiously. I know, technically speaking, that nothing agreeable to Law can be considered as a grievance. But an over-attention to the rules of any Act does sometimes defeat the ends of it, and I think it does so in this Parliamentary Act, as much at least as in any other. I know many gentlemen think that the very essence of liberty consists in being governed according to Law; as if grievances had nothing real and intrinsick; but I cannot be of that opinion. Grievances may subsist by Law. Nay, I do not know whether any grievance can be considered as intolerable until it is established and sanctified by Law. If the Act of Toleration were not perfect, if there were a complaint of it, I would gladly consent to amend it. But when I heard a complaint of a pressure on religious Liberty, to my astonishment I find that

there

there was no complaint whatsoever of the insufficiency of the Act of King William, nor any attempt to make it more sufficient. The matter therefore does not concern toleration, but establishment; and it is not the rights of private conscience, that are in question, but the propriety of the terms, which are proposed by Law as a title to publick emoluments; so that the complaint is not, that there is not toleration of diversity in opinion, but that diversity in opinion is not rewarded by Bishopricks, Rectories, and Collegiate Stalls. When gentlemen complain of the Subscription as matter of grievance, the complaint arises from confounding private judgment, whose rights are anteriour to Law, and the qualifications, which the Law creates for its own Magistracies, whether civil or religious. To take away from men their lives, their liberty, or their property, those things, for the protection of which society was introduced, is great hardship and intolerable tyranny; but to annex any condition you please to benefits, artificially created, is the most just, natural, and proper thing in the world. When *e novo* you form an arbitrary benefit, an advantage, pre-eminence, or emolument, not by nature, but institution, you order and modify it with all the power of a creator over his creature. Such benefits of institution are Royalty, Nobility, Priesthood; all of which you may limit to birth; you might prescribe even shape and stature. The

Jewish

Jewish Priesthood was hereditary. Founders' kinsmen have a preference in the election of Fellows in many Colleges of our Universities; the qualifications at All Souls are, that they should be—*optimè nati, benè vestiti, mediocriter docti.*

By contending for liberty in the candidate for Orders you take away the liberty of the elector, which is the people; that is, the State. If they can choose, they may assign a reason for their choice; if they can assign a reason, they may do it in writing, and prescribe it as a condition; they may transfer their authority to their representatives, and enable them to exercise the same. In all human institutions a great part, almost all regulations, are made from the mere necessity of the case, let the theoretical merits of the question be what they will. For nothing happened at the Reformation but what will happen in all such revolutions. When tyranny is extreme, and abuses of Government intolerable, men resort to the rights of Nature to shake it off. When they have done so, the very same principle of necessity of human affairs, to establish some other authority, which shall preserve the order of this new institution, must be obeyed, until they grow intolerable; and you shall not be suffered to plead original liberty against such an institution. See Holland, Switzerland.

If you will have Religion publickly practised and publickly taught, you must have a power to say what that Religion will be, which you will protect

and encourage; and to distinguish it by such marks and characteristicks, as you in your wisdom shall think fit. As I said before, your determination may be unwise in this as in other matters, but it cannot be unjust, hard or oppressive, or contrary to the liberty of any man, or in the least degree exceeding your province.

It is therefore as a grievance fairly none at all, nothing but what is essential not only to the order, but to the liberty of the whole Community.

The Petitioners are so sensible of the force of these arguments, that they do admit of one subscription, that is to the Scripture. I shall not consider how forcibly this argument militates with their whole principle against subscription, as an usurpation on the rights of Providence: I content myself with submitting to the consideration of the House, that, if that rule were once established, it must have some authority to enforce the obedience; because you well know, a Law without a sanction will be ridiculous. Somebody must sit in judgment on his conformity; he must judge on the charge; if he judges, he must ordain execution. These things are necessary consequences one of the other; and then this judgment is an equal and a superiour violation of private judgment; the right of private judgment is violated in a much greater degree than it can be by any previous subscription. You come round again to subscription as the best and easiest

method: men must judge of his doctrine, and judge definitively; so that either his test is nugatory, or men must first or last prescribe his publick interpretation of it.

If the Church be, as Mr. Locke defines it, *a voluntary society*, &c. then it is essential to this voluntary society to exclude from her voluntary society any member she thinks fit, or to oppose the entrance of any upon such conditions as she thinks proper. For otherwise it would be a voluntary society acting contrary to her will, which is a contradiction in terms.—And this is Mr. Locke's opinion, the advocate for the largest scheme of Ecclesiastical and Civil toleration to Protestants; (for to Papists he allows no toleration at all).

They dispute only the extent of the subscription; they therefore tacitly admit the equity of the principle itself. Here they do not resort to the original rights of Nature, because it is manifest that those rights give as large a power of controverting every part of Scripture, or even the authority of the whole, as they do to the controverting any articles whatsoever. When a man requires you to sign an assent to Scripture, he requires you to assent to a doctrine as contrary to your natural understanding, and to your rights of free inquiry, as those, who require your conformity to any one article whatsoever.

The subscription to Scripture is the most astonishing idea I ever heard, and will amount to just

nothing at all. Gentlemen so acute have not, that I have heard, ever thought of answering a plain obvious question—What is that Scripture, to which they are content to subscribe? They do not think that a book becomes of divine authority because it is bound in blue Morocco, and is printed by John Basket and his assigns. The Bible is a vast collection of different treatises: a man, who holds the divine authority of one, may consider the other as merely human. What is his Canon? The Jewish—St. Jerom's—that of the 39 Articles—Luther's—? There are some, who reject the Canticles, others six of the Epistles—the Apocalypse has been suspected even as heretical, and was doubted of for many ages, and by many great men. As these narrow the Canon, others have enlarged it by admitting St. Barnabas's Epistles, the Apostolick Constitutions, to say nothing of many other Gospels. Therefore to ascertain Scripture you must have one Article more; and you must define what that Scripture is, which you mean to teach. There are, I believe, very few, who, when Scripture is so ascertained, do not see the absolute necessity of knowing what general doctrine a man draws from it, before he is sent down authorized by the State to teach it as pure doctrine, and receive a tenth of the produce of our lands.

The Scripture is no one summary of doctrines regularly digested, in which a man could not mistake

mistake his way; it is a most venerable, but most multifarious, collection of the records of the divine economy; a collection of an infinite variety, of Cosmogony, Theology, History, Prophecy, Psalmody, Morality, Apologue, Allegory, Legislation, Ethicks, carried through different books, by different authors, at different ages, for different ends and purposes.

It is necessary to sort out what is intended for example, what only as narrative, what to be understood literally, what figuratively, where one precept is to be controlled and modified by another—what is used directly, and what only as an argument *ad hominem*,—what is temporary, and what of perpetual obligation—what appropriated to one state, and to one set of men, and what the general duty of all Christians. If we do not get some security for this, we not only permit, but we actually pay for all, the dangerous fanaticism, which can be produced to corrupt our people, and to derange the publick worship of the Country. We owe the best we can (not infallibility, but prudence) to the subject, first sound doctrine, then ability to use it.

* * * \

SPEECH*

ON THE SECOND READING OF A BILL FOR THE RELIEF OF PROTESTANT DISSENTERS.

(1773.)

I ASSURE you, Sir, that the honourable gentleman, who spoke last but one, need not be in the least fear that I should make a war of particles upon his opinion, whether the Church of England *should*, *would*, or *ought* to be alarmed. I am very clear that this House has no one reason in the world to think she is alarmed by the Bill brought before you. It is something extraordinary that the only symptom of alarm in the Church of England should appear in the petition of some Dissenters; with whom, I believe, very few in this House are yet acquainted; and of whom you know no more

* This speech is given partly from the Manuscript papers of Mr. Burke, and partly from a very imperfect short-hand Note taken at the time by a Member of the House of Commons.

† This Bill was opposed by Petitions from several Congregations calling themselves "Protestant Dissenters;" who appear to have been principally composed of the people, who are generally known under the denomination of "Methodists;" and particularly by a Petition from a Congregation, of that description, residing in the town of Chatham.

than

than that you are assured by the honourable gentleman, that they are not Mahometans. Of the Church we know they are not, by the name, that they assume. They are then Dissenters. The first symptom of an alarm comes from some Dissenters assembled round the lines of Chatham: these lines become the security of the Church of England! The honourable gentleman, in speaking of the lines of Chatham, tells us, that they serve not only for the security of the wooden walls of England, but for the defence of the Church of England. I suspect the wooden walls of England secure the lines of Chatham, rather than the lines of Chatham secure the wooden walls of England.

Sir, the Church of England, if only defended by this miserable petition upon your table, must, I am afraid, upon the principles of true fortification, be soon destroyed. But fortunately her walls, bulwarks, and bastions, are constructed of other materials than of stubble and straw; are built up with the strong and stable matter of the Gospel of liberty, and founded on a true, constitutional, legal Establishment. But, Sir, she has other securities; she has the security of her own doctrines; she has the security of the piety, the sanctity of her own professors; their learning is a bulwark to defend her; she has the security of the two Universities, not shook in any single battlement, in any single pinnacle.

But the honourable gentlemen has mentioned;

indeed, principles, which astonish me rather more than ever. The honourable Gentleman thinks that the Dissenters enjoy a large share of liberty under a connivance; and he thinks that the establishing toleration by Law is an attack upon Christianity.

The first of these is a contradiction in terms. Liberty under a connivance! Connivance is a relaxation from slavery, not a definition of liberty. What is connivance, but a state under which all slaves live? If I was to describe slavery, I would say with those, who *hate* it, it is living under will, not under Law: if as it is stated by its advocates, I would say, that, like earthquakes, like thunder, or other wars the elements make upon mankind, it happens rarely, it occasionally comes now and then upon people, who upon ordinary occasions enjoy the same legal government of liberty. Take it under the description of those, who would soften those features, the state of slavery and connivance is the same thing. If the liberty enjoyed be a liberty not of toleration, but of a connivance, the only question is whether establishing such by Law is an attack upon Christianity. Toleration an attack upon Christianity! What, then, are we come to this pass, to suppose that nothing can support Christianity, but the principles of persecution? Is that, then, the idea of Establishment? Is it then the idea of Christianity itself, that it ought to have establishments, that it ought to have Laws against Dissenters, but the breach of which Laws

is to be connived at? What a picture of toleration; what a picture of Laws, of Establishments, what a picture of religious and civil liberty! I am persuaded the honourable gentleman does not see it in this light. But these very terms become the strongest reasons for my support of the Bill; for I am persuaded that toleration, so far from being an attack upon Christianity, becomes the best and surest support, that possibly can be given to it. The Christian Religion itself arose without establishment, it arose even without toleration; and whilst its own principles were not tolerated, it conquered all the powers of darkness, it conquered all the powers of the world. The moment it began to depart from these principles, it converted the Establishment into tyranny; it subverted its foundations from that very hour. Zealous as I am for the principle of an Establishment, so just an abhorrence do I conceive against whatever may shake it. I know nothing but the supposed necessity of persecution, that can make an Establishment disgusting. I would have toleration a part of establishment, as a principle favourable to Christianity, and as a part of Christianity.

All seem agreed that the Law, as it stands, inflicting penalties on all religious teachers and on Schoolmasters, who do not sign the 39 Articles of Religion, ought not to be executed. We are all agreed that *the Law is not good*; for that, I presume, is undoubtedly the idea of a Law, that ought not

not to be executed. The question therefore is, whether in a well constituted Commonwealth, which we desire ours to be thought, and, I trust, intend that it should be, whether in such a Commonwealth it is wise to retain those Laws, which it is not proper to execute. A penal Law, not ordinarily put in execution, seems to me to be a very absurd and a very dangerous thing. For if its principle be right, if the object of its prohibitions and penalties be a real evil, then you do in effect permit that very evil, which not only the reason of the thing, but your very Law, declares ought not to be permitted; and thus it reflects exceedingly on the wisdom, and consequently derogates not a little from the authority, of a Legislature, who can at once forbid and suffer, and in the same breath promulgate penalty and indemnity to the same persons, and for the very same actions. But if the object of the Law be no moral or political evil, then you ought not to hold even a terrour to those, whom you ought certainly not to punish—for if it is not right to hurt, it is neither right nor wise to menace. Such Laws therefore, as they must be defective either in justice or wisdom, or both, so they cannot exist without a considerable degree of danger. Take them which way you will, they are prest with ugly alternatives.

1st. All penal Laws are either upon popular prosecution, or on the part of the Crown. Now if they may be roused from their sleep, whenever a Minister thinks proper, as instruments of oppression,

sion, then they put vast bodies of men into a state of slavery and court dependance; since their liberty of conscience and their power of executing their functions depend entirely on his will. I would have no man derive his means of continuing any function, or his being restrained from it, but from the Laws only; they should be his only superiour and sovereign Lords.

2d. They put Statesmen and Magistrates into an habit of playing fast and loose with the Laws, straining or relaxing them as may best suit their political purposes; and in that light tend to corrupt the executive power through all its offices.

3d. If they are taken up on popular actions, their operation in that light also is exceedingly evil. They become the instruments of private malice, private avarice, and not of publick regulation; they nourish the worst of men to the prejudice of the best, punishing tender consciences, and rewarding informers.

Shall we, as the honourable gentleman tells us, we may with perfect security, trust to the manners of the age? I am well pleased with the general manners of the times; but the desultory execution of penal Laws, the thing I condemn, does not depend on the manners of the times. I would however have the Laws tuned in unison with the manners—very dissonant are a gentle country, and cruel Laws; very dissonant, that your reason is furious, but your passions moderate, and that you

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are always equitable, except in your Courts of Justice.

I will beg leave to state to the House one argument, which has been much relied upon—that the Dissenters are not unanimous upon this business; that many persons are alarmed; that it will create a disunion among the Dissenters.

When any Dissenters, or any body of people, come here with a Petition, it is not the number of people, but the reasonableness of the request, that should weigh with the House. A body of Dissenters come to this House, and say, Tolerate us—we desire neither the parochial advantage of tithes, nor dignities, nor the Stalls of your Cathedrals! No! let the venerable Orders of the Hierarchy exist with all their advantages. And shall I tell them, I reject your just and reasonable petition, not because it shakes the Church, but because there are others, while you lie grovelling upon the earth, that will kick and bite you? Judge which of these descriptions of men comes with a fair request—that, which says, Sir, I desire liberty for my own, because I trespass on no man's conscience;—or the other, which says, I desire that these men should not be suffered to act according to their consciences, though I am tolerated to act according to mine. But I sign a body of Articles, which is my title to toleration; I sign no more, because more are against my conscience. But I desire that you will not tolerate these men, because they will not go so far as I, though

I desire

I desire to be tolerated, who will not go as far as you. No, imprison them, if they come within five miles of a corporate town, because they do not believe what I do in point of doctrines.

Shall I not say to these men, *arrangez vous canaille?* You, who are not the predominant power, will not give to others the relaxation, under which you are yourself suffered to live. I have as high an opinion of the doctrines of the Church as you. I receive them implicitly, or I put my own explanation on them, or take that, which seems to me to come best recommended by authority. There are those of the Dissenters, who think more rigidly of the doctrine of the Articles relative to Predestination, than others do. They sign the Article relative to it *ex animo*, and literally. Others allow a latitude of construction. These two parties are in the Church, as well as among the Dissenters; yet in the Church we live quietly under the same roof. I do not see why, as long as Providence gives us no further light into this great mystery, we should not leave things as the Divine Wisdom has left them. But suppose all these things to me to be clear (which Providence however seems to have left obscure), yet whilst Dissenters claim a toleration in things, which, seeming clear to me, are obscure to them, without entering into the merit of the Articles, with what face can these men say, Tolerate us, but do not tolerate them? Toleration is good for all, or it is good for none.

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The discussion this day is not between Establishment on one hand, and Toleration on the other, but between those, who, being tolerated themselves, refuse toleration to others. That power should be puffed up with pride, that authority should degenerate into rigour, if not laudable, is but too natural. But this proceeding of theirs is much beyond the usual allowance to human weakness; it not only is shocking to our reason, but it provokes our indignation. *Quid domini facient, audent cum talia fures?* It is not the proud Prelate thundering in his Commission Court, but a pack of manumitted slaves with the lash of the Beadle flagrant on their backs, and their legs still galled with their fetters, that would drive their brethren into that prison-house from whence they have just been permitted to escape. If, instead of puzzling themselves in the depths of the Divine Counsels, they would turn to the mild morality of the Gospel, they would read their own condemnation—O thou wicked Servant, I forgave thee all that debt because thou desiredst me: shouldest not thou also have compassion on thy fellow-servant, even as I had pity on thee?

In my opinion, Sir, a Magistrate, whenever he goes to put any restraint upon religious freedom, can only do it upon this ground, that the person dissenting does not dissent from the scruples of ill-informed conscience, but from a party ground of dissension, in order to raise a faction in the State.

We give, with regard to rites and ceremonies, an indulgence to tender consciences. But if dissent is at all punished in any country, if at all it can be punished upon any pretence, it is upon a presumption, not that a man is supposed to differ conscientiously from the Establishment, but that he resists Truth for the sake of Faction; that he abets diversity of opinions in Religion to distract the State, and to destroy the peace of his Country. This is the only plausible, for there is no true ground of persecution. As the Laws stand, therefore, let us see how we have thought fit to act.

If there is any one thing within the competency of a Magistrate with regard to Religion, it is this, that he has a right to direct the exteriour ceremonies of Religion; that whilst interiour Religion is within the jurisdiction of God alone, the external part, bodily action, is within the province of the chief Governour. Hooker, and all the great lights of the Church have constantly argued this to be a part within the province of the Civil Magistrate; but look at the Act of Toleration of William and Mary, there you will see the Civil Magistrate has not only dispensed with those things, which are more particularly within his province, with those things, which faction might be supposed to take up for the sake of making visible and external divisions, and raising a standard of revolt, but has also from sound politick considerations relaxed on those points which are confessedly without his province.

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The honourable gentleman, speaking of the Heathens, certainly could not mean to recommend any thing, that is derived from that impure source. But he has praised the tolerating spirit of the Heathens. Well! but the honourable gentleman will recollect that Heathens, that Polytheists, must permit a number of Divinities. It is the very essence of its constitution. But was it ever heard that Polytheism tolerated a dissent from a polytheistick establishment? the belief of one God only? Never, never! Sir, they constantly carried on persecution against that doctrine. I will not give Heathens the glory of a doctrine, which I consider the best part of Christianity. The honourable gentleman must recollect the Roman Law, that was clearly against the introduction of any foreign rites in matters of Religion. You have it at large in Livy, how they persecuted in the first introduction the rites of Bacchus: and even before Christ, to say nothing of their subsequent persecutions, they persecuted the Druids and others. Heathenism, therefore, as in other respects erroneous, was erroneous in point of persecution. I do not say, every Heathen, who persecuted, was therefore an impious man: I only say he was mistaken, as such a man is now. But, says the honourable gentleman, they did not persecute Epicureans. No; the Epicureans had no quarrel with their religious Establishment, nor desired any Religion for themselves. It would have been

been very extraordinary, if irreligious Heathens had desired either a religious establishment or toleration. But, says the honourable gentleman, the Epicureans entered, as others, into the Temples! They did so; they defied all subscription; they defied all sorts of conformity; there was no subscription, to which they were not ready to set their hands, no ceremonies they refused to practise; they made it a principle of their irreligion outwardly to conform to any religion. These Atheists eluded all, that you could do; so will all freethinkers for ever. Then you suffer, or the weakness of your Law has suffered, those great dangerous animals to escape notice, whilst you have nets, that entangle the poor fluttering silken wings of a tender conscience.

The honourable gentleman insists much upon this circumstance of objection, namely, the division amongst the Dissenters. Why, Sir, the Dissenters by the nature of the term are open to have a division among themselves. They are Dissenters, because they differ from the Church of England; not that they agree among themselves. There are Presbyterians, there are Independents, some, that do not agree to infant-baptism, others, that do not agree to the baptism of adults or any baptism. All these are however tolerated under the Acts of King William, and subsequent Acts; and their diversity of sentiments with one another did not, and could not, furnish an argument against their toleration,

when their difference with ourselves furnished none.

But, says the honourable gentleman, if you suffer them to go on, they will shake the fundamental principles of Christianity. Let it be considered that this argument goes as strongly against connivance, which you allow, as against toleration, which you reject. The gentleman sets out with a principle of perfect liberty, or, as he describes it, connivance. But for fear of dangerous opinions, you leave it in your power to vex a man, who has not held any one dangerous opinion whatsoever. If one man is a professed Atheist, another man the best Christian, but dissents from two of the 39 Articles, I may let escape the Atheist, because I know him to be an Atheist, because I am, perhaps, so inclined myself, and because I may connive where I think proper; but the conscientious Dissenter, on account of his attachment to that general religion, which perhaps I hate, I shall take care to punish, because I may punish when I think proper. Therefore, connivance being an engine of private malice or private favour, not of good government; an engine, which totally fails of suppressing Atheism, but oppresses conscience; I say that principle becomes not serviceable, but dangerous to Christianity; that it is not toleration, but contrary to it, even contrary to peace; that the penal system, to which it belongs, is a dangerous principle, in the economy either of religion or government.

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The honourable gentleman, and in him I comprehend all those, who oppose the Bill, bestowed in support of their side of the question as much argument as it could bear, and much more of learning and decoration than it deserved. He thinks connivance consistent, but legal toleration inconsistent, with the interests of Christianity. Perhaps I would go as far as that honourable gentleman, if I thought toleration inconsistent with those interests. God forbid! I may be mistaken, but I take toleration to be a part of religion. I do not know which I would sacrifice; I would keep them both; it is not necessary I should sacrifice either. I do not like the idea of tolerating the doctrines of Epicurus: but nothing in the world propagates them so much as the oppression of the poor, of the honest, and candid disciples of the religion we profess in common, I mean revealed religion; nothing sooner makes them take a short cut out of the bondage of sectarian vexation into open and direct infidelity, than tormenting men for every difference. My opinion is, that in establishing the Christian Religion wherever you find it, curiosity or research is its best security; and in this way a man is a great deal better justified in saying, tolerate all kinds of consciences, than in imitating the Heathens, whom the honourable gentleman quotes, in tolerating those, who have none. I am not over fond of calling for the secular arm upon these misguided, or misguic

ing, men; but if ever it ought to be raised, it ought surely to be raised against these very men, not against others, whose liberty of religion you make a pretext for proceedings, which drive them into the bondage of impiety. What figure do I make in saying, I do not attack the works of these atheistical writers, but I will keep a rod hanging over the conscientious man, their bitterest enemy, because these Atheists may take advantage of the liberty of their foes to introduce irreligion? The best book, that ever, perhaps, has been written against these people, is that, in which the Author has collected in a body the whole of the infidel code, and has brought the writers into one body to cut them all off together. This was done by a Dissenter, who never did subscribe the 39 Articles —Dr. Leland. But if, after all, this danger is to be apprehended, if you are really fearful that Christianity will indirectly suffer by this liberty, you have my free consent; go directly, and by the straight way, and not by a circuit, in which in your road you may destroy your friends, point your arms against these men, who do the mischief you fear promoting; point your arms against men, who, not contented with endeavouring to turn your eyes from the blaze and effulgence of light, by which life and immortality is so gloriously demonstrated by the Gospel, would even extinguish that faint glimmering of nature, that only comfort supplied to ignorant man

before this great illumination—them, who by attacking even the possibility of all Revelation, arraign all the dispensations of Providence to man. These are the wicked Dissenters you ought to fear; these are the people, against whom you ought to aim the shaft of the Law; these are the men, to whom, arrayed in all the terrours of Government, I would say, you shall not degrade us into brutes; these men, these factious men, as the honourable gentleman properly called them, are the just objects of vengeance, not the conscientious Dissenter; these men, who would take away whatever ennobles the rank or consoles the misfortunes of human nature, by breaking off that connexion of observances, of affections, of hopes and fears, which bind us to the Divinity, and constitute the glorious and distinguishing prerogative of humanity, that of being a religious creature; against these I would have the Laws rise in all their majesty of terrours; to fulminate such vain and impious wretches, and to awe them into impotence by the only dread they can fear or believe, to learn that eternal lesson—*Discite justitiam moniti, et non temnere Divos.*

At the same time that I would cut up the very root of Atheism, I would respect all conscience; all conscience, that is really such, and which perhaps its very tenderness proves to be sincere. I wish to see the established Church of England great and powerful; I wish to see her foundations laid

low and deep, that she may crush the giant powers of rebellious darkness; I would have her head raised up to that Heaven, to which she conducts us. I would have her open wide her hospitable gates by a noble and liberal comprehension; but I would have no breaches in her wall; I would have her cherish all those, who are within, and pity all those, who are without; I would have her a common blessing to the world, an example, if not an instructor, to those, who have not the happiness to belong to her; I would have her give a lesson of peace to mankind, that a vexed and wandering generation might be taught to seek for repose and toleration in the maternal bosom of Christian Charity, and not in the harlot lap of infidelity and indifference. Nothing has driven people more into that house of seduction than the mutual hatred of Christian Congregations. Long may we enjoy our Church under a learned and edifying episcopacy. But episcopacy may fail, and religion exist. The most horrid and cruel blow, that can be offered to civil society, is through Atheism. Do not promote diversity; when you have it, bear it; have as many sorts of religion as you find in your country; there is a reasonable worship in them all. The others, the infidels, are outlaws of the Constitution; not of this Country, but of the human race. They are never, never to be supported, never to be tolerated. Under the

systematick

systematick attacks of these people, I see some of the props of good government already begin to fall; I see propagated principles, which will not leave to Religion even a toleration. I see myself sinking every day under the attacks of these wretched people—How shall I arm myself against them? by uniting all those in affection, who are united in the belief of the great principles of the Godhead, that made and sustains the world. They, who hold Revelation, give double assurance to their Country. Even the man, who does not hold Revelation, yet who wishes that it were proved to him, who observes a pious silence with regard to it, such a man, though not a Christian, is governed by religious principles. Let him be tolerated in this Country. Let it be but a serious religion, natural or revealed, take what you can get; cherish, blow up the slightest spark. One day it may be a pure and holy flame. By this proceeding you form an alliance, offensive and defensive, against those great ministers of darkness in the world, who are endeavouring to shake all the works of God established in order and beauty—Perhaps I am carried too far; but it is in the road, into which the honourable gentleman has led me. The honourable gentleman would have us fight this confederacy of the powers of darkness with the single arm of the Church of England; would have us not only fight against infidelity, but fight at the same time

with all the faith in the world except our own. In the moment we make a front against the common enemy, we have to combat with all those, who are the natural friends of our cause. Strong as we are, we are not equal to this. The cause of the Church of England is included in that of religion, not that of religion in the Church of England. I will stand up at all times for the rights of conscience, as it is such, not for its particular modes against its general principles. One may be right, another mistaken; but if I have more strength than my brother, it shall be employed to support, not oppress his weakness; if I have more light, it shall be used to guide, not to dazzle him. * * *

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SPEECH

On a Motion for leave to bring in a Bill to repeal and alter certain Acts respecting Religious Opinions; May 11, 1792.*

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I NEVER govern myself, no rational man ever did govern himself, by abstractions and universals. I do not put abstract ideas wholly out of any question, because I well know that under that name I should dismiss principles; and that without the guide and light of sound well-understood principles, all reasonings in politicks, as in every thing else, would be only a confused jumble of particular facts and details, without the means of drawing out any sort of theoretical or practical conclusion. A Statesman differs from a Professor in an University; the latter has only the general view of society; the former, the Statesman, has a number of circumstances to combine with those general ideas, and to take into his consideration. Circumstances are infinite, are infinitely combined; are variable and transient; he, who does not take

* This motion was made by Mr. Fox; and was chiefly grounded upon a Petition presented to the House of Commons by the Unitarian Society.

them

them into consideration is not erroneous, but stark mad—*dat operam ut cum ratione insaniat*—he is metaphysically mad. A statesman, never losing sight of principles, is to be guided by circumstances; and judging contrary to the exigencies of the moment he may ruin his Country for ever.

I go on this ground, that Government, representing the society, has a general superintending control over all the actions, and over all the publickly propagated doctrines of men, without which it never could provide adequately for all the wants of society; but then it is to use this power with an equitable discretion, the only bond of sovereign authority. For it is not, perhaps, so much by the assumption of unlawful powers, as by the unwise or unwarrantable use of those, which are most legal, that Governments oppose their true end and object; for there is such a thing as tyranny as well as usurpation. You can hardly state to me a case, to which Legislature is the most confessedly competent, in which, if the rules of benignity and prudence are not observed, the most mischievous and oppressive things may not be done. So that after all, it is a moral and virtuous discretion, and not any abstract theory of right, which keeps Governments faithful to their ends. Crude unconnected truths are in the world of practice what falsehoods are in theory.

A reasonable, prudent, provident and moderate coercion,

coercion may be a means of preventing acts of extreme ferocity and rigour; for by propagating excessive and extravagant doctrines, such extravagant disorders take place, as require the most perilous and fierce corrections to oppose them. It is not morally true, that we are bound to establish in every country that form of religion, which in *our* minds is most agreeable to truth, and conduces most to the eternal happiness of mankind. In the same manner it is not true that we are, against the conviction of our own judgment, to establish a system of opinions and practices directly contrary to those ends, only because some majority of the people, told by the head, may prefer it. No conscientious man would willingly establish what he knew to be false and mischievous in religion, or in any thing else. No wise man, on the contrary, would tyrannically set up his own sense so as to reprobate that of the great prevailing body of the community, and pay no regard to the established opinions and prejudices of mankind, or refuse to them the means of securing a religious instruction suitable to these prejudices. A great deal depends on the state, in which you find them. * * * * * *

An alliance between Church and State in a Christian Commonwealth is, in my opinion, an idle and a fanciful speculation. An alliance is between two things, that are in their nature distinct

tinct and independent, such as between two sovereign States. But in a Christian Commonwealth the Church and the State are one and the same thing, being different integral parts of the same whole. For the Church has been always divided into two parts, the Clergy and the Laity; of which the Laity is as much an essential integral part, and has as much its duties and privileges, as the Clerical member; and in the rule, order and government of the Church, has its share. Religion is so far, in my opinion, from being out of the province or the duty of a Christian Magistrate, that it is, and it ought to be, not only his care, but the principal thing in his care; because it is one of the great bonds of human society; and its object the supreme good, the ultimate end and object of man himself. The Magistrate, who is a man, and charged with the concerns of men, and to whom, very specially, nothing human is remote and indifferent, has a right and a duty to watch over it with an unceasing vigilance, to protect, to promote, to forward it by every rational, just, and prudent means. It is principally his duty to prevent the abuses, which grow out of every strong and efficient principle, that actuates the human mind. As religion is one of the bonds of society, he ought not to suffer it to be made the pretext of destroying its peace, order, liberty and its security. Above all, he ought strictly to look to it when men begin to form new

combinations,

combinations, to be distinguished by new names, and especially when they mingle a political system with their religious opinions, true or false, plausible or implausible.

It is the interest, and it is the duty, and because it is the interest and the duty, it is the right of Government to attend much to opinions; because, as opinions soon combine with passions, even when they do not produce them, they have much influence on actions. Factions are formed upon opinions; which factions become in effect bodies corporate in the State;—may factions generate opinions in order to become a center of union, and to furnish watch-words to parties; and this may make it expedient for Government to forbid things in themselves innocent and neutral. I am not fond of defining with precision what the ultimate rights of the sovereign supreme power in providing for the safety of the Commonwealth may be, or may not extend to. It will signify very little what my notions, or what their own notions on the subject may be; because, according to the exigence, they will take, in fact, the steps, which seem to them necessary for the preservation of the whole; for as self-preservation in individuals is the first law of Nature, the same will prevail in societies, who will, right or wrong, make that an object paramount to all other rights whatsoever. There are ways and means, by which a good man would not even save the Commonwealth.

monwealth. * * * * * All things founded on the idea of danger ought in a great degree to be temporary. All policy is very suspicious, that sacrifices any part to the ideal good of the whole. The object of the State is (as far as may be) the happiness of the whole. Whatever makes multitudes of men utterly miserable can never answer that object; indeed it contradicts it wholly and entirely; and the happiness or misery of mankind, estimated by their feelings and sentiments, and not by any theories of their rights, is, and ought to be, the standard for the conduct of Legislators towards the people. This naturally and necessarily conducts us to the peculiar and characteristick situation of a people, and to a knowledge of their opinions, prejudices, habits, and all the circumstances, that diversify and colour life. The first question a good Statesmen would ask himself, therefore, would be, how and in what circumstances do you find the society, and to act upon them.

To the other Laws relating to other sects I have nothing to say. I only look to the Petition, which has given rise to this proceeding. I confine myself to that, because in my opinion its merits have little or no relation to that of the other Laws, which the right honourable gentleman has with so much ability blended with it. With the Catholicks, with the Presbyterians, with the Anabaptists, with the Independents, with the Quakers, I have nothing at all

to

to do. They are in *possession*, a great title in all human affairs. The tenour and spirit of our Laws, whether they were restraining, or whether they were relaxing, have hitherto taken another course. The spirit of our Laws has applied their penalty or their relief to the supposed abuse, to be repressed, or the grievance to be relieved; and the provision for a Catholick and a Quaker has been totally different, according to his exigence; you did not give a Catholick liberty to be freed from an oath, or a Quaker power of saying mass with impunity. You have done this, because you never have laid it down as an universal proposition, as a maxim, that nothing relative to religion was your concern, but the direct contrary; and therefore you have always examined whether there was a grievance. It has been so at all times; the Legislature, whether right or wrong, went no other way to work but by circumstances, times and necessities. My mind marches the same road; my school is the practice and usage of Parliament.

Old religious factions are volcanoes burnt out; on the lava and ashes, and squalid scoriæ of old eruptions grow the peaceful olive, the cheering vine, and the sustaining corn. Such was the first, such the second, condition of Vesuvius. But when a new fire bursts out, a face of desolations comes on, not to be rectified in ages. Therefore, when men come before us, and rise up like an exhalation from the ground, they come in a questionable shape, and we

must *exorcise* them, and try whether their intents be wicked or charitable; whether they bring airs from Heaven, or blasts from Hell. This is the first time that our Records of Parliament have heard, or our experience or history given us an account of any religious congregation or association known by the name, which these Petitioners have assumed. We are now to see by what people, of what character, and under what temporary circumstances, this business is brought before you. We are to see whether there be any, and what, mixture of political dogmas and political practices with their religious tenets, of what nature they are, and how far they are at present practically separable from them. This faction (the authors of the Petition) are not confined to a *theological* sect, but are also a *political* faction. 1st. As theological, we are to show that they do not aim at the quiet enjoyment of their own Liberty, but are *associated* for the express purpose of Proselytism.—In proof of this first proposition, read their primary association. 2d. That their purpose of proselytism is to collect a multitude sufficient by force and violence to overturn the Church: in proof of the second proposition, see the Letter of Priestly to Mr. Pitt, and extracts from his works. 3d. That the designs against the Church are concurrent with a design to subvert the State. In proof of the third proposition, read the advertisement of the Unitarian Society for celebrating the 14th of July.

July. 4th. On what *model* they intend to build, that it is the *French*. In proof of the fourth proposition, read the correspondence of the Revolution Society with the Clubs of France; read Priestley's adherence to their opinions. 5th. What the *French* is with regard to religious toleration, and with regard to, 1. Religion—2. Civil happiness—3. Virtue, order, and real liberty—4. Commercial opulence —5. National defence. In proof of the fifth proposition, read the representation of the French Minister of the Home Department, and the Report of the Committee upon it.

Formerly, when the superiority of two parties contending for dogmas and an Establishment was the question, we knew in such a contest the whole of the evil. We knew, for instance, that Calvinism would prevail according to the Westminster Catechism with regard to *tenets*. We knew that Presbytery would prevail in *Church Government*. But we do not know what opinions would prevail if the present Dissenters should become masters. They will not tell us their present opinions; and one principle of modern dissent is not to discover them. Next, as their religion is in a continual fluctuation, and is so by principle, and in profession, it is impossible for us to know what it will be. If religion only related to the individual, and was a question between God and the conscience, it would not be wise, nor in my opinion equitable, for human autho-

rity to step in. But when religion is embodied into faction, and factions have objects to pursue, it will, and must, more or less, become a question of power between them. If even, when embodied into congregations, they limited their principle to their own congregations, and were satisfied themselves to abstain from what they thought unlawful, it would be cruel, in my opinion, to molest them in that tenet, and a consequent practice. But we know that they not only entertain these opinions, but entertain them with a zeal for propagating them by force, and employing the power of Law and place to destroy establishments, if ever they should come to power sufficient to effect their purpose: that is, in other words, they declare they would persecute the heads of our Church; and the question is, whether you should keep them within the bounds of toleration, or subject yourself to their persecution.

A bad and very censurable practice it is to warp doubtful and ambiguous expressions to a perverted sense, which makes the charge not the crime of others, but the construction of your own malice; nor is it allowed to draw conclusions from allowed premises, which those, who lay down the premises, utterly deny, and disown as their conclusions. For this, though it may possibly be good logick, cannot by any possibility whatsoever be a fair or charitable representation of any man, or any set of men. It may show the erroneous nature of principles, but it

it argues nothing as to dispositions and intentions. Far be such a mode from me. A mean and unworthy jealousy it would be to do any thing upon the mere speculative apprehension of what men will do. But let us pass by *our* opinions concerning the danger of the Church. What do the gentlemen themselves think of that danger? They, from whom the danger is apprehended, what do they declare to be their own designs? What do they conceive to be their own forces? and what do they proclaim to be their means? Their designs they declare to be to destroy the established Church, and not to set up a new one of their own. See Priestley. If they should find the State stick to the Church, the question is, whether they love the Constitution in *State* so well, as that they would not destroy the Constitution of the State in order to destroy that of the Church. Most certainly they do not.

The foundations, on which obedience to governments is founded, are not to be constantly discussed. That we are here, supposes the discussion already made and the dispute settled. We must assume the rights of what represents the Publick to control the individual, to make his will and his acts to submit to their will, until some intolerable grievance shall make us know that it does not answer its end, and will submit neither to reformation nor restraint. Otherwise we should dispute all the points of mo-

rality, before we can punish a murderer, robber, and adulterer; we should analyze all society. Dangers by being despised grow great; so they do by absurd provision against them. *Stulti est dixisse non putâram.* Whether an early discovery of evil designs, an early declaration, and an early precaution against them, be more wise than to stifle all inquiry about them, for fear they should declare themselves more early than otherwise they would, and therefore precipitate the evil—all this depends on the reality of the danger. Is it only an unbookish jealousy, as Shakespeare calls it? It is a question of fact. Does a design against the Constitution of this Country exist? If it does, and if it is carried on with increasing vigour and activity by a restless faction, and if it receives countenance by the most ardent and enthusiastick applauses of its object, in the great Council of this Kingdom, by men of the first parts, which this kingdom produces, perhaps by the first it has ever produced, can I think that there is no danger? If there be danger, must there be no precaution at all against it? If you ask whether I think the danger urgent and immediate, I answer, thank God, I do not. The body of the people is yet sound, the Constitution is in their hearts, while wicked men are endeavouring to put another into their heads. But if I see the very same beginnings, which have commonly ended in great calamities, I ought to act

as

as if they might produce the very same effects. Early and provident fear is the mother of safety; because in that state of things the mind is firm and collected, and the judgment unembarrassed. But when the fear, and the evil feared, come on together, and press at once upon us, deliberation itself is ruinous, which saves upon all other occasions; because when perils are instant, it delays decision; the man is in a flutter, and in a hurry, and his judgment is gone, as the judgment of the deposed King of France and his Ministers was gone, if the latter did not premeditately betray him. He was just come from his usual amusement of hunting, when the head of the column of treason and assassination was arrived at his house. Let not the King, let not the Prince of Wales, be surprised in this manner. Let not both Houses of Parliament be led in triumph along with him, and have law dictated to them by the Constitutional, the Revolution and the Unitarian Societies. These insect reptiles, whilst they go on only caballing and toasting, only fill us with disgust; if they get above their natural size, and increase the quantity, whilst they keep the quality, of their venom, they become objects of the greatest terrour. A spider in his natural size is only a spider, ugly and loathsome; and his flimsy net is only fit for catching flies. But, good God! suppose a spider as large as an ox, and that he spread cables about us, all the

wilds of Africa would not produce any thing so dreadful—

> Quale portentum neque militaris
> Daunia in latis alit esculetis,
> Nec Jubæ tellus generat leonum
> Arida nutrix.

Think of them, who dare menace in the way they do in their present state, what would they do if they had power commensurate to their malice. God forbid I ever should have a despotick Master—but if I must, my choice is made. I will have Louis the XVIth rather than Monsieur Bailly, or Brissot, or Chabot; rather George the IIId, or George the IVth, than Dr. Priestley or Dr. Kippis, persons, who would not load a tyrannous power by the poisoned taunts of a vulgar low-bred insolence. I hope we have still spirit enough to keep us from the one or the other. The contumelies of tyranny are the worst parts of it.

But if the danger be existing in reality, and silently maturing itself to our destruction, what, is it not better to take *treason* unprepared, than that *treason* should come by surprise upon us, and take us unprepared? If we must have a conflict, let us have it with all our forces fresh about us, with our Government in full function and full strength, our troops uncorrupted, our revenues in the legal hands, our arsenals filled and possessed by Government; and not wait till the conspirators, met to commemorate

the 14th of July, shall seize on the Tower of London and the magazines it contains, murder the Governour, and the Mayor of London, seize upon the King's person, drive out the House of Lords, occupy your gallery, and thence, as from an high tribunal, dictate to you. The degree of danger is not only from the circumstances, which threaten, but from the value of the objects, which are threatened. A small danger menacing an inestimable object is of more importance than the greatest perils, which regard one, that is indifferent to us. The whole question of the danger depends upon facts. The first fact is, whether those, who sway in France at present, confine themselves to the regulation of their internal affairs, or whether upon system they nourish cabals in all other Countries, to extend their power by producing revolutions similar to their own. 2. The next is, whether we have any cabals formed or forming within these kingdoms, to co-operate with them for the destruction of our Constitution. On the solution of these two questions, joined with our opinion of the value of the object to be affected by their machinations, the justness of our alarm, and the necessity of our vigilance must depend. Every private conspiracy, every open attack upon the laws is dangerous. One robbery is an alarm to all property; else I am sure we exceed measure in our punishment. As robberies increase in number and audacity, the alarm increases. These wretches are at war with us upon principle. They hold this

Government to be an usurpation. See the language of the Department.

The whole question is on the *reality* of the danger. Is it such a danger as would justify that fear, *qui cadere potest in hominem constantem et non metuentem?* This is the fear, which the principles of jurisprudence declare to be a lawful and justifiable fear. When a man threatens my life openly and publickly, I may demand from him securities of the peace. When every act of a man's life manifests such a design stronger than by words, even though he does not make such a declaration, I am justified in being on my guard. They are of opinion, that they are already one-fifth of the kingdom. If so, their force is naturally not contemptible. To say that in all contests the decision will of course be in favour of the greater number, is by no means true in fact. For, first, the greater number is generally composed of men of sluggish tempers, slow to act, and unwilling to attempt; and, by being in possession, are so disposed to peace that they are unwilling to take early and vigorous measures for their defence, and they are almost always caught unprepared.

> Nec cöiere pares: alter vergentibus annis
> In senium, longoque togæ tranquillior usu,
> Dedidicit jam pace ducem;———
> Nec reparare novas vires, multùmque priori
> Credere fortunæ. Stat magni nominis umbra.*

* Lucan, l. 129 to 135.

A smaller

A smaller number, more expedite, awakened, active, vigorous and courageous, who make amends for what they want in weight by their superabundance of velocity, will create an acting power of the greatest possible strength. When men are furiously and fanatically fond of an object, they will prefer it, as is well known, to their own peace, to their own property, and to their own lives; and can there be a doubt in such a case that they would prefer it to the peace of their Country? Is it to be doubted that, if they have not strength enough at home, they will call in foreign force to aid them? Would you deny them *what is reasonable* for fear they should? Certainly not. It would be barbarous to pretend to look into the minds of men. I would go further, it would not be just even to trace consequences from principles, which, though evident to me, were denied by them. Let them disband as a faction, and let them act as individuals; and when I see them with no other views than to enjoy their own conscience in peace, I for one shall most cheerfully vote for their relief.

A tender conscience, of all things, ought to be tenderly handled; for if you do not, you injure not only the conscience, but the whole moral frame and constitution is injured; recurring at times to remorse, and seeking refuge only in making the conscience callous. But the conscience of faction;

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the conscience of sedition, the conscience of conspiracy, war, and confusion * * * * * * * * * * *

Whether any thing be proper to be denied, which is right in itself, because it may lead to the demand of others, which it is improper to grant;—abstractedly speaking, there can be no doubt that this question ought to be decided in the negative. But as no moral questions are ever abstract questions, this, before I judge upon any abstract proposition, must be embodied in circumstances; for since things are right or wrong, morally speaking, only by their relation and connexion with other things, this very question of what it is politically right to grant depends upon this relation to its effects. It is the direct office of wisdom to look to the consequences of the acts we do; if it be not this, it is worth nothing, it is out of place and of function; and a downright fool is as capable of government as Charles Fox. A man desires a sword; why should he be refused? a sword is a means of defence, and defence is the natural right of man,—nay, the first of all his rights, and which comprehends them all. But if I know that the sword desired is to be employed to cut my own throat, common sense, and my own self-defence, dictate to me, to keep out of his hands this natural right of the sword. But whether this denial be wise or foolish, just or unjust,

unjust, prudent or cowardly, depends entirely on the state of the man's means. A man may have very ill dispositions, and yet be so very weak as to make all precaution foolish. See whether this be the case of these Dissenters, as to their designs, as to their means, numbers, activity, zeal, foreign assistance.

The first question to be decided, when we talk of the Church's being in danger from any particular measure, is, whether the danger to the Church is a publick evil; for to those, who think that the national Church Establishment is itself a national grievance, to desire them to forward or to resist any measure upon account of its conducing to the safety of the Church, or averting its danger, would be to the last degree absurd. If you have reason to think thus of it, take the reformation instantly into your own hands whilst you are yet cool, and can do it in measure and proportion, and not under the influence of election tests and popular fury. But here I assume that by far the greater number of those, who compose the House, are of opinion, that this national Church Establishment is a great national benefit, a great publick blessing, and that its existence or its non-existence of course is a thing by no means indifferent to the publick welfare: then, to them its danger or its safety must enter deeply into every question, which has a relation to it. It is not, because ungrounded alarms have been given, that there never can exist a real danger; perhaps

perhaps the worst effect of an ungrounded alarm is to make people insensible to the approach of a real peril. Quakerism is strict, methodical, in its nature highly aristocratical, and so regular, that it has brought the whole community to the condition of one family; but it does not actually interfere with the Government. The principle of your Petitioners is no passive conscientious dissent on account of an over-scrupulous habit of mind; the dissent on their part is fundamental, goes to the very root; and it is at issue not upon this rite or that ceremony, on this or that school opinion, but upon this one question of an Establishment, as unchristian, unlawful, contrary to the Gospel, and to natural right, Popish and idolatrous. These are the principles violently and fanatically held and pursued—taught to their children, who are sworn at the altar like Hannibal. The war is with the Establishment itself, no quarter, no compromise. As a party, they are infinitely mischievous; see the declarations of Priestley and Price—declarations, you will say, of *hot* men. Likely enough—but who are the *cool* men, who have disclaimed them? not one,—no, not one. Which of them has ever told you, that they do not mean to *destroy the Church*, if ever it should be in their power? Which of them has told you, that this would not be the first and favourite use of any power they should get? not one,—no, not one. Declarations of hot men!

The

The danger is thence that they are under the *conduct* of hot men; *falsos in amore odiq non fingere.*

They say, they are well affected to the State, and mean only to destroy the Church. If this be the utmost of their meaning, you must first consider whether you wish your Church Establishment to be destroyed; if you do, you had much better do it now in temper, in a grave, moderate, and parliamentary way. But if you think otherwise, and that you think it to be an invaluable blessing, a way fully sufficient to nourish a manly, rational, solid, and at the same time humble piety; if you find it well fitted to the frame and pattern of your civil Constitution; if you find it a barrier against fanaticism, infidelity and atheism; if you find that it furnishes support to the human mind in the afflictions and distresses of the world, consolation in sickness, pain, poverty, and death; if it dignifies our nature with the hope of immortality, leaves inquiry free, whilst it preserves an authority to teach where authority only can teach, *communia altaria, æque ac patriam, diligite, colite, fovete.* * * *

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In the discussion of this subject, which took place in the year 1790, Mr. Burke declared his intention, in case the motion for repealing the Test Acts had been agreed to, of proposing to substitute the following Test in the room of what was intended to be repealed. "I, *A. B.* do, in the presence of God, sincerely profess and believe that a Religious Establishment in this State is not contrary to the Law of God, or disagreeable to the Law of Nature, or to the true principles of the Christian

Christian Religion, or that it is noxious to the Community; and I do sincerely promise and engage, before God, that I never will, by any conspiracy, contrivance, or political device whatever, attempt or abet others in any attempt to subvert the Constitution of the Church of England, as the same is now by Law established, and that I will not employ any power or influence, which I may derive from any Office Corporate, or any other Office, which I hold, or shall hold, under His Majesty, His Heirs and Successors, to destroy and subvert the same; or, to cause Members to be elected into any Corporation, or into Parliament, give my Vote in the Election of any Member or Members of Parliament, or into any Office, for or on account of their attachment to any other, or different religious opinions or Establishments, or with any hope that they may promote the same to the prejudice of the Established Church, but will dutifully and peaceably content myself with my private liberty of conscience, as the same is allowed by Law."

"So help me God."

SPEECH

On the Motion made in the House of Commons, the 7th of February 1771, relative to the Middlesex Election*.

* * * * * * * * * * *

IN every complicated Constitution (and every free Constitution is complicated) cases will arise, when the several orders of the State will clash with one another; and disputes will arise about the limits of their several rights and privileges. It may be almost impossible to reconcile them. * * * *

Carry the principle on, by which you expelled Mr. Wilkes, there is not a man in the House, hardly a man in the Nation, who may not be disqualified. That this House should have no power of expulsion is an hard saying. That this House should have a general discretionary power of disqualification, is a dangerous saying. That the people should not choose their own Representative, is a saying, that shakes the Constitution. That this House should name the Representative, is a saying,

* This motion, which was for leave to bring in a Bill to ascertain the Rights of the Electors in respect to the eligibility of persons to serve in Parliament, was rejected by a majority of 167 against 103.

which,

which, followed by practice, subverts the Constitution. They have the right of electing, you have a right of expelling; they of choosing, you of judging, and only of judging, of the choice. What bounds shall be set to the freedom of that choice? Their right is prior to ours, we all originate there. They are the mortal enemies of the House of Commons, who would persuade them to think or to act, as if they were a self-originated Magistracy, independent of the people, and unconnected with their opinions and feelings. Under a pretence of exalting the dignity, they undermine the very foundations, of this House. When the question is asked *here*, what disturbs the people, whence all this clamour, we apply to the Treasury-bench, and they tell us it is from the efforts of libellers, and the wickedness of the people, a worn-out Ministerial pretence. If abroad the people are deceived by Popular, within we are deluded by Ministerial, cant. The question amounts to this, whether you mean to be a legal tribunal, or an arbitrary and despotick assembly. I see and I feel the delicacy and difficulty of the ground, upon which we stand in this question. I could wish, indeed, that they, who advise the Crown, had not left Parliament in this very ungraceful distress, in which they can neither retract with dignity nor persist with justice. Another Parliament might have satisfied the people without lowering themselves. But our situation

is not in our own choice; our conduct in that situation is all, that is in our own option. The substance of the question is, to put bounds to your own power by the rules and principles of Law. This is, I am sensible, a difficult thing to the corrupt, grasping and ambitious part of human nature. But the very difficulty argues and enforces the necessity of it. First, because the greater the power, the more dangerous the abuse. Since the Revolution, at least, the power of the Nation has all flowed with a full tide into the House of Commons. Secondly, because the House of Commons, as it is the most powerful, is the most corruptible part of the whole Constitution. Our publick wounds cannot be concealed; to be cured, they must be laid open. The Publick does think we are a corrupt body. In our *legislative capacity* we are, in most instances, esteemed a very wise body. In our judicial, we have no credit, no character at all. Our judgments stink in the nostrils of the people. They think us to be not only without virtue, but without shame. Therefore the greatness of our power, and the great and just opinion of our corruptibility and our corruption, render it necessary to fix some bound, to plant some landmark, which we are never to exceed. This is what the Bill proposes. First, on this head, I lay it down as a fundamental rule in the Law and Constitution of this Country, that this House has not

by itself alone a legislative authority in any case whatsoever. I know that the contrary was the doctrine of the usurping House of Commons, which threw down the fences and bulwarks of law, which annihilated first the Lords, then the Crown, then its Constituents. But the first thing, that was done on the restoration of the Constitution, was to settle this point. Secondly, I lay it down as a rule, that the power of occasional incapacitation, on discretionary grounds, is a legislative power. In order to establish this principle, if it should not be sufficiently proved by being stated, tell me what are the criteria, the characteristicks, by which you distinguish between a legislative and juridical act. It will be necessary to state, shortly, the difference between a legislative and a juridical act. A legislative act has no reference to any rule but these two, original justice, and discretionary application. Therefore it can give rights; rights where no rights existed before; and it can take away rights where they were before established. For the Law, which binds all others, does not, and cannot, bind the Law-maker; he, and he alone, is above the Law. But a Judge, a person exercising a judicial capacity, is neither to apply to original justice, nor to a discretionary application of it. He goes to justice and discretion only at second hand, and through the medium of some superiours. He is to work neither upon his opinion of the one nor

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of the other; but upon a fixed rule, of which he has not the making, but singly and solely the *application* to the case.

The power assumed by the House neither is, nor can be, judicial power exercised according to known Law. The properties of Law are, first, that it should be known; secondly, that it should be fixed, and not occasional. First, this power cannot be according to the first property of Law; because no man does or can know it, nor do you yourselves know upon what grounds you will vote the incapacity of any man. No man in Westminster Hall, or in any Court upon earth, will say that is Law, upon which, if a man going to his Counsel should say to him, what is my tenure in Law of this estate? he would answer, truly Sir, I know not; the Court has no rule but its own discretion; they will determine. It is not a fixed Law—because you profess you vary it according to the occasion, exercise it according to your discretion; no man can call for it as a right. It is argued that the incapacity is not originally voted, but a consequence of a power of expulsion: but if you expel, not upon legal, but upon arbitrary, that is, upon discretionary grounds, and the incapacity is *ex vi termini* and inclusively comprehended in the expulsion, is not the incapacity voted in the expulsion? Are they not convertible terms? And if incapacity is voted to be inherent in expulsion, if expulsion be arbi-

trary, incapacity is arbitrary also. I have therefore shown that the power of incapacitation is a legislative power; I have shown that legislative power does not belong to the House of Commons; and therefore it follows that the House of Commons has not a power of incapacitation.

I know not the origin of the House of Commons, but am very sure that it did not create itself; the Electors were prior to the elected: whose rights originated either from the people at large, or from some other form of Legislature, which never could intend for the chosen a power of superseding the choosers.

If you have not a power of declaring an incapacity simply by the mere act of declaring it, it is evident to the most ordinary reason you cannot have a right of expulsion, inferring, or rather including, an incapacity. For as the Law, when it gives any direct right, gives also as necessary incidents all the means of acquiring the possession of that right, so where it does not give a right directly, it refuses all the means, by which such a right may by any mediums be exercised, or in effect be indirectly acquired. Else it is very obvious that the intention of the Law in refusing that right might be entirely frustrated, and the whole power of the Legislature baffled. If there be no certain invariable rule of eligibility, it were better to get simplicity, if certainty is not to be had; and

and to resolve all the franchises of the subject into this one short proposition—the will and pleasure of the House of Commons.

The argument, drawn from the Courts of Law applying the principles of Law to new cases as they emerge, is altogether frivolous, inapplicable, and arises from a total ignorance of the bounds between civil and criminal jurisdiction, and of the separate maxims, that govern these two provinces of Law, that are eternally separate. Undoubtedly the Courts of Law, where a new case comes before them, as they do every hour, then, that there may be no defect in justice, call in similar principles, and the example of the nearest determination, and do every thing to draw the Law to as near a conformity to general equity and right reason, as they can bring it with its being a fixed principle. *Boni judicis est ampliare justitiam*—that is, to make open and liberal justice. But in criminal matters this parity of reason, and these analogies, ever have been, and ever ought to be, shunned.

Whatever is incident to a Court of Judicature is necessary to the House of Commons, as judging in Elections. But a power of making incapacities is not necessary to a Court of Judicature—therefore a power of making incapacities is not necessary to the House of Commons.

Incapacity, declared by whatever authority, stands upon two principles. First, an incapacity arising

from the supposed incongruity of two duties in the Commonwealth. Secondly, an incapacity arising from unfitness by infirmity of nature, or the criminality of conduct. As to the first class of incapacities, they have no *hardship* annexed to them. The persons so incapacitated are paid by one dignity for what they abandon in another; and for the most part, the situation arises from their own choice. But as to the second, arising from an unfitness not fixed by Nature, but superinduced by some positive acts, or arising from honourable motives, such as an occasional personal disability, of all things it ought to be defined by the fixed rule of Law—what Lord Coke calls, the Golden Metwand of the Law, and not by the crooked cord of discretion. Whatever is general is better born. We take our common lot with men of the same description. But to be selected and marked out by a particular brand of unworthiness among our fellow-citizens, is a lot of all others the hardest to be born; and consequently is of all others that act, which ought only to be trusted to the Legislature, as not only *legislative* in its nature, but of all parts of Legislature the most odious. The question is over if this is shown not to be a legislative act. But what is very usual and natural, is to corrupt Judicature into Legislature. On this point it is proper to inquire whether a Court of Judicature, which decides without appeal, has it

as a necessary incident of such Judicature, that whatever it decides is *de jure* Law. Nobody will, I hope, assert this, because the direct consequence would be the entire extinction of the difference between true and false judgments. For if the judgment makes the Law, and not the Law directs the judgment, it is impossible there should be such a thing as an illegal judgment given.

But instead of standing upon this ground, they introduce another question, wholly foreign to it, whether it ought not to be submitted to as if it were Law. And then the question is,—by the Constitution of this Country what degree of submission is due to the authoritative acts of a limited power? This question of submission, determine it how you please, has nothing to do in this discussion, and in this House. Here it is not, how long the people are bound to tolerate the illegality of our judgments, but whether we have a right to substitute our occasional opinion in the place of Law; so as to deprive the Citizen of his franchise,

SPEECH

ON A BILL

For shortening the Duration of Parliaments*.

IT is always to be lamented when men are driven to search into the foundations of the Commonwealth. It is certainly necessary to resort to the theory of your Government, whenever you propose any alteration in the frame of it, whether that alteration means the revival of some former antiquated and forsaken Constitution of State, or the introduction of some new improvement in the Commonwealth. The object of our deliberation is, to promote the good purposes, for which Elections have been instituted, and to prevent their inconveniences. If we thought frequent Elections attended with no inconvenience, or with but a trifling inconvenience, the strong overruling principle of the Constitution would sweep us like a torrent towards them. But your remedy is to be suited to your disease—your present disease, and to your whole disease. That man thinks much too highly, and therefore he thinks weakly and delusively, of any contrivance of human wisdom, who

* This Speech was delivered upon one of those Motions, which for many successive years were made by Mr. Sawbridge for shortening the duration of Parliaments; but the precise † date cannot be ascertained.

believes

believes that it can make any sort of approach to perfection. There is not, there never was, a principle of government under heaven, that does not, in the very pursuit of the good it proposes, naturally and inevitably lead into some inconvenience, which makes it absolutely necessary to counterwork and weaken the application of that first principle itself; and to abandon something of the extent of the advantage you proposed by it, in order to prevent also the inconveniences, which have arisen from the instrument of all the good you had in view.

To govern according to the sense and agreeably to the interests of the people is a great and glorious object of Government. This object cannot be obtained but through the medium of popular Election; and popular Election is a mighty evil. It is such, and so great an evil, that though there are few nations, whose Monarchs were not originally elective, very few are now elected. They are the distempers of Elections, that have destroyed all free States. To cure these distempers is difficult, if not impossible; the only thing therefore left to save the Commonwealth is to prevent their return too frequently. The objects in view are, to have Parliaments as frequent as they can be without distracting them in the prosecution of publick business; on one hand, to secure their dependence upon the people, on the other to give them that quiet in their minds, and that ease in their fortunes, as to enable them to perform the most arduous and most painful

painful duty in the world with spirit, with efficiency, with independency, and with experience, as real publick Counsellors, not as the Canvassers at a perpetual Election. It is wise to compass as many good ends as possibly you can, and seeing there are inconveniences on both sides, with benefits on both, to give up a part of the benefit to soften the inconvenience. The perfect cure is impracticable, because the disorder is dear to those, from whom alone the cure can possibly be derived. The utmost to be done is to palliate, to mitigate, to respite, to put off the evil day of the Constitution to its latest possible hour, and may it be a very late one!

This Bill, I fear, would precipitate one of two consequences, I know not which most likely, or which most dangerous; either that the Crown by its constant stated power, influence, and revenue, would wear out all opposition in Elections, or that a violent and furious popular spirit would arise. I must see, to satisfy me, the remedies; I must see, from their operation in the cure of the old evil, and in the cure of those new evils, which are inseparable from all remedies, how they balance each other, and what is the total result. The excellence of mathematicks and metaphysicks is to have but one thing before you; but he forms the best judgment in all moral disquisitions, who has the greatest number and variety of considerations in one view before him, and can take them in with the best possible consideration of the middle results of all.

We

We of the Opposition, who are not friends to the Bill, give this pledge at least of our integrity and sincerity to the people, that in our situation of systematick opposition to the present Ministers, in which all our hope of rendering it effectual depends upon popular interest and favour, we will not flatter them by a surrender of our uninfluenced judgment and opinion; we give a security, that if ever we should be in another situation, no flattery to any other sort of power and influence would induce us to act against the true interests of the people.

All are agreed that Parliaments should not be perpetual; the only question is, what is the most convenient time for their duration? On which there are three opinions. We are agreed, too, that the term ought not to be chosen most likely in its operation to spread corruption, and to augment the already overgrown influence of the Crown. On these principles I mean to debate the question. It is easy to pretend a zeal for liberty. Those, who think themselves not likely to be encumbered with the performance of their promises, either from their known inability, or total indifference about the performance, never fail to entertain the most lofty ideas. They are certainly the most specious, and they cost them neither reflection to frame, nor pains to modify, nor management to support. The task is of another nature to those, who mean to promise nothing, that it is not in their intention, or may pos-

sibly be in their power, to perform; to those, who are bound and principled no more to delude the understandings than to violate the liberty of their fellow-subjects. Faithful watchmen we ought to be over the rights and privileges of the people. But our duty, if we are qualified for it as we ought, is to give them information, and not to receive it from them; we are not to go to school to them to learn the principles of law and government. In doing so, we should not dutifully serve, but we should basely and scandalously betray, the people, who are not capable of this service by nature, nor in any instance called to it by the Constitution. I reverentially look up to the opinion of the people, and with an awe, that is almost superstitious. I should be ashamed to show my face before them, if I changed my ground, as they cried up or cried down men, or things, or opinions; if I wavered and shifted about with every change, and joined in it, or opposed, as best answered any low interest or passion; if I held them up hopes, which I knew I never intended, or promised what I well knew I could not perform. Of all these things they are perfect sovereign judges, without appeal; but as to the detail of particular measures, or to any general schemes of policy, they have neither enough of speculation in the closet, nor of experience in business, to decide upon it. They can well see whether we are tools of a Court, or their honest Servants. Of that they can well judge; and I wish that they always exercised

cised their judgment; but of the particular merits of a measure I have other standards. * * * * * * * * That the frequency of Elections proposed by this Bill has a tendency to increase the power and consideration of the Electors, not lessen corruptibility, I do most readily allow; so far it is desirable; this is what it has, I will tell you now what it has not: 1st. It has no sort of tendency to increase their integrity and publick spirit, unless an increase of power has an operation upon Voters in Elections, that it has in no other situation in the world, and upon no other part of mankind. 2d. This Bill has no tendency to limit the quantity of influence in the Crown, to render its operation more difficult, or to counteract that operation, which it cannot prevent, in any way whatsoever. It has its full weight, its full range, and its uncontrolled operation on the Electors exactly as it had before. 3d. Nor, thirdly, does it abate the interest or inclination of Ministers to apply that influence to the Electors: on the contrary, it renders it much more necessary to them, if they seek to have a majority in Parliament, to increase the means of that influence, and redouble their diligence, and to sharpen dexterity in the application. The whole effect of the Bill is therefore the removing the application of some part of the influence from the elected to the Electors, and further to strengthen and extend a Court interest already great and powerful in Bo-

roughs; here to fix their magazines and places of arms, and thus to make them the principal, not the secondary, theatre of their manœuvres for securing a determined majority in Parliament. . . .

I believe nobody will deny that the Electors are corruptible. They are men; it is saying nothing worse of them; many of them are but ill informed in their minds, many feeble in their circumstances, easily over-reached, easily seduced. If they are many, the wages of corruption are the lower; and would to God it were not rather a contemptible and hypocritical adulation than a charitable sentiment, to say that there is already no debauchery, no corruption, no bribery, no perjury, no blind fury, and interested faction among the Electors in many parts of this kingdom: nor is it surprising, or at all blamable, in that class of private men, when they see their neighbours aggrandized, and themselves poor and virtuous without that *eclat* or dignity which attends men in higher situations.

But admit it were true that the great mass of the Electors were too vast an object for Court influence to grasp, or extend to, and that in despair they must abandon it; he must be very ignorant of the state of every popular interest, who does not know that in all the Corporations, all the open Boroughs, indeed in every district of the kingdom, there is some leading man, some agitator, some wealthy merchant, or considerable manufacturer, some active

attorney,

attorney, some popular preacher, some money-lender, &c. &c. who is followed by the whole flock. This is the style of all free countries.

——Multùm in Fabiâ valet hic, valet ille Velinâ;
Cuilibet hic fasces dabit eripietque curulo.

These spirits, each of which informs and governs his own little orb, are neither so many, nor so little powerful, nor so incorruptible, but that a Minister may, as he does frequently, find means of gaining them, and through them all their followers. To establish, therefore, a very general influence among Electors will no more be found an impracticable project, than to gain an undue influence over Members of Parliament. Therefore I am apprehensive that this Bill, though it shifts the place of the disorder, does by no means relieve the Constitution. I went through almost every contested Election in the beginning of this Parliament, and acted as a manager in very many of them; by which, though as at a school of pretty severe and rugged discipline, I came to have some degree of instruction concerning the means, by which parliamentary interests are in general procured and supported.

Theory, I know, would suppose, that every general Election is to the Representative a day of judgment, in which he appears before his Constituents to account for the use of the talent, with which they intrusted him, and of the improvement he has made of it for the publick advantage.

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It would be so, if every corruptible Representative were to find an enlightened and incorruptible Constituent. But the practice and knowledge of the world will not suffer us to be ignorant, that the Constitution on paper is one thing, and in fact and experience is another. We must know that the candidate, instead of trusting at his Election to the testimony of his behaviour in Parliament, must bring the testimony of a large sum of money, the capacity of liberal expense in entertainments, the power of serving and obliging the rulers of Corporations, of winning over the popular leaders of political Clubs, Associations, and neighbourhoods. It is ten thousand times more necessary to show himself a man of power, than a man of integrity, in almost all the Elections with which I have been acquainted. Elections, therefore, become a matter of heavy expense; and if contests are frequent, to many they will become a matter of an expense totally ruinous which no fortunes can bear; but least of all the landed fortunes, encumbered as they often, indeed as they mostly, are with debts, with portions, with jointures, and tied up in the hands of the possessor by the limitations of settlement. It is a material, it is in my opinion a lasting, consideration, in all the questions concerning election. Let no one think the charges of Elections a trivial matter.

The charge therefore of Elections ought never to be lost sight of, in a question concerning their frequency; because the grand object you seek is independence. Independence of mind will ever be more or less influenced by independence or fortune; and if, every three years, the exhausting sluices of entertainments, drinkings, open houses, to say nothing of bribery, are to be periodically drawn up and renewed;—if Government-favours, for which now, in some shape or other, the whole race of men are candidates, are to be called for upon every occasion, I see that private fortunes will be washed away, and every, even to the least, trace of independence, born down by the torrent. I do not seriously think this Constitution, even to the wrecks of it, could survive five triennial Elections. If you are to fight the battle, you must put on the armour of the Ministry; you must call in the publick, to the aid of private, money. The expense of the last Election has been computed (and I am persuaded that it has not been over-rated) at £. 1,500,000;—three shillings in the pound more in the Land Tax. About the close of the last Parliament, and the beginning of this, several Agents for Boroughs went about, and I remember well that it was in every one of their mouths—"Sir, your Election will cost you three thousand pounds, if you are independent; but if the Ministry supports you, it may be done

for two, and perhaps for less;" and indeed, the thing spoke itself. Where a living was to be got for one, a commission in the Army for another, a lift in the Navy for a third, and Custom-house offices scattered about without measure or number, who doubts but money may be saved? The Treasury may even add money; but indeed it is superfluous. A gentleman of two thousand a year, who meets another of the same fortune, fights with equal arms; but if to one of the candidates you add a thousand a year in places for himself, and a power of giving away as much among others, one must, or there is no truth in arithmetical demonstration, ruin his adversary, if he is to meet him and to fight with him every third year. It will be said, I do not allow for the operation of character; but I do; and I know it will have its weight in most Elections; perhaps it may be decisive in some. But there are few, in which it will prevent great expenses.

The destruction of independent fortunes, will be the consequence on the part of the candidate. What will be the consequence of triennial corruption, triennial drunkenness, triennial idleness, triennial law-suits, litigations, prosecutions, triennial phrenzy, of society dissolved, industry interrupted, ruined; of those personal hatreds, that will never be suffered to soften; those animosities and feuds, which will be rendered immortal; those quarrels,

which

which are never to be appeased; morals vitiated and gangrened to the vitals? I think no stable and useful advantages were ever made by the money got at Elections by the Voter, but all he gets is doubly lost to the publick; it is money given to diminish the general stock of the community, which is in the industry of the subject. I am sure that it is a good while before he or his family settle again to their business. Their heads will never cool; the temptations of Elections will be for ever glittering before their eyes. They will all grow politicians; every one, quitting his business, will choose to enrich himself by his vote. They will all take the gauging-rod; new places will be made for them; they will run to the Custom-house quay, their looms and ploughs will be deserted.

So was Rome destroyed by the disorders of continual Elections, though those of Rome were sober disorders. They had nothing but faction, bribery, bread and stage plays, to debauch them. We have the inflammation of liquor superadded, a fury hotter than any of them. There the contest was only between citizen and citizen; here you have the contests of ambitious citizens of one side, supported by the Crown, to oppose to the efforts (let it be so) of private and unsupported ambition on the other. Yet Rome was destroyed by the frequency and charge of Elections, and the mon-

strous expense of an unremitted courtship to the people. I think, therefore, the independent candidate and Elector may each be destroyed by it; the whole body of the Community be an infinite sufferer; and a vitious Ministry the only gainer. Gentlemen, I know, feel the weight of this argument; they agree that this would be the consequence of more frequent Elections, if things were to continue as they are. But they think the greatness and frequency of the evil would itself be a remedy for it; that, sitting but for a short time, the Member would not find it worth while to make such vast expenses, while the fear of their constituents will hold them the more effectually to their duty.

To this I answer, that experience is full against them. This is no new thing; we have had triennial Parliaments; at no period of time were seats more eagerly contested. The expenses of Elections ran higher, taking the state of all charges, than they do now. The expense of entertainments was such, that an Act, equally severe and ineffectual, was made against it; every monument of the time bears witness of the expense, and most of the Acts against Corruption in Elections were then made; all the writers talked of it and lamented it. Will any one think that a Corporation will be contented with a bowl of punch, or a piece of beef the less, because Elections are every three,

instead

instead of every seven years? Will they change their wine for ale, because they are to get more ale three years hence? Don't think it. Will they make fewer demands for the advantages of patronage in favours and offices, because their Member is brought more under their power? We have not only our own historical experience in England upon this subject, but we have the experience co-existing with us in Ireland; where, since their Parliament has been shortened, the expense of Elections has been so far from being lowered, that it has been very near doubled. Formerly they sat for the King's life; the ordinary charge of a seat in Parliament was then £1,500. They now sit eight years, four Sessions; it is now £2,500, and upwards. The spirit of *emulation* has also been extremely increased, and all, who are acquainted with the tone of that Country, have no doubt that the spirit is still growing; that new Candidates will take the field; that the contests will be more violent, and the expenses of Elections larger than ever.

It never can be otherwise. A seat in this House, for good purposes, for bad purposes, for no purposes at all (except the mere consideration derived from being concerned in the Publick Counsels) will ever be a first-rate object of ambition in England. Ambition is no exact calculator. Avarice itself does not calculate strictly when it

games. One thing is certain, that in this political game the great lottery of power is that, into which men will purchase with millions of chances against them. In Turkey, where the place, where the fortune, where the head itself, are so insecure, that scarcely any have died in their beds for ages; so that the bow-string is the natural death of Bashaws, yet in no country is power and distinction (precarious enough, God knows, in all) sought for with such boundless avidity, as if the value of place was enhanced by the danger and insecurity of its tenure. Nothing will ever make a seat in this House not an object of desire to numbers by any means or at any charge, but the depriving it of all power and all dignity; this would do it. This is the true and only nostrum for that purpose. But an House of Commons without power and without dignity, either in itself or its Members, is no House of Commons for the purposes of this Constitution.

"But they will be afraid to act ill if they know that the day of their account is always near. I wish it were true; but it is not; here again we have experience, and experience is against us. The distemper of this age is a poverty of spirit and of genius; it is trifling, it is futile, worse than ignorant, superficially taught; with the politicks and morals of girls at a boarding-school, rather than of men and statesmen; but it is not yet desperately

desperately wicked, or so scandalously venal as in former times. Did not a triennial Parliament give up the national dignity, approve the Peace of Utrecht, and almost give up every thing else in taking every step to defeat the Protestant succession? Was not the Constitution saved by those, who had no Election at all to go to, the Lords, because the Court applied to Electors, and by various means carried them from their true interests; so that the Tory Ministry had a majority without an application to a single Member? Now as to the conduct of the Members, it was then far from pure and independent. Bribery was infinitely more flagrant. A predecessor of your's, Mr. Speaker, put the question of his own expulsion for bribery. Sir William Musgrave was a wise man; a grave man; an independent man; a man of good fortune and good family; however he carried on while in opposition a traffick, a shameful traffick with the Ministry. Bishop Burnet knew of £. 6,000, which he had received at one payment. I believe the payment of sums in hard money, plain naked bribery, is rare amongst us. It was then far from uncommon.

A triennial was near ruining, a septennial Parliament saved, your Constitution; nor perhaps have you ever known a more flourishing period for the union of national prosperity, dignity and liberty, than the sixty-years you have passed under that Constitution of Parliament.

The shortness of time, in which they are to reap the profits of iniquity, is far from checking the avidity of corrupt men; it renders them infinitely more ravenous. They rush violently and precipitately on their object; they lose all regard to decorum. The moments of profits are precious; never are men so wicked as during a general mortality. It was so in the great plague at Athens; every symptom of which (and this its worst symptom amongst the rest) is so finely related by a great historian of antiquity. It was so in the plague of London in 1665. It appears in soldiers, sailors, &c. Whoever would contrive to render the life of man much shorter than it is, would, I am satisfied, find the surest receipt for increasing the wickedness of our nature.

Thus, in my opinion, the shortness of a triennial sitting would have the following ill effects; it would make the Member more shamelessly and shockingly corrupt; it would increase his dependence on those, who could best support him at his elections; it would wrack and tear to pieces the fortunes of those, who stood upon their own fortunes, and their private interest; it would make the Electors infinitely more venal; and it would make the whole body of the people, who are, whether they have votes or not, concerned in Elections, more lawless, more idle, more debauched: it would utterly destroy the sobriety, the industry, the integrity, the simplicity of all the people; and undermine, I am much

much afraid, the deepest and best laid foundations of the Commonwealth.

Those, who have spoken and written upon this subject without doors, do not so much deny the probable existence of these inconveniences, in their measure, as they trust for their prevention to remedies of various sorts, which they propose. First, a Place Bill; but if this will not do, as they fear it will not, then they say we will have a rotation, and a certain number of you shall be rendered incapable of being elected for ten years. Then for the Electors, they shall ballot; the Members of Parliament also shall decide by ballot; a fifth project is the change of the present legal representation of the kingdom. On all this I shall observe, that it will be very unsuitable to your wisdom to adopt the project of a Bill, to which there are objections, insuperable by any thing in the Bill itself, upon the hope that those objections may be removed by subsequent projects; every one of which is full of difficulties of its own, and which are all of them very essential alterations in the Constitution. This seems very irregular and unusual. If any thing should make this a very doubtful measure, what can make it more so than that, in the opinion of its advocates it would aggravate all our old inconveniences in such a manner as to require a total alteration in the Constitution of the Kingdom? If the remedies are proper in a triennial, they will not be less so in a septennial,

much

septennial Elections; let us try them first; see how the House relishes them; see how they will operate in the Nation; and then, having felt your way and prepared against these inconveniences * * *

'The honourable gentleman sees, that I respect the principle, upon which he goes, as well as his intentions and his abilities. He will believe, that I do not differ from him wantonly, and on trivial grounds. He is very sure, that it was not his embracing one way, which determined me to take the other. *I* have not, in newspapers, to derogate from his fair fame with the Nation, printed the first rude sketch of his Bill with ungenerous and invidious comments. *I* have not, in conversations industriously circulated about the town, and talked on the benches of this House, attributed his conduct to motives low and unworthy, and as groundless as they are injurious. *I* do not affect to be frightened with this proposition, as if some hideous spectre had started from hell, which was to be sent back again by every form of exorcism, and every kind of incantation. *I* invoke no Acheron to overwhelm him in the whirlpools of its muddy gulf. *I* do not tell the respectable Mover and Seconder, by a perversion of their sense and expressions, that their proposition halts between the ridiculous and the dangerous. *I* am not one of those, who start up, three at a time, and fall upon and strike at him

with so much eagerness, that our daggers hack one another in his sides. My honourable friend has not brought down a spirited imp of chivalry to win the first achievement and blazon of arms on his milk-white shield in a field listed against him; nor brought out the generous offspring of lions, and said to them—not against that side of the forest, beware of that—here is the prey where you are to fasten your paws; and seasoning his unpractised jaws with blood, tell him—this is the milk, for which you are to thirst hereafter. *We* furnish at his expense no holiday, nor suspend hell, that a crafty Ixion may have rest from his wheel; nor give the common adversary, if he be a common adversary, reason to say, I would have put in my word to oppose, but the eagerness of your allies in your social war was such that I could not break in upon you. I hope he sees and feels, and that every Member sees and feels along with him, the difference between amicable dissent and civil discord.

SPEECH

On a Motion made in the House of Commons, the 7th of May 1782, for a Committee to inquire into the state of the Representation of the Commons in Parliament.

Mr. Speaker,

WE have now discovered, at the close of the eighteenth century, that the Constitution of England, which for a series of ages had been the proud distinction of this Country, always the admiration, and sometimes the envy of the wise and learned in every other Nation, we have discovered that this boasted Constitution, in the most boasted part of it, is a gross imposition upon the understanding of mankind, an insult to their feelings, and acting by contrivances destructive to the best and most valuable interests of the people. Our political architects have taken a survey of the fabrick of the British Constitution. It is singular, that they report nothing against the Crown, nothing against the Lords; but in the House of Commons every thing is unsound; it is ruinous in every part. It is infested by the dry rot, and ready to tumble about our ears without their immediate help. You know by the faults they find, now

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what are their ideas of the alteration. As all government stands upon opinion, they know that the way utterly to destroy it is to remove that opinion, to take away all reverence, all confidence from it; and then, at the first blast of publick discontent and popular tumult, it tumbles to the ground.

In considering this question, they who oppose it, oppose it on different grounds; one is, in the nature of a previous question; that some alterations may be expedient, but that this is not the time for making them. The other is, that no essential alterations are at all wanting; and that neither *now*, nor at *any* time, is it prudent or safe to be meddling with the fundamental principles, and ancient tried usages of our Constitution,—that our Representation is as nearly perfect as the necessary imperfection of human affairs and of human creatures will suffer it to be; and that it is a subject of prudent and honest use and thankful enjoyment, and not of captious criticism and rash experiment.

On the other side, there are two parties, who proceed on two grounds, in my opinion, as they state them, utterly irreconcileable. The one is juridical, the other political. The one is in the nature of a claim of right, on the supposed rights of man as man; this party desire the decision of a suit. The other ground, as far as I can divine to-day what

what it directly means, is, that the Representation is not so politically framed as to answer the theory of its institution. As to the claim of *right*, the meanest petitioner, the most gross and ignorant, is as good as the best; in some respects his claim is more favourable on account of his ignorance; his weakness, his poverty and distress, only add to his titles; he sues in *formâ pauperis;* he ought to be a favourite of the Court. But when the *other* ground is taken, when the question is political, when a new Constitution is to be made on a sound theory of government, then the presumptuous pride of didactick ignorance is to be excluded from the counsel in this high and arduous matter, which often bids defiance to the experience of the wisest. The first claims a personal representation, the latter rejects it with scorn and fervour. The language of the first party is plain and intelligible; they, who plead an absolute right, cannot be satisfied with any thing short of personal representation, because all *natural* rights must be the rights of individuals; as by *nature* there is no such thing as politick or corporate personality; all these ideas are mere fictions of Law, they are creatures of voluntary institution; men as men are individuals, and nothing else. They therefore, who reject the principle of natural and personal representation, are essentially and eternally at variance with those, who claim it. As to the first sort of Reformers,

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it is ridiculous to talk to them of the British Constitution upon any or upon all of its bases; for they lay it down, that every man ought to govern himself, and that where he cannot go himself he must send his Representative; that all other government is usurpation, and is so far from having a claim to our obedience, it is not only our right, but our duty, to resist it. Nine tenths of the Reformers argue thus, that is on the natural right. It is impossible not to make some reflection on the nature of this claim, or avoid a comparison between the extent of the principle and the present object of the demand. If this claim be founded, it is clear to what it goes. The House of Commons, in that light, undoubtedly is no representative of the people as a collection of individuals. Nobody pretends it, nobody can justify such an assertion. When you come to examine into this claim of right, founded on the right of self-government in each individual, you find the thing demanded infinitely short of the principle of the demand. What! one *third* only of the Legislature, and of the Government no share at all? What sort of treaty of partition is this for those, who have an inherent right to the whole? Give them all they ask, and your grant is still a cheat; for how comes only a third to be their younger childrens fortune in this settlement? How came they, neither to have the choice of Kings, or Lords, or Judges, or Generals,

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or Admirals, or Bishops, or Priests, or Ministers, or Justices of Peace? Why, what have you to answer in favour of the prior rights of the Crown and Peerage but this—our Constitution is a prescriptive Constitution; it is a Constitution, whose sole authority is, that it has existed time out of mind. It is settled in these *two* portions against one, legislatively; and in the whole of the judicature, the whole of the federal capacity, of the executive, the prudential and the financial administration, in one alone. Nor was your House of Lords and the prerogatives of the Crown settled on any adjudication in favour of natural rights, for they could never be so partitioned. Your King, your Lords, your Judges, your Juries, grand and little, all are prescriptive; and what proves it, is, the disputes not yet concluded, and never near becoming so, when any of them first originated. Prescription is the most solid of all titles, not only to property, but, which is to secure that property, to Government. They harmonize with each other, and give mutual aid to one another. It is accompanied with another ground of authority in the constitution of the human mind, presumption. It is a presumption in favour of any settled scheme of government against any untried project, that a nation has long existed and flourished under it. It is a better presumption even of the *choice* of a nation, far better than any sudden and temporary arrangement by actual election.

election. Because a nation is not an idea only of local extent, and individual momentary aggregation, but it is an idea of continuity, which extends in time as well as in numbers, and in space. And this is a choice not of one day, or one set of people, not a tumultuary and giddy choice; it is a deliberate election of ages and of generations; it is a Constitution made by what is ten thousand times better than choice, it is made by the peculiar circumstances, occasions, tempers, dispositions, and moral, civil, and social habitudes of the people, which disclose themselves only in a long space of time. It is a vestment, which accommodates itself to the body. Nor is prescription of government formed upon blind unmeaning prejudices—for man is a most unwise, and a most wise, being. The individual is foolish. The multitude, for the moment, is foolish, when they act without deliberation; but the species is wise, and when time is given to it, as a species it almost always acts right.

The reason for the Crown as it is, for the Lords as they are, is my reason for the Commons as they are, the Electors as they are. Now, if the Crown, and the Lords, and the Judicatures, are all prescriptive, so is the House of Commons of the very same origin, and of no other. We and our Electors have their powers and privileges both made and circumscribed by prescription, as much to the full as the other parts; and as such we have always claimed

them, and on no other title. The House of Commons is a legislative body corporate by prescription, not made upon any given theory, but existing prescriptively—just like the rest. This prescription has made it essentially what it is, an aggregate collection of three parts, Knights, Citizens, Burgesses. The question is, whether this has been always so, since the House of Commons has taken its present shape and circumstances, and has been an essential operative part of the Constitution; which, I take it, it has been for at least five hundred years.

This I resolve to myself in the affirmative; and then another question arises, whether this House stands firm upon its ancient foundations, and is not, by time and accidents, so declined from its perpendicular as to want the hand of the wise and experienced architects of the day to set it upright again, and to prop and buttress it up for duration; —whether it continues true to the principles, upon which it has hitherto stood;—whether this be, *de facto* the Constitution of the House of Commons, as it has been since the time, that the House of Commons has, without dispute, become a necessary and an efficient part of the British Constitution? To ask whether a thing, which has always been the same, stands to its usual principle, seems to me to be perfectly absurd; for, how do you know the principles but from the construction? and if that remains the same, the principles remain the

same. It is true, that to say your Constitution is what it has been, is no sufficient defence for those, who say it is a bad Constitution. It is an answer to those, who say that it is a degenerate Constitution. To those, who say it is a bad one, I answer, look to its effects. In all moral machinery the moral results are its test.

On what grounds do we go, to restore our Constitution to what it has been at some given period, or to reform and re-construct it upon principles more conformable to a sound theory of government? A prescriptive Government, such as ours, never was the work of any Legislator, never was made upon any foregone theory. It seems to me a preposterous way of reasoning, and a perfect confusion of ideas, to take the theories, which learned and speculative men have made from that Government, and then supposing it made on those theories, which were made from it, to accuse the Government as not corresponding with them. I do not vilify theory and speculation—no, because that would be to vilify reason itself. *Neque decipitur ratio, neque decipit unquam.* No; whenever I speak against theory, I mean always a weak, erroneous, fallacious, unfounded, or imperfect theory; and one of the ways of discovering, that it is a false theory, is by comparing it with practice. This is the true touchstone of all theories, which regard man and the affairs of men—does it suit his

nature in general;—does it suit his nature as modified by his habits?

The more frequently this affair is discussed, the stronger the case appears to the sense and the feelings of mankind. I have no more doubt than I entertain of my existence, that this very thing, which is stated as an horrible thing, is the means of the preservation of our Constitution, whilst it lasts; of curing it of many of the disorders, which, attending every species of institution, would attend the principle of an exact local representation, or a representation on the principle of numbers. If you reject personal representation, you are pushed upon expedience; and then what they wish us to do is, to prefer their speculations on that subject to the happy experience of this Country of a growing liberty and a growing prosperity for five hundred years. Whatever respect I have for their talents, this, for one, I will not do. Then what is the standard of expedience? Expedience is that, which is good for the community, and good for every individual in it. Now this expedience is the *desideratum*, to be sought either without the experience of means, or with that experience. If without, as in case of the fabrication of a new Commonwealth, I will hear the learned arguing what promises to be expedient: but if we are to judge of a Commonwealth actually existing, the first thing I inquire

inquire is, what has been *found* expedient or inexpedient? And I will not take their *promise* rather than the *performance* of the Constitution.

* * * But no, this was not the cause of the discontents. I went through most of the Northern parts,—the Yorkshire Election was then raging; the year before, through most of the Western Counties—Bath, Bristol, Gloucester,—not one word, either in the towns or country, on the subject of representation; much on the Receipt Tax, something on Mr. Fox's ambition; much greater apprehension of danger from thence than from want of representation. One would think that the ballast of the ship was shifted with us, and that our Constitution had the gunnel under water. But can you fairly and distinctly point out what one evil or grievance has happened, which you can refer to the Representative not following the opinion of his Constituents? What one symptom do we find of this inequality? But it is not an arithmetical inequality, with which we ought to trouble ourselves. If there be a moral, a political equality, this is the *desideratum* in our Constitution, and in every Constitution in the world. Moral inequality is as between places and between classes. Now I ask, what advantage do you find, that the places, which abound in representation, possess over others, in which it is more scanty, in security for freedom, in security for

justice, or in any one of those means of procuring temporal prosperity and eternal happiness, the ends, for which society was formed? Are the local interests of Cornwall and Wiltshire, for instance, their roads, canals, their prisons, their police, better than Yorkshire, Warwickshire, or Staffordshire? Warwick has Members; is Warwick, or Stafford, more opulent, happy, or free, than Newcastle, or than Birmingham? Is Wiltshire the pampered favourite, whilst Yorkshire, like the child of the bond-woman, is turned out to the desert? This is like the unhappy persons, who live, if they can be said to live, in the Statical Chair; who are ever feeling their pulse, and who do not judge of health by the aptitude of the body to perform its functions, but by their ideas of what ought to be the true balance between the several secretions. Is a Committee of Cornwall, &c. thronged, and the others deserted? No. You have an equal representation, because you have men equally interested in the prosperity of the whole, who are involved in the general interest and the general sympathy; and, perhaps, these places, furnishing a superfluity of publick agents and administrators, (whether in strictness they are Representatives or not, I do not mean to inquire; but they are agents and administrators,) will stand clearer of local interests, passions, prejudices, and cabals, than the others, and therefore

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preserve the balance of the parts, and with a more general view, and a more steady hand, than the rest. * * * * *

"In every political proposal we must not leave out of the question the political views and object of the proposer; and these we discover, not by what he says, but by the principles he lays down. I mean, says he, a moderate and temperate reform; that is, I mean to do as little good as possible. If the Constitution be what you represent it, and there be no danger in the change, you do wrong not to make the reform commensurate to the abuse. Fine reformer indeed! generous donor! What is the cause of this parsimony of the liberty, which you dole out to the people? Why all this limitation in giving blessings and benefits to mankind? You admit that there is an extreme in liberty, which may be infinitely noxious to those, who are to receive it, and which in the end will leave them no liberty at all. I think so too; they know it, and they feel it. The question is then, what is the standard of that extreme? What that gentleman, and the Associations, or some parts of their phalanxes, think proper? Then our liberties are in their pleasure; it depends on their arbitrary will how far I shall be free. I will have none of that freedom. If, therefore, the standard of moderation be sought for, I will seek for it. Where? Not in their fancies, nor in my own: I

will seek for it where I know it is to be found; in the Constitution I actually enjoy. Here it says to an encroaching prerogative,—Your sceptre has its length, you cannot add an hair to your head, or a gem to your Crown, but what an eternal Law has given to it. Here it says to an overweening peerage,—Your pride finds banks, that it cannot overflow: here to a tumultuous and giddy people, There is a bound to the raging of the Sea. Our Constitution is like our Island, which uses and restrains its subject Sea; in vain the waves roar. In that Constitution I know, and exultingly I feel, both that I am free, and that I am not free dangerously to myself or to others. I know that no power on earth, acting as I ought to do, can touch my life, my liberty, or my property. I have that inward and dignified consciousness of my own security and independence, which constitutes, and is the only thing, which does constitute, the proud and comfortable sentiment of freedom in the human breast. I know too, and I bless God for my safe mediocrity; I know that, if I possessed all the talents of the gentlemen on the side of the House I sit, and on the other, I cannot by Royal favour, or by popular delusion, or by oligarchical cabal, elevate myself above a certain very limited point, so as to endanger my own fall, or the ruin of my Country. I know there is an order, that keeps things fast in their place; it is made to us, and we

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are made to it. Why not ask another wife, other children, another body, another mind?

The great object of most of these Reformers is to prepare the destruction of the Constitution, by disgracing and discrediting the House of Commons. For they think, prudently, in my opinion, that if they can persuade the nation, that the House of Commons is so constituted as not to secure the publick liberty; not to have a proper connexion with the publick interests, so constituted, as not either actually or virtually to be the Representative of the people, it will be easy to prove, that a Government, composed of a Monarchy, an Oligarchy chosen by the Crown, and such a House of Commons, whatever good can be in such a system, can by no means be a system of free government.

The Constitution of England is never to have a quietus; it is to be continually vilified, attacked, reproached, resisted; instead of being the hope and sure anchor in all storms, instead of being the means of redress to all grievances, itself is the grand grievance of the nation, our shame instead of our glory. If the only specifick plan proposed, individual personal representation, is directly rejected by the person, who is looked on as the great support of this business, then the only way of considering it is a question of convenience. An honourable gentleman prefers the individual to

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he present. He therefore himself sees no middle term whatsoever, and therefore prefers of what he sees the individual; this is the only thing distinct and sensible, that has been advocated. He has then a scheme, which is the individual representation; he is not at a loss, not inconsistent—which scheme the other right honourable Gentleman reprobates. Now what does this go to, but to lead directly to anarchy? For to discredit the only Government which he either possesses or can project, what is this but to destroy all government; and this is anarchy. My right honourable friend, in supporting this motion, disgraces his friends and justifies his enemies, in order to blacken the Constitution of his Country, even of that House of Commons, which supported him. There is a difference between a moral or political exposure of a publick evil, relative to the administration of government, whether in men or systems, and a declaration of defects, real or supposed, in the fundamental Constitution of your Country. The first may be cured in the individual by the motives of religion, virtue, honour, fear, shame, or interest. Men may be made to abandon also false systems, by exposing their absurdity or mischievous tendency to their own better thoughts, or to the contempt or indignation of the publick; and, after all, if they should exist, and exist uncorrected, they only disgrace individuals as fugitive opinions. But it is quite other-

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wise with the frame and Constitution of the State; if that is disgraced, patriotism is destroyed in its very source. No man has ever willingly obeyed, much less was desirous of defending with his blood, a mischievous and absurd scheme of government. Our first, our dearest, most comprehensive relation, our Country, is gone. It suggests melancholy reflections, in consequence of the strange course we have long held, that we are now no longer quarrelling about the character, or about the conduct of men, or the tenour of measures; but we are grown out of humour with the English Constitution itself; this is become the object of the animosity of Englishmen. This Constitution in former days used to be the admiration and the envy of the world; it was the pattern for politicians; the theme of the eloquent; the meditation of the philosopher in every part of the world. As to Englishmen, it was their pride, their consolation. By it they lived, for it they were ready to die. Its defects, if it had any, were partly covered by partiality, and partly born by prudence. Now all its excellencies are forgot, its faults are now forcibly dragged into day, exaggerated by every artifice of representation. It is despised and rejected of men; and every device and invention of ingenuity, or idleness, set up in opposition or in preference to it. It is to this humour, and it is to the measures growing out of

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it, that I set myself (I hope not alone) in the most determined opposition. Never before did we at any time in this Country meet upon the theory of our frame of Government, to sit in judgment on the Constitution of our Country, to call it as a delinquent before us, and to accuse it of every defect and every vice; to see whether it, an object of our veneration, even our adoration, did or did not accord with a pre-conceived scheme in the minds of certain gentlemen. Cast your eyes on the journals of Parliament. It is for fear of losing the inestimable treasure we have, that I do not venture to game it out of my hands for the vain hope of improving it. I look with filial reverence on the Constitution of my Country, and never will cut it in pieces, and put it into the kettle of any magician, in order to boil it, with the puddle of their compounds, into youth and vigour. On the contrary, I will drive away such pretenders; I will nurse its venerable age, and with lenient arts extend a parent's breath.

SPEECH

SPEECH

On a Motion, made by the Right Hon. Wm. Dowdeswell, for leave to bring in a Bill for explaining the Powers of Juries in Prosecutions for Libels*.

I HAVE always understood, that a superintendence over the doctrines, as well as the proceedings, of the Courts of justice, was a principal object of the Constitution of this House; that you were to watch at once over the Lawyer and the Law; that there should be an orthodox faith as well as proper works: and I have always looked with a degree of reverence and admiration on this mode of superintendence. For being totally disengaged from the detail of juridical practice, we come something, perhaps, the better qualified, and certainly much the better disposed to assert the genuine principle of the Laws; in which we can, as a body, have no other than an enlarged and a

* This Speech was delivered on a Motion, made by Mr. Dowdeswell, for leave to bring in a Bill to ascertain the power of Juries in prosecutions for Libels; against which the question of Adjournment was carried, on the 7th of March, 1771.

publick interest. We have no common cause of a professional attachment, or professional emulations, to bias our minds; we have no foregone opinions, which from obstinacy and false point of honour we think ourselves at all events obliged to support. So that with our own minds perfectly disengaged from the exercise, we may superintend the execution of the national justice; which from this circumstance is better secured to the people than in any other Country under heaven it can be. As our situation puts us in a proper condition, our power enables us to execute this trust. We may, when we see cause of complaint, administer a remedy; it is in our choice by an address to remove an improper Judge, by impeachment before the Peers to pursue to destruction a corrupt Judge, or by Bill to assert, to explain, to enforce, or to reform the Law, just as the occasion and necessity of the case shall guide us. We stand in a situation very honourable to ourselves, and very useful to our Country, if we do not abuse or abandon the trust, that is placed in us.

The question now before you is upon the power of Juries in prosecuting for libels. There are four opinions. 1. That the doctrine as held by the Courts is proper and constitutional, and therefore should not be altered. 2. That it is neither proper nor constitutional, but that it will be rendered worse by your interference. 3. That

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it is wrong, but that the only remedy is a Bill of retrospect. 4. The opinion of those who bring in the Bill; that the thing is wrong, but that it is enough to direct the judgment of the Court in future.

The Bill brought in is for the purpose of asserting and securing a great object in the Juridical Constitution of this Kingdom; which from a long series of practices and opinions in our Judges has *in one point*, and in one very essential point, deviated from the true principle.

It is the very ancient privilege of the people of England, that they shall be tried, except in the known exceptions, not by Judges appointed by the Crown, but by their own fellow-subjects, the peers of that County Court, at which they owe their suit and service; and out of this principle the Trial by Juries has grown. This principle has not, that I can find, been contested in any case, by any authority whatsoever; but there is one case, in which, without directly contesting the principle, the whole substance, energy and virtue of the privilege is taken out of it; that is, in the case of a Trial by indictment or information for a libel. The doctrine in that case, laid down by several Judges, amounts to this, that the Jury have no competence where a libel is alleged, except to find the gross corporeal facts of the writing and the publication, together with the identity of the things

things and persons, to which it refers; but that the intent and the tendency of the work, in which intent and tendency the whole criminality consists, is the sole and exclusive province of the Judge. Thus having reduced the Jury to the cognizance of facts, not in themselves presumptively criminal, but actions neutral and indifferent, the whole matter, in which the Subject has any concern or interest, is taken out of the hands of the Jury; and if the Jury take more upon themselves, what they so take is contrary to their duty; it is no *moral*, but a merely *natural* power; the same, by which they may do any other improper act, the same, by which they may even prejudice themselves with regard to any other part of the issue before them. Such is the matter, as it now stands, in possession of your highest criminal Courts, handed down to them from very respectable legal ancestors. If this can once be established in this case, the application in principle to other cases will be easy; and the practice will run upon a descent, until the progress of an encroaching jurisdiction (for it is in its nature to encroach, when once it has passed its limits) coming to confine the Juries, case after case, to the corporeal fact, and to that alone, and excluding the intention of mind, the only source of merit and demerit, of reward or punishment, Juries become a dead letter in the Constitution.

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For which reason it is high time to take this matter into the consideration of Parliament: and for that purpose it will be necessary to examine, first, whether there is any thing in the peculiar nature of this crime, that makes it necessary to exclude the Jury from considering the intention in it, more than in others. So far from it, that I take it to be much less so from the analogy of other criminal cases, where no such restraint is ordinarily put upon them. The act of homicide is *primâ facie* criminal. The intention is afterwards to appear, for the Jury to acquit or condemn. In burglary do they insist that the Jury have nothing to do but to find the taking of goods, and that if they do, they must necessarily find the party guilty, and leave the rest to the Judge; and that they have nothing to do with the word *felonicè* in the indictment?

The next point is to consider it as a question of Constitutional policy; that is, whether the decision of the question of libel ought to be left to the Judges as a presumption of Law, rather than to the Jury as matter of popular judgment, as the malice in the case of murder; the felony in the case of stealing. If the intent and tendency are not matters within the province of popular judgment, but legal and technical conclusions, formed upon general principles of Law, let us see what they are.

Certainly they are most unfavourable, indeed totally adverse, to the Constitution of this Country.

Here we must have recourse to analogies; for we cannot argue on ruled cases one way or the other. See the history. The old books, deficient in general in Crown cases, furnish us with little on this head. As to the crime, in the very early Saxon Law, I see an offence of this species, called Folk-leasing, made a capital offence, but no very precise definition of the crime, and no trial at all: see the statute of 3d Edward I. cap. 34. The law of libels could not have arrived at a very early period in this country. It is no wonder that we find no vestige of any Constitution from authority, or of any deductions from legal science in our old books and records, upon that subject. The Statute of *Scandalum Magnatum* is the oldest that I know, and this goes but a little way in this sort of learning. Libelling is not the crime of an illiterate people. When they were thought no mean Clerks, who could read and write; when he, who could read and write, was presumptively a person in Holy Orders, libels could not be general or dangerous; and scandals merely *oral* could *spread* little, and must *perish* soon. It is writing, it is printing more emphatically, that imps calumny with those eagle wings, on which, as the poet says, "immortal slanders fly." By the press they

they spread, they last, they leave the sting in the wound. Printing was not known in England much earlier than the reign of Henry VII. and in the third year of that reign the Court of Star Chamber was established. The press and its enemy are nearly coeval. As no positive law against libels existed, they fell under the indefinite class of misdemeanors. For the trial of misdemeanors that Court was instituted; their tendency to produce riots and disorders was a main part of the charge, and was laid, in order to give the Court jurisdiction chiefly against libels. The offence was new. Learning of their own upon the subject they had none; and they were obliged to resort to the only emporium, where it was to be had, the Roman Law. After the Star Chamber was abolished in the 10th of Charles I., its authority indeed ceased, but its maxims subsisted and survived it. The spirit of the Star Chamber has transmigrated and lived again; and Westminster Hall was obliged to borrow from the Star Chamber, for the same reasons as the Star Chamber had borrowed from the Roman Forum, because they had no Law, Statute, or tradition, of their own. Thus the Roman Law took possession of our Courts; I mean its doctrine, not its sanctions; the severity of capital punishment was omitted, all the rest remained. The grounds of these Laws are just and equitable. Undoubtedly the good

fame of every man ought to be under the protection of the Laws, as well as his life, and liberty and property. Good fame is an out-work, that defends them all, and renders them all valuable. The Law forbids you to revenge; when it ties up the hands of some, it ought to restrain the tongues of others. The good fame of Government is the same; it ought not to be traduced. This is necessary in all government; and if opinion be support, what takes away this destroys that support; but the liberty of the press is necessary to this government.

The wisdom, however, of Government is of more importance, than the Laws. I should study the temper of the people before I ventured on actions of this kind. I would consider the whole of the prosecution of a libel of such importance as Junius, as one piece, as one consistent plan of operations; and I would contrive it so, that, if I were defeated, I should not be disgraced; that even my victory should not be more ignominious than my defeat; I would so manage, that the lowest in the predicament of guilt should not be the only one in punishment. I would not inform against the mere vender of a collection of pamphlets. I would not put him to trial first, if I could possibly avoid it. I would rather stand the consequences of my first errour, than carry it to a judgment, that must disgrace my prosecution, or the Court. We ought to

examine

examine these things in a manner, which becomes ourselves, and becomes the object of the inquiry; not to examine into the most important consideration, which can come before us, with minds heated with prejudice, and filled with passions, with vain popular opinions and humours; and when we propose to examine into the justice of others, to be unjust ourselves.

An inquiry is wished, as the most effectual way of putting an end to the clamours and libels, which are the disorder and disgrace of the times. For people remain quiet, they sleep secure, when they imagine that the vigilant eye of a censorial Magistrate watches over all the proceedings of Judicature; and that the sacred fire of an eternal Constitutional jealousy, which is the guardian of liberty, law and justice, is alive night and day, and burning in this House. But when the Magistrate gives up his office and his duty, the people assume it, and they inquire too much, and too irreverently, because they think their Representatives do not inquire at all.

We have in a libel, 1st. The writing. 2d. The communication, called by the Lawyers the publication. 3d. The application to persons and facts. 4th. The intent and tendency. 5th. The matter,—diminution of fame. The Law-presumptions on all these are in the communication. No intent can make a defamatory publication good,

nothing can make it have a good tendency; truth is not pleadable. Taken *juridically* the foundation of these Law-presumptions is not unjust; taken *constitutionally* they are ruinous, and tend to the total suppression of all publication. If Juries are confined to the fact, no writing, which censures, however justly, or however temperately, the conduct of Administration, can be unpunished. Therefore if the intent and tendency be left to the Judge, as legal conclusions growing from the fact, you may depend upon it you can have no publick discussion of a publick measure; which is a point, which even those, who are most offended with the licentiousness of the press (and it is very exorbitant, very provoking) will hardly contend for.

So far as to the first opinion, that the doctrine is right and needs no alteration. 2d. The next is, that it is wrong, but that we are not in a condition to help it. I admit it is true, that there are cases of a nature so delicate and complicated, that an Act of Parliament on the subject may become a matter of great difficulty. It sometimes cannot define with exactness; because the subject matter will not bear an exact definition. It may seem to *take away* every thing, which it does not positively *establish*, and this might be inconvenient; or it may seem *vice versâ*, to *establish* every thing, which it does not *expressly take away*. It may be more advisable to leave such matters to the enlightened discretion

discretion of a Judge, awed by a censorial House of Commons. But then it rests upon those, who object to a Legislative interposition, to prove these inconveniences in the particular case before them. For it would be a most dangerous, as it is a most idle and most groundless, conceit to assume as a general principle, that the rights and liberties of the Subject are impaired by the care and attention of the Legislature to secure them. If so, very ill would the purchase of Magna Charta have merited the deluge of blood, which was shed in order to have the body of English privileges defined by a positive written Law. This Charter, the inestimable monument of English freedom, so long the boast and glory of this nation, would have been at once an instrument of our servitude, and a monument of our folly, if this principle were true. The thirty-four confirmations would have been only so many repetitions of their absurdity, so many new links in the chain, and so many invalidations of their right.

You cannot open your Statute Book without seeing positive provisions relative to every right of the Subject. This business of Juries is the subject of not fewer than a dozen. To suppose that Juries are something innate in the Constitution of Great Britain, that they have jumped, like Minerva, out of the head of Jove in complete armour, is a weak fancy, supported neither by precedent nor by

reason. Whatever is most ancient and venerable in our Constitution, Royal prerogative, privileges of Parliament, rights of Elections, authority of Courts, Juries, must have been modelled according to the occasion. I spare your patience, and I pay a compliment to your understanding, in not attempting to prove that any thing so elaborate and artificial as a Jury was not the work of *chance*, but a matter of institution brought to its present state by the joint efforts of legislative authority and juridical prudence. It need not be ashamed of being (what in many parts of it at least it is) the offspring of an Act of Parliament, unless it is a shame for our Laws to be the results of our Legislature. Juries, which sensitively shrink from the rude touch of Parliamentary remedy, have been the subject of not fewer than, I think, forty-three Acts of Parliament, in which they have been changed with all the authority of a creator over its creature, from Magna Charta to the great alterations, which were made in the 29th of George IId.

To talk of this matter in any other way is to turn a rational principle into an idle and vulgar superstition, like the antiquary, Dr. Woodward, who trembled to have his shield scoured for fear it should be discovered to be no better than an old pot-lid. This species of tenderness to a Jury puts me in mind of a gentleman of good condition, who had been reduced to great poverty and distress;

application

application was made to some rich fellows in his neighbourhood to give him some assistance; but they begged to be excused for fear of affronting a person of his high birth; and so the poor gentleman was left to starve out of pure respect to the antiquity of his family. From this principle has arisen an opinion, that I find current amongst gentlemen, that this distemper ought to be left to cure itself; that the Judges having been well exposed, and something terrified on account of these clamours, will entirely change, if not very much relax from their rigour;—if the present race should not change, that the chances of succession may put other more constitutional Judges in their place;—lastly, if neither should happen, yet that the spirit of an English Jury will always be sufficient for the vindication of its own rights, and will not suffer itself to be overborn by the Bench. I confess that I totally dissent from all these opinions. These suppositions become the strongest reasons with me to evince the necessity of some clear and positive settlement of this question of contested jurisdiction. If Judges are so full of levity, so full of timidity, if they are influenced by such mean and unworthy passions, that a popular clamour is sufficient to shake the resolution they build upon the solid basis of a legal principle, I would endeavour to fix that Mercury by a positive Law. If to please an Administration the Judges can go one way to-day,

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and to please the crowd they can go another to-morrow; if they will oscillate backward and forward between power and popularity, it is high time to fix the Law in such a manner as to resemble, as it ought, the great Author of all Law, in whom there is no variableness nor shadow of turning.

As to their succession, I have just the same opinion. I would not leave it to the chances of promotion, or to the characters of Lawyers, what the Law of the Land, what the rights of Juries, or what the liberty of the press should be. My Law should not depend upon the fluctuation of the Closet, or the complexion of men. Whether a black-haired man or a fair-haired man presided in the Court of King's Bench, I would have the Law the same; the same, whether he was born in *domo regnatrice*, and sucked from his infancy the milk of Courts, or was nurtured in the rugged discipline of a popular Opposition. This Law of Court cabal and of party, this *mens quædam nullo perturbata affectu*, this Law of complexion ought not to be endured for a moment in a country, whose being depends upon the certainty, clearness, and stability of institutions.

Now I come to the last substitute for the proposed Bill, the spirit of Juries operating their own jurisdiction. This I confess I think the worst of all for the same reasons, on which I objected to the others; and for other weighty reasons besides, which

which are separate and distinct. First, because Juries, being taken at random out of a mass of men infinitely large, must be of characters as various as the body they arise from is large in its extent. If the Judges differ in their complexions, much more will a Jury. A timid Jury will give way to an awful Judge delivering oracularly the Law, and charging them on their oaths, and putting it home to their consciences, to beware of judging, where the Law had given them no competence. We know that they will do so, they have done so in an hundred instances; a respectable Member of your own House, no vulgar man, tells you that on the authority of a Judge he found a man guilty, in whom at the same time he could find no guilt. But supposing them full of knowledge and full of manly confidence in themselves, how will their knowledge, or their confidence, inform or inspirit others? They give no reason for their verdict, they can but condemn or acquit; and no man can tell the motives, on which they have acquitted or condemned. So that this hope of the power of Juries to assert their own jurisdiction must be a principle blind, as being without reason, and as changeable as the complexion of men, and the temper of the times.

But after all, is it fit that this dishonourable contention between the Court and Juries should subsist any longer? On what principle is it that a Jury refuses

refuses to be directed by the Court as to his *competence?* Whether a libel or no libel be a question of law or of fact may be doubtful, but a question of jurisdiction and competence is certainly a question of law; on this the Court ought undoubtedly to judge, and to judge solely and exclusively. If they judge wrong from excusable errour, you ought to correct it, as to-day it is proposed, by an explanatory Bill; or if by corruption, by Bill of *penalties* declaratory, and by punishment. What does a Juror say to a Judge when he refuses his opinion upon a question of Judicature? You are so corrupt, that I should consider myself a partaker of your crime, were I to be guided by your opinion; or you are so grossly ignorant, that I, fresh from my hounds, from my plough, my counter, or my loom, am fit to direct you in your own profession. This is an unfitting, it is a dangerous, state of things. The spirit of any sort of men is not a fit *rule* for deciding on the bounds of their jurisdiction. First, because it is different in different men, and even different in the same at different times; and can never become the proper directing line of Law; next, because it is not reason, but feeling; and when once it is irritated, it is not apt to confine itself within its proper limits. If it becomes, not difference in opinion upon Law, but a trial of spirit between parties, our Courts of Law are no longer the temple of Justice, but the amphitheatre for gladiators. No—God forbid!

forbid! Juries ought to take their Law from the Bench only; but it is *our* business that they should hear nothing from the Bench but what is agreeable to the principles of the Constitution. The Jury are to hear the Judge, the Judge is to hear the Law where it speaks plain; where it does not, he is to hear the Legislature. As I do not think these opinions of the Judges to be agreeable to those principles, I wish to take the only method, in which they can or ought to be corrected, by Bill.

Next, my opinion is, that it ought to be rather by a Bill for removing controversies, than by a Bill in the state of manifest and express declaration, and in words *de præterito*. I do this upon reasons of equity and constitutional policy. I do not want to censure the present Judges. I think them to be excused for their errour. Ignorance is no excuse for a Judge; it is changing the nature of his crime; it is not absolving. It must be such errour as a wise and conscientious Judge may possibly fall into, and must arise from one or both these causes—1. A plausible principle of Law. 2. The precedents of respectable authorities, and in good times. In the first, the principle of Law, that the Judge is to decide on Law, the Jury to decide on fact, is an ancient and venerable principle and maxim of the Law; and if supported in this application by precedents of good times and of good men, the Judge, if wrong, ought to be corrected; he ought not to

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be reproved, or to be disgraced, or the authority or respect to your tribunals to be impaired. In cases, in which declaratory Bills have been made, where by violence and corruption some fundamental part of the Constitution has been struck at; where they would damn the principle, censure the persons, and annul the acts—but where the Law having been by the accident of human frailty depraved, or in a particular instance misunderstood, where you neither mean to rescind the acts nor to censure the persons, in such cases you have taken the explanatory mode, and, without condemning what is done, you direct the future judgment of the Court.

All Bills for the reformation of the Law must be according to the subject matter, the circumstances, and the occasion, and are of four kinds—1. Either the Law is totally wanting, and then a new enacting Statute must be made to supply that want. Or, 2. It is *defective*, then a new Law must be made to enforce it. 3. Or it is opposed by power or fraud, and then an Act must be made to declare it. 4. Or it is rendered doubtful and controverted, and then a Law must be made to explain it. These must be applied according to the exigence of the case; one is just as good as another of them. Miserable indeed would be the resources, poor and unfurnished the stores and magazines of legislation, if we were bound up to a little narrow form, and not able to frame our Acts of Parliament

according

according to every disposition of our own minds and to every possible emergency of the Commonwealth; to make them declaratory, enforcing, explanatory, repealing, just in what mode or in what degree we please.

Those, who think that the Judges living and dead are to be condemned; that your tribunals of justice are to be dishonoured; that their acts and judgments on this business are to be rescinded; they will undoubtedly vote against this Bill, and for another sort.

I am not of the opinion of those gentlemen, who are against disturbing the publick repose; I like a clamour whenever there is an abuse. The fire-bell at midnight disturbs your sleep, but it keeps you from being burned in your bed. The hue and cry alarms the county, but it preserves all the property of the province. All these clamours aim at *redress*. But a clamour made merely for the purpose of rendering the people discontented with their situation, without an endeavour to give them a practical remedy, is indeed one of the worst acts of sedition.

I have read and heard much upon the conduct of our Courts in the business of libels. I was extremely willing to enter into, and very free to act as facts should turn out on that inquiry, aiming constantly at remedy as the end of all clamour, all debate, all writing, and all inquiry; for which

reason

reason I did embrace, and do now with joy, this method of giving quiet to the Courts, jurisdiction to Juries, liberty to the Press, and satisfaction to the People. I thank my friends for what they have done; I hope the publick will one day reap the benefit of their pious and judicious endeavours. They have now sown the seed; I hope they will live to see the flourishing harvest. Their Bill is sown in weakness, it will, I trust, be reaped in power. And then, however, we shall have reason to apply to them what my Lord Coke says was an aphorism continually in the mouth of a great sage of the Law, "Blessed be not the complaining tongue, but, *blessed be the amending hand.*"

LETTER

On Mr. Dowdeswell's Bill for explaining the Powers of Juries in Prosecutions for Libels.*

AN improper and injurious account of the Bill brought into the House of Commons by Mr. Dowdeswell has lately appeared in one of the publick papers. I am not at all surprised at it; as I am not a stranger to the views and politicks of those, who have caused it to be inserted.

Mr. Dowdeswell did *not bring in an enacting Bill to give to Juries,* as the account expresses it, *a power to try Law and Fact in matter of Libel.* Mr. Dowdeswell brought in a Bill to put an end to those doubts and controversies upon that subject, which have unhappily distracted our Courts, to the great detriment of the Publick, and to the great dishonour of the national Justice.

That it is the province of the Jury, in informations and endictments for libels, to try nothing more than the fact of the composing, and of the publishing averments and innuendos, is a doctrine

* The manuscript, from which this letter is taken, is in Mr. Burke's own hand-writing, but it does not appear to whom it was addressed; nor is there any date affixed to it. It has been thought proper to insert it here as being connected with the subject of the foregoing Speech.

held at present by all the Judges of the King's Bench, probably by most of the Judges of the kingdom. The same doctrine has been held pretty uniformly since the Revolution; and it prevails more or less with the Jury according to the degree of respect with which they are disposed to receive the opinions of the Bench.

This doctrine, which, when it prevails, tends to annihilate the benefit of trial by Jury, and when it is rejected by Juries tends to weaken and disgrace the authority of the Judge, is not a doctrine proper for an English Judicature. For the sake both of Judge and Jury the controversy ought to be quieted, and the Law ought to be settled in a manner clear, definitive, and constitutional, by the only authority competent to it, the authority of the Legislature.

Mr. Dowdeswell's Bill was brought in for that purpose. It *gives* to the Jury no *new* powers; but after reciting the doubts and controversies (which nobody denies actually to subsist), and after stating that, if Juries are not reputed competent to try the whole matter, the benefit of trial by Jury will be of none, or imperfect, effect, it enacts, not that the Jury *shall* have the *power*, but that they shall be *held and reputed in law and right competent*, to try the whole matter laid in the information. The Bill is directing to the Judges concerning the opinion in law, which they are known to hold upon this

this subject; and does not in the least imply that the Jury were to derive a new right and power from that Bill, if it should have passed into an Act of Parliament. The implication is directly the contrary; and is as strongly conveyed as it is possible for those to do, who state a doubt and controversy, without charging with criminality those persons, who so doubted, and so controverted.

Such a style is frequent in Acts of this nature; and is that only, which is suited to the occasion. An insidious use has been made of the words *enact* and *declare*, as if they were formal and operative words of force to distinguish different species of laws producing different effects. Nothing is more groundless; and I am persuaded no lawyer will stand to such an assertion. The gentlemen, who, say that a Bill ought to have been brought in upon the principle, and in the style, of the Petition of Right, and Declaration of Right, ought to consider how far the circumstances are the same in the two cases; and how far they are prepared to go the whole lengths of the reason of those remarkable laws. Mr. Dowdeswell and his friends are of opinion that the circumstances are not the same, and that therefore the Bill ought not to be the same.

It has been always disagreeable to the persons, who compose that connexion, to engage wantonly in a paper war, especially with gentlemen, for

whom they have an esteem, and who seem to agree with them in the great grounds of their publick conduct: but they can never consent to purchase any assistance from any persons by the forfeiture of their own reputation. They respect publick opinion; and therefore whenever they shall be called upon, they are ready to meet their adversaries, as soon as they please, before the tribunal of the Publick, and there to justify the constitutional nature and tendency, the propriety, the prudence, and the policy of their Bill. They are equally ready to explain and to justify all their proceedings in the conduct of it; equally ready to defend their resolution to make it one object (if ever they should have the power) in a plan of publick reformation.

Your correspondent ought to have been satisfied with the assistance, which his friends have lent to Administration in defeating that Bill. He ought not to make a feeble endeavour (I dare say much to the displeasure of those friends) to disgrace the gentleman, who brought it in. A measure, proposed by Mr. Dowdeswell, seconded by Sir George Saville, and supported by their friends, will stand fair with the Publick, even though it should have been opposed by that list of names (respectable names I admit), which have been printed with so much parade and ostentation in your papers.

It is not true that Mr. Burke spoke in praise of Lord Mansfield. If he had found any thing in

Lord

Lord Mansfield praiseworthy, I fancy he is not disposed to make an apology to any body for doing justice. Your correspondent's reason for asserting it is visible enough; and it is altogether in the strain of other misrepresentations. That gentleman spoke decently of the Judges, and he did no more; most of the gentlemen, who debated on both sides, held the same language; and nobody will think their zeal the less warm, or the less effectual, because it is not attended with scurrility and virulence.

* * * * * * * * * * * *

LIBEL BILL.

WHEREAS doubts and controversies have arisen at various times concerning the right of Jurors to try the whole matter laid in endictments and informations for seditious and other Libels: And whereas Trial by Juries would be of none or imperfect effect, if the Jurors were not held to be competent to try the whole matter aforesaid; For settling and clearing such doubts and controversies, and for securing to the Subject the effectual and complete benefit of Trial by Juries in such endictments and informations; BE it enacted, &c. That Jurors duly empannelled and sworn to try the issue between the King and the Defendant upon any endictment or information for a seditious Libel, or a Libel under any other denomination or description, shall be held and reputed competent to all intents and purposes, in Law and in right, to try every part of the matter laid or charged in said endictment or information, comprehending the criminal intention of the Defendant, and the evil tendency of the Libel charged, as well as the mere fact of the publication thereof, and the application by innuendo of blanks, initial letters, pictures, and other devices; any opinion, question, ambiguity or doubt to the contrary notwithstanding.

SPEECH

On the Second reading of a Bill for the Repeal of the Marriage Act*.

THIS Act [*the Marriage Act*] stands upon *two* principles; one, that the power of marrying without consent of parents should not take place till twenty-one years of age; the other, that all marriages should be *publick*.

The proposition of the honourable Mover goes to the first; and undoubtedly his motives are fair and honourable; and even in that measure, by which he would take away paternal power, he is influenced to it by filial piety, and he is led into it by a natural, and to him inevitable, but real, mistake, that the ordinary race of mankind advance as fast towards maturity of judgment and understanding as he does.

The question is not now, whether the Law ought to acknowledge and protect such a state of life as

* This Bill was brought into the House of Commons by Mr. Fox, June 1, 1781; and rejected, on the Second reading, without a division.

minority; nor whether the continuance, which is fixed for that state, be not improperly prolonged in the Law of England. Neither of these in general are questioned. The only question is, whether matrimony is to be taken out of the general rule, and whether the minors of both sexes, without the consent of their parents, ought to have a capacity of contracting the matrimonial, whilst they have not the capacity of contracting any other engagement. Now it appears to me very clear, that they ought not. It is a great mistake to think, that mere *animal* propagation is the sole end of matrimony. Matrimony is instituted not only for the propagation of men, but for their nutrition, their education, their establishment; and for the answering of all the purposes of a rational and moral being; and it is not the duty of the community to consider alone of how many, but how useful, citizens it shall be composed.

It is most certain, that men are well qualified for propagation long before they are sufficiently qualified even by bodily strength, much less by mental prudence, and by acquired skill in trades and professions, for the maintenance of a family. Therefore to enable and authorize any man to introduce citizens into the commonwealth, before a rational security can be given that he may provide for them, and educate them as citizens ought to be provided for and educated, is totally incongruous with the

whole order of society. Nay it is fundamentally unjust; for a man, that breeds a family without competent means of maintenance, encumbers other men with his children, and disables them so far from maintaining their own. The improvident marriage of one man becomes a tax upon the orderly and regular marriage of all the rest. Therefore those Laws are wisely constituted, that give a man the use of all his faculties at one time; that they may be mutually subservient, aiding and assisting to each other: that the time of his completing his bodily strength, the time of mental discretion, the time of his having learned his trade; and the time, at which he has the disposition of his fortune, should be likewise the time, in which he is permitted to introduce citizens into the State, and to charge the community with their maintenance. To give a man a family during his apprenticeship, whilst his very labour belongs to another; to give him a family when you do not give him a fortune to maintain it; to give him a family before he can contract any one of those engagements, without which no business can be carried on, would be to burden the State with families without any security for their maintenance. When parents themselves marry their children, they become in some sort security to prevent the ill consequences. You have this security in parental consent; the State takes its security in the knowledge of human nature.

nature. Parents ordinarily consider little the passion of their children, and their present gratification. Don't fear the power of a father; it is kind to passion to give it time to cool. But their censures sometimes make me smile; sometimes, for I am very infirm, make me angry; *sæpe bilem, sæpe jocum movent.*

It gives me pain to differ on this occasion from many, if not most of those, whom I honour and esteem. To suffer the grave animadversion and censorial rebuke of the honourable gentleman, who made the Motion; of him, whose good nature and good sense the House look upon with a particular partiality; whose approbation would have been one of the highest objects of my ambition; this hurts me. It is said, the Marriage Act is aristocratick. I am accused, I am told abroad, of being a man of aristocratick principles. If by aristocracy they mean the Peers, I have no vulgar admiration, nor any vulgar antipathy, towards them; I hold their order in cold and decent respect. I hold them to be of an absolute necessity in the Constitution; but I think they are only good when kept within their proper bounds. I trust, whenever there has been a dispute between these Houses, the part I have taken has not been equivocal. If by the aristocracy, which indeed comes nearer to the point, they mean an adherence to the rich and powerful against the poor and weak, this would

indeed

indeed be a very extraordinary part. I have incurred the odium of gentlemen in this House for not paying sufficient regard to men of ample property. When, indeed, the smallest rights of the poorest people in the kingdom are in question I would set my face against any act of pride and power countenanced by the highest, that are in it; and if it should come to the last extremity, and to a contest of blood, God forbid! God forbid!—my part is taken; I would take my fate with the poor, and low, and feeble. But if these people came to turn their liberty into a cloak for maliciousness, and to seek a privilege of exemption, not from power, but from the rules of morality and virtuous discipline, then I would join my hand to make them feel the force, which a few, united in a good cause, have over a multitude of the profligate and ferocious.

I wish the nature of the ground of repeal were considered with a little attention. It is said the Act tends to accumulate, to keep up the power of great families, and to add wealth to wealth. It may be, that it does so. It is impossible that any principle of law or government useful to the community should be established without an advantage to those, who have the greatest stake in the country. Even some vices arise from it. The same laws, which secure property, encourage avarice; and the fences made about honest acquisition are the strong bars, which secure the hoards

of

of the miser. The dignities of magistracy are encouragements to ambition, with all the black train of villanies, which attend that wicked passion. But still we must have laws to secure property; and still we must have ranks and distinctions and magistracy in the State, notwithstanding their manifest tendency to encourage avarice and ambition.

By affirming the parental authority throughout the State, parents in high rank will generally aim at, and will sometimes have, the means too of preserving their minor children from any but wealthy or splendid matches. But this authority preserves from a thousand misfortunes, which embitter every part of every man's domestick life, and tear to pieces the dearest ties in human society.

I am no Peer, nor like to be—but am in middle life, in the mass of citizens; yet I should feel for a son, who married a prostituted woman, or a daughter, who married a dishonourable and prostituted man, as much as any Peer in the realm.

You are afraid of the avaricious principle of fathers. But observe, that the avaricious principle is here mitigated very considerably. It is avarice by proxy; it is avarice, not working by itself, or for itself, but through the medium of parental affection, meaning to procure good to its offspring. But the contest is not between love and avarice.

While

While you would guard against the possible operation of this species of benevolent avarice, the avarice of the father, you let loose another species of avarice; that of the fortune-hunter, unmitigated, unqualified. To show the motives, who has heard of a man running away with a woman not worth sixpence? Do not call this by the name of the sweet and best passion—love. It is robbery; not a jot better than any other.

Would you suffer the sworn enemy of his family, his life, and his honour, possibly the shame and scandal, and blot of human society, to debauch from his care and protection the dearest pledge, that he has on earth, the sole comfort of his declining years, almost in infantine imbecility; and with it to carry into the hands of his enemy, and the disgrace of Nature, the dear-earned substance of a careful and laborious life? Think of the daughter of an honest virtuous parent allied to vice and infamy. Think of the hopeful son tied for life by the meretricious arts of the refuse of mercenary and promiscuous lewdness. Have mercy on the youth of both sexes; protect them from their ignorance and inexperience; protect one part of life by the wisdom of another; protect them by the wisdom of Laws, and the care of Nature.

SPEECH

SPEECH

On a Motion for leave to bring in a Bill to quiet the Possessions of the Subject against dormant Claims of the Church*.

IF I considered this Bill as an attack upon the Church, brought in for the purpose of impoverishing and weakening the Clergy, I should be one of the foremost in an early and vigorous opposition to it.

I admit, the same reasons do not press for limiting the claims of the Church, that existed for limiting the Crown by that wisest of all Laws, which has secured the property, the peace, and the freedom of this country from the most dangerous mode of attack, which could be made upon them all.

I am very sensible of the propriety of maintaining that venerable body with decency (and with more than mere decency). I would maintain it according to the ranks wisely established in it with that sober and temperate splendour, that is suitable to a sacred character invested with high dignity.

* This Motion was made the 17th February 1772, and rejected on a Division; the numbers being, Ayes 117, Noes 141.

There

There ought to be a symmetry between all the parts and orders of a State. A *poor* Clergy in an *opulent* nation can have little correspondence with the body it is to instruct, and it is a disgrace to the publick sentiments of religion. Such irreligious frugality is even bad economy, as the little, that is given, is entirely thrown away. Such an impoverished and degraded Clergy in quiet times could never execute their duty, and in time of disorder would infinitely aggravate the publick confusions.

That the property of the Church is a favoured and privileged property, I readily admit. It is made with great wisdom, since a perpetual body with a perpetual duty ought to have a perpetual provision.

The question is not the property of the Church, or its security. The question is, whether you will render the principle of prescription a principle of the Law of this Land, and incorporate it with the whole of your jurisprudence; whether, having given it first against the Laity, then against the Crown, you will now extend it to the Church.

The Acts, which were made, giving limitation against the Laity, were not Acts against the property of those, who might be precluded by limitations. The Act of quiet against the Crown was not against the interests of the Crown, but against a power of vexation.

If

If the principle of prescription be not a constitution of positive law, but a principle of natural equity, then to hold it out against any man is not doing him injustice.

That *Tithes* are due of common right is readily granted;—and if this principle had been kept in its original straitness, it might indeed be supposed that to plead an exemption was to plead a long-continued *fraud;* and that no man could *be deceived* in such a title; as the moment he bought land he must know that he bought land tithed. Prescription could not aid him, for prescription can only attach on a supposed *bonâ fide* possession.

But the fact is, that the principle has been broken in upon.

Here it is necessary to distinguish two sorts of property.—1. Land carries no *mark* on it to distinguish it as ecclesiastical, as Tithes do, which are a *charge* on land; therefore, though it had been made *inalienable*, it ought perhaps to be subject to limitation. It might *bonâ fide* be held.

But first it was not originally inalienable; no, not by the *Canon Law,* until the restraining Act of the 11th of Elizabeth. But the great revolution of the dissolution of Monasteries by the 31st H. ch. 13, has so mixed and confounded ecclesiastical with lay property, that a man may by every rule of good faith be possessed of it.

The

The Statute of Queen Elizabeth, ann. 1, ch. 1, gave away the Bishop's lands.

So far as to *Lands*.

As to Tithes, they are not things in their own nature subject to be barred by prescription upon the general principle. But Tithes and Church Lands, by the Statutes of Henry VIII. and the 11th Eliz. have become objects *in commercio*; for by coming to the Crown they became grantable in that way to the Subject, and a great part of the Church Lands passed through the Crown to the People.

By passing to the King, Tithes became property to a mixt party; by passing from the King, they became absolutely *Lay* property; the partition-wall was broken down, and Tithes and Church Possession became no longer synonymous terms. No man therefore might become a fair purchaser of Tithes, and of exemption from Tithes.

By the Statute of Elizabeth, the lands took the same course, (I will not inquire by what justice, good policy and decency) but they passed into Lay-lands, became the object of purchases for valuable consideration, and of marriage-settlements.

Now, if Tithes might come to a Layman, land in the hands of a Layman might be also tithe-free. So that there was an object, which a Layman might become seized of equitably and *bonâ fide*; there was something, on which a prescription

might attach, the end of which is to secure the natural well-meaning ignorance of men, and to secure property by the best of all principles, continuance.

I have therefore shown that a Layman may be equitably seized of Church Lands—2. Of Tithes —3. Of exemption from Tithes; and you will not contend that there should be no prescription. Will you say that the alienations made before the 11th of Elizabeth shall not stand good?

I do not mean any thing against the Church, her dignities, her honours, her privileges, or her possessions. I should wish even to enlarge them all; not that the Church of England is incompetently endowed. This is to take nothing from her but the power of making herself odious. If she be secure herself, she can have no objection to the security of others. For I hope she is secure from Lay-bigotry and Anti-priestcraft, for certainly such things there are. I heartily wish to see the Church secure in such possessions as will not only enable her Ministers to preach the Gospel with ease, but of such a kind as will enable them to preach it with its full effect—so that the Pastor shall not have the inauspicious appearance of a Tax-gatherer;—such a maintenance as is compatible with the civil prosperity and improvement of their Country.

HINTS

FOR AN ESSAY ON THE DRAMA *.

IT is generally observed, that no species of writing is so difficult as the dramatick. It must indeed appear so, were we to consider it upon one side only. It is a dialogue, or species of composition, which in itself requires all the mastery of a complete writer with grace and spirit to support. We may add, that it must have a fable too, which necessarily requires invention, one of the rarest qualities of the human mind. It would surprise us, if we were to examine the thing critically, how few good original stories there are in the world. The most celebrated borrow from each other, and are content with some new turn; some corrective, addition, or embellishment. Many of the most celebrated writers in that way can claim no other merit. I do not think La Fontaine has one original story. And if we pursue

* These Hints appear to have been first Thoughts, which were probably intended to be amplified and connected; and so worked up into a regular Dissertation. No date appears of the time when they were written, but it was probably before the year 1765.

him to those, who were his originals, the Italian writers of tales and novels, we shall find most even of them drawing from antiquity, or borrowing from the Eastern world, or adopting and decorating the little popular stories they found current and traditionary in their country. Sometimes they laid the foundation of their tale in real fact. Even after all their borrowing from so many funds, they are still far from opulent. How few stories has Boccace, which are tolerable, and how much fewer are there, which you would desire to read twice. But this general difficulty is greatly increased when we come to the Drama. Here a fable is essential; a fable, which is to be conducted with rapidity, clearness, consistency and surprise, without any, or certainly with very little, aid from narrative. This is the reason that, generally, nothing is more dull in telling than the plot of a play. It is seldom or never a good story in itself; and in this particular, some of the greatest writers, both in ancient and modern Theatres, have failed in the most miserable manner. It is well a play has still so many requisites to complete it, that, though the writer should not succeed in these particulars, and therefore should be so far from perfection, there are still enough left, in which he may please, at less expense of labour to himself, and perhaps too with more real advantage to his auditory. It is indeed very difficult

happily

happily to excite the passions, and draw the characters of men. But our nature leads us more directly to such paintings than to the invention of a story; we are imitative animals; and we are more naturally led to imitate the exertions of character and passion, than to observe and describe a series of events, and to discover those relations and dependencies in them, which will please. Nothing can be more rare than this quality. Herein, as I believe, consists the difference between the inventive and the descriptive genius. By the inventive genius, I mean the creator of agreeable facts and incidents; by the descriptive, the delineator of characters, manners, and passions; imitation calls us to this; we are in some cases almost forced to it, and it is comparatively easy. More observe the characters of men than the order of things; to the one we are formed by Nature, and by that sympathy, from which we are so strongly led to take a part in the passions and manners of our fellow men. The other is as it were foreign and extrinsical. Neither, indeed, can any thing be done, even in this, without invention. But it is obvious that this invention is of a kind altogether different from the former. However, though the more sublime genius, and the greatest art are required for the former, yet the latter, as it is more common and more easy, so it

is more useful, and administers more directly to the great business of life.

If the Drama requires such a combination of talents, the most common of which is very rarely to be found, and difficult to be exerted, it is not surprising, at a time when almost all kinds of poetry are cultivated with little success, to find that we have done no great matters in this. Many causes may be assigned for our present weakness in that oldest and most excellent branch of philosophy, poetical learning, and particularly in what regards the Theatre. I shall here only consider what appears to me to be one of these causes; I mean the wrong notion of the art itself, which begins to grow fashionable, especially among people of an elegant turn of mind with a weak understanding; and these are they, that form the great body of the idle part of every polite and civilized nation. The prevailing system of that class of mankind is indolence. This gives them an aversion to all strong movements. It infuses a delicacy of sentiment, which, when it is real, and accompanied with a justness of thought, is an amiable quality, and favourable to the fine arts; but when it comes to make the whole of the character, it injures things more excellent than those, which it improves; and degenerates into a false refinement, which diffuses a languor, and breathes a frivolous

air over every thing, which it can influence.

* * * * * *

Having differed in my opinion about dramatick composition, and particularly in regard to Comedy, with a gentleman, for whose character and talents I have a very high respect, I thought myself obliged, on account of that difference, to a new and more exact examination of the grounds, upon which I had formed my opinions. I thought it would be impossible to come to any clear and definite idea on this subject, without remounting to the natural passions or dispositions of men, which first gave rise to this species of writing; for from these alone its nature, its limits, and its true character, can be determined.

There are but four general principles, which can move men to interest themselves in the characters of others; and they may be classed under the heads of good and ill opinion; on the side of the first may be classed admiration and love, hatred and contempt on the other. And these have accordingly divided poetry into two very different kinds, the panegyrical, and the satirical; under one of which heads all genuine poetry falls (for I do not reckon the didactick as poetry in the strictness of speech).

Without question the subject of all poetry was originally direct and personal. Fictitious character is a refinement, and comparatively modern; for abstraction is in its nature slow, and always follows

the progress of philosophy. Men had always friends and enemies, before they knew the exact nature of vice and virtue; they naturally, and with their best powers of eloquence, whether in prose or verse, magnified and set off the one; vilified and traduced the other.

The first species of composition in either way was probably some general indefinite topick of praise or blame, expressed in a song or hymn, which is the most common and simple kind of panegyrick and satire.

But as nothing tended to set their hero or subject in a more forcible light than some story to their advantage or prejudice, they soon introduced a narrative; and thus improved the composition into a greater variety of pleasure to the hearer, and to a more forcible instrument of honour or disgrace to the subject.

It is natural with men, when they relate any action with any degree of warmth, to represent the parties to it talking as the occasion requires; and this produces that mixed species of poetry composed of narrative and dialogue, which is very universal in all languages, and of which Homer is the noblest example in any. This mixed kind of poetry seems also to be most perfect, and it takes in a variety of situations, circumstances, reflections, and descriptions, which must be rejected on a more limited plan.

It must be equally obvious, that men, in relating a story in a forcible manner, do very frequently mimick

mimick the looks, gesture, and voice of the person concerned, and for the time, as it were, put themselves into his place.

This gave the hint to the Drama, or acting, and observing the powerful effect of this in publick exhibitions * * * * * * * * * * * * * * *

But the Drama, the most artificial and complicated of all the poetical machines, was not yet brought to perfection; and like those animals, which change their state, some parts of the old narrative still adhered. It still had a chorus, it still had a prologue to explain the design; and the perfect Drama, an automaton supported and moved without any foreign help, was formed late and gradually. Nay, there are still several parts of the world, in which it is not, and probably never may be, formed.—The Chinese Drama.

The Drama, being at length formed, naturally adhered to the first division of poetry, the satirical and panegyrical, which made Tragedy and Comedy.

Men, in praising, naturally applaud the dead. Tragedy celebrated the dead.

Great men are never sufficiently shown but in struggles. Tragedy turned therefore on melancholy and affecting subjects;—a sort of Threnodia;—its passions, therefore, admiration, terrour, and pity.

Comedy was satirical. Satire is best on the living.

It

It was soon found that the best way to depress an hated character was to turn it into ridicule; and therefore the greater vices, which in the beginning were lashed, gave place to the *contemptible.*

Its passion therefore became ridicule.

Every writing must have its characteristick passion. What is that of Comedy, if not ridicule?

Comedy therefore is a satirical poem, representing an action carried on by dialogue, to excite laughter by describing ludicrous characters. See Aristotle.

Therefore, to preserve this definition, the ridicule must be either in the action or characters, or both.

An action may be ludicrous, independent of the characters, by the ridiculous situations and accidents, which may happen to the characters.

But the action is not so important as the characters. We see this every day upon the stage.

What are the characters fit for Comedy?

It appears that no part of human life, which may be subject to ridicule, is exempted from Comedy; for wherever men run into the absurd, whether high or low, they may be the subject of satire, and consequently of Comedy. Indeed some characters, as Kings, are exempted through decency; others might be too insignificant. Some are of opinion that

that persons in better life are so polished that their true characters, and the real bent of their humour, cannot appear. For my own part I cannot give entire credit to this remark; for, in the first place, I believe that good breeding is not so universal or strong, in any part of life, as to overrule the real characters and strong passions of such men as would be proper objects of the Drama. 2dly. It is not the ordinary common-place discourse of assemblies, that is to be represented in Comedy. The parties are to be put in situations, in which their passions are roused, and their real characters called forth; and if their situations are judiciously adapted to the characters, there is no doubt but they will appear in all their force, choose what situation of life you please. Let the politest man alive game, and feel at loss; let this be his character; and his politeness will never hide it, nay it will put it forward with greater violence, and make a more forcible contrast. Sic in M.S. to.

But genteel Comedy puts these characters, not in their passionate, but in their genteel light; makes elegant cold conversation, and virtuous personages. Such sort of pictures disagreeable. Sic in M.S. to.

Virtue and politeness not proper for Comedy, for they have too much or no movement.

They are not good in Tragedy, much less here.

The greater virtues, fortitude, justice, and the like, too serious and sublime.

It

It is not every story, every character, every incident, but those only, which answer their end. —Painting of artificial things not good; a thing being useful does not therefore make it most pleasing in picture.—Natural manners good and bad—sentiment.—In common affairs and common life, virtuous sentiments are not even the character of virtuous men; we cannot bear these sentiments but when they are pressed out as it were by great exigencies, and a certain contention, which is above the general style of Comedy. * * * * * * * * * * * *

The first character of propriety the Law-Suit possesses in an eminent degree. The plot of the play is an iniquitous suit; there can be no fitter persons to be concerned in the active part of it than low necessitous Lawyers of bad character, and profligates of desperate fortune. On the other hand, in the passive part, if an honest and virtuous man had been made the object of their designs, or a weak man of good intentions, every successful step they should take against him ought rather to fill the audience with horrour than pleasure and mirth; and if in the conclusion their plots should be baffled, even this would come too late to prevent that ill impression; but in the Law-Suit this is admirably avoided; for the character chosen is a rich avaricious usurer. The pecuniary distresses of such a person can never be looked upon with

horrour,

horrour; and if he should be even handled unjustly, we always wait his delivery with patience.

Now with regard to the display of the character, which is the essential part of the plot, nothing can be more finely imagined than to draw a miser in law. If you draw him inclined to love, and marriage, you depart from the height of his character in some measure, as Moliere has done. Expenses of this kind he may easily avoid. If you draw him in law, to advance brings expense; to draw back brings expense; and the character is tortured and brought out at every moment.

A sort of notion has prevailed, that a Comedy might subsist without humour. It is an idle disquisition, whether a story in private life, represented in dialogues, may not be carried on with some degree of merit without humour. It may, unquestionably; but what shines chiefly in Comedy, the painting the manners of life, must be in a great measure wanting. A character, which has nothing extravagant, wrong, or singular in it, can affect but very little; and this is what makes Aristotle draw the great line of distinction between Tragedy and Comedy. Ἐν αὐτῃ δὲ τῃ διαφορᾳ καὶ ἡ τραγῳδία, &c. Arist. Poet. ch. 11.

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There is not a more absurd mistake, than that whatever may not unnaturally happen in an action is of course to be admitted into every painting of it.

it. In Nature, the great and the little, the serious and the ludicrous, things the most disproportionate the one to the other, are frequently huddled together in much confusion. And what then? It is the business of art first to choose some determinate end and purpose, and then to select those parts of Nature, and those only, which conduce to that end, avoiding, with most religious exactness, the intermixture of any thing, which would contradict it. Else the whole idea of propriety, that is, the only distinction between the just and chimerical in the arts, would be utterly lost. An hero eats, drinks, and sleeps like other men; but to introduce such scenes on the stage, because they are natural, would be ridiculous. And why? because they have nothing to do with the end, for which the play is written. The design of a piece might be utterly destroyed by the most natural incidents in the world. Boileau has somewhere criticised, with what surely is a very just severity, on Ariosto, for introducing a ludicrous tale from his host to one of the principal persons of his poem, though the story has great merit in its way. Indeed that famous piece is so monstrous and extravagant in all its parts, that one is not particularly shocked with this indecorum. But as Boileau has observed, if Virgil had introduced Æneas listening to a bawdy story from his host, what an episode had this formed in that divine poem! Suppose, instead of Æneas, he had

had represented the impious Mezentius as entertaining himself in that manner, such a thing would not have been without probability, but it would have clashed with the very first principles of taste, and, I would say, of common sense.

I have heard of a celebrated picture of the Last Supper; and if I do not mistake, it is said to be the work of some of the Flemish masters; in this picture all the personages are drawn in a manner suitable to the solemnity of the occasion; but the painter has filled the void under the table with a dog gnawing bones. Who does not see the possibility of such an incident, and at the same time the absurdity of introducing it on such an occasion? Innumerable such cases might be stated; it is not the incompatibility or agreeableness of incidents, characters, or sentiments with the probable in fact; but with propriety in design, that admits or excludes them from a place in any composition. We may as well urge that stones, sand, clay, and metals, lie in a certain manner in the earth, as a reason for building with these materials, and in that manner, also for writing according to the accidental disposition of characters in Nature. I have, I am afraid, been longer than it might seem necessary in refuting such a notion; but such authority can only be opposed by a good deal of reason.

We are not to forget that a play is, or ought to be, a very short composition; that if one passion or

disposition

disposition is to be wrought up with tolerable success, I believe it is as much as can in any reason be expected. If there be scenes of distress, and scenes of humour, they must either be in a double or single plot. If there be a double plot, there are in fact two. If they be in checkered scenes of serious and comick, you are obliged continually to break both the thread of the story and the continuity of the passion; if in the same scene, as Mrs. V. seems to recommend, it is needless to observe how absurd the mixture must be, and how little adapted to answer the genuine end of any passion. It is odd to observe the progress of bad taste; for this mixed passion being universally proscribed in the regions of Tragedy, it has taken refuge and shelter in Comedy, where it seems firmly established, though no reason can be assigned why we may not laugh in the one as well as weep in the other. The true reason of this mixture is to be sought for in the manners, which are prevalent amongst a people; it has become very fashionable to affect delicacy, tenderness of heart, and fine feeling, and to shun all imputation of rusticity. Much mirth is very foreign to this character; they have introduced therefore a sort of neutral writing.

Now as to characters, they have dealt in them as in the passions. There are none but Lords and footmen. One objection to characters in high life is, that almost all wants, and a thousand happy circumstances

cumstances arising from them, being removed from it, their whole mode of life is too artificial, and not so fit for painting. And the contrary opinion has arisen from a mistake, that whatever has merit in the reality necessarily must have it in the representation. I have observed that persons, and especially women, in lower life, and of no breeding, are fond of such representations. It seems like introducing them into good company, and the honour compensates the dulness of the entertainment.

Fashionable manners being fluctuating is another reason for not choosing them—sensible comedy—talking sense a dull thing— * * * * *

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AN

ESSAY

TOWARDS

AN ABRIDGMENT OF

THE

ENGLISH HISTORY.

IN THREE BOOKS.

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AN ABRIDGMENT

OF

ENGLISH HISTORY.

BOOK I.

CHAP I.

Causes of the Connexion between the Romans and Britains.— Cæsar's two Invasions of Britain.

CHAP. I.

IN order to obtain a clear notion of the state of Europe before the universal prevalence of the Roman power, the whole region is to be divided into two principal parts, which we shall call Northern and Southern Europe. The northern part is every where separated from the southern by immense and continued chains of mountains. From Greece it is divided by Mount Hæmus; from Spain by the Pyrenees; from Italy by the Alps. This division is not made by an arbitrary or casual distribution of countries. The limits are marked out by Nature; and in these early ages were yet further distinguished by a considerable difference in the manners and usages of the nations they

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divided. If we turn our eyes to the northward of these boundaries, a vast mass of solid continent lies before us, stretched out from the remotest shore of Tartary quite to the Atlantick Ocean. A line, drawn through this extent from East to West, would pass over the greatest body of unbroken land, that is any where known upon the globe. This tract, in a course of some degrees to the northward, is not interrupted by any sea; neither are the mountains so disposed as to form any considerable obstacle to hostile incursions. Originally it was all inhabited but by one sort of people, known by one common denomination of Scythians. As the several tribes of this comprehensive name lay, in many parts, greatly exposed, and as by their situation and customs they were much inclined to attack, and by both ill qualified for defence, throughout the whole of that immense region there was for many ages a perpetual flux and reflux of barbarous nations. None of their commonwealths continued long enough established on any particular spot to settle, and to subside into a regular order; one tribe continually overpowering or thrusting out another. But as these were only the mixtures of Scythians with Scythians, the triumphs of Barbarians over Barbarians, there were revolutions in empire, but none in manners. The northern Europe, until some parts of it were subdued by the progress of the Roman arms, remained almost equally

equally covered with all the ruggedness of primitive Barbarism. CHAP. I.

The southern part was differently circumstanced. Divided, as we have said, from the northern by great mountains, it is further divided within itself by considerable seas. Spain, Greece, and Italy, are peninsulas. By these advantages of situation the inhabitants were preserved from those great and sudden revolutions, to which the northern world had been always liable. And being confined within a space comparatively narrow, they were restrained from wandering into a pastoral and unsettled life. It was upon one side only that they could be invaded by land. Whoever made an attempt on any other part must necessarily have arrived in ships of some magnitude; and must therefore have, in a degree, been cultivated, if not by the liberal, at least by the mechanick arts. In fact, the principal colonies, which we find these countries to have received, were sent from Phœnicia, or the Lesser Asia, or Egypt, the great fountains of the ancient civility and learning. And they became, more or less, earlier or later polished, as they were situated nearer to or further from these celebrated sources. Though I am satisfied, from a comparison of the Celtick tongues with the Greek and Roman, that the original inhabitants of Italy and Greece were of the same race with the people of northern Europe, yet it is certain they profited so much by

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their guarded situation, by the mildness of their climate favourable to humanity, and by the foreign infusions, that they came greatly to excel the Northern nations in every respect, and particularly in the art and discipline of war. For not being so strong in their bodies, partly from the temperature of their climate, partly from a degree of softness induced by a more cultivated life, they applied themselves to remove the few inconveniences of a settled society by the advantages, which it affords in art, disposition, and obedience. And as they consisted of many small states, their people were well exercised in arms, and sharpened against each other by continual war.

Such was the situation of Greece and Italy from a very remote period. The Gauls and other northern nations, envious of their wealth, and despising the effeminacy of their manners, often invaded them with numerous, though ill-formed, armies. But their greatest and most frequent attempts were against Italy; their connexion with which country alone we shall here consider. In the course of these wars the superiority of the Roman discipline over the Gallick ferocity was at length demonstrated. The Gauls, notwithstanding the numbers, with which their irruptions were made, and the impetuous courage, by which that nation was distinguished, had no permanent success. They were altogether unskilful either in improving their victories,

tories, or repairing their defeats. But the Romans, being governed by a most wise order of men, perfected by a traditionary experience in the policy of conquest, drew some advantage from every turn of fortune; and, victorious or vanquished, persisted in one uniform and comprehensive plan of breaking to pieces every thing, which endangered their safety, or obstructed their greatness. For after having more than once expelled the northern invaders out of Italy, they pursued them over the Alps; and carrying the war into the country of their enemy, under several able generals, and at last under Caius Cæsar, they reduced all the Gauls from the Mediterranean sea to the Rhine and the ocean. During the progress of this decisive war, some of the maritime nations of Gaul had recourse for assistance to the neighbouring island of Britain. From thence they received considerable succours: by which means this island first came to be known with any exactness by the Romans; and first drew upon it the attention of that victorious people. CHAP. I.

Though Cæsar had reduced Gaul, he perceived clearly, that a great deal was still wanting to make his conquest secure and lasting. That extensive country, inhabited by a multitude of populous and fierce nations, had been rather over-run than conquered. The Gauls were not yet broken to the yoke, which they bore with murmuring and discontent. The ruins of their own strength were still

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still considerable; and they had hopes that the Germans, famous for their invincible courage and their ardent love of liberty, would be at hand powerfully to second any endeavours for the recovery of their freedom; they trusted, that the Britains, of their own blood, allied in manners and religion, and whose help they had lately experienced, would not then be wanting to the same cause. Cæsar was not ignorant of these dispositions. He therefore judged, that, if he could confine the attention of the Germans and Britains to their own defence, so that the Gauls, on which side soever they turned, should meet nothing but the Roman arms, they must soon be deprived of all hope, and compelled to seek their safety in an entire submission.

These were the publick reasons, which made the invasion of Britain and Germany an undertaking, at that particular time, not unworthy a wise and able general. But these enterprises, though reasonable in themselves, were only subservient to purposes of more importance, and which he had more at heart. Whatever measures he thought proper to pursue on the side of Germany, or on that of Britain, it was towards Rome that he always looked, and to the furtherance of his interest there that all his motions were really directed. That Republick had receded from many of those maxims, by which her freedom had been hitherto preserved under

under the weight of so vast an empire. Rome now contained many citizens of immense wealth, eloquence, and ability. Particular men were more considered than the Republick; and the fortune and genius of the Roman people, which formerly had been thought equal to every thing, came now to be less relied upon than the abilities of a few popular men. The war with the Gauls, as the old and most dangerous enemy of Rome, was of the last importance; and Cæsar had the address to obtain the conduct of it for a term of years, contrary to one of the most established principles of their government. But this war was finished before that term was expired, and before the designs, which he entertained against the liberty of his country, were fully ripened. It was therefore necessary to find some pretext for keeping his army on foot; it was necessary to employ them in some enterprise, that might at once raise his character, keep his interest alive at Rome, endear him to his troops, and by that means weaken the ties, which held them to their country.

From this motive, coloured by reasons plausible and fit to be avowed, he resolved in one and the same year, and even when that was almost expired, upon two expeditions; the objects of which lay at a great distance from each other, and were as yet untouched by the Roman arms. And first he resolved

BOOK I. resolved to pass the Rhine, and penetrate into Germany.

Cæsar spent but twenty-eight days in his German expedition. In ten he built his admirable bridge across the Rhine. In eighteen he performed all he proposed by entering that country. When the Germans saw the barrier of their river so easily overcome, and Nature herself, as it were, submitted to the yoke, they were struck with astonishment; and never after ventured to oppose the Romans in the field. The most obnoxious of the German countries were ravaged; the strong awed; the weak taken into protection. Thus an alliance being formed, always the first step of the Roman policy, and not only a pretence, but a means being thereby acquired of entering the country upon any future occasion, he marched back through Gaul to execute a design of much the same nature and extent in Britain.

The inhabitants of that island, who were divided into a great number of petty nations, under a very coarse and disorderly frame of government, did not find it easy to plan any effectual measures for
Ant.Ch.55. their defence. In order, however, to gain time in this exigency, they sent ambassadors to Cæsar with terms of submission. Cæsar could not colourably reject their offers. But as their submission rather clashed than coincided with his real designs, he still

still persisted in his resolution of passing over into Britain; and accordingly embarked with the infantry of two legions at the port of Itium*. His landing was obstinately disputed by the natives, and brought on a very hot and doubtful engagement. But the superiour dispositions of so accomplished a commander, the resources of the Roman discipline, and the effect of the military engines on the unpractised minds of a barbarous people, prevailed at length over the best resistance, which could be made by rude numbers and mere bravery. The place where the Romans first entered this island was somewhere near Deal; and the time fifty-five years before the birth of Christ.

The Britains, who defended their country with so much resolution in the engagement, immediately after it lost all their spirit. They had laid no regular plan for their defence. Upon their first failure they seemed to have no resources left. On the slightest loss they betook themselves to treaty and submission; upon the least appearance in their favour they were as ready to resume their arms, without any regard to their former engagements; —a conduct, which demonstrates, that our British ancestors had no regular polity with a standing coercive power. The ambassadors, which they sent to Cæsar, laid all the blame of a war, carried

* Some think this port to be Witsand, others Boulogne.

on

BOOK I. on by great armies, upon the rashness of their young men; and they declared that the ruling people had no share in these hostilities. This is exactly the excuse, which the savages of America, who have no regular government, make at this day upon the like occasions; but it would be a strange apology from one of the modern states of Europe, that had employed armies against another. Cæsar reprimanded them for the inconstancy of their behaviour; and ordered them to bring hostages to secure their fidelity, together with provisions for his army. But whilst the Britains were engaged in the treaty, and on that account had free access to the Roman camp, they easily observed that the army of the invaders was neither numerous nor well provided; and having about the same time received intelligence that the Roman fleet had suffered in a storm, they again changed their measures, and came to a resolution of renewing the war. Some prosperous actions against the Roman foraging parties inspired them with great confidence. They were betrayed by their success into a general action in the open field. Here the disciplined troops obtained an easy and complete victory; and the Britains were taught the errour of their conduct at the expense of a terrible slaughter.

Twice defeated, they had recourse once more to submission. Cæsar, who found the winter approaching, provisions scarce, and his fleet not fit

to contend with that rough and tempestuous sea in a winter voyage, hearkened to their proposals, exacting double the number of the former hostages. He then set sail with his whole army. CHAP. I.

In this first expedition into Britain, Cæsar did not make, nor indeed could he expect, any considerable advantage. He acquired a knowledge of the sea-coast, and of the country contiguous to it; and he became acquainted with the force, the manner of fighting, and the military character of the people. To compass these purposes, he did not think a part of the summer ill bestowed. But early in the next he prepared to make a more effective use of the experience he had gained. He embarked again at the same port, but with a more numerous army. The Britains on their part had prepared more regularly for their defence in this than the former year. Several of those states, which were nearest and most exposed to the danger, had, during Cæsar's absence, combined for their common safety; and chosen Cassibelan, a chief of power and reputation, for the leader of their union. They seemed resolved to dispute the landing of the Romans with their former intrepidity. But when they beheld the sea covered, as far as the eye could reach, with the multitude of the enemy's ships (for they were eight hundred sail) they despaired of defending the coast;

they

BOOK I. they retired into the woods and fastnesses; and Cæsar landed his army without opposition.

The Britains now saw the necessity of altering their former method of war. They no longer therefore opposed the Romans in the open field; they formed frequent ambuscades; they divided themselves into light flying parties; and continually harassed the enemy on his march. This plan, though in their circumstances the most judicious, was attended with no great success. Cæsar forced some of their strongest intrenchments; and then carried the war directly into the territories of Cassibelan.

The only fordable passage, which he could find over the Thames, was defended by a row of palisadoes, which lined the opposite bank; another row of sharpened stakes stood under water along the middle of the stream. Some remains of these works long subsisted; and were to be discerned in the river* down almost to the present times. The Britains had made the best of the situation; but the Romans plunged into the water, tore away the stakes and palisadoes, and obtained a complete victory. The capital, or rather chief fastness, of Cassibelan was then taken, with a number of cattle, the wealth of this barbarous city. After these misfortunes the Britains were no longer in a con-

* Coway stakes, near Kingston on Thames.

dition

dition to act with effect. Their ill success in the field soon dissolved the ill-cemented union of their councils. They split into factions, and some of them chose the common enemy for their protector. Insomuch that, after some feeble and desultory efforts, most of the tribes to the southward of the Thames submitted themselves to the conqueror. Cassibelan, worsted in so many encounters, and deserted by his allies, was driven at length to sue for peace. A tribute was imposed. And as the summer began to wear away, Cæsar, having finished the war to his satisfaction, embarked for Gaul. CHAP. I.

The whole of Cæsar's conduct in these two campaigns sufficiently demonstrates that he had no intention of making an absolute conquest of any part of Britain. Is it to be believed, that, if he had formed such a design, he would have left Britain without an army, without a legion, without a single coliort, to secure his conquest; and that he should sit down contented with an empty glory, and the tribute of an indigent people, without any proper means of securing a continuance of that small acquisition? This is not credible. But his conduct here, as well as in Germany, discovers his purpose in both expeditions; for by them he confirmed the Roman dominion in Gaul; he gained time to mature his designs, and he afforded his party in Rome an opportunity of promoting his interest, and exaggerating his exploits, which they

BOOK I. did in such a manner, as to draw from the Senate a decree for a very remarkable acknowledgment of his services, in a supplication or thanksgiving of twenty days. This attempt, not being pursued, stands single, and has little or no connexion with the subsequent events.

Therefore, I shall in this place, where the narrative will be the least broken, insert from the best authorities, which are left, and the best conjectures, which, in so obscure a matter, I am able to form, some account of the first peopling of this island; the manners of its inhabitants; their art of war; their religious and civil discipline. These are matters not only worthy of attention, as containing a very remarkable piece of antiquity; but as not wholly unnecessary towards comprehending the great change made in all these points, when the Roman conquest came afterwards to be completed.

CHAP. II.

Some Account of the ancient Inhabitants of Britain.

THAT Britain was first peopled from Gaul we are assured by the best proofs; proximity of situation, and resemblance in language and manners. Of the time, in which this event happened, we must be contented to remain in ignorance, for we have no monuments. But we may conclude that it was a very ancient settlement, since the Carthaginians found this island inhabited, when they traded hither for tin; as the Phœnicians, whose tracks they followed in this commerce, are said to have done long before them. It is true, that when we consider the short interval between the universal Deluge and that period, and compare it with the first settlement of men at such a distance from this corner of the world, it may seem not easy to reconcile such a claim to antiquity with the only authentick account we have of the origin and progress of mankind; especially, as in those early ages the whole face of nature was extremely rude and uncultivated: when the links of commerce, even in the countries first settled, were few and weak; navigation imperfect; geography unknown; and the hardships of travelling excessive. But the

CHAP. II.

BOOK I.

spirit of migration, of which we have now only some faint ideas, was then strong and universal; and it fully compensated all these disadvantages. Many writers indeed imagine that these migrations, so common in the primitive times, were caused by the prodigious increase of people beyond what their several territories could maintain. But this opinion, far from being supported, is rather contradicted by the general appearance of things in that early time, when in every country vast tracts of land were suffered to lie almost useless in morasses and forests. Nor is it, indeed, more countenanced by the ancient modes of life, no way favourable to population. I apprehend that these first settled countries, so far from being overstocked with inhabitants, were rather thinly peopled; and that the same causes, which occasioned that thinness, occasioned also those frequent migrations, which make so large a part of the first history of almost all nations. For in these ages men subsisted chiefly by pasturage or hunting. These are occupations, which spread the people without multiplying them in proportion; they teach them an extensive knowledge of the country; they carry them frequently and far from their homes, and weaken those ties, which might attach them to any particular habitation.

It was in a great degree from this manner of life that mankind became scattered in the earliest

times

times over the whole globe. But their peaceful occupations did not contribute so much to that end, as their wars, which were not the less frequent and violent, because the people were few, and the interests, for which they contended, of but small importance. Ancient history has furnished us with many instances of whole nations, expelled by invasion, falling in upon others, which they have entirely overwhelmed; more irresistible in their defeat and ruin, than in their fullest prosperity. The rights of war were then exercised with great inhumanity. A cruel death, or a servitude scarcely less cruel, was the certain fate of all conquered people; the terrour of which hurried men from habitations, to which they were but little attached, to seek security and repose under any climate, that, however in other respects undesirable, might afford them refuge from the fury of their enemies. Thus the bleak and barren regions of the North, not being peopled by choice, were peopled as early, in all probability, as many of the milder and more inviting climates of the southern world; and thus, by a wonderful disposition of the Divine Providence, a life of hunting, which does not contribute to increase, and war, which is the great instrument in the destruction of men, were the two principal causes of their being spread so early and so universally over the whole earth. From what is very commonly known of the state of North America, it

CHAP. II.

BOOK I. it need not be said how often, and to what distance, several of the nations on that continent are used to migrate; who, though thinly scattered, occupy an immense extent of country. Nor are the causes of it less obvious; their hunting life, and their inhuman wars.

Such migrations, sometimes by choice, more frequently from necessity, were common in the ancient world. Frequent necessities introduced a fashion, which subsisted after the original causes. For how could it happen, but from some universally established publick prejudice, which always overrules and stifles the private sense of men, that a whole nation should deliberately think it a wise measure to quit their country in a body, that they might obtain in a foreign land a settlement, which must wholly depend upon the chance of war? Yet this resolution was taken, and actually pursued, by the entire nation of the Helvetii, as it is minutely related by Cæsar. The method of reasoning, which led them to it, must appear to us at this day utterly inconceivable; they were far from being compelled to this extraordinary migration by any want of subsistence at home; for it appears, that they raised, without difficulty, as much corn in one year, as supported them for two; they could not complain of the barrenness of such a soil.

This spirit of migration, which grew out of the ancient

ancient manners and necessities, and sometimes operated like a blind instinct, such as actuates birds of passage, is very sufficient to account for the early habitation of the remotest parts of the earth; and in some sort also justifies that claim, which has been so fondly made by almost all nations to great antiquity. CHAP. II.

Gaul, from whence Britain was originally peopled, consisted of three nations; the Belgæ towards the North; the Celtæ in the middle countries; and the Aquitani to the South. Britain appears to have received its people only from the two former. From the Celtæ were derived the most ancient tribes of the Britains, of which the most considerable were called Brigantes. The Belgæ, who did not even settle in Gaul until after Britain had been peopled by colonies from the former, forcibly drove the Brigantes into the inland countries, and possessed the greatest part of the coast, especially to the South and West. These latter, as they entered the island in a more improved age, brought with them the knowledge and practice of agriculture; which, however, only prevailed in their own countries; the Brigantes still continued their ancient way of life by pasturage and hunting. In this respect alone they differed; so that what we shall say in treating of their manners is equally applicable to both. And though the Britains were further divided into an innume-

BOOK I.

rable multitude of lesser tribes and nations, yet all being the branches of these two stocks, it is not to our purpose to consider them more minutely.

Britain was in the time of Julius Cæsar, what it is at this day, in climate and natural advantages, temperate, and reasonably fertile. But destitute of all those improvements, which in a succession of ages it has received from ingenuity, from commerce, from riches and luxury, it then wore a very rough and savage appearance. The country, forest or marsh; the habitations, cottages; the cities, hiding-places in woods; the people naked, or only covered with skins; their sole employment, pasturage and hunting. They painted their bodies for ornament or terrour, by a custom general amongst all savage nations; who being passionately fond of show and finery, and having no object but their naked bodies, on which to exercise this disposition, have in all times painted, or cut their skins, according to their ideas of ornament. They shaved the beard on the chin; that on the upper lip was suffered to remain, and grow to an extraordinary length, to favour the martial appearance, in which they placed their glory. They were in their natural temper not unlike the Gauls; impatient, fiery, inconstant, ostentatious, boastful, fond of novelty; and like all barbarians, fierce, treacherous, and cruel. Their arms were short javelins, small shields of a slight texture, and great cutting

swords

swords with a blunt point, after the Gaulish fashion. CHAP. II.

Their chiefs went to battle in chariots, not unartfully contrived, nor unskilfully managed. I cannot help thinking it something extraordinary, and not easily to be accounted for, that the Britains should have been so expert in the fabrick of those chariots, when they seem utterly ignorant in all other mechanick arts: but thus it is delivered to us. They had also horse, though of no great reputation, in their armies. Their foot was without heavy armour; it was no firm body; nor instructed to preserve their ranks, to make their evolutions, or to obey their commanders; but in tolerating hardships, in dexterity of forming ambuscades, (the art military of savages) they are said to have excelled. A natural ferocity, and an impetuous onset, stood them in the place of discipline.

It is very difficult, at this distance of time, and with so little information, to discern clearly what sort of civil government prevailed among the ancient Britains. In all very uncultivated countries, as society is not close nor intricate, nor property very valuable, liberty subsists with few restraints. The natural equality of mankind appears, and is asserted: and therefore there are but obscure lines of any form of government. In every society of this sort the natural connexions are the same as in others, though the political ties are weak.

Among

BOOK I. Among such barbarians, therefore, though there is little authority in the magistrate, there is often great power lodged, or rather left, in the father; for, as among the Gauls, so among the Britains he had the power of life and death in his own family, over his children and his servants.

But among freemen and heads of families causes of all sorts seem to have been decided by the Druids: they summoned and dissolved all the publick assemblies; they alone had the power of capital punishments, and indeed seem to have had the sole execution and interpretation of whatever laws subsisted among this people. In this respect the Celtick nations did not greatly differ from others, except that we view them in an earlier stage of society. Justice was in all countries originally administered by the priesthood; nor indeed could laws in their first feeble state have either authority or sanction, so as to compel men to relinquish their natural independence, had they not appeared to come down to them enforced by beings of more than human power. The first openings of civility have been every where made by religion. Amongst the Romans, the custody and interpretation of the laws continued solely in the college of the pontiffs for above a century.*

The time in which the Druid priesthood was instituted, is unknown. It probably rose, like other

* Digest. lib. 1. tit. ii. De origine et processu juris, 2.

institutions

institutions of that kind, from low and obscure beginnings; and acquired from time, and the labours of able men, a form, by which it extended itself so far, and attained at length so mighty an influence over the minds of a fierce, and otherwise ungovernable, people. Of the place where it arose, there is somewhat less doubt: Cæsar mentions it as the common opinion, that this institution began in Britain; that there it always remained in the highest perfection, and that from thence it diffused itself into Gaul. I own I find it not easy to assign any tolerable cause, why an order of so much authority, and a discipline so exact, should have passed from the more barbarous people to the more civilized; from the younger to the older; from the colony to the mother country: but it is not wonderful that the early extinction of this order, and that general contempt, in which the Romans held all the barbarous nations, should have left these matters obscure and full of difficulty.

CHAP. II.

The Druids were kept entirely distinct from the body of the people; and they were exempted from all the inferiour and burthensome offices of society, that they might be at leisure to attend the important duties of their own charge. They were chosen out of the best families, and from the young men of the most promising talents; a regulation, which placed and preserved them in a respectable light with the world. None were admitted

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mitted into this order but after a long and laborious noviciate, which made the character venerable in their own eyes by the time and difficulty of attaining it. They were much devoted to solitude, and thereby acquired that abstracted and thoughtful air, which is so imposing upon the vulgar. And when they appeared in publick, it was seldom, and only on some great occasion; in the sacrifices of the gods, or on the seat of judgment. They prescribed medicine; they formed the youth; they paid the last honours to the dead; they foretold events; they exercised themselves in magick. They were at once the priests, lawgivers, and physicians of their nation; and consequently concentred in themselves all that respect, that men have diffusively for those, who heal their diseases, protect their property, or reconcile them to the Divinity. What contributed not a little to the stability and power of this order, was the extent of its foundation, and the regularity and proportion of its structure. It took in both sexes; and the female Druids were in no less esteem for their knowledge and sanctity than the males. It was divided into several subordinate ranks and classes; and they all depended upon a chief or Arch-Druid, who was elected to his place with great authority and pre-eminence for life. They were further armed with a power of interdicting from their sacrifices, or excommunicating any

obnoxious

obnoxious persons. This interdiction, so similar to that used by the ancient Athenians, and to that since practised among Christians, was followed by an exclusion from all the benefits of civil community; and it was accordingly the most dreaded of all punishments. This ample authority was in general usefully exerted; by the interposition of the Druids, differences were composed, and wars ended; and the minds of the fierce Northern people, being reconciled to each other under the influence of religion, united with signal effect against their common enemies. CHAP. II.

There was a class of the Druids, whom they called Bards, who delivered in songs (their only history) the exploits of their heroes; and who composed those verses, which contained the secrets of druidical discipline, their principles of natural and moral philosophy, their astronomy, and the mystical rites of their religion. These verses in all probability bore a near resemblance to the golden verses of Pythagoras; to those of Phocylides, Orpheus, and other remnants of the most ancient Greek poets. The Druids, even in Gaul, where they were not altogether ignorant of the use of letters, in order to preserve their knowledge in greater respect, committed none of their precepts to writing. The proficiency of their pupils was estimated principally by the number of technical verses, which they retained in their memory.

a circumstance,

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a circumstance, that shows this discipline rather calculated to preserve with accuracy a few plain maxims of traditionary science, than to improve and extend it. And this is not the sole circumstance, which leads us to believe that among them learning had advanced no further than its infancy.

The scholars of the Druids, like those of Pythagoras, were carefully enjoined a long and religious silence; for if barbarians come to acquire any knowledge, it is rather by instruction than examination; they must therefore be silent. Pythagoras in the rude times of Greece required silence in his disciples; but Socrates, in the meridian of the Athenian refinement, spoke less than his scholars; every thing was disputed in the Academy.

The Druids are said to be very expert in astronomy, in geography, and in all parts of mathematical knowledge. And authors speak, in a very exaggerated strain, of their excellence in these and in many other sciences. Some elemental knowledge I suppose they had; but I can scarcely be persuaded, that their learning was either deep or extensive. In all countries where druidism was professed, the youth were generally instructed by that order; and yet was there little either in the manners of the people, in their way of life, or their works of art, that demonstrates profound science or

or particularly mathematical skill. Britain, where their discipline was in its highest perfection, and which was therefore resorted to by the people of Gaul, as an oracle in druidical questions, was more barbarous in all other respects than Gaul itself, or than any other country then known in Europe. Those piles of rude magnificence, Stonehenge and Abury, are in vain produced in proof of their mathematical abilities. These vast structures have nothing, which can be admired, but the greatness of the work; and they are not the only instances of the great things, which the mere labour of many hands united, and persevering in their purpose, may accomplish with very little help from mechanicks. This may be evinced by the immense buildings, and the low state of the sciences, among the original Peruvians.

The Druids were eminent, above all the philosophick lawgivers of antiquity, for their care in impressing the doctrine of the soul's immortality on the minds of their people, as an operative and leading principle. This doctrine was inculcated on the scheme of transmigration, which some imagine them to have derived from Pythagoras. But it is by no means necessary to resort to any particular teacher for an opinion, which owes its birth to the weak struggles of unenlightened reason, and to mistakes natural to the human mind. The idea of the soul's immortality is indeed ancient, universal,

and

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and in a manner inherent in our nature: but it is not easy for a rude people to conceive any other mode of existence than one similar to what they had experienced in life; nor any other world as the scene of such an existence, but this we inhabit, beyond the bounds of which the mind extends itself with great difficulty. Admiration, indeed, was able to exalt to heaven a few selected heroes: it did not seem absurd, that those, who in their mortal state had distinguished themselves as superiour and over-ruling spirits, should after death ascend to that sphere, which influences and governs every thing below; or that the proper abode of beings, at once so illustrious and permanent, should be in that part of nature, in which they had always observed the greatest splendour and the least mutation. But on ordinary occasions it was natural some should imagine, that the dead retired into a remote country, separated from the living by seas or mountains. It was natural that some should follow their imagination with a simplicity still purer, and pursue the souls of men no further than the sepulchres, in which their bodies had been deposited.* ; whilst others of deeper penetration, observing that bodies, worn out by age, or destroyed by accident, still afforded the materials for generating new ones, concluded likewise, that a soul being dislodged did not

* Cic. Tusc. Quest. lib. 1.

wholly

wholly perish, but was destined, by a similar revolution in nature, to act again, and to animate some other body. This last principle gave rise to the doctrine of transmigration; but we must not presume of course, that where it prevailed it necessarily excluded the other opinions; for it is not remote from the usual procedure of the human mind, blending, in obscure matters, imagination and reasoning together, to unite ideas the most inconsistent. When Homer represents the ghosts of his heroes appearing at the sacrifices of Ulysses, he supposes them endued with life, sensation, and a capacity of moving, but he has joined to these powers of living existence uncomeliness, want of strength, want of distinction, the characteristicks of a dead carcass. This is what the mind is apt to do; it is very apt to confound the ideas of the surviving soul and the dead body. The vulgar have always, and still do confound these very irreconcileable ideas. They lay the scene of apparitions in church-yards; they habit the ghost in a shroud; and it appears in all the ghastly paleness of a corpse. A contradiction of this kind has given rise to a doubt, whether the Druids did in reality hold the doctrine of transmigration. There is positive testimony that they did hold it. There is also testimony as positive, that they buried, or burned with the dead, utensils, arms, slaves, and whatever might be judged useful to them, as if they were to be removed into a separate

CHAP. II.

BOOK I. state. They might have held both these opinions; and we ought not to be surprised to find errour inconsistent.

The objects of the Druid worship were many. In this respect they did not differ from other heathens; but it must be owned, that in general their ideas of divine matters were more exalted than those of the Greeks and Romans; and that they did not fall into an idolatry so coarse and vulgar. That their gods should be represented under a human form, they thought derogatory to beings uncreated and imperishable. To confine, what can endure no limits, within walls and roofs, they judged absurd and impious. In these particulars there was something refined, and suitable enough to a just idea of the Divinity. But the rest was not equal. Some notions they had, like the greatest part of mankind, of a Being eternal and infinite; but they also, like the greatest part of mankind, paid their worship to inferiour objects, from the nature of ignorance and superstition always tending downwards.

The first and chief objects of their worship were the elements; and, of the elements, fire, as the most pure, active, penetrating, and what gives life and energy to all the rest. Among fires, the preference was given to the sun, as the most glorious visible being, and the fountain of all life. Next they venerated the moon, and the planets. After fire,

fire, water was held in reverence. This, when pure, and ritually prepared, was supposed to wash away all sins, and to qualify the priest to approach the altar of the gods with more acceptable prayers; washing with water being a type natural enough of inward cleansing and purity of mind. They also worshipped fountains and lakes and rivers. CHAP. II.

Oaks were regarded by this sect with a particular veneration, as by their greatness, their shade, their stability, and duration, not ill representing the perfections of the Deity. From the great reverence, in which they held this tree, it is thought their name of Druids is derived, the word Deru in the Celtick language signifying an oak. But their reverence was not wholly confined to this tree. All forests were held sacred; and many particular plants were respected, as endued with a particular holiness. No plant was more revered than the mistletoe; especially if it grew on the oak; not only because it is rarely found upon that tree, but because the oak was among the Druids peculiarly sacred. Towards the end of the year, they searched for this plant, and when it was found, great rejoicing ensued; it was approached with reverence; it was cut with a golden hook; it was not suffered to fall to the ground, but received with great care and solemnity upon a white garment.

In ancient times, and in all countries, the profession of physick was annexed to the priesthood. Men imagined that all their diseases were inflicted

BOOK I. by, the immediate displeasure of the Deity, and therefore concluded, that the remedy would most probably proceed from those, who were particularly employed in his service. Whatever, for the same reason, was found of efficacy to avert or cure distempers was considered as partaking somewhat of the Divinity. Medicine was always joined with magick; no remedy was administered without mysterious ceremony and incantation. The use of plants and herbs, both in medicinal and magical practices, was early and general. The misletoe, pointed out by its very peculiar appearance and manner of growth, must have struck powerfully on the imaginations of a superstitious people. Its virtues may have been soon discovered. It has been fully proved against the opinion of Celsus, that internal remedies were of very early use.* Yet if it had not, the practice of the present savage nations supports the probability of that opinion. By some modern authors the misletoe is said to be of signal service in the cure of certain convulsive distempers, which, by their suddenness, their violence, and their unaccountable symptoms, have been ever considered as supernatural. The epilepsy was by the Romans for that reason called *Morbus Sacer*; and all other nations have regarded it in the same light. The Druids also looked upon vervain, and some other plants, as holy, and probably for a similar reason.

* See this point in the Divine Legation of Moses.

The

The other objects of the Druid worship were chiefly serpents in the animal world, and rude heaps of stone, or great pillars without polish or sculpture, in the inanimate. The serpent by his dangerous qualities is not ill adapted to inspire terrour; by his annual renewals to raise admiration; by his make, easily susceptible of many figures, to serve for a variety of symbols, and by all, to be an object of religious observance: accordingly no object of idolatry has been more universal*. And this is so natural, that serpent-veneration seems to be rising again even in the bosom of Mahometanism †.

The great stones, it has been supposed, were originally monuments of illustrious men, or the memorials of considerable actions; or they were land-marks for deciding the bounds of fixed property. In time, the memory of the persons or facts, which these stones were erected to perpetuate, wore away; but the reverence, which custom and probably certain periodical ceremonies had preserved for those places, was not so soon obliterated. The monuments themselves then came to be venerated; and not the less because the reason for venerating them was no longer known. The land-mark was in those times held sacred on account of its great

* Περι παντι νομιζομενων παρ υμιν θεων οφις συμβολον μεγα κ̀ μυστηριον αναγραφεται. Justin Martyr in Stillingfleet's Origines Sacræ.

† Norden's travels.

BOOK I. uses, and easily passed into an object of worship. Hence the god Terminus amongst the Romans. This religious observance towards rude stones is one of the most ancient and universal of all customs. Traces of it are to be found in almost all, and especially in these Northern nations; and to this day in Lapland, where heathenism is not yet entirely extirpated, their chief divinity, which they call **Stor Junkare*, is nothing more than a rude stone.

Some writers among the moderns, because the Druids ordinarily made no use of images in their worship, have given into an opinion, that their religion was founded on the unity of the Godhead. But this is no just consequence. The spirituality of the idea, admitting their idea to have been spiritual, does not infer the unity of the object. All the ancient authors, who speak of this order, agree that, besides those great and more distinguishing objects of their worship already mentioned, they had gods answerable to those adored by the Romans. And we know that the Northern nations, who overran the Roman empire, had in fact a great plurality of gods, whose attributes, though not their names, bore a close analogy to the idols of the Southern world.

The Druids performed the highest act of religion by sacrifice, agreeable to the custom of all other nations. They not only offered up beasts,

* Scheffer's Lapland, p. 92, the translation.

but

but even human victims; a barbarity almost uni- CHAP. II.
versal in the heathen world, but exercised more uniformly, and with circumstances of peculiar cruelty, amongst those nations where the religion of the Druids prevailed. They held that the life of a man was the only atonement for the life of a man. They frequently enclosed a number of wretches, some captives, some criminals, and, when these were wanting, even innocent victims, in a gigantick statue of wicker-work, to which they set fire, and invoked their deities amidst the horrid cries and shrieks of the sufferers, and the shouts of those, who assisted at this tremendous rite.

There were none among the ancients more eminent for all the arts of divination than the Druids. Many of the superstitious practices in use to this day among the country people for discovering their future fortune seem to be remains of Druidism. Futurity is the great concern of mankind. Whilst the wise and learned look back upon experience and history, and reason from things past about events to come, it is natural for the rude and ignorant, who have the same desires, without the same reasonable means of satisfaction, to inquire into the secrets of futurity, and to govern their conduct by omens, dreams and prodigies. The Druids, as well as the Etruscan and Roman priesthood, attended with diligence the flight of birds, the pecking of chickens, and the entrails of

BOOK I. their animal sacrifices. It was obvious that no contemptible prognosticks of the weather were to be taken from certain motions and appearances in birds and beasts *. A people, who lived mostly in the open air, must have been well skilled in these observations. And as changes in the weather influenced much the fortune of their huntings or their harvests, which were all their fortunes, it was easy to apply the same prognosticks to every event by a transition very natural and common; and thus probably arose the science of auspices, which formerly guided the deliberations of councils, and the motions of armies, though now they only serve, and scarcely serve, to amuse the vulgar.

The Druid temple is represented to have been nothing more than a consecrated wood. The ancients speak of no other. But monuments remain, which show that the Druids were not in this respect wholly confined to groves. They had also a species of building, which in all probability was destined to religious use. This sort of structure was indeed without walls or roof. It was a colonnade, generally circular, of huge rude stones, sometimes single, sometimes double; sometimes with, often without, an architrave. These open temples were not in all respects peculiar to the Northern nations. Those of the Greeks, which were dedicated

* Cic. de Divinatione. l. 1.

to the celestial gods, ought in strictness to have had no roof, and were thence called *Hypæthra* *. CHAP. II.

Many of these monuments remain in the British Islands, curious for their antiquity, or astonishing for the greatness of the work; enormous masses of rock, so poised as to be set in motion with the slightest touch, yet not to be pushed from their place by a very great power; vast altars, peculiar and mystical in their structure, thrones, basins, heaps or kearns; and a variety of other works, displaying a wild industry, and a strange mixture of ingenuity and rudeness. But they are all worthy of attention; not only as such monuments often clear up the darkness, and supply the defects, of history, but as they lay open a noble field of speculation for those, who study the changes, which have happened in the manners, opinions, and sciences of men; and who think them as worthy of regard as the fortune of wars, and the revolutions of kingdoms.

The short account, which I have here given, does not contain the whole of what is handed down to us by ancient writers, or discovered by modern research, concerning this remarkable order. But I have selected those, which appear to me the

* Decor perficitur statione, cum Jovi, fulguri, et cœlo et soli et lunæ ædificia sub divo, hypæthraque constituuntur. Horum enim et species et effectus in aperto mundo atque lucenti præsentes vidimus. Vitruv. de Architect, p. 6. de Laet. Antwerp.

most

BOOK I.

most striking features, and such as throw the strongest light on the genius and true character of the Druidical institution. In some respects it was undoubtedly very singular; it stood out more from the body of the people than the priesthood of other nations; and their knowledge and policy appeared the more striking by being contrasted with the great simplicity and rudeness of the people, over whom they presided. But, notwithstanding some peculiar appearances and practices, it is impossible not to perceive a great conformity between this and the ancient orders, which have been established for the purposes of religion in almost all countries. For to say nothing of the resemblance, which many have traced between this and the Jewish priesthood, the Persian Magi, and the Indian Brachmans, it did not so greatly differ from the Roman priesthood either in the original objects, or in the general mode of worship, or in the constitution of their hierarchy. In the original institution neither of these nations had the use of images; the rules of the Salian as well as Druid discipline were delivered in verse; both orders were under an elective head; and both were for a long time the lawyers of their country. So that when the order of Druids was suppressed by the Emperours, it was rather from a dread of an influence incompatible with the Roman government, than from any dislike of their religious opinions.

CHAP. III.

The Reduction of Britain by the Romans.

THE death of Cæsar, and the civil wars, which ensued, afforded foreign nations some respite from the Roman ambition. Augustus, having restored peace to mankind, seems to have made it a settled maxim of his reign not to extend the empire. He found himself at the head of a new monarchy; and he was more solicitous to confirm it by the institutions of sound policy, than to extend the bounds of its dominion. In consequence of this plan Britain was neglected. Tiberius came a regular successor to an established government. But his politicks were dictated rather by his character than his situation. He was a lawful prince, and he acted on the maxims of an usurper. Having made it a rule never to remove far from the capital, and jealous of every reputation, which seemed too great for the measure of a subject, he neither undertook any enterprise of moment in his own person, nor cared to commit the conduct of it to another. There was little in a British triumph, that could affect a temper like that of Tiberius.

CHAP. III.

His successor Caligula was not influenced by this,

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this, nor indeed by any regular system; for having undertaken an expedition to Britain without any determinate view, he abandoned it on the point of execution without reason. And adding ridicule to his disgrace, his soldiers returned to Rome loaded with shells. These spoils he displayed as the ornaments of a triumph, which he celebrated over the ocean, if in all these particulars we may trust to the historians of that time, who relate things almost incredible of the folly of their masters, and the patience of the Roman people.

But the Roman people, however degenerate, still retained much of their martial spirit; and as the Emperours held their power almost entirely by the affection of the soldiery, they found themselves often obliged to such enterprises as might prove them no improper heads of a military constitution. An expedition to Britain was well adapted to answer all the purposes of this ostentatious policy. The country was remote, and little known; so that every exploit there, as if achieved in another world, appeared at Rome with double pomp and lustre; whilst the sea, which divided Britain from the continent, prevented a failure in that island from being followed by any consequences alarming to the body of the empire. A pretext was not wanting to this war. The maritime Britains, while the terrour of the Roman arms remained fresh

upon their minds, continued regularly to pay the tribute imposed by Cæsar. But the generation, which experienced that war, having passed away, that which succeeded, felt the burthen, but knew from rumour only the superiority, which had imposed it. And being very ignorant, as of all things else, so of the true extent of the Roman power, they were not afraid to provoke it by discontinuing the payment of the tribute. CHAP. III.

This gave occasion to the Emperour Claudius, ninety-seven years after the first expedition of Cæsar, to invade Britain in person, and with a great army. But he, having rather surveyed than conducted the war, left in a short time the management of it to his legate Plautius, who subdued, without much difficulty, those countries, which lay to the Southward of the Thames, the best cultivated and most accessible parts of the island. But the inhabitants of the rough inland countries, the people called Cattivellauni, made a more strenuous opposition. They were under the command of Caractacus, a chief of great and just renown amongst all the British nations. This leader wisely adjusted his conduct of the war to the circumstances of his savage subjects and his rude country. Plautius obtained no decisive advantages over him. He opposed Ostorius Scapula, who succeeded that general, with the same bravery, but with unequal success. A. D. 43.

BOOK I. A. D. 43. success. For he was, after various turns of fortune, obliged to abandon his dominions, which Ostorius at length subdued and disarmed.

This bulwark of the British freedom being overturned, Ostorius was not afraid to enlarge his plan. Not content with disarming the enemies of Rome, he proceeded to the same extremities with those nations, who had been always quiet, and who, under the name of an alliance, lay ripening for subjection. This fierce people, who looked upon their arms as their only valuable possessions, refused to submit to terms as severe as the most absolute conquest could impose. They unanimously entered into a league against the Romans. But their confederacy was either not sufficiently strong or fortunate to resist so able a commander; and only afforded him an opportunity, from a more comprehensive victory, to extend the Roman province a considerable way to the Northern and Western parts of the island. The frontiers of this acquisition, which extended along the rivers Severn and Nen, he secured by a chain of forts and stations; the inland parts he quieted by the settlement of colonies of his veteran troops at Maldon and Verulam; and such was the beginning of those establishments, which afterwards became so numerous in Britain. This commander was the first who traced in this island a plan of settlement and civil policy to concur with his military operations.

For

For after he had settled these colonies, considering with what difficulty any, and especially an uncivilized, people are broke into submission to a foreign government, he imposed it on some of the most powerful of the British nations in a more indirect manner. He placed them under kings of their own race; and whilst he paid this compliment to their pride, he secured their obedience by the interested fidelity of a prince, who knew that, as he owed the beginning, so he depended for the duration, of his authority wholly upon their favour. Such was the dignity and extent of the Roman policy, that they could number even royalty itself amongst their instruments of servitude.

Ostorius did not confine himself within the boundaries of these rivers. He observed that the Silures, inhabitants of South Wales, one of the most martial tribes in Britain, were yet unhurt and almost untouched by the war. He could expect to make no progress to the Northward, whilst an enemy of such importance hung upon his rear; especially as they were now commanded by Caractacus, who preserved the spirit of a prince, though he had lost his dominions; and fled from nation to nation, wherever he could find a banner erected against the Romans. His character obtained him reception and command.

Though the Silures, thus headed, did every thing that became their martial reputation, both

BOOK I. in the choice and defence of their posts, the Romans, by their discipline and the weight and excellence of their arms, prevailed over the naked bravery of this gallant people, and defeated them in a great battle. Caractacus was soon after betrayed into their hands, and conveyed to Rome. The merit of the prisoner was the sole ornament of a triumph, celebrated over an indigent people, headed by a gallant chief. The Romans crowded eagerly to behold the man, who with inferiour forces, and in an obscure corner of the world, had so many years stood up against the weight of their empire.

A. D. 51.

As the arts of adulation improved in proportion as the real grandeur of Rome declined, this advantage was compared to the greatest conquests in the most flourishing times of the republick; and so far as regarded the personal merit of Caractacus, it could not be too highly rated. Being brought before the Emperour, he behaved with such manly fortitude, and spoke of his former actions, and his present condition, with so much plain sense, and unaffected dignity, that he moved the compassion of the Emperour, who remitted much of that severity, which the Romans formerly exercised upon their captives. Rome was now a monarchy, and that fierce republican spirit was abated, which had neither feeling nor respect for the character of unfortunate sovereigns.

The

The Silures were not reduced by the loss of Caractacus, and the great defeat they had suffered. They resisted every measure of force or artifice, that could be employed against them, with the most generous obstinacy; a resolution, in which they were confirmed by some imprudent words of the legate, threatening to extirpate, or what appeared to them scarcely less dreadful, to transplant their nation. Their natural bravery thus hardened into despair, and inhabiting a country very difficult of access, they presented an impenetrable barrier to the progress of that commander. Insomuch that wasted with continual cares, and with the mortification to find the end of his affairs so little answerable to the splendour of their beginning, Ostorius died of grief; and left all things in confusion. CHAP. III. A. D. 51.

The legates, who succeeded to his charge, did little more, for about sixty years, than secure the frontiers of the Roman province. But in the beginning of Nero's reign the command in Britain was devolved on Suetonius Paulinus, a soldier of merit and experience; who, when he came to view the theatre of his future operations, and had well considered the nature of the country, discerned evidently that the war must of necessity be protracted to a great length, if he should be obliged to penetrate into every fastness, to which the enemy retired, and to combat their flying

BOOK I. A. D. 51.

parties one by one. He therefore resolved to make such a blow at the head, as must of course disable all the inferiour members.

The island then called Mona, now Anglesey, at that time was the principal residence of the Druids. Here their councils were held, and their commands from hence were dispersed among all the British nations. Paulinus proposed, in reducing this their favourite and sacred seat, to destroy, or at least greatly to weaken, the body of the Druids; and thereby to extinguish the great actuating principle of all the Celtick people, and that, which was alone capable of communicating order and energy to their operations.

Whilst the Roman troops were passing that strait, which divides this island from the continent of Britain, they halted on a sudden; not checked by the resistance of the enemy, but suspended by a spectacle of an unusual and altogether surprising nature. On every side of the British army were seen bands of Druids in their most sacred habits, surrounding the troops, lifting their hands to heaven, devoting to death their enemies, and animating their disciples to religious phrenzy by the uncouth ceremonies of a savage ritual, and the horrid mysteries of a superstition familiar with blood. The female Druids also moved about in a troubled order, their hair dishevelled, their garments torn, torches in their hands, and with an horrour, increased

increased by the perverted softness of their sex, howled out the same curses and incantations with greater clamour*. Astonished at this sight, the Romans for some time neither advanced, nor returned the darts of the enemy. But at length rousing from their trance, and animating each other with the shame of yielding to the impotence of female and fanatical fury, they found the resistance by no means proportioned to the horrour and solemnity of the preparations. These overstrained efforts had, as frequently happens, exhausted the spirits of the men, and stifled that ardour they were intended to kindle. The Britains were defeated; and Paulinus, pretending to detest the barbarity of their superstition, in reality from the cruelty of his own nature, and that he might cut off the occasion of future disturbances, exercised the most unjustifiable severities on this unfortunate people. He burned the Druids in their own fires; and that no retreat might be afforded to that order, their consecrated woods were every

CHAP. III. A. D. 51.

* There is a curious instance of a ceremony not unlike this in a fragment of an ancient Runick history, which it may not be disagreeable to compare with this part of the British manners. "*Ne vero regem ex improviso adorirctur, Ulafus admoto sacculo suo eundem quatere cœpit, cârmen simul magicum obmurmurans hâc verborum formulâ; Duriter increpetur cum ironitru; stringant Cyclopia tela; injiciant manum Parcæ . . . acriter excipiant monticolæ Genii plurimi atque gigantes . . contundant; quatiant; procellæ . . . disrumpant lapides navigium ejus . . .* Hickesii Thesaur. vol. 3. p. 140.

BOOK I. A. D. 51.

where destroyed. Whilst he was occupied in this service, a general rebellion broke out, which his severity to the Druids served rather to inflame, than allay.

From the manners of the republick a custom had been ingrafted into the monarchy of Rome, altogether unsuitable to that mode of government: In the time of the commonwealth, those, who lived in a dependent and cliental relation on the great men, used frequently to show marks of their acknowledgment by considerable bequests at their death. But when all the scattered powers of that state became united in the Emperour, these legacies followed the general current, and flowed in upon the common patron. In the will of every considerable person, he inherited with the children and relations, and such devises formed no inconsiderable part of his revenue; a monstrous practice, which let an absolute sovereign into all the private concerns of his subjects; and which, by giving the Prince a prospect of one day sharing in all the great estates, whenever he was urged by avarice or necessity, naturally pointed out a resource by an anticipation always in his power. This practice extended into the provinces. A king of the Iceni* had devised a considerable part of his substance to the Emperour: But the Roman procurator, not satisfied with entering into

* Inhabitants of Norfolk and Suffolk.

his

his master's portion, seized upon the rest; and pursuing his injustice to the most horrible outrages, publickly scourged Boadicea, queen to the deceased prince, and violated his daughters. These cruelties, aggravated by the shame and scorn, that attended them; the general severity of the government, the taxes (new to a barbarous people), laid on without discretion, extorted without mercy, and even, when respited, made utterly ruinous by exorbitant usury; the further mischiefs they had to dread, when more completely reduced; all these, with the absence of the legate and the army on a remote expedition, provoked all the tribes of the Britains, provincials, allies, enemies, to a general insurrection. The command of this confederacy was conferred on Boadicea, as the first in rank, and resentment of injuries. They began by cutting off a Roman legion; then they fell upon the colonies of Camolodunum and Verulam, and with a barbarous fury butchered the Romans and their adherents to the number of seventy thousand. CHAP. III. A. D. 51.

An end had been now put to the Roman power in this island, if Paulinus, with unexampled vigour and prudence, had not conducted his army through the midst of the enemy's country from Anglesey to London. There uniting the soldiers, that remained dispersed in different garrisons, he formed an army of ten thousand men, and marched

BOOK I. to attack the enemy in the height of their success and security. The army of the Britains is said to

A. D. 51. have amounted to two hundred and thirty thousand; but it was ill composed, and without choice or order; women, boys, old men, priests; full of presumption, tumult, and confusion. Boadicea was at their head; a woman of masculine spirit, but precipitant, and without any military knowledge.

The event was such as might have been expected. Paulinus, having chosen a situation favourable to the smallness of his numbers, and encouraged his troops not to dread a multitude, whose weight was dangerous only to themselves, piercing into the midst of that disorderly crowd, after a blind and furious resistance, obtained a complete victory. Eighty thousand Britains fell in this battle.

A. D. 61. Paulinus improved the terrour this slaughter had produced by the unparalleled severities, which he exercised. This method would probably have succeeded to subdue, but at the same time to depopulate, the nation, if such loud complaints had not been made at Rome of the legate's cruelty as procured his recall.

Three successive legates carried on the affairs of Britain during the latter part of Nero's reign, and during the troubles occasioned by the disputed succession. But they were all of an inactive character. The victory obtained by Paulinus had

had disabled the Britains from any new attempt. Content, therefore, with recovering the Roman province, these generals compounded, as it were, with the enemy for the rest of the island. They caressed the troops; they indulged them in their licentiousness; and not being of a character to repress the seditions, that continually arose, they submitted to preserve their ease, and some shadow of authority, by sacrificing the most material parts of it. And thus they continued, soldiers and commanders, by a sort of compact, in a common neglect of all duty on the frontiers of the empire, in the face of a bold and incensed enemy. CHAP. III. A. D. 61.

But when Vespasian arrived to the head of affairs, he caused the vigour of his government to be felt in Britain, as he had done in all the other parts of the empire. He was not afraid to receive great services. His legates Cerealis and Frontinus reduced the Silures and Brigantes; one the most warlike, the other the most numerous, people in the island. But its final reduction and perfect settlement were reserved for Julius Agricola, a man, by whom it was a happiness for the Britains to be conquered. He was endued with all those bold and popular virtues, which would have given him the first place in the times of the free republick; and he joined to them all that reserve and moderation, which enabled him to fill A. D. 61. A. D. 71.

BOOK I. great offices with safety, and made him a good subject under a jealous despotism.

A. D. 71. Though the summer was almost spent when he arrived in Britain, knowing how much the vigour and success of the first stroke influences all subsequent measures, he entered immediately into action. After reducing some tribes, Mona became the principal object of his attention. The cruel ravages of Paulinus had not entirely effaced the idea of sanctity, which the Britains by a long course of hereditary reverence had annexed to that island. It became once more a place of consideration by the return of the Druids.

Here Agricola observed a conduct very different from that of his predecessor Paulinus; the island, when he had reduced it, was treated with great lenity. Agricola was a man of humanity and virtue; he pitied the condition, and respected the prejudices, of the conquered. This behaviour facilitated the progress of his arms; insomuch that, in less than two campaigns, all the British nations, comprehended in what we now call England, yielded themselves to the Roman government, as soon as they found that peace was no longer to be considered as a dubious blessing. Agricola carefully secured the obedience of the conquered people by building forts and stations in the most important and commanding places. Having taken these precautions for securing his rear, he advanced

vanced Northwards; and penetrating into Caledonia, as far as the river Tay, he there built a *pretentura*, or line of forts between the two Friths, which are in that place no more than twenty miles asunder. The enemy, says Tacitus, was removed, as it were, into another island; and this line Agricola seems to have destined as the boundary of the empire. For though in the following year he carried his arms further, and, as it is thought, to the foot of the Grampian mountains, and there defeated a confederate army of the Caledonians, headed by Galgacus, one of their most famous chiefs, yet he built no fort to the Northward of this line; a measure, which he never omitted when he intended to preserve his conquests. The expedition of that summer was probably designed only to disable the Caledonians from attempting any thing against his barrier. But he left them their mountains, their arms, and their liberty; a policy, perhaps, not altogether worthy of so able a commander. He might the more easily have completed the conquest of the whole island, by means of the fleet, which he equipped to co-operate with his land-forces in that expedition. This fleet sailed quite round Britain, which had not been before, by any certain proof, known to be an island; a circumnavigation, in that immature state of naval skill, of little less fame than a voyage round the globe in the present age.

CHAP. III. A. D. 71.

In

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A. D. 84.

In the interval between his campaigns Agricola was employed in the great labours of peace. He knew that the general must be perfected by the legislator; and that the conquest is neither permanent nor honourable, which is only an introduction to tyranny. His first care was the regulation of his household; which under former legates had been always full of faction and intrigue, lay heavy on the province, and was as difficult to govern. He never suffered his private partialities to intrude into the conduct of publick business; nor in appointing to employments did he permit solicitation to supply the place of merit, wisely sensible that a proper choice of officers is almost the whole of government. He eased the tribute of the province, not so much by reducing it in quantity, as by cutting off all those vexatious practices, which attended the levying of it, far more grievous than the imposition itself. Every step in securing the subjection of the conquered country was attended with the utmost care in providing for its peace and internal order. Agricola reconciled the Britains to the Roman Government by reconciling them to the Roman manners. He moulded that fierce nation by degrees to soft and social customs; leading them imperceptibly into a fondness for baths, for gardens, for grand houses, and all the commodious elegancies of a cultivated life. He diffused a grace and dignity over this new luxury

by

by the introduction of literature. He invited instructors in all the arts and sciences from Rome; and he sent the principal youth of Britain to that city to be educated at his own expense. In short, he subdued the Britains by civilizing them; and made them exchange a savage liberty for a polite and easy subjection. His conduct is the most perfect model for those employed in the unhappy, but sometimes necessary, task of subduing a rude and free people. CHAP. III. A. D. 84.

Thus was Britain, after a struggle of fifty-four years, entirely bent under the yoke, and moulded into the Roman empire. How so stubborn an opposition could have been so long maintained against the greatest power on earth by a people ill armed, worse united, without revenues, without discipline, has justly been deemed an object of wonder. Authors are generally contented with attributing it to the extraordinary bravery of the ancient Britains. But certainly the Britains fought with armies as brave as the world ever saw, with superiour discipline, and more plentiful resources.

To account for this opposition we must have recourse to the general character of the Roman politicks at this time. War, during this period, was carried on upon principles very different from those that actuated the republick. Then one uniform spirit animated one body through whole ages. With whatever state they were engaged, the war was so prosecuted as if the republick could

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not subsist unless that particular enemy were totally destroyed. But when the Roman dominion had arrived to as great an extent as could well be managed; and that the ruling power had more to fear from disaffection to the government, than from enmity to the empire, with regard to foreign affairs common rules and a moderate policy took place. War became no more than a sort of exercise for the Roman forces *. Even whilst they were declaring war they looked towards an accommodation; and were satisfied with reasonable terms when they concluded it. Their politicks were more like those of the present powers of Europe, where kingdoms seek rather to spread their influence, than to extend their dominions; to awe and weaken, rather than to destroy. Under unactive and jealous princes the Roman legates seldom dared to push the advantages they had gained far enough to produce a dangerous reputation †. They wisely stopped when they came to the verge of popularity. And these Emperours fearing as much from the generals, as their generals from them, such frequent changes were made in the command that the war was never systematically carried on. Besides the change of Emperours

* *Rem Romanam huc, satietate gloriæ provectam, ut cæteris quoque nationibus quietem velit.* Tacit. Annal. 12.

† *Nam duces, ubi impetrando triumphalium insigni sufficere res suas crediderant, hostem omittebant.* Tacit. 4. c. 23.

(and

(and their reigns were not long) almost always brought on a change of measures; and the councils even of the same reign were continually fluctuating, as opposite court-factions happened to prevail. Add to this, that during the commotions, which followed the death of Nero, the contest for the purple turned the eyes of the world from every other object. All persons of consequence interested themselves in the success of some of the contending parties; and the legates in Britain, suspended in expectation of the issue of such mighty quarrels, remained unactive till it could be determined for what master they were to conquer. CHAP. III. A. D. 84.

On the side of the Roman government these seem to have been some of the causes, which so long protracted the fate of Britain. Others arose from the nature of the country itself, and from the manners of its inhabitants. The country was then extremely woody and full of morasses. There were originally no roads. The motion of armies was therefore difficult, and communication in many cases impracticable. There were no cities, no towns, no places of cantonment for soldiers; so that the Roman forces were obliged to come into the field late, and to leave it early in the season. They had no means to awe the enemy, and to prevent their machinations during the winter. Every campaign they had nearly the same work to begin. When a civilized nation suffers some

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great defeat, and loses some places critically situated, such is the mutual dependence of the several parts by commerce, and by the orders of a well regulated community, that the whole is easily secured. A long-continued state of war is unnatural to such a nation. They abound with artisans, with traders, and a number of settled and unwarlike people, who are less disturbed in their ordinary course by submitting to almost any power, than in a long opposition; and as this character diffuses itself through the whole nation, they find it impossible to carry on a war when they are deprived of the usual resources.

But in a country like ancient Britain there are as many soldiers as inhabitants. They unite and disperse with ease. They require no pay nor formal subsistence; and the hardships of an irregular war are not very remote from their ordinary course of life. Victories are easily obtained over such a rude people, but they are rarely decisive; and the final conquest becomes a work of time and patience. All that can be done, is to facilitate communication by roads; and to secure the principal avenues, and the most remarkable posts on the navigable rivers, by forts and stations. To conquer the people you must subdue the nature of the country. The Romans at length effected this; but until this was done they never were able to make a perfect conquest.

I shall

CHAP. III. A. D. 84.

I shall now add something concerning the government the Romans settled here, and of those methods, which they used to preserve the conquered people under an entire subjection. Those nations, who had either passively permitted, or had been instrumental in, the conquest of their fellow Britains, were dignified with the title of allies; and thereby preserved their possessions, laws and magistrates: they were subject to no kind of charge or tribute. But as their league was not equal, and that they were under the protection of a superiour power, they were entirely divested of the right of war and peace; and in many cases an appeal lay to Rome in consequence of their subordinate and dependent situation. This was the lightest species of subjection; and it was generally no more than a step preparatory to a stricter government.

The condition of those towns and communities, called *municipia*, by their being more closely united to the greater state, seemed to partake a degree less of independence. They were adopted citizens of Rome; but whatever was detracted from their ancient liberty was compensated by a more or less complete possession of the privileges, which constituted a Roman city, according to the merits, which had procured their adoption. These cities were models of Rome in little; their courts and magistrates were the same; and though they

were

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were at liberty to retain their old laws, and to make new at their pleasure, they commonly conformed to those of Rome. The *municipia* were not subject to tribute.

When a whole people had resisted the Roman power with great obstinacy, had displayed a readiness to revolt upon every occasion, and had frequently broken their faith, they were reduced into, what the Romans called, the form of a province: that is, they lost their laws, their liberties, their magistrates: they forfeited the greatest part of their lands; and they paid a heavy tribute for what they were permitted to retain.

In these provinces, the supreme government was in the *prætor* sent by the senate, who commanded the army, and in his own person exercised the judicial power. Where the sphere of his government was large, he deputed his legates to that employment, who judged according to the standing laws of the republick, aided by those occasional declarations of law called the prætorial edicts. The care of the revenue was in the *quæstor*. He was appointed to that office in Rome; but when he acted in a judicial capacity, it was always by commission from the *prætor* of the province *. Between these magistrates, and all others, who had any share in the provincial government, the Roman manners had established a kind of sacred

* *Sigonii de antiquo jure provinciarum*, l. 1 and 2.

relation,

relation, as inviolable as that of blood *. All the officers were taught to look up to the *prætor* as their father, and to regard each other as brethren; a firm and useful bond of concord in a virtuous administration; a dangerous and oppressive combination in a bad one. But, like all the Roman institutions, it operated strongly towards its principal purpose, the security of dominion; which is by nothing so much exposed as the factions and competitions of the officers, when the governing party itself gives the first example of disobedience. CHAP. III. A. D. 84.

On the overthrow of the commonwealth, a remarkable revolution ensued in the power and the subordination of these magistrates. For as the prince came alone to possess all, that was, by a proper title, either imperial or prætorial authority, the ancient prætors dwindled into his legates; by which the splendour and importance of that dignity were much diminished. The business of the quæstor at this time seems to have been transferred to the Emperour's procurator. The whole of the publick revenue became part of the fisc, and was considered as the private estate of the prince. But the old office under this new appellation rose in proportion as the prætorship had declined. For the procurator seems to have drawn to himself the cognizance of all civil, while capital cases alone were

* Cic. in Verrem, 1.

BOOK I. A. D. 84.

reserved for the judgment of the legate*. And though his power was at first restrained within narrow bounds, and all his judgments were subject to a review and reversal by the prætor and the senate, he gradually grew into independence of both, and was at length by Claudius invested with a jurisdiction absolutely uncontrollable. Two causes, I imagine, joined to produce this change; first, the sword was in the hands of the legate; the policy of the Emperours, in order to balance this dangerous authority, thought too much weight could not be thrown into the scale of the procurator; secondly, as the government was now entirely despotical, a connexion between the inferiour officers of the empire and the senate†, was found to shock the reason of that absolute mode of government, which extends the sovereign power in all its fulness to every officer in his own district, and renders him accountable to his master alone for the abuse of it.

The veteran soldiers were always thought entitled to a settlement in the country, which had been subdued by their valour. The whole legion, with the

* *Duobus insuper in serviendum tyrannis; quorum legatus in sanguinem, procurator in bona sæviret.* Tacit. Annal. 12.

† *Ne principatus vim resolveret, cuncta ad senatum vocando; conditionem esse imperandi, aut non aliter ratio constet, quam si uni reddatur.* Tacit. Annal. 1.

tribunes, the centurions, and all the subordinate officers, were seated on an allotted portion of the conquered lands, which were distributed among them according to their rank. These colonies were disposed throughout the conquered country, so as to sustain each other; to surround the possessions, that were left to the conquered; to mix with the *municipia* or free towns, and to over-awe the allies. Rome extended herself by her colonies into every part of her empire, and was every where present. I speak here only of the military colonies, because no other, I imagine, were ever settled in Britain.

CHAP. III. A. D. 84.

8 There were few countries of any considerable extent, in which all these different modes of government, and different shades and gradations of servitude, did not exist together. There were allies, *municipia*, provinces, and colonies in this island as elsewhere; and those dissimilar parts, far from being discordant, united to make a firm and compacted body, the motion of any member of which could only serve to confirm and establish the whole; and when time was given to this structure to coalesce and settle, it was found impossible to break any part of it from the empire.

By degrees the several parts blended and softened into one another. And as the remembrance of enmity on the one hand wore away by time, so on the other the privileges of the Roman citizens at length became less valuable. When nothing

BOOK I. A. D. 84.

throughout so vast an extent of the globe was of consideration but a single man, there was no reason to make any distinction amongst his subjects. Claudius first gave the full rights of the city to all the Gauls. Under Antoninus Rome opened her gates still wider. All the subjects of the empire were made partakers of the same common rights. The provincials flocked in; even slaves were no sooner enfranchised than they were advanced to the highest posts; and the plan of comprehension, which had overturned the republick, strengthened the monarchy.

Before the partitions were thus broken down, in order to support the empire, and to prevent commotions, they had a custom of sending spies into all the provinces; where, if they discovered any provincial laying himself out for popularity, they were sure of finding means, for they scrupled none, to repress him. It was not only the *prætor* with his train of lictors and apparitors, the rods and the axes, and all the insolent parade of a conqueror's jurisdiction; every private Roman seemed a kind of magistrate: they took cognizance of all their words and actions; and hourly reminded them of that jealous and stern authority, so vigilant to discover, and so severe to punish, the slightest deviations from obedience.

As they had framed the action *de pecuniis repetundis* against the avarice and rapacity of the provincial

provincial governours, they made at length a law *, which, one may say, was against their virtues. For they prohibited them from receiving addresses of thanks on their administration, or any other publick mark of acknowledgment, lest they should come to think that their merit or demerit consisted in the good or ill opinion of the people over whom they ruled. They dreaded either a relaxation of government, or a dangerous influence in the legate, from the exertion of an humanity too popular. CHAP. III. A. D. 84.

These are some of the civil and political methods, by which the Romans held their dominion over conquered nations; but even in peace they kept up a great military establishment. They looked upon the interiour country to be sufficiently secured by the colonies; their forces were therefore generally quartered on the frontiers. There they had their *Stativa*, or stations, which were strong intrenched camps, many of them fitted even for a winter residence. The communication between these camps, the colonies, and the municipal towns, was formed by great roads, which they called military ways. The two principal of these ran, in almost straight lines, the whole length of England from North to South. Two others intersected them from East to West. The remains show them to have been in their perfection noble works, in all

* Tacit. Annal. I. 15. c. 21, 22.

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respects worthy the Roman military prudence, and the majesty of the empire. The Anglo-Saxons called them streets*. Of all the Roman works they respected and kept up these alone. They regarded them with a sort of sacred reverence, granting them a peculiar protection and great immunities. Those, who travelled on them, were privileged from arrests in all civil suits.

As the general character of the Roman government was hard and austere, it was particularly so in what regarded the revenue. This revenue was either fixed, or occasional. The fixed consisted, first, of an annual tax on persons and lands; but in what proportion to the fortunes of the one, or the value of the other, I have not been able to ascertain. Next was the imposition called *decuma*, which consisted of a tenth, and often a greater portion, of the corn of the province, which was generally delivered in kind. Of all other products a fifth was paid. After this tenth had been exacted on the corn, they were obliged to sell another tenth, or a more considerable part to the *prætor*, at a price estimated by himself. Even what remained was still subject to be bought up in the same manner, and at the pleasure of the same magistrate; who, independent of these taxes and purchases, received for the use of his household a large portion

* The four roads they called Watling-street, Ikenild-street, Ermin-street, and the Fosseway.

of

of the corn of the province. The most valuable of the pasture grounds were also reserved to the publick; and a considerable revenue was thence derived, which they called *Scriptura*. The State made a monopoly of almost the whole produce of the land, which paid several taxes, and was further enhanced by passing through several hands, before it came to popular consumption.

CHAP. III. A. D. 84.

The third great branch of the Roman revenue was the *Portorium*, which did not differ from those impositions, which we now call customs and duties of export and import.

This was the ordinary revenue; besides which there were occasional impositions for shipping, for military stores, and provisions, and for defraying the expense of the *prætor* and his legates on the various circuits they made for the administration of the province. This last charge became frequently a means of great oppression; and several ways were from time to time attempted, but with little effect, to confine it within reasonable bounds*. Amongst the extraordinary impositions must be reckoned the obligation they laid on the provincials to labour at the publick works, after the manner of what the French call the *corvée*, and we term statute-labour.

As the provinces, burthened by the ordinary charges, were often in no condition of levying these

* Cod. lib. XII. tit. XII.

BOOK I. A. D. 84.

occasional taxes, they were obliged to borrow at interest. Interest was then to communities at the same exorbitant rate as to individuals. No province was free from a most onerous publick debt; and that debt was far from operating like the same engagement contracted in modern States, by which, as the creditor is thrown into the power of the debtor, they often add considerably to their strength, and to the number and attachment of their dependents. The prince in this latter case borrows from the subject, or from a stranger. The one becomes more a subject, and the other less a stranger. But in the Roman provinces the subject borrowed from his master, and he thereby doubled his slavery. The overgrown favourites and wealthy nobility of Rome advanced money to the provincials; and they were in a condition both to prescribe the terms of the loan, and to enforce the payment. The provinces groaned at once under all the severity of publick imposition, and the rapaciousness of private usury. They were overrun by publicans, farmers of the taxes, agents, confiscators, usurers, bankers, those numerous and insatiable bodies, which always flourish in a burthened and complicated revenue. In a word, the taxes in the Roman empire were so heavy, and, in many respects, so injudiciously laid on, that they have been not improperly considered as one cause of its decay and ruin. The Roman government, to the very

very last, carried something of the spirit of conquest in it; and this system of taxes seems rather calculated for the utter impoverishment of nations, in whom a long subjection had not worn away the remembrance of enmity, than for the support of a just commonwealth.

CHAP. IV.

The Fall of the Roman Power in Britain.

AFTER the period, which we have just closed, no mention is made of the affairs of Britain until the reign of Adrian. At that time was wrought the first remarkable change in the exteriour policy of Rome. Although some of the Emperours contented themselves with those limits, which they found at their accession, none before this prince had actually contracted the bounds of the empire. For being more perfectly acquainted with all the countries, that composed it, than any of his predecessors, what was strong, and what weak, and having formed to himself a plan wholly defensive, he purposely abandoned several large tracts of territory, that he might render what remained more solid and compact. CHAP. IV. A. D. 117.

This plan particularly affected Britain. All the conquests of Agricola to the Northward of the Tyne 121.

BOOK I. Tyne were relinquished; and a strong rampart was built from the mouth of that river, on the East, to Solway Frith on the Irish sea, a length of about eighty miles. But in the reign of his successor, A. D. 140. Antoninus Pius, other reasonings prevailed, and other measures were pursued. The legate, who then commanded in Britain, concluding that the Caledonians would construe the defensive policy of Adrian into fear, that they would naturally grow more numerous in a larger territory, and more haughty when they saw it abandoned to them, the frontier was again advanced to Agricola's second line, which extended between the Friths of Forth and Clyde, and the stations, which had been established by that General, were connected with a continued wall.

From this time those walls become the principal object in the British history. The Caledonians, or (as they are called) the Picts, made very frequent and sometimes successful attempts upon this barrier, taking advantage more particularly of every change in government, whilst the soldiery throughout the empire were more intent upon the choice of a master, than the motions of an enemy. In this dubious state of unquiet peace and distracted war the province continued, until Severus 207. came to the purple; who finding that Britain had grown into one of the most considerable provinces of the empire, and was at the same time in a

dangerous situation, resolved to visit that island in person, and to provide for its security. He led a vast army into the wilds of Caledonia; and was the first of the Romans, who penetrated to the most Northern boundary of this island. The natives, defeated in some engagements, and wholly unable to resist so great and determined a power, were obliged to submit to such a peace as the Emperour thought proper to impose. Contenting himself with a submission, always cheaply won from a barbarous people, and never long regarded, Severus made no sort of military establishment in that country. On the contrary he abandoned the advanced work, which had been raised in the reign of Antoninus; and limiting himself by the plan of Adrian, he either built a new wall near the former, or he added to the work of that Emperour such considerable improvements and repairs, that it has since been called the wall of Severus. CHAP. IV. A. D. 208. 209.

Severus with great labour and charge terrified the Caledonians; but he did not subdue them. He neglected those easy and assured means of subjection, which the nature of that part of Britain affords to a power master of the sea, by the bays, friths, and lakes, with which it is every where pierced, and in some places almost cut through. A few garrisons at the necks of land, and a fleet to connect them, and to awe the coast, must at any time have been sufficient irrecoverably to subdue that

BOOK I.

A. D. 209.

part of Britain. This was a neglect in Agricola occasioned probably by a limited command; and it was not rectified by boundless authority in Severus. The Caledonians again resumed their arms, and renewed their ravages on the Roman frontier. Severus died before he could take any new measures; and from his death there is an almost total silence concerning the affairs of Britain until the division of the empire.

Had the unwieldy mass of that overgrown dominion been effectively divided, and divided into large portions, each forming a state separate and absolutely independent, the scheme had been far more perfect. Though the empire had perished, these states might have subsisted; and they might have made a far better opposition to the inroads of the Barbarians, even than the whole united; since each nation would have its own strength solely employed in resisting its own particular enemies. For, notwithstanding the resources, which might have been expected from the entireness of so great a body, it is clear from history, that the Romans were never able to employ with effect, and at the same time above two armies; and that on the whole they were very unequal to the defence of a frontier of many thousand miles in circuit.

But the scheme, which was pursued, the scheme of joint Emperours, holding by a common title, each

each governing his proper territory, but not wholly without authority in the other portions, this formed a species of government, of which it is hard to conceive any just idea. It was a government in continual fluctuation from one to many, and from many again to a single hand. Each state did not subsist long enough independent to fall into those orders and connected classes of men, that are necessary to a regular commonwealth; nor had they time to grow into those virtuous partialities, from which nations derive the first principle of their stability. CHAP. IV. A. D. 209.

The events, which follow, sufficiently illustrate these reflections; and will show the reason of introducing them in this place, with regard to the empire in general, and to Britain more particularly.

In the division, which Dioclesian first made of the Roman territory, the Western provinces, in which Britain was included, fell to Maximian. It was during his reign that Britain, by an extraordinary revolution, was for some time entirely separated from the body of the empire. Carausius, a man of obscure birth, and a Barbarian (for now not only the army, but the senate was filled with foreigners) had obtained the government of Bologne. He was also intrusted with the command of a fleet, stationed in that part to oppose the Saxon pirates, who then began cruelly to infest the North-west parts of Gaul, and the opposite shore of Britain.

But

BOOK I. A. D. 209.

But Carausius made use of the power, with which he had been intrusted, not so much to suppress the pirates, as to aggrandize himself. He even permitted their depredations, that he might intercept them on their return, and enrich himself with the retaken plunder. By such methods he acquired immense wealth, which he distributed with so politick a bounty among the seamen of his fleet, and the legions in Britain, that by degrees he disposed both the one and the other to a revolt in his favour.

As there were then no settled principles either of succession or election in the empire, and all depended on the uncertain faith of the army, Carausius made his attempt, perhaps, with the less guilt, and found the less difficulty in prevailing upon the provincial Britains to submit to a sovereignty, which seemed to reflect a sort of dignity on themselves. In this island he established the seat of his new dominion, but he kept up and augmented his fleet, by which he preserved his communication with his old government, and commanded the intermediate seas. He entered into a close
286. alliance with the Saxons and Frisians, by which he at once preserved his own island from their depredations, and rendered his maritime power irresistible. He humbled the Picts by several defeats; he repaired the frontier wall, and supplied it with

good

good garrisons. He made several roads equal to the works of the greatest Emperours. He cut canals with vast labour and expense through all the low Eastern parts of Britain; at the same time draining those fenny countries, and promoting communication and commerce. On these canals he built several cities. Whilst he thus laboured to promote the internal strength and happiness of his kingdom, he contended with so much success against his former masters, that they were at length obliged not only to relinquish their right to his acquisition, but to admit him to a participation of the imperial titles. He reigned after this for seven years prosperously, and with great glory, because he wisely set bounds to his ambition, and contented himself with the possession of a great country, detached from the rest of the world, and therefore easily defended. Had he lived long enough, and pursued this plan with consistency, Britain, in all probability, might then have become, and might have afterwards been, an independent and powerful kingdom, instructed in the Roman arts, and freed from their dominion. But the same distemper of the State, which had raised Carausius to power, did not suffer him long to enjoy it. The Roman soldiery at that time was wholly destitute of military principle. That religious regard to their oath, the great bond of ancient discipline, had been long worn out; and the want of it was not supplied by that punctilio of

CHAP. IV. A. D. 286. 290.

honour

BOOK I. honour and loyalty, which is the support of modern armies. Carausius was assassinated, and succeeded in his kingdom, by Alectus, the captain of his guards. But the murderer, who did not possess abilities to support the power he had acquired by his crimes, was in a short time defeated, and in his turn put to death by Constantius Clorus. In about three years from the death of Carausius, Britain, after a short experiment of independency, was again united to the body of the empire.

A. D. 293.

304. Constantius, after he came to the purple, chose this island for his residence. Many authors affirm that his wife Helena was a Britain. It is more certain that his son Constantine the Great was born here, and enabled to succeed his father principally by the helps, which he derived from Britain.

306. Under the reign of this great prince there was an almost total revolution in the internal policy of the empire. This was the third remarkable change in the Roman government since the dissolution of the commonwealth. The first was that, by which Antoninus had taken away the distinctions of the *municipium*, province, and colony, communicating to every part of the empire those privileges, which had formerly distinguished a citizen of Rome. Thus the whole government was cast into a more uniform and simple frame, and every mark of conquest was finally effaced. The second alteration,

was the division of the empire by Dioclesian. The third was the change made in the great offices of the State, and the revolution in religion under Constantine.

The *præfecti prætorio*, who, like the commanders of the Janizaries of the Port, by their ambition and turbulence had kept the government in continual ferment, were reduced by the happiest art imaginable. Their number, only two originally, was increased to four, by which their power was balanced and broken. Their authority was not lessened, but its nature was totally changed; for it became from that time a dignity and office merely civil. The whole empire was divided into four departments under these four officers. The subordinate districts were governed by their *vicarii*; and Britain accordingly was under a vicar, subject to the *præfectus prætorio* of Gaul. The military was divided nearly in the same manner; and it was placed under officers also of a new creation, the *magistri militiæ*. Immediately under these were the *duces*, and under those the *comites*, dukes and counts, titles unknown in the time of the republick, or in the higher empire; but afterwards they extended beyond the Roman territory, and having been conferred by the Northern nations upon their leaders, they subsist to this day, and contribute to the dignity of the modern courts of Europe.

But Constantine made a much greater change

BOOK I. with regard to religion by the establishment of Christianity. At what time the gospel was first preached in this island, I believe it impossible to ascertain; as it came in gradually, and without, or rather contrary to, publick authority. It was most probably first introduced among the legionary soldiers; for we find St. Alban, the first British martyr, to have been of that body. As it was introduced privately, so its growth was for a long time insensible; but it shot up at length with great vigour, and spread itself widely at first under the favour of Constantius, and the protection of Helena, and at length under the establishment of Constantine. From this time it is to be considered as the ruling religion; though heathenism subsisted long after, and at last expired imperceptibly, and with as little noise as Christianity had been at first introduced.

A. D. 306.

In this state, with regard to the civil, military, and religious establishment, Britain remained without any change, and at intervals in a tolerable state of repose, until the reign of Valentinian. Then it was attacked all at once with incredible fury and success, and as it were in concert, by a number of barbarous nations. The principal of these were the Scots, a people of ancient settlement in Ireland, and who had thence been transplanted into the Northern part of Britain, which afterwards derived its name from that colony. The Scots of both nations united with the Picts to fall upon the

364.

Roman

Roman province. To these were added the pira- CHAP.
tical Saxons, who issued from the mouths of the IV.
Rhine. For some years they met but slight resist- A. D.
ance, and made a most miserable havock, until the 364.
famous Count Theodosius was sent to the relief of Britain; who by an admirable conduct in war, and as vigorous application to the cure of domestick disorders, for a time freed the country from its enemies and oppressors; and having driven the Picts and Scots into the barren extremity of the island, he shut and barred them in with a new wall, advanced as far as the remotest of the former; and, what had hitherto been imprudently neglected, he erected the intermediate space into a 368.
Roman province, and a regular government, under the name of Valentia. But this was only a momentary relief. The empire was perishing by the vices of its constitution.

Each province was then possessed by the inconsiderate ambition of appointing a head to the whole; although when the end was obtained, the victorious province always returned to its ancient insignificance, and was lost in the common slavery. A great army of Britains followed the fortune of Maximus, whom they had raised to the imperial titles, into Gaul. They were there defeated; and 388.
from their defeat, as it is said, arose a new people. They are supposed to have settled in Armorica, which was then, like many other parts of the sickly empire, become a mere desert; and that country,

BOOK I. from this accident, has been since called Bretagne. The Roman province thus weakened afforded opportunity and encouragement to the barbarians again to invade and ravage it. Stilico, indeed, during the minority of Honorius obtained some advantages over them, which procured a short intermission of their hostilities. But as the empire on the continent was now attacked on all sides, and staggered under the innumerable shocks, which it received; that minister ventured to recall the Roman forces from Britain, in order to sustain those parts, which he judged of more importance, and in greater danger.

A. D. 388.

411. On the intelligence of this desertion their barbarous enemies break in upon the Britains, and are no longer resisted. Their ancient protection withdrawn, the people became stupified with terrour and despair. They petition the Emperour for succour in the most moving terms. The Emperour, protesting his weakness, commits them to their own defence, absolves them from their allegiance, and confers on them a freedom, which they have no longer the sense to value, nor the virtue to defend. The princes, whom after this desertion they raised and deposed with a stupid inconstancy, were styled Emperours. So hard it is to change ideas, to which men have been long accustomed, especially in government, that the Britains had no notion of a sovereign, who was not to be Emperour, nor of an Emperour, who was not to be master of

the

the Western world. This single idea ruined Britain. Constantine, a native of this island, one of those shadows of imperial majesty, no sooner found himself established at home, than, fatally for himself and his country, he turned his eyes towards the Continent. Thither he carried the flower of the British youth; all, who were any ways eminent for birth, for courage, for their skill in the military or mechanick arts: but his success was not equal to his hopes or his forces. The remains of his routed army joined their countrymen in Armorica; and a baffled attempt upon the empire a second time recruited Gaul and exhausted Britain. CHAP. IV. A. D. 411.

The Scots and Picts, attentive to every advantage, rushed with redoubled violence into this vacuity. The Britains, who could find no protection but in slavery, again implore the assistance of their former masters. At that time Ætius commanded the imperial forces in Gaul, and with the virtue and military skill of the ancient Romans supported the empire, tottering with age and weakness. Though he was then hard pressed by the vast armies of Attila, which like a deluge had overspread Gaul, he afforded them a small and temporary succour. This detachment of Romans repelled the Scots; they repaired the walls; and animating the Britains by their example and instructions to maintain their freedom, they departed. But the Scots easily perceived and took advantage of their departure. Whilst they ravaged the country, the Britains re-

BOOK I.

newed their supplications to Ætius. They once more obtained a reinforcement, which again re-established their affairs. They were, however, given to understand, that this was to be their last relief. The Roman auxiliaries were recalled, and the Britains abandoned to their own fortune for ever.

A. D. 411.

432. When the Romans deserted this island they left a country, with regard to the arts of war or government, in a manner barbarous, but destitute of that spirit, or those advantages, with which sometimes a state of barbarism is attended. They carried out of each province its proper and natural strength, and supplied it by that of some other, which had no connexion with the country. The troops raised in Britain often served in Egypt; and those, which were employed for the protection of this island, were sometimes from Batavia or Germany; sometimes from provinces far to the East. Whenever the strangers were withdrawn, as they were very easily, the province was left in the hands of men wholly unpractised in war. After a peaceable possession of more than three hundred years, the Britains derived but very few benefits from their subjection to the conquerors and civilizers of mankind. Neither does it appear that the Roman people were at any time extremely numerous in this island, or had spread themselves, their manners, or their language, as extensively in Britain as they had done in the other parts of their empire. The Welch and the Anglo-Saxon

languages retain much less of Latin than the French, the Spanish, or the Italian. The Romans subdued Britain at a later period; at a time, when Italy herself was not sufficiently populous to supply so remote a province; she was rather supplied from her provinces. The military colonies, though in some respects they were admirably fitted for their purposes, had however one essential defect: the lands granted to the soldiers did not pass to their posterity; so that the Roman people must have multiplied poorly in this island, when their increase principally depended on a succession of superannuated soldiers. From this defect the colonies were continually falling to decay. They had also in many respects degenerated from their primitive institution*. We must add, that in the decline of the empire a great part of the troops in Britain were Barbarians, Batavians, or Germans. Thus, at the close of this period, this unhappy country, desolated of its inhabitants, abandoned by its masters, stripped of its artisans, and deprived of all its spirit, was in a condition the most wretched and forlorn.

CHAP. IV. A. D. 432.

* *Neque conjugiis suscipiendis neque alendis liberis sueti, orbas sine posteris domos relinquebant. Non enim, ut olim universæ legiones, cum tribunis & centurionibus, et suis cujusque ordinis militibus, ut consensu & caritate rempublicam efficerent, sed ignoti inter se, diversis manipulis, sine rectore, sine affectibus mutuis, quasi ex alio genere mortalium, repente in unum collecti, numerus magis quam colonia.* Tacit. annal. xiv. 27.

AN ABRIDGMENT

OF

ENGLISH HISTORY.

BOOK II.

CHAP. I.

The Entry and Settlement of the Saxons, and their Conversion to Christianity.

BOOK II. A. D. 447.

AFTER having been so long subject to a foreign dominion, there was among the Britains no royal family, no respected order in the state, none of those titles to government confirmed by opinion and long use, more efficacious than the wisest schemes for the settlement of the nation. Mere personal merit was then the only pretence to power. But this circumstance only added to the misfortunes of a people, who had no orderly method of election, and little experience of merit in any of the candidates. During this anarchy, whilst they suffered the most dreadful calamities from the fury of barbarous nations, which invaded them, they fell into that disregard of religion, and those loose

loose disorderly manners, which are sometimes the consequence of desperate and hardened wretchedness, as well as the common distempers of ease and prosperity. CHAP. I. A. D. 447.

At length, after frequent elections and deposings, rather wearied out by their own inconstancy, than fixed by the merit of their choice, they suffered Vortigern to reign over them. This leader had made some figure in the conduct of their wars and factions. But he was no sooner settled on the throne than he showed himself rather like a prince born of an exhausted stock of royalty in the decline of empire, than one of those bold and active spirits, whose manly talents obtain them the first place in their country, and stamp upon it that character of vigour essential to the prosperity of a new commonwealth. However, the mere settlement, in spite of the ill administration of government, procured the Britains some internal repose, and some temporary advantages over their enemies the Picts. But having been long habituated to defeats, neither relying on their king nor on themselves, and fatigued with the obstinate attacks of an enemy, whom they sometimes checked, but could never remove, in one of their national assemblies it was resolved to call in the mercenary aid of the Saxons, a powerful nation of Germany, which had been long by their piratical incursions terrible not only to them but to all the adjacent countries. This resolution has been

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been generally condemned. It has been said, that they seem to have through mere cowardice distrusted a strength not yet worn down, and a fortune sufficiently prosperous. But as it was taken by general counsel and consent, we must believe, that the necessity of such a step was felt, though the event was dubious. The event indeed might be dubious; in a state radically weak, every measure vigorous enough for its protection must endanger its existence.

There is an unquestioned tradition among the Northern nations of Europe, importing that all that part of the world had suffered a great and general revolution by a migration from Asiatick Tartary of a people, whom they call Asers. These every where expelled or subdued the ancient inhabitants of the Celtick and Cimbrick original. The leader of this Asiatick army was called Odin, or Wodin; first their general, afterwards their tutelar deity. The time of this great change is lost in the imperfection of traditionary history, and the attempts to supply it by fable. It is however certain that the Saxon nation believed themselves the descendants of those conquerors; and they had as good a title to that descent as any other of the Northern tribes; for they used the same language, which then was, and is still, spoken with small variation of the dialects in all the countries, which extend from the polar circle to the Danube. This people most probably

probably derived their name, as well as their origin, from the Sacæ, a nation of the Asiatick Scythia. At the time, of which we write, they had seated themselves in the Cimbrick Chersonesus, or Jutland, in the countries of Holstein and Sleswick, and thence extended along the Elbe and Weser to the coast of the German ocean, as far as the mouths of the Rhine. In that tract they lived in a sort of loose military commonwealth of the ordinary German model under several leaders, the most eminent of whom was Hengist, descended from Odin, the great conductor of the Asiatick colonies. It was to this chief that the Britains applied themselves. They invited him by a promise of ample pay for his troops, a large share of their common plunder, and the isle of Thanet for a settlement. CHAP. I. A. D. 447.

The army, which came over under Hengist, did not exceed fifteen hundred men. The opinion, which the Britains had entertained of the Saxon prowess, was well founded; for they had the principal share in a decisive victory, which was obtained over the Picts soon after their arrival, a victory, which for ever freed the Britains from all terrour of the Picts and Scots, but in the same moment exposed them to an enemy no less dangerous.

Hengist and his Saxons, who had obtained by the free vote of the Britains that introduction into this island they had so long in vain attempted by arms, saw that by being necessary they were superiour

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riour to their allies. They discovered the character of the king; they were eye-witnesses of the internal weakness and distraction of the kingdom. This state of Britain was represented with so much effect to the Saxons in Germany, that another and much greater embarkation followed the first; new bodies daily crowded in. As soon as the Saxons began to be sensible of their strength, they found it their interest to be discontented; they complained of breaches of a contract, which they construed according to their own designs; and then fell rudely upon their unprepared and feeble allies, who, as they had not been able to resist the Picts and Scots, were still less in a condition to oppose that force, by which they had been protected against those enemies, when turned unexpectedly upon themselves. Hengist, with very little opposition, subdued the province of Kent, and there laid the foundation of the first Saxon kingdom. Every battle the Britains fought only prepared them for a new defeat by weakening their strength, and displaying the inferiority of their courage. Vortigern, instead of a steady and regular resistance, opposed a mixture of timid war and unable negotiation. In one of their meetings, wherein the business, according to the German mode, was carried on amidst feasting and riot, Vortigern was struck with the beauty of a Saxon virgin, a kinswoman of Hengist, and entirely under his influence.

influence. Having married her, he delivered himself over to her councils. CHAP. I.

His people harassed by their enemies, betrayed by their prince, and indignant at the feeble tyranny that oppressed them, deposed him, and set his son Vortimer in his place. But the change of the king proved no remedy for the exhausted state of the nation, and the constitutional infirmity of the government. For even if the Britains could have supported themselves against the superiour abilities and efforts of Hengist, it might have added to their honour, but would have contributed little to their safety. The news of his success had roused all Saxony. Five great bodies of that adventurous people, under different and independent commanders, very nearly at the same time broke in upon as many different parts of the island. They came no longer as pirates, but as invaders. Whilst the Britains contended with one body of their fierce enemies, another gained ground, and filled with slaughter and desolation the whole country from sea to sea. A devouring war, a dreadful famine, a plague, the most wasteful of any recorded in our history, united to consummate the ruin of Britain. The ecclesiastical writers of that age, confounded at the view of those complicated calamities, saw nothing but the arm of God stretched out for the punishment of a sinful and disobedient nation. And truly, when we set before us in one point of

A. D. 452.

view

BOOK II. A. D. 452.

view the condition of almost all the parts, which had lately composed the Western empire, of Britain, of Gaul, of Italy, of Spain, of Africa, at once overwhelmed by a resistless inundation of most cruel barbarians, whose inhuman method of war made but a small part of the miseries, with which these nations were afflicted, we are almost driven out of the circle of political inquiry: we are in a manner compelled to acknowledge the hand of God in those immense revolutions, by which, at certain periods, he so signally asserts his supreme dominion, and brings about that great system of change, which is, perhaps, as necessary to the moral as it is found to be in the natural world.

But whatever was the condition of the other parts of Europe, it is generally agreed that the state of Britain was the worst of all. Some writers have asserted, that except those who took refuge in the mountains of Wales and in Cornwall, or fled into Armorica, the British race was in a manner destroyed. What is extraordinary, we find England in a very tolerable state of population in less than two centuries after the first invasion of the Saxons; and it is hard to imagine either the transplantation, or the increase, of that single people to have been, in so short a time, sufficient for the settlement of so great an extent of country. Others speak of the Britains not as extirpated, but as reduced to a state of slavery; and here these writers

fix

fix the origin of personal and predial servitude in England.

CHAP. I.

A. D. 452.

I shall lay fairly before the reader all I have been able to discover concerning the existence or condition of this unhappy people. That they were much more broken and reduced than any other nation, which had fallen under the German power, I think may be inferred from two considerations: first, that in all other parts of Europe the ancient language subsisted after the conquest, and at length incorporated with that of the conquerors; whereas in England the Saxon language received little or no tincture from the Welsh; and it seems, even among the lowest people, to have continued a dialect of pure Teutonick to the time, in which it was itself blended with the Norman. Secondly, that on the continent the Christian religion, after the northern irruptions, not only remained, but flourished. It was very early and universally adopted by the ruling people. In England it was so entirely extinguished, that, when Augustine undertook his mission, it does not appear that among all the Saxons there was a single person professing Christianity.

The sudden extinction of the ancient religion and language appears sufficient to show that Britain must have suffered more than any of the neighbouring nations on the continent. But it must not be concealed, that there are likewise proofs

BOOK II. A. D. 500.

proofs that the British race, though much diminished, was not wholly extirpated; and that those, who remained, were not, merely as Britains, reduced to servitude. For they are mentioned as existing in some of the earlier Saxon laws. In these laws they are allowed a compensation on the footing of the meaner kind of English; and they are even permitted, as well as the English, to emerge out of that low rank into a more liberal condition. This is degradation, but not slavery*. The affairs of that whole period are, however, covered with an obscurity not to be dissipated. The Britains had little leisure, or ability, to write a just account of a war, by which they were ruined. And the Anglo-Saxons, who succeeded them, attentive only to arms, were, until their conversion, ignorant of the use of letters.

It is on this darkened theatre that some old writers have introduced those characters and actions, which have afforded such ample matter to poets, and so much perplexity to historians. This is the fabulous and heroick age of our nation. After the natural and just representations of the Roman scene, the stage is again crowded with enchanters, giants, and all the extravagant images of the wildest and most remote antiquity. No personage makes so conspicuous a figure in these stories as king Arthur; a prince whether of

* *Leges Inæ* 32 *de Cambrico homine agrum possidente.* Id. 54.

British

British or Roman origin, whether born on this island, or in Armorica, is uncertain; but it appears, that he opposed the Saxons with remarkable virtue, and no small degree of success, which has rendered him and his exploits so large an argument of romance, that both are almost disclaimed by history. Light scarce begins to dawn until the introduction of Christianity; which, bringing with it the use of letters, and the arts of civil life, affords at once a juster account of things and facts, that are more worthy of relation; nor is there indeed any revolution so remarkable in the English story. CHAP. I. A. D. 500.

The bishops of Rome had for some time meditated the conversion of the Anglo-Saxons. Pope Gregory, who is surnamed the Great, affected that pious design with an uncommon zeal; and he at length found a circumstance highly favourable to it in the marriage of a daughter of Charibert, a king of the Franks, to the reigning monarch of Kent. This opportunity induced Pope Gregory to commission Augustin, a monk of Rheims, and a man of distinguished piety, to undertake this arduous enterprise.

It was in the year of Christ 600, and 150 years after the coming of the first Saxon colonies into England, that Ethelbert, king of Kent, received intelligence of the arrival in his dominions of a number of men in a foreign garb, practising several strange and unusual ceremonies, who desired to 600.

BOOK II.

A. D. 600.

be conducted to the King's presence, declaring, that they had things to communicate to him and to his people of the utmost importance to their eternal welfare. This was Augustin with forty of the associates of his mission, who now landed in the Isle of Thanet, the same place, by which the Saxons had before entered, when they extirpated Christianity.

The King heard them in the open air, in order to defeat*, upon a principle of Druidical superstition, the effects of their enchantments. Augustin spoke by a Frankish interpreter. The Franks and Saxons were of the same origin, and used at that time the same language. He was favourably received; and a place in the city of Canterbury, the capital of Kent, was allotted for the residence of him and his companions. They entered Canterbury in procession, preceded by two persons, who bore a silver cross, and the figure of Christ painted on a board; singing as they went, Litanies to avert the wrath of God from that city and people.

The King was among their first converts. The principal of his nobility, as usual, followed that example; moved, as it is related, by many signal miracles, but undoubtedly by the extraordinary zeal of the missionaries, and the pious austerity of their lives. The new religion, by the protection of so respected a prince, who held under his do-

* *Veteri usus augurio*, says Henry of Huntingdon, p. 321.

minion

minion or influence all the countries to the southward of the Humber, spread itself with great rapidity. Paganism, after a faint resistance, every where gave way. And, indeed, the chief difficulties, which Christianity had to encounter, did not arise so much from the struggles of opposite religious prejudices, as from the gross and licentious manners of a barbarous people. One of the Saxon princes expelled the Christians from his territory, because the priest refused to give him some of that white bread, which he saw distributed to his congregation.

CHAP. I. A. D. 600.

It is probable that the order of Druids either did not at all subsist amongst the Anglo-Saxons, or that at this time it had declined not a little from its ancient authority and reputation; else it is not easy to conceive how they admitted so readily a new system, which at one stroke cut off from their character its whole importance. We even find some chiefs of the Pagan priesthood amongst the foremost in submitting to the new doctrine. On the first preaching of the gospel in Northumberland, the heathen Pontiff of that territory immediately mounted an horse, which to those of his order was unlawful, and breaking into the sacred enclosure hewed to pieces the idol he had so long served*.

If the order of the Druids did not subsist amongst

* Bede Hist. Ec. l. ii. c. 13.

BOOK II. A. D. 600.

the Saxons, yet the chief objects of their religion appear to have been derived from that fountain. They indeed worshipped several idols under various forms of men and beasts; and those gods, to whom they dedicated the days of the week, bore in their attributes, and in the particular days, that were consecrated to them, though not in their names, a near resemblance to the divinities of ancient Rome. But still the great and capital objects of their worship were taken from Druidism; trees, stones, the elements, and the heavenly bodies*. These were their principal devotions, laid the strongest hold upon their minds, and resisted the progress of the Christian religion with the greatest obstinacy. For we find these superstitions forbidden amongst the latest Saxon laws. A worship, which stands in need of the memorial of images or books to support it, may perish when these are destroyed. But when a superstition is established upon those great objects of nature, which continually solicit the senses, it is extremely difficult to turn the mind from things, that in themselves are striking, and that are always present. Amongst the objects of this class must be reckoned the goddess Eostre, who from the etymology of the

* *Gentiles Deos; & solem vel lunam; ignem vel fluvium; torrentem vel saxa; vel alicujus generis arborum ligna. L. Cnut.* 5. *Superstitiosus ille conventus, qui Frithgear dicitur, circa lapidem, arborem, fontem.* Leg. Presb. Northumb.

name,

name, as well as from the season sacred to her, was probably that beautiful planet, which the Greeks and Romans worshipped under the names of Lucifer and Venus. It is from this goddess that in England the Paschal Festival has been called Easter *. To these they joined the reverence of various subordinate genii, or demons, fairies, and goblins; fantastical ideas, which in a state of unstructured nature grow spontaneously out of the wild fancies or fears of men. Thus they worshipped a sort of goddess, whom they called Mara, formed from those frightful appearances, that oppress men in their sleep; and the name is still retained among us †.

CHAP. I. A. D. 600.

As to the manners of the Anglo-Saxons, they were such as might be expected in a rude people; fierce, and of a gross simplicity. Their clothes were short. As all Barbarians are much taken with exteriour form, and the advantages and distinctions, which are conferred by nature, the Saxons set an high value on comeliness of person, and studied much to improve it. It is remarkable that a law of King Ina orders the care and education of foundlings to be regulated by their beauty ‡. They cherished their hair to a great length, and were extremely proud and jealous of this natural

* Spelman's Glossary, Tit. eod.
† *The Night-mare.*
‡ L. Inæ 19.

BOOK II. A. D. 600.

ornament. Some of their great men were distinguished by an appellative taken from the length of their hair *. To pull the hair was punishable †; and forcibly to cut or injure it was considered in the same criminal light with cutting off the nose, or thrusting out the eyes. In the same design of barbarous ornament, their faces were generally painted and scarred. They were so fond of chains and bracelets, that they have given a surname to some of their kings from their generosity in bestowing such marks of favour ‡.

Few things discover the state of the arts amongst people more certainly than the presents, that are made to them by foreigners. The Pope on his first mission into Northumberland sent to the Queen of that country some stuffs with ornaments of gold; an ivory comb inlaid with the same metal, and a silver mirror. A Queen's want of such female ornaments and utensils shows, that the arts were at this time little cultivated amongst the Saxons. These are the sort of presents commonly sent to a barbarous people.

Thus ignorant in sciences and arts, and unpractised in trade or manufacture, military exercises, war, and the preparation for war, was their employment,

* *Oslacus promissâ cæsarie heros.* Chron. Saxon. 123.

† L. Elfred 42. L. Cnut. apud Brompt. 21.

‡ *Edgarus nobilibus torquium largitor,* Chron. Sax. 123. Bed. Hist. Eccl. l. 4. c. 29.

ment, hunting their pleasure. They dwelt in cottages of wicker work, plastered with clay, and thatched with rushes, where they sat with their families, their officers and domesticks, round a fire made in the middle of the house. In this manner their greatest princes lived amidst the ruins of Roman magnificence. But the introduction of Christianity, which, under whatever form, always confers such inestimable benefits on mankind, soon made a sensible change in these rude and fierce manners. CHAP. 1. A. D. 600.

It is by no means impossible, that, for an end so worthy, Providence, on some occasions, might directly have interposed. The books, which contain the history of this time and change, are little else than a narrative of miracles; frequently, however, with such apparent marks of weakness or design, that they afford little encouragement to insist on them. They were then received with a blind credulity; they have been since rejected with as undistinguishing a disregard. But as it is not in my design, nor inclination, nor indeed in my power, either to establish or refute these stories, it is sufficient to observe, that the reality or opinion of such miracles was the principal cause of the early acceptance and rapid progress of Christianity in this island. Other causes undoubtedly concurred; and it will be more to our purpose to consider some of the human and politick ways, by

BOOK II. A. D. 600.

which religion was advanced in this nation; and those more particularly, by which the monastick institution, then interwoven with Christianity, and making an equal progress with it, attained to so high a pitch of property and power; so as in a time extremely short to form a kind of order, and that not the least considerable, in the state.

CHAP. II.

Establishment of Christianity—of Monastick Institutions—and of their Effects.

THE marriage of Ethelbert to a Christian princess was, we have seen, a means of introducing Christianity into his dominions. The same influence contributed to extend it in the other kingdoms of the heptarchy, the sovereigns of which were generally converted by their wives. Among the ancient nations of Germany the female sex was possessed not only of its natural and common ascendant, but it was believed peculiarly sacred*, and favoured with more frequent revelations of the divine will; women were therefore heard with an uncommon attention in all deliberations, and particularly in those, that regarded religion. The Pagan superstition of the North furnished, in this instance, a principle, which contributed to its own destruction.

* *Inesse quinetiam sanctum aliquid et providum putant; nec aut consilia earum aspernantur aut responsa negligunt.* Tacit. de Mor. Ger. c. 8.

In

In the change of religion care was taken to render the transition from falsehood to truth as little violent as possible. Though the first proselytes were kings, it does not appear that there was any persecution. It was a precept of Pope Gregory, under whose auspices this mission was conducted, that the heathen temples should not be destroyed, especially where they were well built; but that, first removing the idols, they should be consecrated anew by holier rites, and to better purposes *, in order that the prejudices of the people might not be too rudely shocked by a declared profanation of what they had so long held sacred; and that every where beholding the same places, to which they had formerly resorted for religious comfort, they might be gradually reconciled to the new doctrines and ceremonies, which were there introduced; and as the sacrifices used in the Pagan worship were always attended with feasting, and consequently were highly grateful to the multitude, the Pope ordered that oxen should as usual be slaughtered near the church, and the people indulged in their ancient festivity †. Whatever popular customs of heathenism were found to be absolutely not incompatible with Christianity were retained; and some of them were continued to a very late period. Deer were at a certain season

CHAP. II. A. D.

* Bed. Hist. Eccl. l. 1. c. 30.

† Id. ib. eod.

brought

all

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brought into St. Paul's church in London, and laid on the altar*; and this custom subsisted until the Reformation. The names of some of the church festivals were, with a similar design, taken from those of the heathen, which had been celebrated at the same time of the year. Nothing could have been more prudent than these regulations; they were indeed formed from a perfect understanding of human nature.

Whilst the inferiour people were thus insensibly led into a better order, the example and countenance of the great completed the work. For the Saxon kings and ruling men embraced religion with so signal, and in their rank so unusual, a zeal, that in many instances they even sacrificed to its advancement the prime objects of their ambition. Wulfere, king of the West Saxons, bestowed the Isle of Wight on the king of Sussex, to persuade him to embrace Christianity†. This zeal operated in the same manner in favour of their instructors. The greatest kings and conquerors frequently resigned their crowns, and shut themselves up in monasteries. When kings became monks, an high lustre was reflected upon the monastick state, and great credit accrued to the power of their doctrine, which was able to produce such extraordinary effects upon persons, over whom religion has commonly the slightest influence.

* Dugdale's History of St. Paul's.

† Bed. Hist. Eccl. l. 4. c. 13.

The

CHAP. II. A. D.

The zeal of the missionaries was also much assisted by their superiority in the arts of civil life. At their first preaching in Sussex, that country was reduced to the greatest distress from a drought, which had continued for three years. The barbarous inhabitants, destitute of any means to alleviate the famine, in an epidemick transport of despair frequently united forty and fifty in a body, and joining their hands precipitated themselves from the cliffs, and were either drowned or dashed to pieces on the rocks. Though a maritime people, they knew not how to fish; and this ignorance probably arose from a remnant of Druidical superstition, which had forbidden the use of that sort of diet. In this calamity Bishop Wilfrid, their first preacher, collecting nets, at the head of his attendants, plunged into the sea; and having opened this great resource of food, he reconciled the desperate people to life, and their minds to the spiritual care of those, who had shown themselves so attentive to their temporal preservation*.

The same regard to the welfare of the people appeared in all their actions. The Christian kings sometimes made donations to the church of lands conquered from their heathen enemies. The clergy immediately baptized and manumitted their new vassals. Thus they endeared to all sorts of men doctrines, and teachers, which could mitigate

* Bed. Hist. Eccl. l. 4. c. 13.

the

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the rigorous law of conquest; and they rejoiced to see religion and liberty advancing with an equal progress. Nor were the monks in this time in any thing more worthy of praise than in their zeal for personal freedom. In the canon, wherein they provided against the alienation of their lands, among other charitable exceptions to this restraint, they particularize the purchase of liberty*. In their transactions with the great the same point was always strenuously laboured. When they imposed penance, they were remarkably indulgent to persons of that rank. But they always made them purchase the remission of corporal austerity by acts of beneficence. They urged their powerful penitents to the enfranchisement of their own slaves, and to the redemption of those, which belonged to others; they directed them to the repair of highways, and to the construction of churches, bridges, and other works of general utility†. They extracted the fruits of virtue even from crimes, and whenever a great man expiated his private offences, he provided in the same act for the publick happiness. The monasteries were then the only bodies corporate in the kingdom; and if any persons were desirous to perpetuate their charity by a fund for the

* Spelm. Concil. p. 329.

† *Instauret etiam Dei ecclesiam; et instauret vias publicas, pontibus super aquas profundas & super cænosas vias; et pianumittat servos suos proprios, et redimat ab aliis hominibus servos suos ad libertatem.* L. Eccl. Edgari 14.

relief

relief of the sick or indigent, there was no other way than to confide this trust to some monastery. The monks were the sole channel, through which the bounty of the rich could pass in any continued stream to the poor; and the people turned their eyes towards them in all their distresses. CHAP. II. A. D.

We must observe, that the monks of that time, especially those from Ireland*, who had a considerable share in the conversion of all the Northern parts, did not show that rapacious desire of riches, which long disgraced, and finally ruined, their successors. Not only did they not seek, but seemed even to shun, such donations. This prevented that alarm, which might have arisen from an early and declared avarice. At this time the most fervent and holy anchorites retired to places the furthest, that could be found from human concourse and help, to the most desolate and barren situations, which even from their horrour seemed particularly adapted to men, who had renounced the world. Many persons followed them in order to partake of their instructions and prayers, or to form themselves upon their example. An opinion of their miracles after their death drew still greater numbers. Establishments were gradually made. The monastick life was frugal, and the government,

* *Aidanus Finan et Colmanhus mirae sanctitatis fuerunt et parsimoniae. Adeo enim sacerdotes erant illius temporis ab avaritiâ immunes, ut nec territoria nisi coacti acciperent.* Hen. Hunting. apud Decem. l. 3. p. 333. Bed. Hist. Eccl. l. 3. c. 26.

moderate.

BOOK II. A. D. moderate. These causes drew a constant concourse. Sanctified deserts assumed a new face; the marshes were drained, and the lands cultivated. And as this revolution seemed rather the effect of the holiness of the place than of any natural causes, it increased their credit; and every improvement drew with it a new donation. In this manner the great abbies of Croyland and Glastonbury, and many others, from the most obscure beginnings were advanced to a degree of wealth and splendour little less than royal.

In these rude ages government was not yet fixed upon solid principles, and every thing was full of tumult and distraction. As the monasteries were better secured from violence by their character, than any other places by laws, several great men, and even sovereign princes, were obliged to take refuge in convents; who, when by a more happy revolution in their fortunes they were reinstated in their former dignities, thought they could never make a sufficient return for the safety they had enjoyed under the sacred hospitality of these roofs. Not content to enrich them with ample possessions, that others also might partake of the protection they had experienced, they formally erected into an asylum those monasteries, and their adjacent territory. So that all thronged to that refuge, who were rendered unquiet by their crimes, their misfortunes, or the severity of their lords; and content to live under a government, to which

which their minds were subject, they raised the importance of their masters by their numbers, their labour, and above all by an inviolable attachment. CHAP. II. A. D.

The monastery was always the place of sepulture for the greatest lords and kings. This added to the other causes of reverence a sort of sanctity, which in universal opinion always attends the repositories of the dead; and they acquired also thereby a more particular protection against the great and powerful; for who would violate the tomb of his ancestors, or his own? It was not an unnatural weakness to think that some advantage might be derived from lying in holy places, and amongst holy persons: and this superstition was fomented with the greatest industry and art. The monks of Glastonbury spread a notion, that it was almost impossible any person should be damned, whose body lay in their cemetery. This must be considered as coming in aid of the amplest of their resources, prayer for the dead.

But there was no part of their policy, of whatever nature, that procured to them a greater or juster credit than their cultivation of learning and useful arts. For if the monks contributed to the fall of science in the Roman empire, it is certain that the introduction of learning and civility into this Northern world is entirely owing to their labours. It is true, that they cultivated letters only in a secondary way, and as subsidiary to religion. But the scheme of Christianity is such, that it almost necessitates

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cessitates an attention to many kinds of learning. For the Scripture, is by no means an irrelative system of moral and divine truths; but it stands connected with so many histories, and with the laws, opinions and manners of so many various sorts of people, and in such different times, that it is altogether impossible to arrive to any tolerable knowledge of it without having recourse to much exteriour inquiry. For which reason the progress of this religion has always been marked by that of letters. There were two other circumstances at this time, that contributed no less to the revival of learning. The sacred writings had not been translated into any vernacular language, and even the ordinary service of the Church was still continued in the Latin tongue; all, therefore, who formed themselves for the ministry, and hoped to make any figure in it, were in a manner driven to the study of the writers of polite antiquity, in order to qualify themselves for their most ordinary functions. By this means a practice, liable in itself to great objections, had a considerable share in preserving the wrecks of literature; and was one means of conveying down to our times those inestimable monuments, which otherwise, in the tumult of barbarous confusion on one hand, and untaught piety on the other, must inevitably have perished. The second circumstance, the pilgrimages of that age, if considered in itself, was as liable to objection as the former; but it proved of equal advantage

tage to the cause of literature. A principal object of these pious journies was Rome, which contained all the little, that was left in the Western world, of ancient learning and taste. The other great object of those pilgrimages was Jerusalem; this led them into the Grecian empire, which still subsisted in the East with great majesty and power. Here the Greeks had not only not discontinued the ancient studies, but they added to the stock of arts many inventions of curiosity and convenience, that were unknown to antiquity. When, afterwards, the Sarazens prevailed in that part of the world, the pilgrims had also by the same means an opportunity of profiting from the improvements of that laborious people; and however little the majority of these pious travellers might have had such objects in their view, something useful must unavoidably have stuck to them; a few certainly saw with more discernment, and rendered their travels serviceable to their country, by importing other things besides miracles and legends. Thus a communication was opened between this remote island and countries, of which it otherwise could then scarcely have heard mention made; and pilgrimages thus preserved that intercourse amongst mankind, which is now formed by politicks, commerce, and learned curiosity. CHAP. II. A. D.

It is not wholly unworthy of observation, that Providence, which strongly appears to have intended

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tended the continual intermixture of mankind, never leaves the human mind destitute of a principle to effect it. This purpose is sometimes carried on by a sort of migratory instinct, sometimes by the spirit of conquest; at one time avarice drives men from their homes, at another they are actuated by a thirst of knowledge; where none of these causes can operate, the sanctity of particular places attracts men from the most distant quarters. It was this motive, which sent thousands in those ages to Jerusalem and Rome; and now, in a full tide, impels half the world annually to Mecca.

By those voyages the seeds of various kinds of knowledge and improvement were at different times imported into England. They were cultivated in the leisure and retirement of monasteries; otherwise they could not have been cultivated at all: for it was altogether necessary to draw certain men from the general rude and fierce society, and wholly to set a bar between them and the barbarous life of the rest of the world, in order to fit them for study, and the cultivation of arts and science. Accordingly, we find every where, in the first institutions for the propagation of knowledge amongst any people, that those, who followed it, were set apart and secluded from the mass of the community.

The great Ecclesiastical chair of this kingdom, for near a century, was filled by foreigners; they were

were nominated by the Popes; who were in that age just or politick enough to appoint persons of a merit in some degree adequate to that important charge. Through this series of foreign and learned prelates continual accessions were made to the originally slender stock of English literature. The greatest and most valuable of these accessions was made in the time and by the care of Theodorus, the seventh archbishop of Canterbury. He was a Greek by birth; a man of a high ambitious spirit, and of a mind more liberal, and talents better cultivated, than generally fell to the lot of the western prelates. He first introduced the study of his native language into this island. He brought with him a number of valuable books in many faculties; and amongst them a magnificent copy of the Works of Homer, the most ancient and best of poets, and the best chosen to inspire a people, just initiated into letters, with an ardent love and with a true taste for the sciences. Under his influence a school was formed at Canterbury; and thus the other great fountain of knowledge, the Greek tongue, was opened in England in the year of our Lord 669.

CHAP. II. A. D. 669.

The southern parts of England received their improvements directly through the channel of Rome. The kingdom of Northumberland, as soon as it was converted, began to contend with the southern provinces in an emulation of piety

BOOK II. A. D. 669.

and learning. The Ecclesiasticks then also kept up and profited by their intercourse with Rome; but they found their principal resources of knowledge from another and a more extraordinary quarter*. The Island of Hii, or Columkill, is a small and barren rock in the Western Ocean. But in those days it was high in reputation as the site of a monastery, which had acquired great renown for the rigour of its studies, and the severity of its ascetick discipline. Its authority was extended over all the northern parts of Britain and Ireland; and the monks of Hii even exercised episcopal jurisdiction over all those regions. They had a considerable share both in the religious and literate institution of the Northumbrians. Another island of still less importance, in the mouth of the Tees, and called Landisforn, was about this time sanctified by the austerities of an hermit called Cuthbert. It soon became also a very celebrated monastery. It was, from a dread of the ravages of pirates, removed first to the adjacent part of the continent, and on the same account finally to Durham. The heads of this monastery omitted nothing, which could contribute to the glory of their founder and to the dignity of their house; which became in a very short time, by their assiduous endeavours, the most considerable school, perhaps, in Europe. The great and justest boast of this monastery is the

* St. Columbus, or Icolmkill, or Iona.

venerable

venerable Beda, who was educated and spent his whole life there. An account of his writings is an account of the English learning in that age, taken in its most advantageous view. Many of his works remain, and he wrote both in prose and verse, and upon all sorts of subjects. His theology forms the most considerable part of his writings. He wrote comments upon almost the whole Scripture, and several Homilies on the principal Festivals of the Church. Both the comments and sermons are generally allegorical in the construction of the text, and simply moral in the application. In these discourses several things seem strained and fanciful; but herein he followed entirely the manner of the earlier Fathers, from whom the greatest part of his divinity is not so much imitated as extracted. The systematick and logical method, which seems to have been first introduced into theology by John of Damascus, and which afterwards was known by the name of School-divinity, was not then in use, at least in the Western Church; though soon after it made an amazing progress. In this scheme the allegorical gave way to the literal explication; the imagination had less scope; and the affections were less touched. But it prevailed by an appearance more solid and philosophical; by an order more scientifick; and by a readiness of application, either for the solution or the exciting of doubts and difficulties.

CHAP. II. A. D. 669.

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They also cultivated in this monastery the study of natural philosophy and astronomy. There remain of Beda one entire book, and some scattered essays on these subjects. This book, *de Rerum Naturâ*, is concise and methodical, and contains no very contemptible abstract of the physicks, which were taught in the decline of the Roman empire. It was somewhat unfortunate that the infancy of English learning was supported by the dotage of the Roman, and that even the spring-head from whence they drew their instructions was itself corrupted. However, the works of the great masters of the ancient science still remained; but in natural philosophy the worst was the most fashionable. The Epicurean physicks, the most approaching to rational, had long lost all credit by being made the support of an impious theology and a loose morality. The fine visions of Plato fell into some discredit by the abuse, which hereticks had made of them; and the writings of Aristotle seem to have been then the only ones much regarded, even in natural philosophy, in which branch of science alone they are unworthy of him. Beda entirely follows his system. The appearances of Nature are explained by matter and form, and by the four vulgar elements; acted upon by the four supposed qualities of hot, dry, moist, and cold. His astronomy is on the common system of the ancients; sufficient for the few purposes, to which they applied

applied it; but otherwise imperfect and grossly erroneous. He makes the moon larger than the earth; though a reflection on the nature of eclipses, which he understood, might have satisfied him of the contrary. But he had so much to copy that he had little time to examine. These speculations, however erroneous, were still useful; for though men err in assigning the causes of natural operations, the works of Nature are by this means brought under their consideration; which cannot be done without enlarging the mind. The science may be false, or frivolous; the improvement will be real. It may here be remarked, that soon afterwards the monks began to apply themselves to astronomy and chronology from the disputes, which were carried on with so much heat, and so little effect, concerning the proper time of celebrating Easter; and the English owed the cultivation of these noble sciences to one of the most trivial controversies of ecclesiastick discipline. Beda did not confine his attention to those superiour sciences. He treated of musick, and of rhetorick, of grammar, and the art of versification, and of arithmetick, both by letters and on the fingers: and his work on this last subject is the only one, in which that piece of antique curiosity has been preserved to us. All these are short pieces; some of them are in the catechetical method; and seem designed for the immediate use of the pupils in his monastery, in order to furnish

CHAP. II. A. D. 669.

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them with some leading ideas in the rudiments of these arts, then newly introduced into his country. He likewise made, and probably for the same purpose, a very ample and valuable collection of short philosophical, political, and moral maxims from Aristotle, Plato, Seneca, and other sages of heathen antiquity. He made a separate book of shining common-places and remarkable passages, extracted from the works of Cicero; of whom he was a great admirer; though he seems to have been not an happy or diligent imitator in his style. From a view of these pieces we may form an idea of what stock in the science the English at that time possessed; and what advances they had made. That work of Beda, which is the best known and most esteemed, is the Ecclesiastical History of the English Nation. Disgraced by a want of choice, and frequently by a confused ill disposition of his matter, and blemished with a degree of credulity next to infantine, it is still a valuable, and for the time a surprising, performance. The book opens with a description of this Island, which would not have disgraced a classical author; and he has prefixed to it a chronological abridgment of sacred and profane history, connected from the beginning of the world; which, though not critically adapted to his main design, is of far more intrinsick value, and indeed displays a vast fund of historical erudition. On the whole, though this father of the

English learning seems to have been but a genius of the middle class, neither elevated nor subtil, and one, who wrote in a low style, simple but not elegant, yet when we reflect upon the time, in which he lived, the place, in which he spent his whole life, within the walls of a monastery, in so remote and wild a country, it is impossible to refuse him the praise of an incredible industry, and a generous thirst of knowledge. CHAP. III. A. D. 669.

That a nation, who not fifty years before had but just began to emerge from a barbarism so perfect, that they were unfurnished even with an alphabet, should, in so short a time, have established so flourishing a seminary of learning, and have produced so eminent a teacher, is a circumstance, which I imagine no other nation besides England can boast.

Hitherto we have spoken only of their Latin and Greek literature. They cultivated also their native language, which, according to the opinions of the most adequate judges, was deficient neither in energy nor beauty, and was possessed of such an happy flexibility, as to be capable of expressing with grace and effect every new technical idea, introduced either by theology or science. They were fond of poetry; they sung at all their feasts; and it was counted extremely disgraceful not to be able to take a part in these performances, even when they challenged each other to a sudden exertion

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exertion of the poetick spirit. Caedmon, afterwards one of the most eminent of their poets, was disgraced in this manner into an exertion of a latent genius. He was desired in his turn to sing, but, being ignorant, and full of natural sensibility, retired in confusion from the company; and by instant and strenuous application soon became a distinguished proficient in the art.

CHAP. III.

Series of Anglo-Saxon Kings from Ethelbert to Alfred; with the invasion of the Danes.

THE Christian religion having once taken root in Kent spread itself with great rapidity throughout all the other Saxon kingdoms in England. The manners of the Saxons underwent a notable alteration by this change in their religion; their ferocity was much abated; they became more mild and sociable; and their laws began to partake of the softness of their manners, every where recommending mercy, and a tenderness for Christain blood. There never was any people, who embraced religion with a more fervent zeal than the Anglo-Saxons, nor with more simplicity of spirit. Their history for a long time shows us a remarkable conflict between their dispositions and their principles. This conflict produced no medium, because they were

were absolutely contrary; and both operated with almost equal violence. Great crimes, and extravagant penances; rapine, and an entire resignation of worldly goods; rapes, and vows of perpetual chastity, succeeded each other in the same persons. There was nothing, which the violence of their passions could not induce them to commit; nothing, to which they did not submit, to atone for their offences, when reflection gave an opportunity to repent. But by degrees the sanctions of religion began to preponderate; and as the monks in this time attracted all the religious veneration, religion everywhere began to relish of the cloister; an inactive spirit, and a spirit of scruples, prevailed; they dreaded to put the greatest criminal to death; they scrupled to engage in any worldly functions. A king of the Saxons dreaded that God would call him to an account for the time, which he spent in his temporal affairs, and had stolen from prayer. It was frequent for kings to go on pilgrimages to Rome, or to Jerusalem, on foot, and under circumstances of great hardship. Several kings resigned their crowns to devote themselves to religious contemplation in monasteries—more, at that time, and in this nation, than in all other nations, and in all times. This, as it introduced great mildness into the tempers of the people, made them less warlike, and consequently prepared the way to their forming one body under Egbert, and for the other changes which followed.

CHAP. III. A. D.

The

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The kingdom of Wessex, by the wisdom and courage of King Ina, the greatest legislator and politician of those times, had swallowed up Cornwall, for a while a refuge for some of the old Britains, together with the little kingdom of the South Saxons. By this augmentation it stretched from the Land's End to the borders of Kent, the Thames flowing on the North, the Ocean washing it on the South. By their situation the people of Wessex naturally came to engross the little trade, which then fed the revenues of England; and their minds were somewhat opened by a foreign communication; by which they became more civilized, and better acquainted with the arts of war and of government. Such was the condition of the king-

799. dom of Wessex when Egbert was called to the throne of his ancestors. The civil commotions, which for some time prevailed, had driven this prince, early in life, into an useful banishment. He was honourably received at the Court of Charlemagne, where he had an opportunity of studying government in the best school, and of forming himself after the most perfect model. Whilst Charlemagne was reducing the continent of Europe into one empire, Egbert reduced England into one kingdom. The state of his own dominions, perfectly united under him, with the other advantages, which we have just mentioned, and the state of the neighbouring Saxon governments, made this reduction less difficult. Besides Wessex, there were

were but two kingdoms of consideration in England, Mercia and Northumberland. They were powerful enough in the advantages of nature, but reduced to great weakness by their divisions. As there is nothing of more moment to any country than to settle the succession of its government on clear and invariable principles, the Saxon monarchies, which were supported by no such principles, were continually tottering. The right of government sometimes was considered as in the eldest son, sometimes in all; sometimes the will of the deceased prince disposed of the crown; sometimes a popular election bestowed it. The consequence of this was the frequent division and frequent reunion of the same territory, which were productive of infinite mischief: many various principles of succession gave titles to some, pretensions to more; and plots, cabals and crimes, could not be wanting to all the pretenders. Thus was Mercia torn to pieces; and the kingdom of Northumberland, assaulted on one side by the Scots, and ravaged on the other by the Danish incursions, could not recover from a long anarchy, into which its intestine divisions had plunged it. Egbert knew how to make advantage of these divisions; fomenting them by his policy at first, and quelling them afterwards by his sword, he reduced these two kingdoms under his government. The same power, which conquered Mercia and Northumberland, made the

CHAP. III. A. D. 799.

reduction

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reduction of Kent and Essex easy: the people on all hands the more readily submitting, because there was no change made in their laws, manners, or the form of their government.

A. D. 799.

Egbert. 827.

Egbert, when he had brought all England under his dominion, made the Welsh tributary, and carried his arms with success into Scotland, assumed the title of Monarch of all Britain*. The southern part of the island was now for the first time authentically known by the name of England, and, by every appearance, promised to have arrived at the fortunate moment for forming a permanent and splendid monarchy. But Egbert had not reigned seven years in peace, when the Danes, who had before showed themselves in some scattered parties, and made some inconsiderable descents, entered the kingdom in a formidable body. This people came from the same place whence the English themselves were derived, and they differed from them in little else, than that they still retained their original barbarity and heathenism. These, assisted by the Norwegians, and other people of Scandinavia, were the last torrent of the Northern ravagers, which overflowed Europe. What is remarkable, they attacked England and France when these two kingdoms were in the height of their grandeur; France under Charlemagne, England united by Egbert. The good fortune of Egbert met its first

832.

* No Saxon monarch until Athelstan.

check

check from these people, who defeated his forces with great slaughter near Charmouth in Dorsetshire. It generally happens that a new nation, with a new method of making war, succeeds against a people only exercised in arms by their own civil dissensions. Besides, England, newly united, was not without those jealousies and that disaffection, which give such great advantage to an invader. But the vigilance and courage of Egbert repaired this defeat; he repulsed the Danes; and died soon after, at Winchester, full of years and glory. CHAP. III. A. D. 832.

He left a great but an endangered succession to his son Ethelwolf, who was a mild and virtuous prince, full of a timid piety, which utterly disqualifies for government; and he began to govern at a time when the greatest capacity was wanted. The Danes pour in upon every side; the king rouses from his lethargy; battles are fought with various success, which it were useless and tedious to recount. The event seems to have been, that in some corners of the kingdom the Danes gained a few inconsiderable settlements; the rest of the kingdom, after being terribly ravaged, was left a little time to recover, in order to be plundered anew. But the weak prince took no advantage of this time to concert a regular plan of defence, or to rouse a proper spirit in his people. Yielding himself wholly to speculative devotion, he entirely neglected his affairs; and to complete the ruin of his 838. Ethelwolf.

BOOK II.

A. D. 838.

his kingdom, abandoned it, in such critical circumstances, to make a pilgrimage to Rome. At Rome he behaved in the manner that suited his little genius, in making charitable foundations, and in extending the Rome-scot or Peter-pence, which the folly of some princes of the heptarchy had granted, for their particular dominions, over the whole kingdom. His shameful desertion of his country raised so general a discontent, that, in his absence, his own son, with the principal of his nobility and bishops, conspired against him. At his return, he found, however, that several still adhered to him; but, here too, incapable of acting with vigour, he agreed to an accommodation, which placed the crown on the head of his rebellious son; and only left to himself a sphere of government as narrow as his genius,—the district of Kent, whither he retired to enjoy an inglorious privacy with a wife, whom he had married in France.

Ethelred. 866.

On his death his son Ethelred still held the crown, which he had pre-occupied by his rebellion, and which he polluted with a new stain. He married his father's widow. The confused history of these times furnishes no clear account either of the successions of the kings or of their actions. During the reign of this prince and his successors Ethelbert and Ethelred, the people in several parts of England seem to have withdrawn from the kingdom of Wessex, and to have revived their former

former independency. This, added to the weakness of the government, made way for new swarms of Danes, who burst in upon this ill-governed and divided people, ravaging the whole country in a terrible manner, but principally directing their fury against every monument of civility or piety. They had now formed a regular establishment in Northumberland, and gained a very considerable footing in Mercia and East Anglia; they hovered over every part of the kingdom with their fleets; and being established in many places in the heart of the country, nothing seemed able to resist them. CHAP. III. A. D. 866.

CHAP. IV.

Reign of King Alfred.

IT was in the midst of these distractions that Alfred succeeded to a sceptre, which was threatened every moment to be wrenched from his hands. He was then only twenty-two years of age; but exercised from his infancy in troubles and in wars, that formed and displayed his virtue. Some of its best provinces were torn from his kingdom, which was shrunk to the ancient bounds of Wessex; and what remained was weakened by dissension, by a long war, by a raging pestilence, and surrounded by enemies, whose numbers seemed inexhaustible, and whose fury was equally increased CHAP. IV. 871.

BOOK II.

by victories or defeats. All these difficulties served only to increase the vigour of his mind. He took the field without delay; but he was defeated with considerable loss. This ominous defeat displayed more fully the greatness of his courage and capacity, which found in desperate hopes and a ruined kingdom such powerful resources. In a short time after he was in a condition to be respected: but he was not led away by the ambition of a young warriour. He neglected no measures to procure peace for his country, which wanted a respite from the calamities, which had long oppressed it. A peace was concluded for Wessex. Then the Danes turned their faces once more towards Mercia and East Anglia. They had before stripped the inhabitants of all their moveable substance, and now they proceeded without resistance to seize upon their lands. Their success encouraged new swarms of Danes to crowd over, who, finding all the northern parts of England possessed by their friends, rushed into Wessex. They were adventurers under different and independent leaders; and a peace, little regarded by the particular party, that made it, had no influence at all upon the others. Alfred opposed this shock with so much firmness, that the barbarians had recourse to a stratagem: they pretended to treat; but taking advantage of the truce, they routed a body of the West Saxon cavalry, that were off their

A. D. 871.

875.

their guard, mounted their horses, and crossing the country with amazing celerity, surprised the city of Exeter. This was an acquisition of infinite advantage to their affairs, as it secured them a port in the midst of Wessex. Alfred, mortified at this series of misfortunes, perceived clearly that nothing could dislodge the Danes, or redress their continual incursions, but a powerful fleet, which might intercept them at sea; the want of this, principally, gave rise to the success of that people. They used suddenly to land and ravage a part of the country; when a force opposed them, they retired to their ships, and passed to some other part, which in a like manner they ravaged, and then retired as before, until the country, entirely harassed, pillaged, and wasted by these incursions, was no longer able to resist them. Then they ventured safely to enter a desolated and disheartened country, and to establish themselves in it. These considerations made Alfred resolve upon equipping a fleet; in this enterprise nothing but difficulties presented themselves; his revenue was scanty; and his subjects altogether unskilled in maritime affairs, either as to the construction or the navigation of ships. He did not therefore despair. With great promises, attending a little money, he engaged in his service a number of Frisian seamen, neighbours to the Danes, and pirates, as they were. He brought, by the same means, shipwrights from the Continent.

CHAP. IV. A. D. 875.

BOOK II. A. D. 875. He was himself present to every thing; and having performed the part of a king in drawing together supplies of every kind, he descended with no less dignity into the artist; improving on the construction; inventing new machines; and supplying by the greatness of his genius the defects and imperfections of the arts in that rude period. By his indefatigable application the first English navy was in a very short time in readiness to put to sea. At that time the Danish fleet of 125 ships stood with full sail for Exeter; they met; but, with an omen prosperous to the new naval power, the Danish fleet was entirely vanquished and dispersed. This success drew on the surrendry of Exeter, and a peace, which Alfred much wanted to put the affairs of his kingdom in order. This peace however did not last long. As the Danes were continually pouring into some part of England, they found most parts already in Danish hands; so that all these parties naturally directed their course to the only English kingdom. All the Danes conspired to put them in possession of it; and bursting unexpectedly with the united force of their whole body upon Wessex, Alfred was entirely overwhelmed, and obliged to drive before the storm of his fortune. He fled in disguise into a fastness in
876. the Isle of Athelney, where he remained four months in the lowest state of indigence, supported by an heroick humility, and that spirit of piety,

which

which neither adverse fortune nor prosperity could overcome. It is much to be lamented that a character, so formed to interest all men, involved in reverses of fortune, that make the most agreeable and useful part of history, should be only celebrated by pens so little suitable to the dignity of the subject. These revolutions are so little prepared, that we neither can perceive distinctly the causes, which sunk him, nor those, which again raised him to power. A few naked facts are all our stock. From these we see Alfred, assisted by the casual success of one of his Nobles, issuing from his retreat; he heads a powerful army once more; defeats the Danes, drives them out of Wessex, follows his blow, expels them from Mercia, subdues them in Northumberland, and makes them tributary in East Anglia; and thus established by a number of victories in a full peace, he is presented to us in that character, which makes him venerable to posterity. It is a refreshment, in the midst of such a gloomy waste of barbarism and desolation, to fall upon so fair and cultivated a spot.

CHAP. IV. A. D. 876.

When Alfred had once more re-united the kingdoms of his ancestors, he found the whole face of things in the most desperate condition; there was no observance of law and order; religion had no force; there was no honest industry; the most squalid poverty, and the grossest ignorance, had overspread the whole kingdom. Alfred at once

880.

BOOK II. A. D. 896.

enterprised the cure of all these evils. To remedy the disorders in the government, he revived, improved, and digested all the Saxon institutions; insomuch that he is generally honoured as the founder of our Laws and Constitution *.

The shire he divided into hundreds; the hundreds into tithings; every freeman was obliged to be entered into some tithing, the members of which were mutually bound for each other for the preservation of the peace, and the avoiding theft and

* Historians, copying after one another, and examining little, have attributed to this monarch the institution of Juries; an institution, which certainly did never prevail amongst the Saxons. They have likewise attributed to him the distribution of England into shires, hundreds and tithings, and of appointing officers over these divisions. But it is very obvious that the shires were never settled upon any regular plan, nor are they the result of any single design. But these reports, however ill imagined, are a strong proof of the high veneration, in which this excellent prince has always been held; as it has been thought that the attributing these regulations to him would endear them to the nation. He probably settled them in such an order, and made such reformations in his government, that some of the institutions themselves, which he improved, have been attributed to him; and indeed there was one work of his, which serves to furnish us with a higher idea of the political capacity of that great man than any of these fictions. He made a general survey and register of all the property in the kingdom;—who held it, and what it was distinctly: a vast work for an age of ignorance and time of confusion, which has been neglected in more civilized nations, and settled times. It was called the Roll of Winton, and served as the model of a work of the same kind made by William the Conqueror.

rapine.

rapine. For securing the liberty of the subject, he introduced the method of giving bail, the most certain fence against the abuses of power. It has been observed, that the reigns of weak princes are times favourable to liberty; but the wisest and bravest of all the English princes is the father of their freedom. This great man was even jealous of the privileges of his subjects; and as his whole life was spent in protecting them, his last will breathes the same spirit, declaring that he had left his people as free as their own thoughts. He not only collected with great care a complete body of laws, but he wrote comments on them for the instruction of his Judges, who were in general by the misfortune of the time ignorant; and if he took care to correct their ignorance, he was rigorous towards their corruption. He inquired strictly into their conduct; he heard appeals in person; he held his Wittena-Gemotes, or Parliaments, frequently; and kept every part of his government in health and vigour.

CHAP. IV. A. D. 896.

Nor was he less solicitous for the defence, than he had shown himself for the regulation, of his kingdom. He nourished with particular care the new naval strength, which he had established; he built forts and castles in the most important posts; he settled beacons to spread an alarm on the arrival of an enemy; and ordered his militia in such a manner that there was always a great power in

BOOK II. A. D. 896. readiness to march, well appointed and well disciplined. But that a suitable revenue might not be wanting for the support of his fleets and fortifications, he gave great encouragement to trade; which by the piracies on the coasts, and the rapine and injustice exercised by the people within, had long become a stranger to this island.

In the midst of these various and important cares he gave a peculiar attention to learning; which by the rage of the late wars had been entirely extinguished in his kingdom. "Very few "there were (says this monarch) on this side "the Humber, that understood their ordinary "prayers; or that were able to translate any Latin "book into English; so few, that I do not remem-"ber even one qualified to the southward of the "Thames when I began my reign." To cure this deplorable ignorance, he was indefatigable in his endeavours to bring into England men of learning in all branches from every part of Europe; and unbounded in his liberality to them. He enacted by a law, that every person possessed of two hides of land should send their children to school until sixteen. Wisely considering where to put a stop to his love even of the liberal arts, which are only suited to a liberal condition, he enterprised yet a greater design than that of forming the growing generation,—to instruct even the grown; enjoining all his Earldormen and Sheriffs immediately to apply

apply themselves to learning or to quit their offices. To facilitate these great purposes he made a regular foundation of an University, which with great reason is believed to have been at Oxford. Whatever trouble he took to extend the benefits of learning amongst his subjects, he showed the example himself, and applied to the cultivation of his mind with unparalleled diligence and success. He could neither read nor write at twelve years old; but he improved his time in such a manner that he became one of the most knowing men of his age, in geometry, in philosophy, in architecture, and in musick. He applied himself to the improvement of his native language; he translated several valuable works from Latin; and wrote a vast number of poems in the Saxon tongue with a wonderful facility and happiness. He not only excelled in the theory of the arts and sciences, but possessed a great mechanical genius for the executive part; he improved the manner of ship-building; introduced a more beautiful and commodious architecture, and even taught his countrymen the art of making bricks, most of the buildings having been of wood before his time; in a word, he comprehended in the greatness of his mind the whole of government and all its parts at once; and what is most difficult to human frailty, was the same time sublime and minute.

CHAP. IV. A. D. 896.

Religion, which in Alfred's father was so pre-

judicial

BOOK II. A. D. 896.

judicial to affairs, without being in him at all inferiour in its zeal and fervour, was of a more enlarged and noble kind; far from being a prejudice to his government, it seems to have been the principle, that supported him in so many fatigues, and fed like an abundant source his civil and military virtues. To his religious exercises and studies he devoted a full third part of his time. It is pleasant to trace a genius even in its smallest exertions; in measuring and allotting his time for the variety of business he was engaged in. According to his severe and methodical custom, he had a sort of wax candles, made of different colours in different proportions according to the time he allotted to each particular affair; as he carried these about with him wherever he went, to make them burn evenly, he invented horn lanthorns. One cannot help being amazed that a prince, who lived in such turbulent times, who commanded personally in fifty-four pitched battles, who had so disordered a province to regulate, who was not only a legislator but a judge, and who was continually superintending his armies, his navies, the traffick of his kingdom, his revenues, and the conduct of all his officers, could have bestowed so much of his time on religious exercises and speculative knowledge; but the exertion of all his faculties and virtues seemed to have given a mutual strength to all of them. Thus all historians speak of this prince, whose

whose whole history was one panegyrick; and whatever dark spots of human frailty may have adhered to such a character, they are entirely hid in the splendour of his many shining qualities and grand virtues, that throw a glory over the obscure period, in which he lived, and which is for no other reason worthy of our knowledge. The latter part of his reign was molested with new and formidable attempts from the Danes; but they no longer found the country in its former condition; their fleets were attacked; and those, that landed, found a strong and regular opposition. There were now fortresses, which restrained their ravages, and armies well appointed to oppose them in the field; they were defeated in a pitched battle; and after several desperate marches from one part of the country to the other, every where harassed and hunted, they were glad to return with half their number, and to leave Alfred in quiet to accomplish the great things he had projected. This prince reigned twenty-seven years, and died at last of a disorder in his bowels, which had afflicted him, without interrupting his designs, or souring his temper, during the greatest part of his life.

CHAP. IV.

A. D. 896.

A. D. 897.

CHAP. V.

Succession of Kings from Alfred to Harold.

BOOK II.

HIS son Edward succeeded; though of less learning than his father, he equalled him in his political virtues; he made war with success on the Welsh, the Scots, and the Danes, and left his kingdom strongly fortified, and exercised, not weakened, with the enterprises of a vigorous reign. Because his son Edmund was under age, the crown was set on the head of his illegitimate offspring, Athelstan. His, like the reigns of all the princes of this time, was molested by the continual incursions of the Danes; and nothing but the succession of men of spirit, capacity and love of their country, which providentially happened at this time, could ward off the ruin of the kingdom. Such Athelstan was; and such was his brother Edmund, who reigned five years with great reputation, but was at length, by an obscure ruffian, assassinated in his own palace. Edred, his brother, succeeded to the late monarchy; though he had left two sons, Edwin and Edgar, both were passed by on account of their minority. But on this prince's death, which happened after a troublesome

Edward. 900.

Athelstan. 925.

Edmund. 942.

Edred. 947.

Edwin. 957.

blesome reign of ten years, valiantly supported against continual inroads of the Danes, the crown devolved on Edwin: of whom little can be said, because his reign was short, and he was so embroiled with his clergy, that we can take his character only from the monks, who in such a case are suspicious authority. Edgar, the second son of king Edmund, came young to the throne; but he had the happiness to have his youth formed, and his kingdom ruled, by men of experience, virtue, and authority. The celebrated Dunstan was his first minister, and had a mighty influence over all his actions. This prelate had been educated abroad, and had seen the world to advantage. As he had great power at Court by the superiour wisdom of his counsels, so by the sanctity of his life he had great credit with the people, which gave a firmness to the government of his master, whose private character was in many respects extremely exceptionable. It was in his reign, and chiefly by the means of his minister Dunstan, that the monks who had long prevailed in the opinion of the generality of the people, gave a total overthrow to their rivals, the secular clergy. The secular clergy were at this time for the most part married, and were therefore too near the common modes of mankind to draw a great deal of their respect; their character was supported by a very small portion of learning, and their lives were not such as

CHAP. V.

A. D. 957.

Edgar. 959.

people

BOOK II. A. D.

people wish to see in the clergy. But the monks were unmarried; austere in their lives; regular in their duties; possessed of the learning of the times; well united under a proper subordination; full of art, and implacable towards their enemies. These circumstances, concurring with the dispositions of the king, and the designs of Dunstan, prevailed so far, that it was agreed in a council convened for that purpose to expel the secular clergy from their livings, and to supply their places with monks throughout the kingdom. Although the partisans of the secular priests were not a few, nor of the lowest class, yet they were unable to withstand the current of the popular desire, strengthened by the authority of a potent and respected monarch. However, there was a seed of discontent sown on this occasion, which grew up afterwards to the mutual destruction of all the parties. During the whole reign of Edgar, as he had secured the most popular part of the clergy, and with them the people, in his interests, there was no internal disturbance; there was no foreign war, because this prince was always ready for war. But he principally owed his security to the care he took of his naval power, which was much greater, and better regulated, than that of any English monarch before him. He had three fleets always equipped, one of which annually sailed round the island. Thus the Danes, the Scots, the Irish, and the Welsh, were kept in

awe.

awe. He assumed the title of King of all Albion. His court was magnificent, and much frequented by strangers. His revenues were in excellent order, and no prince of his time supported the royal character with more dignity. CHAP. V. A. D.

Edgar had two wives, Elflada and Elfrida; by the first he had a son called Edward. The second bore him one, called Etheldred. On Edgar's death Edward, in the usual order of succession, was called to the throne; but Elfrida caballed in favour of her son; and finding it impossible to set him up in the life of his brother, she murdered him with her own hands in her castle of Corfe, whither he had retired to refresh himself, wearied with hunting. Etheldred, who by the crimes of his mother ascended a throne sprinkled with his brother's blood, had a part to act, which exceeded the capacity, that could be expected in one of his youth and inexperience. The partisans of the secular clergy, who were kept down by the vigour of Edgar's government, thought this a fit time to renew their pretensions. The monks defended themselves in their possession; there was no moderation on either side, and the whole nation joined in these parties. The murder of Edward threw an odious stain on the king, though he was wholly innocent of that crime. There was a general discontent; and every corner was full of murmurs and cabals. In this state of the kingdom it was equally dangerous to exert the fulness of the sovereign authority, Edward. 975. Etheldred. 979.

BOOK II. A. D.

authority, or to suffer it to relax. The temper of the king was most inclined to the latter method, which is of all things the worst. A weak government, too easy, suffers evils to grow, which often make the most rigorous and illegal proceedings necessary. Through an extreme lenity it is on some occasions tyrannical. This was the condition of Etheldred's nobility; who, by being permitted every thing, were never contented.

Thus all the principal men held a sort of factious and independent authority; they despised the king; they oppressed the people, and they hated one another. The Danes, in every part of England but Wessex as numerous as the English themselves, and in many parts more numerous, were ready to take advantage of these disorders; and waited with impatience some new attempt from abroad, that they might rise in favour of the invaders. They were not long without such an occasion; the Danes pour in almost upon every part at once, and distract the defence, which the weak prince was preparing to make.

In those days of wretchedness and ignorance, when all the maritime parts of Europe were attacked by these formidable enemies at once, they never thought of entering into any alliance against them; they equally neglected the other obvious method to prevent their incursions, which was, to carry the war into the invaders' country.

What aggravated these calamities, the nobility, mostly

mostly disaffected to the king, and entertaining very little regard to their country, made, some of them, a weak and cowardly opposition to the enemy; some actually betrayed their trust; some even were found, who undertook the trade of piracy themselves. It was in this condition, that Edric, duke of Mercia, a man of some ability, but light, inconstant, and utterly devoid of all principle, proposed to buy a peace from the Danes. The general weakness and consternation disposed the king and people to take this pernicious advice. At first, £. 10,000 was given to the Danes, who retired with this money and the rest of their plunder. The English were now, for the first time, taxed to supply this payment. The imposition was called Danegelt, not more burthensome in the thing, than scandalous in the name. The scheme of purchasing peace not only gave rise to many internal hardships, but, whilst it weakened the kingdom, it inspired such a desire of invading it to the enemy, that Sweyn, king of Denmark, came in person soon after with a prodigious fleet and army. The English, having once found the method of diverting the storm by an inglorious bargain, could not bear to think of any other way of resistance. A greater sum, £. 48,000, was now paid, which the Danes accepted with pleasure, as they could by this means exhaust their enemies and enrich themselves with little danger or trouble. With

CHAP. III. A. D. 987.

BOOK II.

very short intermissions they still returned, continually increasing in their demands. In a few years they extorted upwards of £.160,000 from the English, besides an annual tribute of £.48,000. The country was wholly exhausted both of money and spirit. The Danes in England, under the protection of the foreign Danes, committed a thousand insolencies; and so infatuated with stupidity and baseness were the English at this time, that they employed hardly any other soldiers for their defence.

1002. In this state of shame and misery their sufferings suggested to them a design rather desperate than brave. They resolved on a massacre of the Danes; some authors say, that in one night the whole race was cut off. Many, probably all the military men, were so destroyed. But this massacre, injudicious as it was cruel, was certainly not universal; nor did it serve any other or better end than to exasperate those of the same nation abroad; who the next year landed in England with a powerful army to revenge it, and committed outrages even beyond the usual tenour of the Danish cruelty. There was in England no money left to purchase a peace, nor courage to wage a

1003. successful war; and the king of Denmark, Sweyn, a prince of capacity, at the head of a large body of brave and enterprising men, soon mastered the whole kingdom, except London. Etheldred, abandoned

doned by fortune and his subjects, was forced to fly into Normandy. CHAP. V.

As there was no good order in the English affairs, though continually alarmed, they were always surprised; they were only roused to arms by the cruelty of the enemy; and they were only formed into a body by being driven from their homes; so that they never made a resistance until they seemed to be entirely conquered. This may serve to account for the frequent sudden reductions of the island, and the frequent renewals of their fortune when it seemed the most desperate. Sweyn, in the midst of his victories, dies; and, though succeeded by his son Canute, who inherited his father's resolution, their affairs were thrown into some disorder by this accident. The English were encouraged by it. Etheldred was recalled, and the Danes retired out of the kingdom; but it was only to return the next year with a greater and better appointed force. Nothing seemed able to oppose them. The King dies. A great part of the land was surrendered, without resistance, to Canute. Edmund, the eldest son of Etheldred, supported, however, the declining hopes of the English for some time; in three months he fought three victorious battles; he attempted a fourth, but lost it by the base desertion of Edric, the principal author of all these troubles. It is common with the conquered side to attribute all their mis-

A. D. 1003.

Edmund Ironside. 1016.

BOOK VI. A. D.

fortunes to the treachery of their own party. They choose to be thought subdued by the treachery of their friends, rather than the superiour bravery of their enemies. All the old historians talk in this strain; and it must be acknowledged, that all adherents to a declining party have many temptations to infidelity.

Edmund, defeated but not discouraged, retreated to the Severn, where he recruited his forces. Canute followed at his heels. And now the two armies were drawn up, which were to decide the fate of England; when it was proposed to determine the war by a single combat between the two kings. Neither was unwilling; the Isle of Alney, in the Severn, was chosen for the lists; Edmund had the advantage by the greatness of his strength, Canute by his address; for when Edmund had so far prevailed as to disarm him, he proposed a parley, in which he persuaded Edmund to a peace, and to a division of the kingdom. Their armies accepted the agreement; and both kings departed in a seeming friendship. But Edmund died soon after, with a probable suspicion of being murdered by the instruments of his associate in the empire.

The Danish race.

Canute. 1016.

Canute on this event assembled the States of the kingdom, by whom he was acknowledged King of all England. He was a prince truly great; for having acquired the kingdom by his valour, he maintained and improved it by his justice and clemency.

clemency. Choosing rather to rule by the inclination of his subjects than the right of conquest, he dismissed his Danish army, and committed his safety to the laws. He re-established the order and tranquillity, which so long a series of bloody wars had banished. He revived the ancient Statutes of the Saxon princes; and governed through his whole reign with such steadiness and moderation, that the English were much happier under this foreign prince than they had been under their natural kings. Canute, though the beginning of his life was stained with those marks of violence and injustice, which attend conquest, was remarkable in his latter end for his piety. According to the mode of that time, he made a pilgrimage to Rome with a view to expiate the crimes, which paved his way to the throne; but he made a good use of this peregrination, and returned full of the observations he had made in the country, through which he passed, which he turned to the benefit of his extensive dominions. They comprehended England, Denmark, Norway, and many of the countries, which lie upon the Baltick. Those he left, established in peace and security, to his children. The fate of his northern possessions is not of this place. England fell to his son Harold, though not without much competition in favour of the sons of Edmund Ironside; while some contended for the right of the sons of Etheldred,

CHAP. V.

A. D. 1016.

1035. Harold I.

BOOK II. A. D. Alfred and Edward. Harold inherited none of the virtues of Canute; he banished his mother Emma, murdered his half brother Alfred, and died without issue after a short reign full of violence, weakness, and cruelty.

Hardicanute. 1039. His brother Hardicanute, who succeeded him, resembled him in his character; he committed new cruelties and injustices in revenging those, which his brother had committed, and he died after a yet shorter reign. The Danish power, established with so much blood, expired of itself; and Edward, the only surviving son of Etheldred, then an exile in Normandy, was called to the throne by the unanimous voice of the kingdom.

The Saxon Line restored.

Edward the Confessor. 1041. This prince was educated in a monastery, where he learned piety, continence, and humility, but nothing of the art of government. He was innocent and artless, but his views were narrow, and his genius contemptible. The character of such a prince is not, therefore, what influences the government, any further than as it puts it in the hands of others. When he came to the throne, Goodwin, Earl of Kent, was the most popular man in England; he possessed a very great estate, an enterprising disposition, and an eloquence beyond the age he lived in; he was arrogant, imperious, assuming, and of a conscience, which never put itself in the way of his interest. He had a considerable share in restoring Edward to the throne

of

of his ancestors; and by this merit, joined to his popularity, he for some time directed every thing according to his pleasure. He intended to fortify his interest by giving in marriage to the king his daughter, a lady of great beauty, great virtue, and an education beyond her sex. Goodwin had, however, powerful rivals in the king's favour. This monarch, who possessed many of the private virtues, had a grateful remembrance of his favourable reception in Normandy; he caressed the people of that country, and promoted several to the first places, ecclesiastical and civil, in his kingdom. This begot an uneasiness in all the English; but Earl Goodwin was particularly offended. The Normans, on the other hand, accused Goodwin of a design on the Crown, the justice of which imputation the whole tenour of his conduct evinced sufficiently. But as his cabals began to break into action before they were in perfect ripeness for it, the Norman party prevailed, and Goodwin was banished. This man was not only very popular at home by his generosity and address, but he found means to engage even foreigners in his interests. Baldwin, Earl of Flanders, gave him a very kind reception. By his assistance Goodwin fitted out a fleet, hired a competent force, sailed to England, and having near Sandwich deceived the king's navy, he presented himself at London before he was expected. The king made ready as great a force as the time would admit, to oppose him. The gallies of Edward

CHAP. V. A. D. 1041.

BOOK II. A. D. 1041. and Goodwin met on the Thames; but such was the general favour to Goodwin, such the popularity of his cause, that the king's men threw down their arms, and refused to fight against their countrymen in favour of strangers. Edward was obliged to treat with his own subjects; and in consequence of this treaty, to dismiss the Normans, whom he believed to be the best attached to his interests. Goodwin used the power, to which he was restored, to gratify his personal revenge; showing no mercy to his enemies. Some of his sons behaved 1053. in the most tyrannical manner. The great lords of the kingdom envied and hated a greatness, which annihilated the royal authority, eclipsed them, and oppressed the people; but Goodwin's death soon after quieted for a while their murmurs. The king, who had the least share in the transactions of his own reign, and who was of a temper not to perceive his own insignificance, begun in his old age to think of a successor. He had no children; for some weak reasons of religion, or personal dislike, he had never cohabited with his wife. He sent for his nephew Edward, the son of Edmund Ironside, out of Hungary, where he had taken refuge; but he died soon after he came to England, leaving a son called Edgar Atheling. The king himself, irresolute in so momentous an affair, died without making any settlement. His reign was properly that of his great men, or rather of

their factions. All of it, that was his own, was good. He was careful of the privileges of his subjects; and took care to have a body of the Saxon laws, very favourable to them, digested and enforced. He remitted the heavy imposition called Danegelt, amounting to £.40,000 a year, which had been constantly collected after the occasion had ceased; he even repaid to his subjects what he found in the treasury at his accession. In short there is little in his life, that can call his title to sanctity in question; though he can never be reckoned among the great kings.

CHAP. V. A. D. 1066.

CHAP. VI.

Harold II.—Invasion of the Normans—Account of that People, and of the state of England at the time of the Invasion.

THOUGH Edgar Atheling had the best title to the succession, yet Harold, the son of Earl Goodwin, on account of the credit of his father, and his own great qualities, which supported and extended the interest of his family, was by the general voice set upon the throne. The right of Edgar, young, and discovering no great capacity, gave him little disturbance in comparison of the violence of his own brother Tosti, whom for his infamous oppression he had found himself obliged to banish. This man, who was a tyrant at home, and a traitor abroad

CHAP. VI. Harold II. 1066.

BOOK II.

A. D. 1066.

abroad, insulted the maritime parts with a piratical fleet, whilst he incited all the neighbouring princes to fall upon his country. Harold Harfager, King of Norway, after the conquest of the Orkneys, with a powerful navy hung over the coasts of England. But nothing troubled Harold so much as the pretensions and the formidable preparation of William Duke of Normandy, one of the most able, ambitious and enterprising men of that age. We have mentioned the partiality of King Edward to the Normans, and the hatred he bore to Goodwin and his family. The Duke of Normandy, to whom Edward had personal obligations, had taken a tour into England, and neglected no means to improve these dispositions to his own advantage. It is said that he then received the fullest assurances of being appointed to the succession, and that Harold himself had been sent soon after into Normandy, to settle whatever related to it. This is an obscure transaction; and would, if it could be cleared up, convey but little instruction. So that whether we believe, or not, that William had engaged Harold by a solemn oath to secure him the kingdom, we know that he afterwards set up a will of King Edward in his favour, which, however, he never produced, and probably never had to produce. In these delicate circumstances Harold was not wanting to himself. By the most equitable laws, and the most popular behaviour, he sought to secure

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the affections of his subjects; and he succeeded so well, that when he marched against the King of Norway, who had invaded his kingdom and taken York, without difficulty he raised a numerous army of gallant men, zealous for his cause and their country. He obtained a signal and decisive victory over the Norwegians. The King Harfager, and the traitor Tosti, who had joined him, were slain in the battle; and the Norwegians were forced to evacuate the country. Harold had however but little time to enjoy the fruits of his victory. CHAP. VI. A. D. 1066.

Scarce had the Norwegians departed, when William Duke of Normandy landed in the southern part of the kingdom with an army of 60,000 chosen men, and struck a general terrour through all the nation, which was well acquainted with the character of the commander, and the courage and discipline of his troops.

The Normans were the posterity of those Danes, who had so long and so cruelly harassed the British Islands, and the shore of the adjoining Continent. In the days of King Alfred a body of these adventurers, under their leader Rollo, made an attempt upon England; but so well did they find every spot defended by the vigilance and bravery of that great monarch, that they were compelled to retire. Beaten from these shores, the stream of their impetuosity bore towards the northern parts of France, which had been reduced

to

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to the most deplorable condition by their former ravages. Charles the Simple then sat on the throne of that kingdom; unable to resist this torrent of barbarians, he was obliged to yield to it; he agreed to give up to Rollo the large and fertile province of Neustria, to hold of him as his feudatory. This province, from the new inhabitants, was called Normandy. Five princes succeeded Rollo, who maintained with great bravery, and cultivated with equal wisdom, his conquests. The ancient ferocity of this people was a little softened by their settlement; but the bravery, which had made the Danes so formidable, was not extinguished in the Normans, nor the spirit of enterprise. Not long before this period, a private gentleman of Normandy, by his personal bravery, had acquired the kingdom of Naples. Several others followed his fortunes, who added Sicily to it. From one end of Europe to the other the Norman name was known, respected, and feared. Robert, the sixth Duke of Normandy, to expiate some crime, which lay heavy upon his conscience, resolved, according to the ideas of that time, upon a pilgrimage to Jerusalem. It was in vain that his nobility, whom he had assembled to notify this resolution to them, represented to him the miserable state, to which his country would be reduced, abandoned by its prince, and uncertain of a legal successor. The Duke was not to be moved from his

his resolution, which appeared but the more meritorious from the difficulties, which attended it. He presented to the States William, then an infant, born of an obscure woman, whom, notwithstanding, he doubted not to be his son; him he appointed to succeed; him he recommended to their virtue and loyalty; and then solemnly resigning the government in his favour, he departed on the pilgrimage, from whence he never returned. The States, hesitating some time between the mischiefs, that attend the allowing an illegitimate succession, and those, which might arise from admitting foreign pretensions, thought the former the least prejudicial, and accordingly swore allegiance to William; but this oath was not sufficient to establish a right so doubtful. The Dukes of Burgundy and Britanny, as well as several Norman noblemen, had specious titles. The endeavours of all these disquieted the reign of the young prince with perpetual troubles. In these troubles he was formed early in life to vigilance, activity, secrecy, and a conquest over all those passions, whether bad or good, which obstruct the way to greatness. He had to contend with all the neighbouring princes; with the seditions of a turbulent and unfaithful nobility, and the treacherous protection of his feudal lord the King of France. All of these in their turns, sometimes all of these together, distressed him. But with the most unparalleled good fortune and conduct

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conduct he overcame all opposition, and triumphed over every enemy: raising his power and reputation above that of all his ancestors, as much as he was exalted by his bravery above the princes of his own time.

Such was the prince, who, on a pretended claim from the will of King Edward, supported by the common and popular pretence of punishing offenders and redressing grievances, landed at Pevensey in Sussex, to contest the crown with Harold. Harold had no sooner advice of his landing than he advanced to meet him with all possible diligence; but there did not appear in his army, upon this occasion, the same unanimity and satisfaction, which animated it on its march against the Norwegians. An ill-timed economy in Harold, which made him refuse to his soldiers the plunder of the Norwegian camp, had created a general discontent. Several deserted, and the soldiers, who remained, followed heavily a leader, under whom there was no hope of plunder, the greatest incitement of the soldiery. Notwithstanding this ill disposition, Harold still urged forward, and by forced marches advanced within seven miles of the enemy. The Norman, on his landing, is said to have sent away his ships, that his army might have no way of safety but in conquest; yet had he fortified his camp, and taken every prudent precaution that so considerable an enterprise should not be reduced

to

to a single effort of despair. When the armies, charged with the decision of so mighty a contest, had approached each other, Harold paused awhile. A great deal depended on his conduct at this critical time. The most experienced in the council of war, who knew the condition of their troops, were of opinion, that the engagement ought to be deferred; that the country ought to be wasted; that, as the winter approached, the Normans would in all probability be obliged to retire of themselves; that, if this should not happen, the Norman army was without rescurces; whilst the English would be every day considerably augmented, and might attack their enemy at a time and manner, which might make their success certain. To all these reasons nothing was opposed but a false point of honour, and a mistaken courage in Harold; who urged his fate, and resolved on an engagement. The Norman, as soon as he perceived that the English were determined on a battle, left his camp to post himself in an advantageous situation, in which his whole army remained the night, which preceded the action.

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This night was spent in a manner, which prognosticated the event of the following day. On the part of the Normans it was spent in prayer, and in a cool and steady preparation for the engagement; on the side of the English in riot, and a vain confidence, that neglected all the necessary preparations.

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tions. The two armies met in the morning; from seven to five the battle was fought with equal vigour; until at last the Norman army pretending to break in confusion, a stratagem, to which they had been regularly formed, the English, elated with success, suffered that firm order, in which their security consisted, to dissipate; which when William observed, he gave the signal to his men to regain their former disposition, and fall upon the English, broken and dispersed. Harold in this emergency did every thing, which became him, every thing possible to collect his troops and to renew the engagement; but whilst he flew from place to place, and in all places restored the battle, an arrow pierced his brain; and he died a king, in a manner worthy of a warriour. The English immediately fled; the rout was total, and the slaughter prodigious.

The consternation, which this defeat and the death of Harold produced over the kingdom, was more fatal than the defeat itself. If William had marched directly to London, all contest had probably been at an end; but he judged it more prudent to secure the sea-coast, to make way for reinforcements; distrusting his fortune in his success more than he had done in his first attempts. He marched to Dover, where the effect of his victory was such, that the strong castle there surrendered without resistance. Had this fortress made any

tolerable

tolerable defence, the English would have had leisure to rouse from their consternation, and plan some rational method for continuing the war; but now the conqueror was on full march to London, whilst the English were debating concerning the measures they should take, and doubtful in what manner they should fill the vacant throne. However in this emergency it was necessary to take some resolution. The party of Edgar Atheling prevailed: and he was owned King by the City of London, which even at this time was exceedingly powerful, and by the greatest part of the nobility then present. But his reign was of a short duration. William advanced by hasty marches; and, as he approached, the perplexity of the English redoubled; they had done nothing for the defence of the city. They had no reliance on their new king, they suspected one another; there was no authority, no order, no counsel; a confused and ill-sorted assembly of unwarlike people, of priests, burghers and nobles, confounded with them in the general panick, struck down by the consternation of the late defeat, and trembling under the bolts of the Papal excommunication, were unable to plan any method of defence: insomuch that, when he had passed the Thames and drew near to London, the clergy, the citizens, and the greater part of the nobles, who had so lately set the Crown on the head of Edgar, went out to meet him: they

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submitted to him, and having brought him in triumph to Westminster, he was there solemnly crowned King of England. The whole nation followed the example of London; and one battle gave England to the Normans, which had cost the Romans, the Saxons, and Danes, so much time and blood to acquire.

At first view it is very difficult to conceive how this could have happened to a powerful nation, in which it does not appear that the conqueror had one partisan. It stands a single event in history, unless, perhaps, we may compare it with the reduction of Ireland some time after by Henry the Second. An attentive consideration of the state of the kingdom at that critical time may, perhaps, in some measure lay open to us the cause of this extraordinary revolution.

The nobility of England, in which its strength consisted, was much decayed. Wars and confiscations, but above all, the custom of Gavelkind had reduced that body very low. At the same time some few families had been raised to a degree of power unknown in the ancient Saxon times, and dangerous in all. Large possessions, and a larger authority, were annexed to the offices of the Saxon magistrates, whom they called Aldermen. This authority, in their long and bloody wars with the Danes, it was found necessary to increase, and often to increase beyond the ancient limits. Alder-

men

men were created for life; they were then frequently made hereditary; some were vested with a power over others; and at this period we begin to hear of Dukes, who governed over several shires, and had many aldermen subject to them. These officers found means to turn the royal bounty into an instrument of becoming independent of its authority. Too great to obey, and too little to protect, they were a dead weight upon the country. They began to cast an eye on the Crown, and distracted the nation by cabals to compass their designs. At the same time they nourished the most terrible feuds amongst themselves. The feeble government of Edward established these abuses. He could find no method of humbling one subject grown too great, but by aggrandizing in the same excessive degree some others. Thus he endeavoured to balance the power of Earl Goodwin by exalting Leofric Duke of Mercia, and Seward Duke of Northumberland, to an extravagant greatness. The consequence was this, he did not humble Goodwin, but raised him potent rivals. When therefore this prince died, the lawful successor to the Crown, who had nothing but right in his favour, was totally eclipsed by the splendour of the great men, who had adorned themselves with the spoils of royalty. The throne was now the prize of faction; and Harold, the son of Goodwin, having the strongest faction, carried it. By this success the

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The death of Harold was far from putting an end to these evils; it rather unfolded more at large the fatal consequences of the ill measures, which had been pursued. Edwin and Morcar set on foot once more their practices to obtain the Crown; and when they found themselves baffled, they retired in discontent from the Councils of the nation; withdrawing thereby a very large part of its strength and authority. The Council of the nation, which was formed of the clashing factions of a few great men (for the rest were nothing) divided, disheartened, weakened, without head, without direction, dismayed by a terrible defeat, submitted, because they saw no other course, to a conqueror, whose valour they had experienced, and who had hitherto behaved with great appearances of equity and moderation. As for the Grandees, they were contented rather to submit to this foreign prince, than to those, whom they regarded as their equals and enemies.

With these causes other strong ones concurred.

For

For near two centuries the continual and bloody wars with the Danes had exhausted the nation; the peace, which for a long time they were obliged to buy dearly, exhausted it yet more; and it had not sufficient leisure, nor sufficient means, of acquiring wealth to yield at this time any extraordinary resources. The new people, which after so long a struggle had mixed with the English, had not yet so thoroughly incorporated with the ancient inhabitants, that a perfect union might be expected between them; or that any strong uniform national effort might have resulted from it. Besides, the people of England were the most backward in Europe in all improvements, whether in military or in civil life. Their towns were meanly built, and more meanly fortified; there was scarcely any thing, that deserved the name of a strong place in the kingdom; there was no fortress, which, by retarding the progress of a conqueror, might give the people an opportunity of recalling their spirits, and collecting their strength. To these we may add, that the Pope's approbation of William's pretensions gave them great weight, especially amongst the clergy; and that this disposed, and reconciled to submission a people, whom the circumstances we have mentioned had before driven to it.

CHAP. VI. A. D.

CHAP. VII.

Of the Laws and Institutions of the Saxons.

BOOK II. A. D.

BEFORE we begin to consider the laws and constitutions of the Saxons, let us take a view of the state of the country from whence they are derived, as it is portrayed in ancient writers. This view will be the best comment on their institutions. Let us represent to ourselves a people without learning, without arts, without industry, solely pleased and occupied with war, neglecting agriculture, abhorring cities, and seeking their livelihood only from pasturage and hunting, through a boundless range of morasses and forests. Such a people must necessarily be united to each other by very feeble bonds; their ideas of government will necessarily be imperfect, their freedom and their love of freedom great. From these dispositions it must happen of course, that the intention of investing one person, or a few, with the whole powers of government, and the notion of deputed authority or representation, are ideas that never could have entered their imaginations. When, therefore, amongst such a people, any resolution of consequence was to be taken, there was no way of effecting

effecting it but by bringing together the whole body of the nation, that every individual might consent to the law, and each reciprocally bind the other to the observation of it. This polity, if so it may be called, subsists still in all its simplicity in Poland. CHAP. VII. A. D.

But, as in such a society as we have mentioned the people cannot be classed according to any political regulations, great talents have a more ample sphere, in which to exert themselves, than in a close and better formed society. These talents must therefore have attracted a great share of the publick veneration, and drawn a numerous train after the person distinguished by them of those, who sought his protection, or feared his power, or admired his qualifications, or wished to form themselves after his example, or in fine, of whoever desired to partake of his importance by being mentioned along with him. These the ancient Gauls, who nearly resembled the Germans in their customs, called Ambacti; the Romans called them Comites. Over these their chief had a considerable power, and the more considerable, because it depended upon influence rather than institution; influence among so free a people being the principal source of power. But this authority, great as it was, never could by its very nature be stretched to despotism; because any despotick act would have shocked the only principle, by which that authority was supported, the general good opinion.

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On the other hand, it could not have been bounded by any positive laws, because laws can hardly subsist amongst a people who have not the use of letters. It was a species of arbitrary power, softened by the popularity from whence it arose. It came from popular opinion, and by popular opinion it was corrected.

If people so barbarous as the Germans have no laws, they have yet customs, that serve in their room; and these customs operate amongst them better than laws, because they become a sort of nature both to the governours and the governed. This circumstance in some measure removed all fear of the abuse of authority, and induced the Germans to permit their chiefs* to decide upon matters of lesser moment, their private differences, for so Tacitus explains the *minores res.* These chiefs were a sort of Judges, but not legislators; nor do they appear to have had a share in the superiour branches of the executive part of government, the business of peace and war, and every thing of a publick nature, being determined, as we have before remarked, by the whole body of the people, according to a maxim general among the Germans; that what concerned all ought to be handled by all. Thus were delineated the faint and incorrect outlines of our Constitution, which has

* They had no other nobility; yet several families amongst them were considered as noble.

since

since been so nobly fashioned and so highly finished. This fine system, says Montesquieu, was invented in the woods; but whilst it remained in the woods, and for a long time after, it was far from being a fine one; no more indeed than a very imperfect attempt at government, a system for a rude and barbarous people, calculated to maintain them in their barbarity. CHAP. VII. A. D.

The ancient State of the Germans was mi li tar so that the orders, into which they were distributed, their subordination, their courts, and every part of their government, must be deduced from an attention to a military principle.

The ancient German people, as all the other Northern tribes, consisted of freemen and slaves; the freemen professed arms, the slaves cultivated the ground. But men were not allowed to profess arms at their own will, nor until they were admitted to that dignity by an established order, which at a certain age separated the boys from men. For when a young man approached to virility*, he was not yet admitted as a member of the State, which was quite military, until he had been invested with a spear in the publick assembly of his tribe; and then he was adjudged proper to carry arms, and also to assist in the publick deliberations, which were always held armed†. This spear he

* Arma sumere non ante cuiquam moris, quàm civitas suffecturum probaverit.—Tacitus de Mor. Germ. 13.

† Nihil autem neque publicæ neque privatæ rei nisi armati agunt. Id. ibid.

generally

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generally received from the hand of some old and respected chief, under* whom he commonly entered himself, and was admitted among his followers. No man could stand out as an independent individual, but must have enlisted in one of these military fraternities; and as soon as he had so enlisted, immediately he became bound to his leader in the strictest dependence, which was confirmed by an oath †, and to his brethren in a common vow for their mutual support in all dangers, and for the advancement and the honour of their common chief. This chief was styled Senior, Lord, and the like terms, which marked out a superiority in age and merit; the followers were called Ambacti, Comites, Leuds, Vassals, and other terms, marking submission and dependence. This was the very first origin of civil, or rather military government amongst the ancient people of Europe; and it arose from the connexion, that necessarily was created between the person, who gave the arms, or knighted the young man, and him, that received them; which implied, that they were to be occupied in his service, who originally gave them. These principles it is necessary strictly to attend to, because they will serve much to explain the whole course both of government and real property, wherever the German nations obtained a settle-

* Cæteri robustioribus ac jam pridem probatis aggregantur. Id. ibid.

† Illum defendere, tueri, sua quoque fortia facta ejus gloriæ assignare præcipuum sacramentum est. Id. 14

ment;

ment; the whole of their government depending for the most part upon two principles in our nature,—ambition, that makes one man desirous, at any hazard or expense, of taking the lead amongst others; and admiration, which makes others equally desirous of following him from the mere pleasure of admiration, and a sort of secondary ambition, one of the most universal passions among men. These two principles, strong both of them in our nature, create a voluntary inequality and dependence. But amongst equals in condition there could be no such bond, and this was supplied by confederacy; and as the first of these principles created the Senior and the Knight, the second produced the *conjurati fratres*, which, sometimes as a more extensive, sometimes as a stricter bond, are perpetually mentioned in the old laws and histories. CHAP. VII. A. D.

The relation between the lord and the vassal produced another effect,—that the leader was obliged to find sustenance for his followers; and to maintain them at his table, or give them some equivalent in order to their maintenance. It is plain from these principles, that this service on one hand, and this obligation to support on the other, could not have originally been hereditary, but must have been entirely in the free choice of the parties.

But it is impossible that such a polity could long have subsisted by election alone. For in the first place, that natural love, which every man has

to

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to his own kindred, would make the chief willing to perpetuate the power and dignity he acquired in his own blood; and for that purpose, even during his own life, would raise his son, if grown up, or his collaterals, to such a rank, as they should find it only necessary to continue their possession upon his death. On the other hand, if a follower was cut off in war, or fell by natural course, leaving his offspring destitute, the lord could not so far forget the services of his vassal as not to continue his allowance to his children; and these again growing up, from reason and gratitude, could only take their knighthood at his hands, from whom they had received their education; and thus, as it could seldom happen but that the bond, either on the side of the lord, or dependant, was perpetuated, some families must have been distinguished by a long continuance of this relation, and have been therefore looked upon in an honourable light from that only circumstance from whence honour was derived in the Northern world. Thus nobility was seen in Germany; and in the earliest Anglo-Saxon times, some families were distinguished by the title of Ethelings, or of noble descent. But this nobility of birth was rather a qualification for the dignities of the State than an actual designation to them. The Saxon ranks are chiefly designed to ascertain the quantity of the composition for personal injuries against them.

But though this hereditary relation was created very

very early, it must not be mistaken for such a regular inheritance as we see at this day; it was an inheritance only according to the principles from whence it was derived; by them it was modified. It was originally a military connexion; and if a father left his son under a military age, so as that he could neither lead nor judge his people, nor qualify the young men, who came up under him, to take arms;—in order to continue the cliental bond, and not to break up an old and strong confederacy, and thereby disperse the tribe; who should be pitched upon to head the whole; but the worthiest of blood of the deceased leader? he that ranked next to him in his life*: and this is Tanistry, which is a succession made up of inheritance and election; a succession, in which blood is inviolably regarded, so far as it was consistent with military purposes. It was thus that our kings succeeded to the throne throughout the whole time of the Anglo-Saxon empire. The first kings of the Franks succeeded in the same manner, and without all doubt the succession of all the inferiour chieftains was regulated by a similar law. Very frequent examples occur in the Saxon times, where the son of the deceased king, if under age, was entirely passed over, and his uncle, or some remoter relation,

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* Deputed authority, guardianship, &c. not known to the Northern nations; they gained this idea by intercourse with the Romans.

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tion, raised to the crown; but there is not a single instance where the election has carried it out of the blood. So that in truth the controversy, which has been managed with such heat, whether in the Saxon times the crown was hereditary or elective, must be determined, in some degree, favourably for the litigants on either side; for it was certainly both hereditary and elective within the bounds, which we have mentioned. This order prevailed in Ireland, where the Northern customs were retained some hundreds of years after the rest of Europe had in a great measure receded from them. Tanistry continued in force there until the beginning of the last century. And we have greatly to regret the narrow notions of our lawyers, who abolished the authority of the Brehon law, and at the same time kept no monuments of it; which if they had done, there is no doubt but many things, of great value towards determining many questions relative to the laws, antiquities and manners of this and other countries, had been preserved. But it is clear, though it has not been, I think, observed, that the ascending collateral branch was much regarded amongst the ancient Germans, and even preferred to that of the immediate possessour, as being, in case of an accident arriving to the chief, the presumptive heir, and him, on whom the hope of the family was fixed. And this is upon the principles of Tanistry; and the rule seems to have taken

taken such deep root, as to have much influenced a considerable article of our feudal law. For what is very singular, and, I take it, otherwise unaccountable, a collateral warranty bound even without any descending assets, where the lineal did not, unless something descended; and this subsisted invariably in the Law until this century. CHAP. VII. A. D.

Thus we have seen the foundation of the Northern government, and the orders of their people, which consisted of dependence and confederacy; —that the principal end of both was military; that protection and maintenance were due on the part of the chief, obedience on that of the follower; that the followers should be bound to each other, as well as to the chief; that this headship was not at first hereditary, but that it continued in the blood by an order of its own, called Tanistry.

All these unconnected and independent parts were only linked together by a common council; and here religion interposed. Their priests, the Druids, having a connexion throughout each State, united it. They called the assembly of the people; and here their general resolutions were taken; and the whole might rather be called a general confederacy, than a government. In no other bonds, I conceive, were they united before they quitted Germany. In this ancient state we know them from Tacitus. Then follows an immense gap, in which undoubtedly some changes were made by time;

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time; and we hear little more of them until we find them Christians, and makers of written laws.

In this interval of time the origin of kings may be traced out. When the Saxons left their own country, in search of new habitations, it must be supposed that they followed their leaders, whom they so much venerated at home; but as the wars, which made way for their establishment, continued for a long time, military obedience made them familiar with a stricter authority. A subordination too became necessary among the leaders of each band of adventurers: and being habituated to yield an obedience to a single person in the field, the lustre of his command, and the utility of the institution, easily prevailed upon them to suffer him to form the band of their union, in time of peace, under the name of King. But the leader neither knew the extent of the power he received, nor the people of that, which they bestowed. Equally unresolved were they about the method of perpetuating it; sometimes filling the vacant throne by election, without regard to, but more frequently regarding, the blood of the deceased prince; but it was late before they fell into any regular plan of succession, if ever the Anglo-Saxons attained it. Thus their polity was formed slowly; the prospect clears up by little and little; and this species of an irregular republick we see turned into a monarchy as irregular. It is no wonder, that the advocates

for the several parties among us find something to favour their several notions in the Saxon government, which was never supported by any fixed or uniform principle. CHAP. VII. A. D.

To comprehend the other parts of the government of our ancestors, we must take notice of the orders, into which they were classed. As well as we can judge in so obscure a matter, they were divided into nobles or gentlemen; freeholders; freemen, that were not freeholders; and slaves. Of these last we have little to say, as they were nothing in the State. The nobles were called Thanes, or servants. It must be remembered, that the German chiefs were raised to that honourable rank by those qualifications, which drew after them a numerous train of followers and dependents *. If it was honourable to be followed by a numerous train, so it was honourable in a secondary degree to be a follower of a man of consideration; and this honour was the greater in proportion to the quality of the chief, and to the nearness of the attendance on his person. When a monarchy was formed, the splendour of the crown naturally drowned all the inferiour honours; and the attendants on the person of the king were considered as the first in rank; and derived their dignity from their service. Yet as the Saxon government had still a large mixture of the popular, it was likewise

* Jud. Civ. Lond. apud Wilk. post p. 68.

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requisite, in order to raise a man to the first rank of Thanes, that he should have a suitable attendance and sway amongst the people. To support him in both of these, it was necessary that he should have a competent estate. Therefore, in this service of the king, this attendance on himself, and this estate to support both, the dignity of a Thane consisted. I understand here a Thane of the first order.

Every Thane, in the distribution of his lands, had two objects in view, the support of his family, and the maintenance of his dignity. He therefore retained in his own hands a parcel of land, near his house, which in the Saxon times was called inland, and afterwards his demesne, which served to keep up his hospitality; and this land was cultivated either by slaves, or by the poorer sort of people, who held lands of him by the performance of this service. The other portion of his estate he either gave for life or lives to his followers, men of a liberal condition, who served the greater Thane, as he himself served the king. They were called Under-Thanes, or according to the language of that time Theoden*. They served their lord in all publick business; they followed him in war; and they sought justice in his Court in all their private differences. These may be considered as freeholders of the better sort, or indeed a sort of lesser

* Spelman of Feuds, ch. 7.

lesser gentry; therefore as they were not the absolute dependants, but in some measure the peers of their lord, when they sued in his Court, they claimed the privilege of all the German freemen, the right of judging one another; the lord's steward was only the register. This domestick Court, which continued in full vigour for many ages, the Saxons called Hallmote from the place, in which it was held; the Normans, who adopted it, named it a Court-Baron. This Court had another department, in which the power of the lord was more absolute. From the most ancient times the German nobility considered themselves as the natural judges of those, who were employed in the cultivation of their lands; looking on husbandmen with contempt, and only as a parcel of the soil, which they tilled; to these the Saxons commonly allotted some part of their out-lands to hold as tenants at will, and to perform very low services for them. The differences of these inferiour tenants were decided in the lord's Court, in which his steward sat as judge; and this manner of tenure probably gave an origin to copyholders*. Their estates were at will, but their persons were free; nor can we suppose that villains, if we consider villains as synonimous to slaves, could ever by any natural

CHAR. VII. A. D.

Hallmote, or Court-Baron.

* Fuerunt etiam in conquestu liberi homines, qui libere tenuerunt tenementa sua per libera servitia vel per liberas consuetudines. For the original of Copyholds, see Bracton, l. 1. fo. 7.

BOOK II. A. D. course have risen to copyholders; because the servile condition of the villain's person would always have prevented that stable tenure in the lands, which the copyholders came to in very early times. The merely servile part of the nation seems never to have been known by the name of Villains or Ceorles; but by those of Bordars, Esnes and Theowes.

As there were large tracts throughout the country not subject to the jurisdiction of any Thane, the inhabitants of which were probably some remains of the ancient Britains not reduced to absolute slavery, and such Saxons as had not attached themselves to the fortunes of any leading man, it was proper to find some method of uniting and governing these detached parts of the nation, which had not been brought into order by any private dependance. To answer this end, the whole kingdom was divided into shires; these into hundreds, and the hundreds into tithings*. This division

Tithing Court.

* Ibi debent populi omnes et universæ gentes singulis annis semel in anno (scilicet in capite cal. Maii) et se fide et sacramento non fracto ibi in unum et simul confederare, et consolidare sicut conjurati fratres ad defendendum regnum contra alienigenas et contra inimicos unâ cum domino suo rege, et terras et honores illius omni fidelitate cum eo servare et quod illi ut domino suo regi intra et extra regnum universum Britanniæ fideles esse volunt. LL. Ed. Conf. c. 35. Of Heretoches and their Election, vide Id. eodem.

Prohibitum erat etiam in eâdem lege ne quis emeret vivum animal vel pannum usitatum sine plegiis et bonis testibus. Of other particulars of buying and selling, vide Leges Ed. Conf. 38.

was

was not made, as it is generally imagined, by King Alfred, though he might have introduced better regulations concerning it; it prevailed on the Continent, wherever the Northern nations had obtained a settlement; and it is a species of order extremely obvious to all, who use the decimal notation; when for the purposes of government they divide a county, tens and hundreds are the first modes of division, which occur. The tithing, which was the smallest of these divisions, consisted of ten heads of families, free, and of some consideration. These held a Court every fortnight, which they called the Folkmote, or Leet, and there became reciprocally bound to each other, and to the publick, for their own peaceable behaviour, and that of their families and dependants. Every man in the kingdom, except those, who belonged to the Seigneurial Courts we have mentioned, was obliged to enter himself into some tithing; to this he was inseparably attached; nor could he by any means quit it without license from the Head of the tithing; because, if he was guilty of any misdemeanor, his district was obliged to produce him, or pay his fine. In this manner was the whole nation, as it were, held under sureties; a species of regulation undoubtedly very wise with regard to the preservation of peace and order, but equally prejudicial to all improvement in the minds or the fortunes of the people, who, fixed invariably to the spot, were

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depressed with all the ideas of their original littleness, and by all that envy, which is sure to arise in those, who see their equals attempting to mount over them. This rigid order deadened by degrees the spirit of the English, and narrowed their conceptions. Every thing was new to them, and therefore every thing was terrible; all activity, boldness, enterprise and invention, died away. There may be a danger in straining too strongly the bonds of government; as a life of absolute license tends to turn men into savages. The other extreme of constraint operates much in the same manner; it reduces them to the same ignorance, but leaves them nothing of the savage spirit. These regulations helped to keep the people of England the most backward in Europe; for though the division into shires, and hundreds, and tithings, was common to them with the neighbouring nations, yet the *Frankplege* seems to be a peculiarity in the English Constitution; and for good reasons they have fallen into disuse, though still some traces of them are to be found in our laws.

Hundred Court.

Ten of these tithings made an hundred; here in ordinary course they held a monthly Court for the Centenary, when all the suitors of the subordinate tithings attended. Here were determined causes concerning breaches of the peace, small debts, and such matters as rather required a speedy than a refined justice.

There

There was in the Saxon Constitution a great simplicity. The higher order of Courts were but the transcript of the lower, somewhat more extended in their objects and in their power; and their power over the inferiour Courts proceeded only from their being a collection of them all. The County or Shire Court was the great resort for justice (for the four great Courts of Record did not then exist). It served to unite all the inferiour districts with one another, and those with the private jurisdiction of the Thanes. This Court had no fixed place. The Alderman of the Shire appointed it. Hither came to account for their own conduct, and that of those beneath them, the bailiffs of hundreds, and tithings, and boroughs, with their people; the Thanes of either rank, with their dependants; a vast concourse of the clergy of all orders; in a word, of all, who sought or distributed justice. In this mixed assembly the obligations contracted in the inferiour Courts were renewed; a general oath of allegiance to the king was taken; and all debates between the several inferiour co-ordinate jurisdictions, as well as the causes of too much weight for them, finally determined. In this Court presided (for in strict signification he does not seem to have been a judge) an officer of great consideration in those times, called the Ealdorman of the Shire. With him sat the Bishop, to decide in whatever related to the

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County Court.

Ealdorman and Bishop.

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Church; and to mitigate the rigour of the law by the interposition of equity, according to the species of mild justice, that suited the ecclesiastical character. It appears by the ancient Saxon laws that the Bishop was the chief acting person in this Court. The reverence, in which the clergy were then held, the superiour learning of the Bishop, his succeeding to the power and jurisdiction of the Druid, all contributed to raise him far above the Ealdorman, and to render it in reality his Court. And this was probably the reason of the extreme lenity of the Saxon laws. The canons forbade the bishops to meddle in cases of blood. Amongst the ancient Gauls and Germans the Druid could alone condemn to death. So that on the introduction of Christianity there was none, who could, in ordinary course, sentence a man to capital punishment. Necessity alone forced it in a few cases.

Concerning the right of appointing the Alderman of the Shire, there is some uncertainty. That he was anciently elected by his county is indisputable; that an alderman of the shire was appointed by the Crown seems equally clear from the writings of King Alfred. A conjecture of Spelman throws some light upon this affair. He conceives that there were two aldermen, with concurrent jurisdiction, one of whom was elected by the people, the other appointed by the king. This is very probable, and very correspondent to the nature of the

Saxon

Saxon Constitution, which was a species of democracy, poised and held together by a degree of monarchical power. If the king had no officer to represent him in the County Court, wherein all the ordinary business of the nation was then transacted, the State would have hardly differed from a pure democracy. Besides, as the king had in every county large landed possessions, either in his demesne, or to reward and pay his officers, he would have been in a much worse condition than any of his subjects, if he had been destitute of a magistrate to take care of his rights, and to do justice to his numerous vassals. It appears, as well as we can judge in so obscure a matter, that the popular Alderman was elected for a year only; and that the royal Alderman held his place at the king's pleasure. This latter office however, in process of time, was granted for life; and it grew afterwards to be hereditary in many shires. CHAP. VII. A. D.

The Sheriff.

We cannot pretend to say when the Sheriff came to be substituted in the place of the Ealdorman; some authors think King Alfred the contriver of this regulation. It might have arisen from the nature of the thing itself. As several persons, of consequence enough to obtain by their interest or power the place of Alderman, were not sufficiently qualified to perform the duty of the office, they contented themselves with the honorary part, and left the judicial province to their substitute.

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stitute*. The business of the robe to a rude, martial people was contemptible and disgusting. The Thanes, in their private jurisdictions, had delegated their power of judging to their Reeves or Stewards; and the Earl, or Alderman, who was in the shire what the Thane was in his manor, for the same reasons officiated by his deputy, the Shire-reeve. This is the origin of the Sheriffs Tourn, which decided in all affairs, civil and criminal, of whatever importance; and from which there lay no appeal but to the Wittenagemote. Now there scarce remains the shadow of a body, formerly so great; the Judge being reduced almost wholly to a ministerial officer; and to the Court there being left nothing more than the cognizance of pleas under forty shillings, unless by a particular writ or special commission. But by what steps such a revolution came on, it will be our business hereafter to inquire.

Sheriff's Tourn.

Wittenagemote.

The Wittenagemote or Saxon Parliament, the supreme Court, had authority over all the rest, not upon any principle of subordination, but because it was formed of all the rest. In this assembly, which was held annually, and sometimes twice a year, sat the Earls and Bishops, and greater

* Sheriff in the Norman times was merely the King's Officer; not the Earl's. The Earl retained his ancient fee, without jurisdiction; the sheriff did all the business. The elective sheriff must have disappeared on the conquest, for then all land was the King's, either immediately or mediately, and therefore his Officer governed.

Thanes,

Thanes, with the other Officers of the Crown*. So far as we can judge by the style of the Saxon laws, none but the Thanes, or nobility, were considered as necessary constituent parts of this assembly, at least whilst it acted deliberatively. It is true, that great numbers of all ranks of people attended its session, and gave by their attendance, and their approbation of what was done, a sanction to the laws; but when they consented to any thing, it was rather in the way of acclamation, than by the exercise of a deliberate voice, or a regular assent or negative. This may be explained by considering the analogy of the inferiour assemblies. All persons, of whatever rank, attended at the County Courts, but they did not go there as judges, they went to sue for justice; to be informed of their duty, and to be bound to the performance of it. Thus all sorts of people attended at the Wittenagemotes, not to make laws, but to attend at the promulgation of the laws†; as among so free a people every institution must have wanted much of its necessary authority, if not confirmed by the general approbation. Lambard is of opinion, that in these early times the Commons sat, as they do at this day, by representation from

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* How this assembly was composed, or by what right the members sat in it, I cannot by any means satisfy myself. What is here said is, I believe, nearest to the truth.

† Hence, perhaps, all men are supposed cognizant of the Law.

shires

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shires and boroughs; and he supports his opinion by very plausible reasons. A notion of this kind, so contrary to the simplicity of the Saxon ideas of government, and to the genius of that people, who held the arts and commerce in so much contempt, must be founded on such appearances as no other explanation can account for.

To the reign of Henry II. the citizens and burgesses were little removed from absolute slaves. They might be taxed individually at what sum the King thought fit to demand; or they might be discharged by offering the King a sum, from which, if he accepted it, the citizens were not at liberty to recede; and in either case the demand was exacted with severity, and even cruelty. A great difference is made between taxing them, and those, who cultivate lands; because, says my author, their property is easily concealed; they live penuriously, are intent by all methods to increase their substance, and their immense wealth is not easily exhausted. Such was their barbarous notion of trade, and its importance. The same author, speaking of the severe taxation, and violent method of extorting it, observes, that it is a very proper method; and that it is very just that a degenerate officer or other freeman, rejecting his condition for sordid gain, should be punished beyond the common law of freemen.

I take it, that those, who held by ancient demesne,

demesne, did not prescribe simply not to contribute to the expenses of the Knight of the Shire; but they prescribed, as they did in all cases, upon a general principle, to pay no tax, nor to attend any duty of whatever species, because they were the King's villains. The argument is drawn from the poverty of the boroughs, which ever since the Conquest have been of no consideration, and yet send Members to Parliament; which they could not do but by some privileges inherent in them, on account of a practice of the same kind in the Saxon times, when they were of more repute. It is certain, that many places now called boroughs were formerly towns or villages in ancient demesne of the king; and had, as such, writs directed to them to appear in Parliament, that they might make a free gift or benevolence as the boroughs did; and from thence arose the custom of summoning them. This appears by sufficient records. And it appears by records also, that it was much at the discretion of the Sheriff, what boroughs he should return; a general writ was directed to him to return for all the boroughs in a shire; sometimes boroughs, which had formerly sent Members to Parliament, were quite passed over, and others never considered as such before, were returned. What is called the prescription on this occasion, was rather a sort of rule to direct the Sheriff in the execution of his general power, than a right inherent.

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inherent in any boroughs. But this was long after the time, of which we speak. In whatever manner we consider it, we must own that this subject during the Saxon times, is extremely dark. One thing however is, I think, clear from the whole tenour of their government, and even from the tenour of the Norman Constitution long after,—that their Wittenagemotes, or Parliaments, were unformed, and that the rights, by which the Members held their seats, were far from being exactly ascertained. The *Judicia Civitat. Lond.* affords a tolerable insight into the Saxon method of making and executing laws:—1st. The king called together his bishops, and such other persons *as he thought proper*. This Council, or Wittenagemote, having made such laws as seemed convenient, they then swore to the observance of them. The king sent a notification of these proceedings to each Burgmote, where the people of that Court also swore to the observance of them, and confederated, by means of mutual strength and common charge, to prosecute delinquents against them. Nor did there at that time seem to be any other method of enforcing new laws or old. For as the very form of their government subsisted by a confederacy continually renewed, so when a law was made, it was necessary, for its execution, to have again recourse to confederacy, which was the great, and I should almost say, the only, principle of the Anglo-Saxon government.

What

What rights the king had in this assembly is a matter of equal uncertainty *. The laws generally run in his name, with the assent of his wise men, &c. But considering the low estimation of royalty in those days, this may rather be considered as the voice of the executive magistrate, of the person, who compiled the law, and propounded it to the Wittenagemote for their consent, than of a legislator dictating from his own proper authority. For then it seems the law was digested by the king or his council for the assent of the general assembly. That order is now reversed. All these things are, I think, sufficient to show of what a visionary nature those systems are, which would settle the ancient Constitution in the most remote times exactly in the same form, in which we enjoy it at this day; not considering that such mighty changes in manners, during so many ages, always must produce a considerable change in laws, and in the forms as well as the powers of all governments. CHAP. VII. A. D.

We shall next consider the nature of the laws passed in these assemblies, and the judicious manner of proceeding in these several Courts, which we have described.

The Anglo-Saxons trusted more to the strictness of their police, and to the simple manners of their Saxon Laws.

* Debet enim rex omnia facere in regno et per judicium procerum regni. Debet justitiam per consilium procerum regni sui tenere. Leges, Ed. 7.

people,

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people, for the preservation of peace and order, than to accuracy or exquisite digestion of their laws, or to the severity of the punishments, which they inflicted *. The laws, which remain to us of that people, seem almost to regard two points only, the suppressing of riots and affrays, and the regulation of the several ranks of men, in order to adjust the fines for delinquencies according to the dignity of the person offended, or to the quantity of the offence. In all other respects their laws seem very imperfect. They often speak in the style of counsel as well as that of command. In the collection of laws attributed to Alfred, we have the Decalogue transcribed, with no small part of the Levitical Law; in the same code are inserted many of the Saxon institutions, though these two laws were in all respects as opposite as could possibly be imagined. These indisputable monuments of our ancient rudeness are a very sufficient confutation of the panegyrical declamations, in which some persons would persuade us that the crude institutions of an unlettered people had attained an

* The non-observance of a regulation of police was always heavily punished by barbarous nations. A slighter punishment was inflicted upon the commission of crimes. Among the Saxons most crimes were punished by fine: wandering from the highway, without sounding an horn, was death. So among the Druids, to enforce exactness in time at their meetings, he, that came last after the time appointed, was punished with death.

height,

height, which the united efforts of necessity, learning, inquiry and experience, can hardly reach to in many ages. We must add, that, although as one people under one head there was some resemblance in the laws and customs of our Saxon ancestors throughout the kingdom, yet there was a considerable difference, in many material points, between the customs of the several shires; nay, that in different manors subsisted a variety of laws, not reconcileable with each other, some of which custom, that caused them, has abrogated; others have been overruled by laws, or publick judgment, to the contrary; not a few subsist to this time. CHAP. VII. A.D.

The Saxon laws, imperfect and various as they were, served, in some tolerable degree, a people, who had by their constitution an eye on each other's concerns, and decided almost all matters of any doubt amongst them by methods, which, however inadequate, were extremely simple. They judged every controversy either by the conscience of the parties, or by the country's opinion of it, or, what they judged, an appeal to Providence. They were unwilling to submit to the trouble of weighing contradictory testimonies; and they were destitute of those critical rules, by which evidence is sifted, the true distinguished from the false, the certain from the uncertain. Originally, therefore, the defendant in the suit was put to his oath, and if on oath he denied the debt, or the crime, with which, Purgation by Oath.

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he was charged, he was of course acquitted. But when the first fervours of religion began to decay, and fraud, and the temptations to fraud, to increase, they trusted no longer to the conscience of the party. They cited him to an higher tribunal; the immediate judgment of God. Their trials were so many conjurations, and the magical ceremonies of barbarity and heathenism entered into law and religion. This supernatural method of process they called God's Dome; it is generally known by the name of *Ordeal*, which in the Saxon language signifies the Great Trial. This trial was made either by fire or water; that by fire was principally reserved for persons of rank; that by water decided the fate of the vulgar; sometimes it was at the choice of the party. A piece of iron, kept with a religious veneration in some monastery, which claimed this privilege as an honour, was brought forth into the church upon the day of trial; and it was there again consecrated to this awful purpose by a form of service still extant. A solemn mass was performed; and then the party accused appeared surrounded by the clergy, by his judges, and a vast concourse of people, suspended and anxious for the event; all, that assisted, purified themselves by a fast of three days; and the accused, who had undergone the same fast, and received the sacrament, took the consecrated iron of about a pound weight, heated red, in his naked hand, and

By Ordeal.

in

in that manner carried it nine feet. This done, the hand was wrapped up, and sealed in the presence of the whole assembly. Three nights being passed, the seals were opened before all the people; if the hand was found without any sore inflicted by the fire, the party was cleared with universal acclamation; if on the contrary a raw sore appeared, the party, condemned by the judgment of Heaven, had no further plea or appeal. Sometimes the accused walked over nine hot irons; sometimes boiling water was used; into this the man dipped his hand to the arm. The judgment by water was accompanied by the solemnity of the same ceremonies. The culprit was thrown into a pool of water, in which if he did not sink he was adjudged guilty, as though the element (they said), to which they had committed the trial of his innocency, had rejected him.

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Both these species of ordeal, though they equally appealed to God, yet went on different principles. In the fire ordeal a miracle must be wrought to acquit the party; in the water, a miracle was necessary to convict him. Is there any reason for this extraordinary distinction, or must we resolve it solely into the irregular caprices of the human mind? The greatest genius, which has enlightened this age, seems in this affair to have been carried by the sharpness of his wit into a subtilty hardly to be justified by the way of thinking of that

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unpolished period. Speaking of the reasons for introducing this method of trial, "qui ne voit," says he, "que chez un peuple exercé à manier "des armes la peau rude et calleuse ne devoit "pas recevoir assez l'impression du fer chaud "pour qu'il y paroissoit trois jours après; et s'il "y paroissoit c'est une marque que celui qui faisoit "l'épreuve, étoit un efféminé." And this mark of effeminacy, he observes, in those warlike times supposed that the man has resisted the principles of his education, that he is insensible to honour, and regardless of the opinion of his country. But supposing the effect of hot iron to be so slight even on the most callous hands, of which, however, there is reason to doubt, yet we can hardly admit this reasoning, when we consider, that women were subjected to this fire ordeal, and that no other women than those of condition could be subjected to it. Montesquieu answers the objection, which he foresaw would be made, by remarking, that women might have avoided this proof, if they could find a champion to combat in their favour; and he thinks a just presumption might be formed against a woman of rank, who was so destitute of friends as to find no protector. It must be owned, that the barbarous people all over Europe were much guided by presumptions in all their judicial proceedings; but how shall we reconcile all this with the custom of the Anglo-Saxons,

among

among whom the ordeal was in constant use, and even for women, without the alternative of the combat, to which it appears this people were entire strangers? What presumption can arise from the event of the water ordeal, in which no callosity of hands, no bravery, no skill in arms, could be, in any degree serviceable? The causes of both may, with more success, be sought amongst the superstitious ideas of the ancient Northern world. Amongst the Germans the administration of the law was in the hands of the priests or Druids *. And as the Druid worship paid the highest respect to the elements of fire and water, it was very natural that they, who abounded with so many conjurations for the discovery of doubtful facts, or future events, should make use of these elements in their divination. It may appear the greater wonder, how the people came to continue so long, and with such obstinacy, after the introduction of Christianity, and in spite of the frequent injunctions of the Pope, whose authority was then much venerated, in the use of a species of proof, the insufficiency of which a thousand examples might have detected. But this is perhaps not so unac-

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* The Druids judged not as magistrates, but as interpreters of the will of Heaven. Ceterum neque animadvertere, neque vincire, neque verberare quidem nisi sacerdotibus permissum; non quasi in pœnam, nec ducis jussu, sed velut Deo imperante, says Tacitus de Mor. German. 7.

BOOK II. countable. Persons were not put to this trial unless there was pretty strong evidence against them; something sufficient to form what is equivalent to a *Corpus Delicti*; they must have been actually found guilty by the *duodecemvirale judicium*, before they could be subjected in any sort to the ordeal. It was in effect showing the accused an indulgence to give him this chance, even such a chance as it was, of an acquittal; and it was certainly much milder than the torture, which is used with full as little certainty of producing its end among the most civilized nations. And the ordeal without question frequently operated by the mere terrour. Many persons, from a dread of the event, chose to discover rather than to endure the trial. Of those, that did endure it, many must certainly have been guilty. The innocency of some, who suffered, could never be known with certainty. Others by accident might have escaped; and this apparently miraculous escape had great weight in confirming the authority of this trial. How long did we continue in punishing innocent people for witchcraft, though experience might, to thinking persons, have frequently discovered the injustice of that proceeding: whilst to the generality a thousand equivocal appearances, confessions from fear or weakness, in fine, the torrent of popular prejudice rolled down through so many ages, conspired to support the delusion.

A. D.

To

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To avoid as much as possible this severe mode of trial, and at the same time to leave no inlet for perjury, another method of clearing was devised. The party accused of any crime, or charged in a civil complaint, appeared in Court with some of his neighbours, who were called his Compurgators; and when on oath he denied the charge, they swore that they believed his oath to be true *. These Compurgators were at first to be three, afterwards five were required; in process of time twelve became necessary †. As a man might be charged by the opinion of the country, so he might also be discharged by it: twelve men were necessary to find him guilty, twelve might have acquitted him. If opinion supports all government, it not only supported in the general sense, but it directed every minute part in the Saxon polity. A man, who did not seem to have the good opinion of those, among whom he lived, was judged to be guilty, or at least capable of being guilty, of every crime. It was upon this principle, that a man, who could not find the security of some tithing, or friborgh, for his behaviour ‡, he, that was upon

Compurgation.

* Si quis emendationem oppidorum vel pontium, vel profectionem militarem detrectaverit, compenset Regi 120 solidis, vel purget se, et nominentur ei 14, et eligantur 11. Leges Canuti, 62.

† Si accusatio sit et purgatio male succedat, judicet Episcopus. Leges Canuti, 53.

‡ Every man not privileged, whether he be paterfamilias

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account of this universal desertion called Friendless man, was by our ancestors condemned to death; a punishment, which the lenity of the English laws in that time scarcely inflicted for any crime, however clearly proved; a circumstance, which strongly marks the genius of the Saxon government.

Trial by the Country.

On the same principle, from which the trial by the oath of Compurgators was derived, was derived also the Trial by the Country, which was the method of taking the sense of the neighbourhood on any dubious fact. If the matter was of great importance it was put in the full Shiremote; and if the general voice acquitted, or condemned, decided for one party or the other, this was final in the cause. But then it was necessary that all should agree; for it does not appear that our ancestors, in those days, conceived how any assembly could be supposed to give an assent to a point, concerning which several, who composed that assembly, thought differently. They had no idea that a body, composed of several, could act by the opinion of a small majority. But experience having shown that this method of trial was tumultuary, and uncertain,

(heorthfest *), or pedissequa (folghere †), must enter into the hundred and tithing, and all above 12 to swear he will not be a thief, or consenting to a thief. Leges Canuti, 19.

* Heorthfeste—the same with Husfastene, i. e. the master of a family, from the Saxon, Hearthfæst, i. e. fixed to the house or hearth.

† The Folgheres, or Folgeres, were the menial servants or followers of the Husfastene, or Housekeepers. Bracton. liber 3. Tract. 2. cap. 10. Leges Henrici I. cap. 8.

they

they corrected it by the idea of compurgation. The party concerned was no longer put to his oath; he simply pleaded; the compurgators swore as before in ancient times; therefore the jury were strictly from the neighbourhood, and were supposed to have a personal knowledge of the man, and the fact. They were rather a sort of evidence than judges; and from hence is derived that singularity in our laws, that most of our judgments are given upon verdict, and not upon evidence, contrary to the laws of most other countries. Neither are our juries bound, except by one particular Statute, and in particular cases, to observe any positive testimony, but are at liberty to judge upon presumptions. These are the first rude chalkings out of our jurisprudence. The Saxons were extremely imperfect in their ideas of law, the civil institutions of the Romans, who were the legislators of mankind, having never reached them. The order of our Courts, the discipline of our jury, by which it is become so elaborate a contrivance, and the introduction of a sort of scientifick reason in the law, have been the work of ages.

As the Saxon laws did not suffer any transaction, whether of the sale of land or goods, to pass but in the shire, and before witnesses, so all controversies of them were concluded by what they called, the *scyre witness**. This was tried by the

* Si quis terram defenderit testimonio provinciæ, &c. Leges Canuti, &c. and sethe land gewerod hebbe be scyre gewitnesse.

oaths

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oaths of the parties, by *vivâ voce* testimony, and the producing of charters and records. Then the people, laity, and clergy, whether by plurality of votes or by what other means is not very certain, affirmed the testimony in favour of one of the claimants. Then the proceeding was signed, first by those, who held the Court, and then by the persons, who affirmed the judgment, who also swore to it in the same manner *.

Punishments.

The Saxons were extremely moderate in their punishments; murder and treason were compounded; and a fine set for every offence. Forfeiture for felony was incurred only by those, that fled. The punishment with death was very rare; with torture unknown. In all ancient nations, the punishment of crimes was in the family injured by them; particularly in case of murder †. This brought deadly feuds amongst the people, which, in the German nations particularly, subsisted through several generations. But as a fruitless

* See, in Madox, the case in Bishop of Bathes Court. See also Brady 272, where the witnesses on one side offer to swear, or join battle with the other.

† Parentibus occisi fiat emendatio vel guerra eorum portetur, unde Anglicè proverbium habetur, Bige spere of side, oththe bær. Eme lanceam à latere, aut fer. Leg. Edward. 12. The fines on the town or hundred.

Parentes murdrati sex Marcas haberent. Rex quadraginta. [this different from the ancient usage, where the king had half.] Si parentes deessent, dominus ejus reciperet. Si dominum non haberet, filagus ejus, id est, fide cum eo ligatus. LL. Inæ. 75.

revenge

revenge could answer little purpose to the parties injured, and was ruinous to the publick peace, by the interposal of good offices they were prevailed upon to accept some composition in lieu of the blood of the aggressor, and peace was restored. The Saxon government did little more than act the part of arbitrator between the contending parties, exacted the payment of this composition, and reduced it to a certainty. However, the King, as the sovereign of all, and the Sheriff, as the judicial officer, had their share in those fines. This unwillingness to shed blood, which the Saxon customs gave rise to, the Christian religion confirmed. Yet was it not altogether so imperfect as to have no punishment adequate to those great delinquencies, which tend entirely to overturn a state, publick robbery, murder of the lord *.

CHAP. VII. A. D.

As amongst the Anglo-Saxons government depended in some measure upon land-property, it will not be amiss to say something upon their manner of holding and inheriting their lands. It must not be forgot that the Germans were of Scythian original, and had preserved that way of life,

Origin of Succession.

* Purveyance, vide Leges Canuti, 67.

Si quis intestatus ex hâc vitâ decedat, sive sit per negligentiam ejus, sive per mortem subitaneam, tunc non assumat sibi dominus plus possessionis (æhta) ipsius quam justum armamentum; sed post mortem possessio (æhtgescyft) ejus quam justissimè distribuatur uxori, et liberis, et propinquis cognatis, cuilibet pro dignitate quæ ad eum pertinet. Leges Canuti, 68.

and

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and those peculiar manners, which distinguished the parent nation. As the Scythians lived principally by pasturage and hunting, from the nature of that way of employment they were continually changing their habitations. But even in this case some small degree of agriculture was carried on; and therefore some sort of division of property became necessary. This division was made among each tribe by its proper chief. But their shares were allotted to the several individuals only for a year; lest they should come to attach themselves to any certain habitation; a settlement being wholly contrary to the genius of the Scythian manners.

Annual property.

> Campestres melius Scythæ,
> Quorum plaustra vagas rite trahunt domos,
> Vivunt et rigidi Getæ,
> Immetata quibus jugera liberas
> Fruges et Cererem ferunt,
> Nec cultura placet longior annuâ.

Estates for life.

This custom of an annual property probably continued amongst the Germans as long as they remained in their own country; but when their conquests carried them into other parts, another object besides the possession of the land arose, which obliged them to make a change in this particular. In the distribution of the conquered lands, the ancient possessors of them became an object of consideration, and the management of these became one of the principal branches of their polity.

It was expedient, towards holding them in perfect subjection, that they should be habituated to obey one person, and that a kind of cliental relation should be created between them; therefore the land with the slaves, and the people in a state next to slavery annexed to it, was bestowed for life in the general distribution. When life-estates were once granted, it seemed a natural consequence that inheritances should immediately supervene. When a durable connexion is created between a certain man, and a certain portion of land, by a possession for his whole life, and when his children have grown up, and have been supported on that land, it seems so great an hardship to separate them, and to deprive thereby the family of all means of subsisting, that nothing could be more generally desired, nor more reasonably allowed, than an inheritance; and this reasonableness was strongly enforced by the great change wrought in their affairs when life-estates were granted. Whilst according to the ancient custom lands were only given for a year, there was a rotation so quick that every family came in its turn to be easily provided for, and had not long to wait; but the children of a tenant for life, when they lost the benefit of their father's possession, saw themselves as it were immured upon every side by the life-estates, and perceived no reasonable hope of a provision from any new arrangement. These inheritances began very early in England. By a law of King Alfred, it appears that they were

Inheritance.

then

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then of a very ancient establishment: and as such inheritances were intended for great stability, they fortified them by charters; and therefore they were called Book-land. This was done with regard to the possessions of the better sort; the meaner, who were called *Ceorles*, if they did not live in a dependance on some Thane, held their small portions of land as an inheritance likewise; not by charter, but by a sort of prescription. This was called Folk-land. These estates of inheritance, both the greater and the meaner, were not fiefs; they were to all purposes allodial, and had hardly a single property of a feud; they descended equally to all the children, males and females, according to the custom of Gavelkind, a custom absolutely contrary to the genius of the feudal tenure; and whenever estates were granted in the later Saxon times by the bounty of the Crown, with an intent that they should be inheritable, so far were they from being granted with the complicated load of all the feudal services annexed, that in all the charters of that kind, which subsist, they are bestowed with a full power of alienation, *et liberi ab omni seculari gravamine.* This was the general condition of those inheritances, which were derived from the right of original conquest, as well to all the soldiers, as to the leader; and these estates, as it is said, were not even forfeitable, no not for felony, as if that were in some sort the necessary consequence of an inheritable estate. So far were they

Book-land.

Folk-land.

they from resembling a fief. But there were other possessions, which bore a nearer resemblance to fiefs, at least in their first feeble and infantile state of the tenure, than those inheritances, which were held by an absolute right in the proprietor. The great officers, who attended the court, commanded armies, or distributed justice, must necessarily be paid and supported; but in what manner could they be paid? In money they could not; because there was very little money then in Europe, and scarce any part of that little came into the Prince's coffers. The only method of paying them was by allotting lands for their subsistence whilst they remained in his service. For this reason, in the original distribution, vast tracts of land were left in the hands of the King. If any served the King in a military command, his land may be said to have been in some sort held by knight-service. If the tenant was in an office about the King's person, this gave rise to sergeantry; the persons, who cultivated his lands, may be considered as holding by soccage. But the long train of services, that made afterwards the learning of the tenures, were then not thought of, because these feuds, if we may so call them, had not then come to be inheritances; which circumstance of inheritance gave rise to the whole feudal system. With the Anglo-Saxons the feuds continued to the last but a sort of pay or salary of office. The *Trinoda necessitas*, so much spoken of, which was to attend the

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the King in his expeditions, and to contribute to the building of bridges, and repair of highways, never bound the lands by way of tenure, but as a political regulation, which equally affected every class and condition of men, and every species of possession.

Gavelkind.

The manner of succeeding to lands in England at this period was, as we have observed, by Gavelkind, an equal distribution amongst the children, males and females. The ancient Northern nations had but an imperfect notion of political power. That the possessor of the land should be the governour of it was a simple idea; and their schemes extended but little further. It was not so in the Greek and Italian commonwealths. In those the property of the land was in all respects similar to that of goods, and had nothing of jurisdiction annexed to it; the Government there was a merely political institution. Amongst such a people the custom of distribution could be of no ill consequence, because it only affected property. But Gavelkind amongst the Saxons was very prejudicial; for as government was annexed to a certain possession in land, this possession, which was continually changing, kept the government in a very fluctuating state; so that their civil polity had in it an essential evil, which contributed to the sickly condition, in which the Anglo-Saxon state always remained, as well as to its final dissolution.

AN ABRIDGMENT

OF

ENGLISH HISTORY.

BOOK III.

CHAP. I.

View of the State of Europe at the time of the Norman Invasion.

BEFORE the period, of which we are going to treat, England was little known or considered in Europe. Their situation, their domestick calamities, and their ignorance, circumscribed the views and politicks of the English within the bounds of their own island. But the Norman conqueror threw down all these barriers. The English laws, manners, and maxims, were suddenly changed; the scene was enlarged; and the communication with the rest of Europe being thus opened has been preserved ever since in a continued series of wars and negotiations. That we may therefore enter more fully into the matters, which lie before us,

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it is necessary that we understand the state of the neighbouring Continent at the time when this Island first came to be interested in its affairs.

The northern nations, who had over-ran the Roman Empire, were at first rather actuated by avarice than ambition, and were more intent upon plunder than conquest; they were carried beyond their original purposes when they began to form regular governments, for which they had been prepared by no just ideas of legislation. For a long time, therefore, there was little of order in their affairs, or foresight in their designs. The Goths, the Burgundians, the Franks, the Vandals, the Suevi, after they had prevailed over the Roman Empire, by turns prevailed over each other in continual wars, which were carried on upon no principles of a determinate policy, entered into upon motives of brutality and caprice, and ended as fortune and rude violence chanced to prevail. Tumult, anarchy, confusion, overspread the face of Europe; and an obscurity rests upon the transactions of that time, which suffers us to discover nothing but its extreme barbarity.

Before this cloud could be dispersed, the Saracens, another body of barbarians from the South, animated by a fury not unlike that which gave strength to the northern irruptions, but heightened by enthusiasm, and regulated by subordination and uniform policy, began to carry their arms, their manners,

manners, and religion, into every part of the universe. Spain was entirely overwhelmed by the torrent of their armies; Italy, and the Islands, were harassed by their fleets, and all Europe alarmed by their vigorous and frequent enterprises. Italy, who had so long sat the mistress of the world, was by turns the slave of all nations. The possession of that fine country was hotly disputed between the Greek Emperour and the Lombards, and it suffered infinitely by that contention. Germany, the parent of so many nations, was exhausted by the swarms she had sent abroad. CHAP. I. A. D.

However, in the midst of this chaos there were principles at work, which reduced things to a certain form, and gradually unfolded a system, in which the chief movers and main springs were the Papal and the Imperial powers; the aggrandizement or diminution of which have been the drift of almost all the politicks, intrigues, and wars, which have employed and distracted Europe to this day.

From Rome the whole western world had received its Christianity. She was the asylum of what learning had escaped the general desolation; and even in her ruins she preserved something of the majesty of her ancient greatness. On these accounts she had a respect and a weight, which increased every day amongst a simple religious people, who looked but a little way into the conse-

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quences of their actions. The rudeness of the world was very favourable for the establishment of an empire of opinion. The moderation, with which the Popes at first exerted this empire, made its growth unfelt until it could no longer be opposed. And the policy of later Popes, building on the piety of the first, continually increased it; and they made use of every instrument but that of force. They employed equally the virtues and the crimes of the great; they favoured the lust of kings for absolute authority, and the desire of subjects for liberty; they provoked war, and mediated peace; and took advantage of every turn in the minds of men, whether of a publick or private nature, to extend their influence, and push their power from ecclesiastical to civil; from subjection to independency; from independency to empire.

France had many advantages over the other parts of Europe. The Saracens had no permanent success in that country. The same hand, which expelled those invaders, deposed the last of a race of heavy and degenerate princes, more like Eastern monarchs than German leaders, and who had neither the force to repel the enemies of their kingdom, nor to assert their own sovereignty. This usurpation placed on the throne princes of another character; princes, who were obliged to supply their want of title by the vigour of their administration. The French monarch had need of some great and respected

respected authority to throw a veil over his usurpation, and to sanctify his newly-acquired power by those names and appearances, which are necessary to make it respectable to the people. On the other hand, the Pope, who hated the Grecian empire, and equally feared the success of the Lombards, saw with joy this new star arise in the North, and gave it the sanction of his authority. Presently after he called it to his assistance. Pepin passed the Alps, relieved the Pope, and invested him with the dominion of a large country in the best part of Italy. CHAP. I. A. D.

Charlemagne pursued the course, which was marked out for him, and put an end to the Lombard kingdom, weakened by the policy of his father, and the enmity of the Popes, who never willingly saw a strong power in Italy. Then he received from the hand of the Pope the Imperial Crown, sanctified by the authority of the Holy See, and with it the title of Emperour of the Romans; a name venerable from the fame of the old empire, and which was supposed to carry great and unknown prerogatives; and thus the empire rose again out of its ruins in the West; and what is remarkable, by means of one of those nations, which had helped to destroy it. If we take in the conquests of Charlemagne, it was also very near as extensive as formerly; though its constitution was altogether different, as being entirely on the Northern model of government.

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From Charlemagne the Pope received in return an enlargement and a confirmation of his new territory. Thus the Papal and Imperial powers mutually gave birth to each other. They continued for some ages, and, in some measure, still continue, closely connected, with a variety of pretensions upon each other, and on the rest of Europe.

Though the Imperial power had its origin in France, it was soon divided into two branches, the Gallick, and the German. The latter alone supported the title of Empire; but the power being weakened by this division, the Papal pretensions had the greater weight. The Pope, because he first revived the Imperial dignity, claimed a right of disposing of it, or at least of giving validity to the election of the Emperour. The Emperour, on the other hand, remembering the rights of those Sovereigns, whose title he bore, and how lately the power, which insulted him with such demands, had arisen from the bounty of his predecessors, claimed the same privileges in the election of a Pope. The claims of both were somewhat plausible; and they were supported, the one by force of arms, and the other by ecclesiastical influence, powers, which in those days were very nearly balanced. Italy was the theatre, upon which this prize was disputed. In every city the parties in favour of each of the opponents were not far from an equality in their numbers and strength. Whilst these parties disagreed in the choice of a master, by contending for

for a choice in their subjection they grew imperceptibly into freedom, and passed through the medium of faction and anarchy into regular commonwealths. Thus arose the republicks of Venice, of Genoa, of Florence, Sienna, and Pisa, and several others. These cities, established in this freedom, turned the frugal and ingenious spirit contracted in such communities to navigation and traffick; and pursuing them with skill and vigour, whilst commerce was neglected and despised by the rustick gentry of the martial governments, they grew to a considerable degree of wealth, power, and civility. CHAP. I. A. D.

The Danes, who in this latter time preserved the spirit and the numbers of the ancient Gothick people, had seated themselves in England, in the Low Countries, and in Normandy. They passed from thence to the Southern part of Europe, and in this romantick age gave rise in Sicily and Naples to a new kingdom, and a new line of princes.

All the kingdoms on the Continent of Europe were governed nearly in the same form; from whence arose a great similitude in the manners of their inhabitants. The feodal discipline extended itself every where, and influenced the conduct of the Courts, and the manners of the people, with its own irregular martial spirit. Subjects, under the complicated laws of a various and rigorous servitude, exercised all the prerogatives of sovereign power. They distri-

BOOK III. A. D. buted justice, they made war and peace at pleasure. The Sovereign, with great pretensions, had but little power; he was only a greater lord among great lords, who profited of the differences of his peers; therefore no steady plan could be well pursued, either in war or peace. This day a prince seemed irresistible at the head of his numerous vassals, because their duty obliged them to war, and they performed this duty with pleasure. The next day saw this formidable power vanish like a dream, because this fierce undisciplined people had no patience, and the time of the feudal service was contained within very narrow limits. It was therefore easy to find a number of persons at all times ready to follow any standard, but it was hard to complete a considerable design, which required a regular and continued movement. This enterprising disposition in the gentry was very general, because they had little occupation or pleasure but in war; and the greatest rewards did then attend personal valour and prowess. All, that professed arms, became in some sort on an equality. A Knight was the peer of a King; and men had been used to see the bravery of private persons opening a road to that dignity. The temerity of adventurers was much justified by the ill order of every state, which left it a prey to almost any, who should attack it with sufficient vigour. Thus, little checked by any superiour power, full of fire, impetuosity

petuosity and ignorance, they longed to signalize themselves wherever an honourable danger called them; and wherever that invited, they did not weigh very deliberately the probability of success. CHAP. I. A. D.

The knowledge of this general disposition in the minds of men will naturally remove a great deal of our wonder at seeing an attempt, founded on such slender appearances of right, and supported by a power so little proportioned to the undertaking as that of William, so warmly embraced and so generally followed, not only by his own subjects, but by all the neighbouring potentates. The Counts of Anjou, Bretagne, Ponthieu, Boulogne, and Poictou, sovereign princes; adventurers from every quarter of France, the Netherlands, and the remotest parts of Germany, laying aside their jealousies and enmities to one another, as well as to William, ran with an inconceivable ardour into this enterprise; captivated with the splendour of the object, which obliterated all thoughts of the uncertainty of the event. William kept up this fervour by promises of large territories to all his allies and associates in the country to be reduced by their united efforts. But after all it became equally necessary to reconcile to his enterprise the three great powers, of whom we have just spoken, whose disposition must have had the most influence on his affairs.

His feudal lord the king of France was bound by his most obvious interests to oppose the further aggrandizement

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aggrandizement of one already too potent for a vassal; but the King of France was then a minor; and Baldwin, Earl of Flanders, whose daughter William had married, was regent of the kingdom. This circumstance rendered the remonstrance of the French council against his design of no effect; indeed the opposition of the council itself was faint; the idea of having a King under vassalage to their crown might have dazzled the more superficial courtiers; whilst those, who thought more deeply, were unwilling to discourage an enterprise, which they believed would probably end in the ruin of the undertaker. The Emperour was in his minority, as well as the King of France; but by what arts the Duke prevailed upon the Imperial council to declare in his favour, whether or no by an idea of creating a balance to the power of France, if we can imagine that any such idea then subsisted, is altogether uncertain; but it is certain that he obtained leave for the vassals of the Empire to engage in his service, and that he made use of this permission. The Pope's consent was obtained with still less difficulty. William had shown himself in many instances a friend to the church, and a favourer of the clergy. On this occasion he promised to improve those happy beginnings in proportion to the means he should acquire by the favour of the Holy See. It is said that he even proposed to hold his new kingdom as a fief from

Rome. The Pope, therefore, entered heartily into his interests; he excommunicated all those, that should oppose his enterprise, and sent him, as a means of ensuring success, a consecrated banner. CHAP. I. A. D.

CHAP. II.

Reign of William the Conqueror.

AFTER the battle of Hastings, the taking of Dover, the surrender of London, and the submission of the principal nobility, William had nothing left but to order in the best manner the kingdom he had so happily acquired. Soon after his coronation, fearing the sudden and ungoverned motions of so great a city, new to subjection, he left London until a strong citadel could be raised to over-awe the people. This was built where the Tower of London now stands. Not content with this, he built three other strong castles, in situations as advantageously chosen, at Norwich, at Winchester, and at Hereford, securing not only the heart of affairs, but binding down the extreme parts of the kingdom. And as he observed from his own experience the want of fortresses in England, he resolved fully to supply that defect, and guard the kingdom both against internal and foreign enemies. But he fortified his throne yet more strongly by the CHAP. II. 1066.

policy

BOOK III. A. D. 1066.

policy of good government. To London he confirmed by charter the liberties it had enjoyed under the Saxon kings; and endeavoured to fix the affections of the English in general by governing them with equity according to their ancient laws, and by treating them on all occasions with the most engaging deportment. He set up no pretences, which arose from absolute conquest. He confirmed their estates to all those, who had not appeared in arms against him, and seemed not to aim at subjecting the English to the Normans, but to unite the two nations under the wings of a common parental care. If the Normans received estates, and held lucrative offices, and were raised by wealthy matches in England, some of the English were enriched with lands and dignities, and taken into considerable families in Normandy. But the king's principal regards were showed to those, by whose bravery he had attained his greatness. To some he bestowed the forfeited estates, which were many and great, of Harold's adherents; others he satisfied from the treasures his rival had amassed; and the rest, quartered upon wealthy monasteries, relied patiently on the promises of one, whose performances had hitherto gone hand in hand with his power. There was another circumstance, which conduced much to the maintaining, as well as to the making, his conquest. The posterity of the Danes, who had finally reduced England under

Canute

Canute the Great, were still very numerous in that kingdom, and in general not well liked by, nor well affected to, the old Anglo-Saxon inhabitants. William wisely took advantage of this enmity between the two sorts of inhabitants, and the alliance of blood, which was between them and his subjects. In the body of laws, which he published, he insists strongly on this kindred, and declares, that the Normans and Danes ought to be as sworn brothers against all men; a policy, which probably united these people to him; or at least so confirmed the ancient jealousy, which subsisted between them and the original English, as to hinder any cordial union against his interests. CHAP. II. A. D. 1066.

When the king had thus settled his acquisitions by all the methods of force and policy, he thought it expedient to visit his patrimonial territory, which, with regard to its internal state, and the jealousies, which his additional greatness revived in many of the bordering princes, was critically situated. He appointed to the regency in his absence his brother Odo, an ecclesiastick, whom he had made bishop of Bayeux in France, and Earl of Kent, with great power and pre-eminence in England; a man bold, fierce, ambitious, full of craft, imperious, and without faith, but well versed in all affairs, vigilant and courageous. To him he joined William Fitz-Auber, his justiciary, a person of consummate prudence and great integrity. But

not

BOOK III. A. D. 1066.

not depending on this disposition, to secure his conquest, as well as to display its importance abroad, under a pretence of honour, he carried with him all the chiefs of the English nobility, the popular Earls Edwin and Morcar, and what was of most importance, Edgar Atheling, the last branch of the royal stock of the Anglo-Saxon kings, and infinitely dear to all the people.

The king managed his affairs abroad with great address, and covered all his negotiations for the security of his Norman dominions under the magnificence of continual feasting, and unremitted diversion, which, without an appearance of design, displayed his wealth and power, and by that means facilitated his measures. But whilst he was thus employed, his absence from England gave an opportunity to several humours to break out, which the late change had bred, but which the amazement likewise produced by that violent change, and the presence of their conqueror, wise, vigilant, and severe, had hitherto repressed. The ancient line of their kings displaced; the only thread, on which it hung, carried out of the kingdom, and ready to be cut off by the jealousy of a merciless usurper; their liberties none, by being precarious, and the daily insolencies and rapine of the Normans intolerable; these discontents were increased by the tyranny and rapaciousness of the regent; and they were fomented from abroad by Eustace, Count of Bologne;

Bologne. But the people, though ready to rise in all parts, were destitute of leaders; and the insurrections actually made were not carried on in concert, nor directed to any determinate object. So that the king, returning speedily, and exerting himself every where with great vigour, in a short time dissipated these ill-formed projects. However, so general a dislike to William's government had appeared on this occasion, that he became in his turn disgusted with his subjects, and began to change his maxims of rule to a rigour, which was more conformable to his advanced age, and the sternness of his natural temper. He resolved, since he could not gain the affections of his subjects, to find such matter for their hatred as might weaken them, and fortify his own authority against the enterprises, which that hatred might occasion. He revived the tribute of Danegelt, so odious from its original cause, and that of its revival, which he caused to be strictly levied throughout the kingdom. He erected castles at Nottingham, at Warwick, and at York, and filled them with Norman garrisons; he entered into a stricter inquisition for the discovery of the estates forfeited on his coming in; paying no regard to the privileges of the ecclesiasticks, he seized upon the treasures, which, as in an inviolable asylum, the unfortunate adherents to Harold had deposited in monasteries. At the same time he entered into a resolution of deposing all

CHAP. II. A. D. 1066. 1067.

the

BOOK III. A. D. 1067.

the English bishops, on none of whom he could rely, and filling their places with Normans. But he mitigated the rigour of these proceedings by the wise choice he made in filling the places of those, whom he had deposed; and gave by that means those violent changes the air rather of reformation than oppression. He began with Stigand, Archbishop of Canterbury. A Synod was called, in which, for the first time in England, the pope's Legate à Latere is said to have presided. In this Council, Stigand, for simony and for other crimes, of which it is easy to convict those, who are out of favour, was solemnly degraded from his dignity. The king filled his place with Lanfranc, an Italian. By his whole conduct he appeared resolved to reduce his subjects of all orders to the most perfect obedience.

The people loaded with new taxes, the nobility degraded and threatened, the clergy deprived of their immunities and influence, joined in one voice of discontent; and stimulated each other to the most desperate resolutions. The king was not unapprized of these motions, nor negligent of them. It is thought he meditated to free himself from much of his uneasiness by seizing those men, on whom the nation in its distresses used to cast its eyes for relief. But whilst he digested these measures, Edgar Atheling, Edwin and Morcar, Waltheof, the son of Seward, and several others,

eluded

eluded his vigilance, and escaped into Scotland, where they were received with open arms by King Malcolm. The Scottish monarch on this occasion married the sister of Edgar; and this match engaged him more closely to the accomplishment of what his gratitude to the Saxon kings, and the rules of good policy, had before inclined him. He entered at last into the cause of his brother-in-law, and the distressed English; he persuaded the king of Denmark to enter into the same measures, who agreed to invade England with a fleet of a thousand ships. Drone, an Irish king, declared in their favour, and supplied the sons of Earl Goodwin with vessels and men, with which they held the English coast in continual alarms. CHAP. II. A. D. 1068.

Whilst the forces of this powerful confederacy were collecting on all sides, and prepared to enter England, equal dangers threatened from within the kingdom. Edric, the Forester, a very brave and popular Saxon, took up arms in the counties of Hereford and Salop, the country of the ancient Silures, and inhabited by the same warlike and untameable race of men. The Welsh strengthened him with their forces, and Cheshire joined in the revolt. Hereward le Wake, one of the most brave and indefatigable soldiers of his time, rushed with a numerous band of fugitives and outlaws from the fens of Lincoln and the Isle of Ely; from whence, protected by the situation of the place, he had for 1069.

BOOK III. A. D. 1069.

some time carried on an irregular war against the Normans. The sons of Goodwin landed with a strong body in the West; the fire of rebellion ran through the kingdom; Cornwall, Devon, Dorset, at once threw off the yoke. Daily skirmishes were fought in every part of the kingdom with various success, and with great bloodshed. The Normans retreated to their castles, which the English had rarely skill or patience to master; out of these they sallied from time to time, and asserted their dominion. The conquered English for a moment resumed their spirit; the forests and morasses, with which this Island then abounded, served them for fortifications, and their hatred to the Normans stood in the place of discipline; each man, exasperated by his own wrongs, avenged them in his own manner: every thing was full of blood and violence. Murders, burnings, rapine, and confusion, overspread the whole kingdom. During these distractions, several of the Normans quitted the country, and gave up their possessions, which they thought not worth holding in continual horrour and danger. In the midst of this scene of disorder the King alone was present to himself and to his affairs. He first collected all the forces, on whom he could depend within the kingdom, and called powerful succours from Normandy. Then he sent a strong body to repress the commotions in the West; but he reserved the greatest force, and

his

his own presence against the greatest danger, which menaced from the North. The Scots had penetrated as far as Durham; they had taken the castle, and put the garrison to the sword. A like fate attended York from the Danes, who had entered the Humber with a formidable fleet. They put this city into the hands of the English malecontents, and thereby influenced all the northern counties in their favour. William, when he first perceived the gathering of the storm, endeavoured, and with some success, to break the force of the principal blow by a correspondence at the Court of Denmark; and now he entirely blunted the weapon by corrupting, with a considerable sum, the Danish general. It was agreed, to gratify that piratical nation, that they should plunder some part of the coast, and depart without further disturbance. By this negotiation the king was enabled to march with an undissipated force against the Scots, and the principal body of the English. Every thing yielded. The Scots retired into their own country. Some of the most obnoxious of the English fled along with them. One desperate party, under the brave Waltheof, threw themselves into York, and ventured alone to resist his victorious army. William pressed the siege with vigour; and, notwithstanding the prudent dispositions of Waltheof, and the prodigies of valour he displayed in its defence, standing alone in the breach, and

CHAP. II.

A. D. 1069.

1070.

BOOK III. A. D. 1070.

maintaining his ground gallantly and successfully, the place was at last reduced by famine. The king left his enemies no time to recover this disaster; he followed his blow, and drove all, who adhered to Edgar Atheling, out of all the countries northward of the Humber. This tract he resolved entirely to depopulate, influenced by revenge, and by distrust of the inhabitants, and partly with a view of opposing an hideous desert of 60 miles in extent, as an impregnable barrier against all attempts of the Scots in favour of his disaffected subjects. The execution of this barbarous project was attended with all the havock and desolation, that it seemed to threaten: one hundred thousand are said to have perished by cold, penury, and disease. The ground lay untilled throughout that whole space for upwards of nine years. Many of the inhabitants, both of this and all other parts of England fled into Scotland; but they were so received by King Malcolm as to forget that they had lost their country. This wise monarch gladly seized so fair an opportunity, by the exertion of a benevolent policy, to people his dominions, and to improve his native subjects. He received the English nobility according to their rank; he promoted them to offices according to their merit; and enriched them by considerable estates from his own demesne. From these noble refugees several considerable families in Scotland are descended.

William,

William, on the other hand, amidst all the excesses, which the insolence of victory, and the cruel precautions of usurped authority could make him commit, gave many striking examples of moderation and greatness of mind. He pardoned Waltheof, whose bravery he did not the less admire because it was exerted against himself. He restored him to his ancient honours and estates; and thinking his family strengthened by the acquisition of a gallant man, he bestowed upon him his niece Judith in marriage. On Edric the Forester, who lay under his sword, in the same generous manner he not only bestowed his life, but honoured it with an addition of dignity. CHAP. II. A. D. 1070.

The king, having thus by the most politick and the most courageous measures, by art, by force, by severity, and by clemency, dispelled those clouds, which had gathered from every quarter to overwhelm him, returned triumphant to Winchester; where, as if he had newly acquired the kingdom, he was crowned with great solemnity. After this he proceeded to execute the plan he had long proposed of modelling the state according to his own pleasure, and of fixing his authority upon an immovable foundation.

There were few of the English, who in the late disturbances had not either been active against the Normans, or shown great disinclination to them. Upon some right, or some pretence, the greatest

BOOK III. A. D. 1070.

part of their lands were adjudged to be forfeited. William gave these lands to Normans, to be held by the tenure of knight-service, according to the law, which modified that service in all parts of Europe. These people he chose, because he judged they must be faithful to the interest, on which they depended; and this tenure he chose, because it raised an army without expense; called it forth at the least warning; and seemed to secure the fidelity of the vassal by the multiplied ties of those services, which were inseparably annexed to it. In the establishment of these tenures, William only copied the practice, which was now become very general. One fault, however, he seems to have committed in this distribution; the immediate vassals of the crown were too few; the tenants *in capite* at the end of this reign did not exceed seven hundred; the eyes of the subject met too many great objects in the state besides the state itself; and the dependance of the inferiour people was weakened by the interposal of another authority between them and the crown; and this without being at all serviceable to liberty. The ill consequence of this was not so obvious, whilst the dread of the English made a good correspondence between the sovereign and the great vassals absolutely necessary; but it afterwards appeared, and in a light very offensive to the power of our kings.

As there is nothing of more consequence in a state than the ecclesiastical establishment, there was

was, nothing, to which this vigilant prince gave more of his attention. If he owed his own power to the influence of the clergy, it convinced him how necessary it was to prevent that engine from being employed in its turn against himself. He observed that, besides the influence they derived from their character, they had a vast portion of that power, which always attends property. Of about 60,000 knights fees which England was then judged to contain, 28,000 were in the hands of the clergy; and these they held discharged of all taxes, and free from every burthen of civil or military service; a constitution undoubtedly no less prejudicial to the authority of the state, than detrimental to the strength of the nation, deprived of so much revenue, so many soldiers, and of numberless exertions of art and industry, which were stifled by holding a third of the soil in dead hands out of all possibility of circulation. William in a good measure remedied these evils, but with the great offence of all the ecclesiastick orders. At the same time that he subjected the church lands to military service, he obliged each monastery and bishoprick to the support of soldiers, in proportion to the number of knights fees, that they possessed. No less jealous was he of the papal pretensions, which, having favoured so long as they served him as the instruments of his ambition, he

CHAP. III. A. D. 1070.

BOOK III. A. D. 1070.

afterwards kept within very narrow bounds. He suffered no communication with Rome but by his knowledge and approbation. He had a bold and ambitious Pope to deal with, who yet never proceeded to extremities with, nor gained one advantage over, William during his whole reign; although he had by an express law reserved to himself a sort of right in approving the Pope chosen, by forbidding his subjects to yield obedience to any, whose right the king had not acknowledged.

To form a just idea of the power and greatness of this king, it will be convenient to take a view of his revenue. And I the rather choose to dwell a little upon this article, as nothing extends to so many objects as the publick finances; and consequently nothing puts in a clearer or more decisive light the manners of the people, and the form, as well as the powers, of government at any period.

The first part of this consisted of the demesne. The lands of the crown were, even before the conquest, very extensive. The forfeitures consequent to that great change had considerably increased them. It appears from the record of Domesday, that the king retained in his own hands no fewer than 1,400 manors. This alone was a royal revenue. However, great as it really was, it has been exaggerated beyond all reason. Ordericus Vitalis, a writer almost contemporary, asserts, that this

this branch alone produced a thousand pounds a day*; which, valuing the pound, as it was then estimated, at a real pound of silver, and then allowing the difference in value since that time, will make near 12 millions of our money. This account, coming from such an authority, has been copied without examination by all the succeeding historians. If we were to admit the truth of it, we must entirely change our ideas concerning the quantity of money, which then circulated in Europe. And it is a matter altogether monstrous and incredible in an age, when there was little traffick in this nation; and the traffick of all nations circulated but little real coin; when the tenants paid the greatest part of their rents in kind; and when it may be greatly doubted whether there was so much current money in the nation, as is said to have come into the king's coffers from this one branch of his revenue only. For it amounts to a twelfth part of all the circulating species, which a trade, infinitely more extensive, has derived from sources, infinitely more exuberant, to this wealthy nation, in this improved age. Neither must we think that the whole revenue of this prince ever rose to such a sum. The great fountain, which fed his treasury, must have been Danegelt, which, upon any reasonable

CHAP. II. A. D. 1070.

* I have known myself great mistakes in calculation by computing, as the produce of every day in the year, that of one extraordinary day.

calculation,

BOOK III. AD. 1070.

calculation, could not possibly exceed 120,000 pounds of our money, if it ever reached that sum. William was observed to be a great hoarder, and very avaricious; his army was maintained without any expense to him; his demesne supported his household; neither his necessary nor his voluntary expenses were considerable. Yet the effects of many years scraping and hoarding left at his death but 60,000 pounds, not the sixth part of one year's income, according to this account, of one branch of his revenue; and this was then esteemed a vast treasure. Edgar Atheling, on being reconciled to the king, was allowed a mark a day for his expenses, and he was thought to be allowed sufficiently; though he received it in some sort as an equivalent for his right to the crown. I venture on this digression, because writers in an ignorant age, making guesses at random, impose on more enlightened times, and affect by their mistakes many of our reasonings on affairs of consequence; and it is the errour of all ignorant people to rate unknown times, distances, and sums, very far beyond their real extent. There is even something childish and whimsical in computing this revenue, as the original author has done, at so much a day. For my part, I do not imagine it so difficult to come at a pretty accurate decision of the truth or falsehood of this story.

The

The above-mentioned manors are charged with rents, from five to an hundred pounds each. The greatest number of those I have seen in print are under fifty; so that we may safely take that number as a just medium: and then the whole amount of the demesne rents will be 70,000 pounds, or 210,000 of our money. This, though almost a fourth less than the sum stated by Vitalis, still seems a great deal too high, if we should suppose the whole sum, as that author does, to be paid in money, and that money to be reckoned by real pounds of silver. But we must observe, that, when sums of money are set down in old laws and records, the interpretation of those words, pounds and shillings, is for the most part oxen, sheep, corn, and provision. When real coin money was to be paid, it was called white money, or *argentum album*, and was only in a certain stipulated proportion to what was rendered in kind; and that proportion generally very low. This method of paying rent, though it entirely overturns the prodigious idea of that monarch's pecuniary wealth, was far from being less conducive to his greatness. It enabled him to feed a multitude of people; one of the surest and largest sources of influence, and which always out-buys money in the traffick of affections. This revenue, which was the chief support of the dignity of our Saxon kings, was considerably increased by the revival of Danegelt, of the imposition

CHAP. III. A. D. 1070.

of

BOOK III. A. D. 1070.

of which we have already spoken, and which is supposed to have produced an annual income of 40,000 pounds of money, as then valued.

The next branch of the king's revenue were the feudal duties, by him first introduced into England, namely, ward, marriage, relief, and aids. By the first, the heir of every tenant, who held immediately from the crown, during his minority was in ward for his body and his land to the king; so that he had the formation of his mind at that early and ductile age to mould to his own purposes, and the entire profits of his estate, either to augment his demesne, or to gratify his dependents. And as we have already seen how many, and how vast estates, or rather princely possessions, were then held immediately of the crown, we may comprehend how important an article this must have been.

Though the heir had attained his age before the death of his ancestor, yet the king intruded between him and his inheritance, and obliged him to redeem, or as the term then was, to relieve it. The quantity of this relief was generally pretty much at the king's discretion, and often amounted to a very great sum.

But the king's demands on his rents in chief were not yet satisfied. He had a right and interest in the marriage of heirs, both males and females, virgins and widows; and either bestowed them at pleasure on his favourites, or sold them to the best bidder.

bidder. The king received for the sale of one heiress the sum of £.20,000, or £.60,000 of our present money; and this at a period when the chief estates were much reduced. And from hence was derived a great source of revenue, if this right were sold; of influence and attachment, if bestowed. CHAP. II. A. D. 1070.

Under the same head of feudal duties were the casual aids to knight his eldest son, and marry his eldest daughter. These duties could be paid but once, and, though not considerable, eased him in these articles of expenses.

After the feudal duties, rather in the order than in point of value, was the profit, which arose from the sale of justice. No man could then sue in the king's court by a common or publick right, or without paying largely for it; sometimes the third, and sometimes even half, the value of the estate or debt sued for. These presents were called oblations; and the records preceding Magna Charta, and for some time after, are full of them. And, as the king thought fit, this must have added greatly to his power or wealth, or indeed to both.

The fines and amercements were another branch; and this at a time when disorders abounded, and almost every disorder was punished by a fine, was a much greater article than at first could readily be imagined; especially when we consider that there were no limitations in this point but the king's

BOOK III. A. D. 1070.

king's mercy, particularly in all offences relating to the forest, which were of various kinds, and very strictly inquired into. The sale of offices was not less considerable. It appears that all offices at that time were, or might be, legally and publickly sold; that the king had many and very rich employments in his gift, and, though it may appear strange, not inferiour to, if they did not exceed in number and consequence, those of our present establishment. At one time the great seal was sold for 3,000 marks. The office of Sheriff was then very lucrative; this charge was almost always sold. Sometimes a county paid a sum to the king, that he might appoint a Sheriff, whom they liked; sometimes they paid as largely to prevent him from appointing a person disagreeable to them; and thus the king had often, from the same office, a double profit in refusing one candidate, and approving the other. If some offices were advantageous, others were burthensome; and the king had the right, or was at least in the unquestioned practice, of forcing his subjects to accept these employments, or to pay for their immunity; by which means he could either punish his enemies, or augment his wealth, as his avarice or his resentments prevailed.

The greatest part of the cities and trading towns were under his particular jurisdiction, and indeed in a state not far removed from slavery. On these

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he laid a sort of imposition at such a time, and in such a proportion, as he thought fit. This was called a *tallage*. If the towns did not forthwith pay the sum, at which they were rated, it was not unusual, for their punishment, to double the exaction, and to proceed in levying it by nearly the same methods, and in the same manner, now used to raise a contribution in an enemies country. CHAP. II. A.D. 1070.

But the Jews were a fund almost inexhaustible. They were slaves to the king in the strictest sense; insomuch that, besides the various tallages and fines extorted from them, none succeeded to the inheritance of his father without the king's license, and an heavy composition. He sometimes even made over a wealthy Jew as a provision to some of his favourites for life. They were almost the only persons, who exercised usury, and thus drew to themselves the odium and wealth of the whole kingdom; but they were only a canal, through which it passed to the royal treasury. And nothing could be more pleasing and popular than such exactions; the people rejoiced when they saw the Jews plundered, not considering that they were a sort of agents for the crown, who, in proportion to the heavy taxes they paid, were obliged to advance the terms, and enforce with greater severity the execution of their usurious contracts. Through them almost the whole body of the nobility were in debt to the king; and when he thought proper to confiscate

BOOK III. A. D. 1070.

confiscate the effects of the Jews, the securities passed into his hands; and by this means he must have possessed one of the strongest and most terrible instruments of authority, that could possibly be devised, and the best calculated to keep the people in an abject and slavish dependence.

The last general head of his revenue were the customs, prisages, and other impositions upon trade. Though the revenue arising from traffick in this rude period was much limited by the then smallness of its object, this was compensated by the weight and variety of the exactions levied by an occasional exertion of arbitrary power, or the more uniform system of hereditary tyranny. Trade was restrained, or the privilege granted, on the payment of tolls, passages, paages, pontages, and innumerable other vexatious imposts, of which only the barbarous and almost unintelligible names subsist at this day.

These were the most constant and regular branches of the revenue. But there were other ways innumerable, by which money, or an equivalent in cattle, poultry, horses, hawks, and dogs, accrued to the Exchequer. The king's interposition in marriages, even where there was no pretence from tenure, was frequently bought, as well as in other negotiations of less moment, for composing of quarrels, and the like; and indeed some appear on the records, of so strange and even ludicrous

ludicrous a nature, that it would not be excusable to mention them, if they did not help to show from how many minute sources this revenue was fed, and how the king's power descended to the most inconsiderable actions of private life*. It is not easy to penetrate into the true meaning of all these particulars, but they equally suffice to show the character of government in those times. A prince, furnished with so many means of distressing enemies, and gratifying friends, and possessed of so ample a revenue entirely independent of the affections of his subjects, must have been very absolute in substance and effect, whatever might have been the external forms of government. CHAP. V. A. D. 1070.

For the regulation of all these revenues, and for determining all questions, which concerned them, a court was appointed upon the model of a court of the same nature, said to be of ancient use in Normandy, and called the Exchequer.

There was nothing in the government of William conceived in a greater manner, or more to be commended, than the general survey he took of his conquest. An inquisition was made throughout the

* The Bishop of Winchester fined for not putting the king in mind to give a girdle to the Countess of Albemarle.—Robertus de Vallibus debet quinque optimos palafredos ut rex taceret de uxore Henrici Pinel.—The wife of Hugh de Nevil fined in two hundred hens, that she might lie with her husband for one night;—another, that he might rise from his infirmity; a third, that he might eat.

BOOK III. A. D. 1081.

kingdom concerning the quantity of land, which was contained in each county; the name of the deprived and the present proprietor; the stock of slaves, and cattle of every kind, which it contained. All these were registered in a book, each article beginning with the king's property, and proceeding downward, according to the rank of the proprietors, in an excellent order; by which might be known at one glance the true state of the royal revenues, the wealth, consequence, and natural connexions of every person in the kingdom; in order to ascertain the taxes, that might be imposed, and, to serve purposes in the state as well as in civil causes, to be general and uncontrollable evidence of property. This book is called Domesday, or the Judgment Book, and still remains a grand monument of the wisdom of the Conqueror; a work in all respects useful, and worthy of a better age.

The Conqueror knew very well how much discontent must have arisen from the great revolutions, which his conquest produced in all mens' property, and in the general tenour of the government. He, therefore, as much as possible to guard against every sudden attempt, forbade any light or fire to continue in any house after a certain bell, called curfew, had sounded. This bell rung at about eight in the evening.

There was policy in this; and it served to prevent the numberless disorders, which arose from the

the late civil commotions. For the same purpose of strengthening his authority, he introduced the Norman law, not only in its substance, but in all its forms; and ordered that all proceedings should be had according to that law in the French language *. The change wrought by the former part of this regulation could not have been very grievous; and it was partly the necessary consequence of the establishment of the new tenures, and which wanted a new law to regulate them. In other respects the Norman institutions were not very different from the English. But to force, against nature, a new language upon a conquered people, to make them strangers in those courts of justice, in which they were still to retain a considerable share; to be reminded every time they had recourse to Government for protection of the slavery, in which it held them, this is one of those acts of superfluous tyranny, from which very few conquering nations or parties have forborn, though no way necessary, but often prejudicial to their safety. These severities, and affronts more galling than severities, drove the English to another desperate attempt, which was the last convulsive effort of their expiring freedom. Several nobles, prelates, and others, whose estates had been confiscated, or who were in daily apprehension of their confis-

CHAP. II. 1081.

* For some particulars of the condition of the English of this time, vide Eadmer, p. 110.

BOOK III. A. D. 1081.

cation, fled into the fens of Lincoln and Ely, where Hereward still maintained his ground. This unadvised step completed the ruin of the little English interest, that remained. William hastened to fill up the sees of the bishops, and the estates of the nobles, with his Norman favourites. He pressed the fugitives with equal vivacity; and, at once to cut off all the advantage they derived from their situation, he penetrated into the Isle of Ely by a wooden bridge, two miles in length; and, by the greatness of the design, and rapidity of the execution, as much as by the vigour of his charge, compelled them to surrender at discretion. Hereward alone escaped, who disdained to surrender, and had cut his way through his enemies, carrying his virtue and his sword, as his passports, wheresoever fortune should conduct him. He escaped happily into Scotland, where, as usual, the king was making some slow movements for the relief of the English. William lost no time to oppose him, and had passed with infinite difficulty through a desert of his own making to the frontiers of Scotland. Here he found the enemy strongly intrenched. The causes of the war being in a good measure spent by William's late successes, and neither of the princes choosing to risk a battle in a country where the consequences of a defeat must be so dreadful, they agreed to an accommodation, which included a pardon for Edgar Atheling on a renunciation of his title to the crown.

William

William on this occasion showed, as he did on all occasions, an honourable and disinterested sense of merit, by receiving Hereward to his friendship, and distinguishing him by particular favours and bounties. Malcolm, by his whole conduct, never seemed intent upon coming to extremities with William; he was satisfied with keeping this great warriour in some awe, without bringing things to a decision, that might involve his kingdom in the same calamitous fate, that had oppressed England; whilst his wisdom enabled him to reap advantages from the fortunes of the conquered, in drawing so many useful people into his dominions; and from the policy of the conqueror, in imitating those feudal regulations, which he saw his neighbour force upon the English, and which appeared so well calculated for the defence of the kingdom. He compassed this the more easily, because the feudal policy, being the discipline of all the considerable states in Europe, appeared the masterpiece of government.

CHAP. II. A. D. 1081.

If men, who have engaged in vast designs, could ever promise themselves repose, William, after so many victories, and so many political regulations to secure the fruit of them, might now flatter himself with some hope of quiet; but disturbances were preparing for his old age from a new quarter, from whence they were less expected and less tolerable,—from the Normans, his companions in victory, and from his family, which he

BOOK III. A. D. 1089.

found not less difficulty in governing than his kingdom. Nothing but his absence from England was wanting to make the flame blaze out. The numberless petty pretensions, which the petty lords, his neighbours on the continent, had on each other, and on William, together with their restless disposition, and the intrigues of the French court, kept alive a constant dissension, which made the king's presence on the Continent frequently necessary. The Duke of Anjou had at this time actually invaded his dominions. He was obliged to pass over into Normandy with an army of 50,000 men. William, who had conquered England by the assistance of the princes on the continent, now turned against them the arms of the English, who served him with bravery and fidelity; and by their means he soon silenced all opposition, and concluded the terms of an advantageous peace. In the mean time his Norman subjects in England, inconstant, warlike, independent, fierce by nature, fiercer by their conquest, could scarcely brook that subordination, in which their safety consisted. Upon some frivolous pretences, chiefly personal* disgusts, a most dangerous conspiracy was formed; the principal men among the Normans were engaged in it; and foreign correspondence was not wanting. Though this conspiracy was chiefly formed and carried on

* Upon occasion of a ward refused in marriage. *Wright* thinks the feudal right of marriage not then introduced.

by

by the Normans, they knew so well the use which William, on this occasion, would not fail to make of his English subjects, that they endeavoured, as far as was consistent with secrecy, to engage several of that nation; and above all, the Earl Waltheof, as the first in rank and reputation among his countrymen. Waltheof, thinking it base to engage in any cause but that of his country against his benefactor, unveils the whole design to Lanfranc, who immediately took measures for securing the chief conspirators. He dispatched messengers to inform the king of his danger; who returned without delay at the head of his forces; and by his presence, and his usual bold activity, dispersed at once the vapours of this conspiracy. The heads were punished. The rest, left under the shade of a dubious mercy, were awed into obedience. His glory was however sullied by his putting to death Waltheof, who had discovered the conspiracy; but he thought the desire the rebels had shown of engaging him in their designs demonstrated sufficiently that Waltheof still retained a dangerous power. For as the years, so the suspicions of this politick prince increased; at whose time of life generosity begins to appear no more than a splendid weakness. These troubles were hardly appeased when others began to break forth in his own family, which neither his glory, nor the terrour, which held a great nation in chains, could

CHAP. II. A. D. 1082.

BOOK III. A. D. 1083.

preserve in obedience to him. To remove, in some measure, the jealousy of the court of France with regard to his invasion of England, he had promised upon his acquisition of that kingdom to invest his eldest son Robert with the Dutchy of Normandy. But, as his new acquisition did not seem so secure as it was great and magnificent, he was far from any thoughts of resigning his hereditary dominions, which he justly considered as a great instrument in maintaining his conquests, and a necessary retreat if he should be deprived of them by the fortune of war. So long as the state of his affairs in England appeared unsettled, Robert acquiesced in the reasonableness of this conduct; but when he saw his father established on his throne, and found himself growing old in an inglorious subjection, he began first to murmur at the injustice of the king, soon after to cabal with the Norman barons, and at the court of France, and at last openly rose in rebellion, and compelled the vassals of the Dutchy to do him homage. The king was not inclined to give up to force what he had refused to reason. Unbroken with age, unwearied with so many expeditions, he passed again into Normandy, and pressed his son with the vigour of a young warriour.

This war, which was carried on without any thing decisive for some time, ended by a very extraordinary and affecting incident. In one of those skirmishes, which were frequent, according

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to the irregular mode of warfare in those days, William and his son Robert, alike in a forward and adventurous courage, plunged into the thickest of the fight, and, unknowingly, encountered each other. But Robert, superiour by fortune, or by the vigour of his youth, wounded and unhorsed the old monarch; and was just on the point of pursuing his unhappy advantage to the fatal extremity, when the well-known voice of his father at once struck his ears, and suspended his arm. Blushing for his victory, and overwhelmed with the united emotions of grief, shame, and returning piety, he fell on his knees, poured out a flood of tears, and, embracing his father, besought him for pardon. The tide of nature returning strongly on both, the father in his turn embraced his son, and bathed him with his tears; whilst the combatants on either side, astonished at so unusual a spectacle, suspended the fight, applauded this striking act of filial piety and paternal tenderness, and pressed that it might become the prelude to a lasting peace. Peace was made; but entirely to the advantage of the father, who carried his son into England, to secure Normandy from the dangers, to which his ambition and popularity might expose that Dukedom.

CHAP. II. A. D. 1083.

That William might have peace upon no part, the Welsh and Scots took advantage of these troubles in his family to break into England; but their expeditions were rather incursions than invasions; they

BOOK III. they wasted the country, and then retired to secure their plunder. But William, always troubled, always in action, and always victorious, pursued them, and compelled them to a peace; which was not concluded but by compelling the King of Scotland, and all the princes of Wales, to do him homage. How far this homage extended with regard to Scotland, I find it difficult to determine.

A. D. 1083.

Robert, who had no pleasure but in action, as soon as this war was concluded, finding that he could not regain his father's confidence, and that he had no credit at the court of England, retired to that of France. Edgar Atheling saw likewise that the innocence of his conduct could not make amends for the guilt of an undoubted title to the crown; and that the Conqueror, soured by continual opposition, and suspicious through age and the experience of mankind, regarded him with an evil eye. He therefore desired leave to accompany Robert out of the kingdom, and then to make a voyage to the Holy Land: this leave was readily granted. Edgar having displayed great valour in useless acts of chivalry abroad, after the Conqueror's death returned to England, where he long lived in great tranquillity, happy in himself, beloved by all the people, and unfeared by those who held his sceptre, from his mild and inactive virtue.

1084. William had been so much a stranger to repose, that

that it became no longer an object desirable to him. He revived his claim to the Vexin François, and some other territories on the confines of Normandy. This quarrel, which began between him and the King of France on political motives, was increased into rancour and bitterness, first by a boyish contest at chess between their children, which was resented, more than became wise men, by the fathers; it was further exasperated by taunts and mockeries yet less becoming their age and dignity, but which infused a mortal venom into the war. William entered first into the French territories, wantonly wasting the country, and setting fire to the towns and villages. He entered Mantes, and as usual set it on fire; but, whilst he urged his horse over the smoking ruins, and pressed forward to further havock, the beast, impatient of the hot embers, which burned his hoofs, plunged, and threw his rider violently on the saddle-bow. The rim of his belly was wounded; and this wound, as William was corpulent, and in the decline of life, proved fatal. A rupture ensued, and he died at Rouen, after showing a desire of making amends for his cruelty by restitutions to the towns he had destroyed, by alms, and endowments, the usual fruits of a late penitence, and the acknowledgments, which expiring ambition pays to virtue.

CHAP. II. A. D. 1084. 1087.

There is nothing more memorable in history than

BOOK III. A. D. 1087.

than the actions, fortunes and character of this great man; whether we consider the grandeur of the plans he formed, the courage and wisdom, with which they were executed, or the splendour of that success, which, adorning his youth, continued without the smallest reverse to support his age, even to the last moments of his life. He lived above seventy years, and reigned within ten years as long as he lived; sixty over his Dukedom, above twenty over England; both of which he acquired or kept by his own magnanimity, with hardly any other title than he derived from his arms; so that he might be reputed, in all respects, as happy as the highest ambition, the most fully gratified, can make a man. The silent inward satisfactions of domestick happiness he neither had, nor sought. He had a body suited to the character of his mind, erect, firm, large, and active; whilst to be active was a praise; a countenance stern, and which became command. Magnificent in his living, reserved in his conversation, grave in his common deportment, but relaxing with a wise facetiousness, he knew how to relieve his mind and preserve his dignity; for he never forfeited by a personal acquaintance that esteem he had acquired by his great actions. Unlearned in books, he formed his understanding by the rigid discipline of a large and complicated experience. He knew men much, and therefore generally trusted them but little; but when he knew any man to be good,

good, he reposed in him an entire confidence, which prevented his prudence from degenerating into a vice. He had vices in his composition, and great ones; but they were the vices of a great mind: ambition, the malady of every extensive genius; and avarice, the madness of the wise: one chiefly actuated his youth; the other governed his age. The vices of young and light minds, the joys of wine, and the pleasures of love, never reached his aspiring nature. The general run of men he looked on with contempt, and treated with cruelty when they opposed him. Nor was the rigour of his mind to be softened but with the appearance of extraordinary fortitude in his enemies, which, by a sympathy congenial to his own virtues, always excited his admiration, and ensured his mercy. So that there were often seen in this one man, at the same time, the extremes of a savage cruelty, and a generosity, that does honour to human nature. Religion too seemed to have a great influence on his mind, from policy, or from better motives; but his religion was displayed in the regularity, with which he performed its duties, not in the submission he showed to its ministers, which was never more than what good government required. Yet his choice of a counsellor and favourite was, not according to the mode of the time, out of that order, and a choice, that does honour to his memory. This was Lanfranc, a man of great learning for

BOOK III. A. D. 1087.

for the times, and extraordinary piety. He owed his elevation to William; but, though always inviolably faithful, he never was the tool or flatterer of the power; which raised him; and the greater freedom he showed, the higher he rose in the confidence of his master. By mixing with the concerns of state he did not lose his religion and conscience, or make them the covers or instruments of ambition; but tempering the fierce policy of a new power by the mild lights of religion, he became a blessing to the country, in which he was promoted. The English owed to the virtue of this stranger, and the influence he had on the King, the little remains of liberty they continued to enjoy; and at last such a degree of his confidence, as in some sort counterbalanced the severities of the former part of his reign.

CHAP. III.

Reign of William the Second, surnamed Rufus.

CHAP. III. A. D. 1087.

WILLIAM had by his Queen Matilda three Sons, who survived him, Robert, William, and Henry. Robert, though in an advanced age at his father's death, was even then more remarkable for those virtues, which make us entertain hopes of a young man, than for that steady prudence, which is necessary, when the short career we are to run will

will not allow us to make many mistakes. He had indeed a temper suitable to the genius of the time he lived in, and which therefore enabled him to make a considerable figure in the transactions, which distinguished that period. He was of a sincere, open, candid nature; passionately fond of glory; ambitious without having any determinate object in view; vehement in his pursuits, but inconstant; much in war, which he understood and loved. But guiding himself both in war and peace solely by the impulses of an unbounded and irregular spirit, he filled the world with an equal admiration and pity of his splendid qualities, and great misfortunes.

CHAP. III. A. D. 1087.

William was of a character very different. His views were short, his designs few, his genius narrow, and his manners brutal; full of craft, rapacious, without faith, without religion; but circumspect, steady and courageous for his ends, not for glory. These qualities secured to him that fortune, which the virtues of Robert deserved. Of Henry we shall speak hereafter. We have seen the quarrels, together with the causes of them, which embroiled the Conqueror with his eldest son Robert. Although the wound was skinned over by several temporary and palliative accommodations, it still left a soreness in the father's mind, which influenced him, by his last Will, to cut off Robert from the inheritance of his English dominions. Those, he declared, he derived from his sword, and therefore he would

dispose

BOOK. III. A. D. 1087. dispose of them to that son, whose dutiful behaviour had made him the most worthy. To William therefore he left his Crown; to Henry he devised his treasures: Robert possessed nothing but the Dutchy, which was his birthright. William had some advantages to enforce the execution of a bequest, which was not included even in any of the modes of succession, which then were admitted. He was at the time of his father's death in England, and had an opportunity of seizing the vacant Government, a thing of great moment in all disputed rights. He had also, by his presence, an opportunity of engaging some of the most considerable leading men in his interests; but his greatest strength was derived from the adherence to his 1088. cause of Lanfranc, a prelate of the greatest authority amongst the English as well as the Normans, both from the place he had held in the Conqueror's esteem, whose memory all men respected, and from his own great and excellent qualities. By the advice of this prelate the new monarch professed to be entirely governed. And as an earnest of his future reign he renounced all the rigid maxims of conquest, and swore to protect the Church and the people, and to govern by St. Edward's Laws, a promise extremely grateful and popular to all parties: for the Normans, finding the English passionately desirous of these Laws, and only knowing that they were in general favourable to liberty, and conducive

conducive to peace and order, became equally clamorous for their re-establishment. CHAP. III.

By these measures, and the weakness of those, which were adopted by Robert, William established himself on his throne, and suppressed a dangerous conspiracy formed by some Norman noblemen in the interests of his brother, although it was fomented by all the art and intrigue, which his uncle Odo could put in practice, the most bold and politick man of that age. A. D. 1088.

The security he began to enjoy from this success, and the strength, which government receives by merely continuing, gave room to his natural dispositions to break out in several acts of tyranny and injustice. The Forest Laws were executed with rigour, the old impositions revived, and new laid on. Lanfranc made representations to the king on this conduct, but they produced no other effect than the abatement of his credit, which, from that moment to his death, which happened soon after, was very little in the government. The revenue of the vacant see was seized into the king's hands. When the Church-lands were made subject to military service, they seemed to partake all the qualities of the military tenure, and to be subject to the same burthens; and as on the death of a military vassal his land was in wardship of the lord until the heir had attained his age, so there arose a pretence, on the vacancy of a bishoprick, to 1089.

 suppose

BOOK III. A. D. 1089.

suppose the land in ward with the king, until the seat should be filled. This principle, once established, opened a large field for various lucrative abuses; nor could it be supposed, whilst the vacancy turned to such good account, that a necessitous or avaricious king would show any extraordinary haste to put the bishopricks and abbacies out of his power. In effect, William always kept them a long time vacant, and in the vacancy granted away much of their possessions, particularly several manors belonging to the See of Canterbury; and when he filled this see, it was only to prostitute that dignity by disposing of it to the highest bidder.

To support him in these courses he chose for his minister Ralf Flambard, a fit instrument in his designs, and possessed of such art and eloquence as to colour them in a specious manner. This man inflamed all the king's passions, and encouraged him in his unjust enterprises. It is hard to say which was most unpopular, the king or his minister. But Flambard having escaped a conspiracy against his life, and having punished the conspirators severely, struck such a general terrour into the nation, that none dared to oppose him. Robert's title alone stood in the king's way, and he knew that this must be a perpetual source of disturbance to him. He resolved therefore to put him in peril for his own dominions. He collected a large army, and entering into Normandy, he began a war; at first with

with great success on account of a difference between the Duke and his brother Henry; but their common dread of William reconciled them: and this reconciliation put them in a condition of procuring an equal peace; the chief conditions of which were, that Robert should be put in possession of certain seigniories in England, and that each, in case of survival, should succeed to the other's dominions. William concluded this peace the more readily, because Malcolm King of Scotland, who hung over him, was ready upon every advantage to invade his territories, and had now actually entered England with a powerful army. Robert, who courted action, without regarding what interest might have dictated, immediately on concluding the treaty entered into his brother's service in this war against the Scots; which, on the king's return, being in appearance laid asleep by an accommodation, broke out with redoubled fury the following year. The King of Scotland, provoked to this rupture by the haughtiness of William, was circumvented by the artifice and fraud of one of his ministers: under an appearance of negotiation he was attacked and killed, together with his only son. This was a grievous wound to Scotland in the loss of one of the wisest and bravest of her kings; and in the domestick distractions, which afterwards tore that kingdom to pieces. CHAP. III. A. D. 1093.

No sooner was this war ended, than William, 1094.

BOOK III. freed from an enemy, which had given himself and his father so many alarms, renewed his ill treatment of his brother, and refused to abide by the terms of the late treaty. Robert, incensed at these repeated perfidies, returned to Normandy with thoughts full of revenge, and war. But he found that the artifices and bribes of the king of England had corrupted the greatest part of his barons, and filled the country with faction and disloyalty. His own facility of temper had relaxed all the bands of government, and contributed greatly to these disorders. In this distress he was obliged to have recourse to the king of France for succour. Philip, who was then on the throne, entered into his quarrel. Nor was William on his side backward; though prodigal to the highest degree, the resources of his tyranny and extortion were inexhaustible. He was enabled to enter Normandy, once more, with a considerable army. But the opposition too was considerable; and the war had probably been spun out to a great length, and had drawn on very bloody consequences, if one of the most extraordinary events, which are contained in the history of mankind, had not suspended their arms, and drawn all inferiour views, sentiments, and designs, into the vortex of one grand project. This was the Crusade, which, with astonishing success, now began to be preached through all Europe. This design was then, and it continued long after, the principle, which

A. D. 1096.

1096.

which, influenced the transactions of that period both at home and abroad; it will therefore not be foreign to our subject to trace it to its source. A. D. 1096.

As the power of the Papacy spread, the See of Rome began to be more and more an object of ambition: the most refined intrigues were put in practice to attain it; and all the princes of Europe interested themselves in the contest. The election of Pope was not regulated by those prudent dispositions, which have since taken place; there were frequent pretences to controvert the validity of the election, and of course several persons at the same time laid claim to that dignity. Popes and anti-popes arose. Europe was rent asunder by these disputes, whilst some princes maintained the rights of one party, and some defended the pretensions of the other; sometimes the prince acknowledged one Pope, whilst his subjects adhered to his rival. The scandals occasioned by these schisms were infinite; and they threatened a deadly wound to that authority, whose greatness had occasioned them. Princes were taught to know their own power. That Pope, who this day was a suppliant to a monarch to be recognized by him, could with an ill grace pretend to govern him with an high hand the next. The lustre of the Holy See began to be tarnished; when Urban the Second, after a long contest of this nature, was universally acknowledged. That Pope, sensible by his own

A. D. 1096. experience of the ill consequence of such disputes, sought to turn the minds of the people into another channel; and by exerting it vigorously to give a new strength to the Papal power. In an age so ignorant it was very natural that men should think a great deal in religion depended upon the very scene where the work of our Redemption was accomplished. Pilgrimages to Jerusalem were therefore judged highly meritorious, and became very frequent. But the country, which was the object of them, as well as several of those, through which the journey lay, were in the hands of Mahometans; who, against all the rules of humanity and good policy, treated the Christian pilgrims with great indignity. These, on their return, filled the minds of their neighbours with hatred and resentment against those infidels. Pope Urban laid hold on this disposition, and encouraged Peter the Hermit, a man, visionary, zealous, enthusiastick, and possessed of a warm irregular eloquence, adapted to the pitch of his hearers, to preach an expedition for the delivery of the Holy Land.

Great designs may be started, and the spirit of them inspired, by enthusiasts, but cool heads are required to bring them into form. The Pope, not relying solely on Peter, called a council at Clermont, where an infinite number of people of all sorts were assembled; here he dispensed, with a full hand, benedictions and indulgences to all

persons, who should engage in the expedition; and preaching with great vehemence in a large plain, towards the end of his discourse somebody by design, or by accident, cried out, "It is the will of God!" this voice was repeated by the next, and in a moment it circulated through this innumerable people, which rung with the acclamation of "It "is the will of God! It is the will of God!" The neighbouring villages caught up those oracular words, and it is incredible with what celerity they spread every where around into places the most distant. This circumstance, then considered as miraculous, contributed greatly to the success of the Hermit's mission. No less did the disposition of the nobility throughout Europe, wholly actuated with devotion and chivalry, contribute to forward an enterprise so suited to the gratification of both these passions. Every thing was now in motion; both sexes, and every station and age, and condition of life, engaged with transport in this holy warfare. There was even a danger that Europe would be entirely exhausted by the torrents, that were rushing out to deluge Asia. These vast bodies, collected without choice, were conducted without skill or order; and they succeeded accordingly. Women and children composed no small part of those armies, which were headed by priests; and it is hard to say which is most lamentable, the destruction of such multitudes of men, or the

CHAP. III. A. D. 1096. Maimbourg. Chron. Sax. 204.

BOOK III. A. D. 1096.

phrenzy, which drew it upon them. But this design, after innumerable calamities, began at last to be conducted in a manner worthy of so grand and bold a project. Raimond, Count of Tholouse, Godfrey of Boulogne, and several other princes, who were great captains as well as devotees, engaged in the expedition, and with suitable effects. But none burned more to signalize his zeal and courage on this occasion than Robert Duke of Normandy, who was fired with the thoughts of an enterprise, which seemed to be made for his genius. He immediately suspended his interesting quarrel with his brother, and, instead of contesting with him the crown, to which he had such fair pretensions, or the dutchy, of which he was in possession, he proposed to mortgage to him the latter during five years for a sum of 13,000 marks of gold. William, who had neither sense of religion, nor thirst of glory, intrenched in his secure and narrow policy, laughed at a design, that had deceived all the great minds in Europe. He extorted, as usual, this sum from his subjects; and immediately took possession of Normandy; whilst Robert, at the head of a gallant army, leaving his hereditary dominions, is gone to cut out unknown kingdoms in Asia.

Some conspiracies disturbed the course of the reign, or rather tyranny, of this Prince; as plots usually do, they ended in the ruin of those, who contrived

contrived them, but proved no check to the ill government of William. Some disturbances too he had from the incursions of the Welsh; from revolts in Normandy, and from a war, that began and ended without any thing memorable either in the cause or consequence, with France. CHAP. III. A. D. 1096.

He had a dispute at home, which at another time had raised great disturbances; but nothing was now considered but the expedition to the Holy Land. After the death of Lanfranc, William omitted for a long time to fill up that see, and had even alienated a considerable portion of the revenue. A fit of sickness, however, softened his mind; and the clergy, taking advantage of those happy moments, among other parts of misgovernment, which they advised him to correct, particularly urged him to fill the vacant sees. He filled that of Canterbury with Anselm, bishop of Beck, a man of great piety and learning, but inflexible and rigid in whatever related to the rights, real or supposed, of the church. This prelate refused to accept the see of Canterbury, foreseeing the troubles, that must arise from his own dispositions and those of the king; nor was he prevailed upon to accept it but on a promise of indemnification for what the temporalities of the see had suffered. But William's sickness and pious resolutions ending together, little care was taken about the execution of this agreement. Thus began a quarrel between this

BOOK III. A. D. 1096. this rapacious king and inflexible archbishop. Soon after Anselm declared in favour of Pope Urban, before the king had recognised him, and thus subjected himself to the law, which William the Conqueror had made against accepting a Pope without his consent. The quarrel was inflamed to the highest pitch; and Anselm desiring to depart the kingdom, the king consented.

1100. The eyes of all men being now turned towards the great transactions in the East, William Duke of Guienne, fired by the success and glory, that attended the holy adventurers, resolved to take the cross; but his revenues were not sufficient to support the figure his rank required in this expedition. He applied to the King of England; who, being master of the purses of his subjects, never wanted money; and he was politician enough to avail himself of the prodigal inconsiderate zeal of the times to lay out this money to great advantage. He acted the part of usurer to the Croises; and as he had taken Normandy in mortgage from his brother Robert, having advanced the Duke of Guienne a sum on the same conditions, he was ready to confirm his bargain by taking possession, when he was killed in hunting by an accidental stroke of an arrow, which pierced his heart. This accident happened in the New Forest, which his father with such infinite oppression of the people had made, and in which they both delighted

delighted extremely. In the same forest the Conqueror's eldest son, a youth of great hopes, had, several years before, met his death from the horns of a stag; and these so memorable fates to the same family, and in the same place, easily inclined men to think this a judgment from Heaven; the people consoling themselves under their sufferings with these equivocal marks of the vengeance of Providence upon their oppressors. CHAP. III. A. D. 1100.

We have painted this prince in the colours, in which he is drawn by all the writers, who lived the nearest to his time. Although the monkish historians, affected with the partiality of their character, and with the sense of recent injuries, expressed themselves with passion concerning him, we have no other guides to follow. Nothing, indeed, in his life appears to vindicate his character; and it makes strongly for his disadvantage, that without any great end of government he contradicted the prejudices of the age, in which he lived, the general and common foundation of honour; and thereby made himself obnoxious to that body of men, who had the sole custody of fame, and could alone transmit his name with glory or disgrace to posterity.

BOOK III.

A. D. 1100.

CHAP. IV.

Reign of Henry I.

HENRY, the youngest son of the Conqueror, was hunting at the same time, and in the same forest, in which his brother met his fate. He was not long before he came to a resolution of seizing on the vacant crown. The order of succession had already been broken; the absence of Duke Robert, and the concurrence of many circumstances, altogether resembling those, which had been so favourable to the late monarch, incited him to a similar attempt. To lose no time at a juncture when the use of a moment is often decisive, he went directly to Winchester, where the regalia and the treasures of the crown were deposited. But the governour, a man of resolution, and firmly attached to Robert, positively refused to deliver them. Henry, conscious that great enterprises are not to be conducted in a middle course, prepared to reduce him by force of arms. During this contest, the news of the king's death, and the attempts of Henry, drew great numbers of the nobility to Winchester, and with them a vast concourse of the inferiour people. To the nobility he set forth his title to the crown in the most plausible manner it could bear; he alleged that he was born after his father had acquired

acquired his kingdom, and that he was therefore natural heir of the crown; but that his brother was, at best, only born to the inheritance of a dukedom. The nobility heard the claim of this Prince; but they were more generally inclined to Robert, whose birthright, less questionable in itself, had been also confirmed by a solemn treaty. But whilst they retired to consult, Henry, well apprized of their dispositions, and who therefore was little inclined to wait the result of their debates, threw himself entirely upon the populace. To them he said little concerning his title, as he knew such an audience is little moved with a discussion of rights, but much with the spirit and manner, in which they are claimed; for which reason he began by drawing his sword, and swearing, with a bold and determined air, to persist in his pretensions to his last breath. Then turning to the crowd, and remitting of his severity, he began to sooth them with the promises of a milder government than they had experienced, either beneath his brother, or his father: the Church should enjoy her immunities; the people their liberties, the nobles their pleasures; the forest laws should cease; the distinction of Englishman and Norman be heard no more. Next he expatiated on the grievances of the former reigns, and promised to redress them all. Lastly, he spoke of his brother Robert, whose dissoluteness, whose inactivity, whose unsteady temper, nay, whose

CHAP. IV. A. D. 1100.

BOOK III. A. D. 1100.

whose very virtues, threatened nothing but ruin to any country, which he should govern. The people received this popular harangue, delivered by a prince, whose person was full of grace and majesty, with shouts of joy and rapture. Immediately they rush to the house where the Council is held, which they surround, and with clamour and menaces demand Henry for their king. The nobility were terrified by the sedition; and remembering how little present Robert had been on a former occasion to his own interests, or to those, who defended him, they joined their voice to that of the people, and Henry was proclaimed without opposition. The treasure, which he seized, he divided amongst those, that seemed wavering in his cause; and that he might secure his new and disputed right by every method, he proceeded without delay to London, to be crowned, and to sanctify by the solemnity of the unction the choice of the people. As the churchmen in those days were the arbiters of every thing; and as no churchman possessed more credit than Anselm archbishop of Canterbury, who had been persecuted and banished by his brother, he recalled that prelate, and by every mark of confidence confirmed him in his interests. Two other steps he took, equally prudent and politick; he confirmed and enlarged the privileges of the City

1101. of London; and gave to the whole kingdom a charter of liberties, which was the first of the kind;

and

and laid the foundation of those successive charters, which at last completed the freedom of the subject. In fine, he cemented the whole fabrick of his power by marrying Maude daughter of Malcolm, King of Scotland, by the sister of Edgar Atheling; thus to ensure the affection of the English, and, as he flattered himself, to have a sure succession to his children. CHAP. IV. A. D. 1101.

The Crusade being successfully finished by the taking of Jerusalem, Robert returned into Europe. He had acquired great reputation in that war, in which he had no interest; his real and valuable rights he prosecuted with languor. Yet such was the respect paid to his title, and such the attraction of his personal accomplishments, that when he had at last taken possession of his Norman territories, and entered England with an army to assert his birthright, he found most of the Norman barons, and many of the English, in readiness to join him. But the diligence of Anselm, who employed all his credit to keep the people firm to the oath they had taken, prevented him from profiting of the general inclination in his favour. His friends began to fall off by degrees, so that he was induced, as well by the situation of his affairs, as the flexibility of his temper, to submit to a treaty on the plan of that he had formerly entered into with his brother Rufus.

This treaty being made, Robert returned to his dukedom, and gave himself over to his natural in-

dolence

BOOK III. A. D. 1103.

dolence and dissipation. Uncured by his misfortunes of a loose generosity, that flowed indiscriminately on all, he mortgaged every branch of his revenue, and almost his whole domain. His barons, despising his indigence, and secure in the benignity of his temper, began to assume the unhappy privilege of sovereigns. They made war on each other at pleasure, and, pursuing their hostilities with the most scandalous license, they reduced that fine country to a deplorable condition. In vain did the people, ruined by the tyranny and divisions of the great, apply to Robert for protection; neither from his circumstances, nor his character, was he able to afford them any effectual relief: whilst Henry, who by his bribes and artifices kept alive the disorder, of which he complained and profited, formed a party in Normandy to call him over, and to put the dukedom under his protection. Accordingly he prepared a considerable force for the expedition, and taxed his own subjects arbitrarily, and without mercy, for the relief he pretended to afford those of his brother. His preparations roused Robert from his indolence, and united likewise the greater part of his barons to his cause, unwilling to change a master, whose only fault was his indulgence of them, for the severe vigilance of Henry. The King of France espoused the same side; and even in England some emotions were excited in favour of the duke by indignation for the

the wrongs he had suffered, and those he was going to suffer. Henry was alarmed, but did not renounce his design. He was to the last degree jealous of his prerogative; but knowing what immense resources kings may have in popularity, he called on this occasion a great council of his barons and prelates; and there, by his arts and his eloquence, in both which he was powerful, he persuaded the assembly to a hearty declaration in his favour, and to a large supply. Thus secured at home, he lost no time to pass over to the Continent, and to bring the Norman army to a speedy engagement; they fought under the walls of Tenchebray, where the bravery and military genius of Robert, never more conspicuous than on that day, were born down by the superiour fortune and numbers of his ambitious brother. He was made prisoner; and notwithstanding all the tender pleas of their common blood, in spite of his virtues, and even of his misfortunes, which pleaded so strongly for mercy, the rigid conqueror held him in various prisons until his death, which did not happen until after a rigorous confinement of eighteen, some say twenty-seven, years. This was the end of a prince born with a thousand excellent qualities, which served no other purpose than to confirm, from the example of his misfortunes, that a facility of disposition, and a weak beneficence, are the greatest vices, that can

CHAP. IV.

A. D. 1103.

1106

BOOK III. enter into the composition of a monarch, equally ruinous to himself and to his subjects.

A. D. 1107. The success of this battle put Henry in possession of Normandy, which he held ever after with very little disturbance. He fortified his new acquisition by demolishing the castles of those turbulent barons, who had wasted, and afterwards enslaved, their country by their dissensions. Order and justice took place, until every thing was reduced to obedience; then a severe and regular oppression succeeded the former disorderly tyranny. 1108. In England things took the same course. The king no longer doubted his fortune, and therefore no longer respected his promises or his charter. The forests, the savage passion of the Norman princes, for which both the prince and people paid so dearly, were maintained, increased, and guarded with laws more rigorous than before. Taxes were largely and arbitrarily assessed. But all this tyranny did not weaken, though it vexed, the nation, because the great men were kept in proper subjection, and justice was steadily administered.

The politicks of this remarkable reign consisted of three branches:—to redress the gross abuses, which prevailed in the civil government and the revenue; to humble the great barons, and keep the aspiring spirit of the clergy within proper bounds. The introduction of a new law with a

new

new people at the Conquest had unsettled every thing; for whilst some adhered to the Conqueror's regulations, and others contended for those of St. Edward, neither of them were well executed or properly obeyed. The king, therefore, with the assistance of his justiciaries, compiled a new body of laws, in order to find a temper between both. The coin had been miserably debased, but it was restored by the king's vigilance, and preserved by punishments, cruel, but terrifying in their example. There was a savageness in all the judicial proceedings of those days, that gave even justice itself the complexion of tyranny; for whilst a number of men were seen in all parts of the kingdom, some castrated, some without hands, others with their feet cut off, and in various ways cruelly mangled, the view of a perpetual punishment blotted out the memory of the transient crime, and Government was the more odious, which out of a cruel and mistaken mercy, to avoid punishing with death, devised torments far more terrible than death itself.

CHAP. IV. A. D. 1108.

But nothing called for redress more than the disorders in the king's own houshold. It was considered as an incident annexed to their tenure, that the soccage vassals of the crown, and so of all the subordinate barons, should receive their lord and all his followers, and supply them in their progresses and journeys, which custom continued for some

BOOK III. A. D. 1108.

ages after in Ireland, under the name of Coshering. But this indefinite and ill-contrived charge on the tenant was easily perverted to an instrument of much oppression by the disorders of a rude and licentious court; insomuch that the tenants, in fear for their substance, for the honour of their women, and often for their lives, deserted their habitations, and fled into the woods on the king's approach. No circumstance could be more dishonourable to a prince; but happily, like many other great abuses, it gave rise to a great reform, which went much further than its immediate purposes. This disorder, which the punishment of offenders could only palliate, was entirely taken away by commuting personal service for a rent in money; which regulation, passing from the king to all the inferiour lords, in a short time wrought a great change in the state of the nation. To humble the great men, more arbitrary methods were used. The adherence to the title of Robert was a cause, or a pretence, of depriving many of their vast possessions, which were split or parcelled out amongst the king's creatures, with great injustice to particulars, but in the consequences with general and lasting benefit. The king held his courts according to the custom at Christmas and Easter, but he seldom kept both festivals in the same place. He made continual progresses into all parts of his kingdom, and brought the royal authority and person home to the

doors

doors of his haughty barons, which kept them in strict obedience during his long and severe reign. CHAP. IV.

His contests with the Church, concerning the right of investiture, were more obstinate and more dangerous. A. D. 1108. As this is an affair, that troubled all Europe as well as England, and holds deservedly a principal place in the story of those times, it will not be impertinent to trace it up to its original. In the early times of Christianity, when Religion was only drawn from its obscurity to be persecuted; when a bishop was only a candidate for martyrdom; neither the preferment, nor the right of bestowing it, were sought with great ambition. Bishops were then elected, and often against their desire, by their clergy and the people; the subordinate ecclesiastical districts were provided for in the same manner. After the Roman Empire became Christian, this usage, so generally established, still maintained its ground. However, in the principal cities, the emperour frequently exercised the privilege of giving a sanction to the choice, and sometimes of appointing the bishop; though, for the most part, the popular election still prevailed. But when the barbarians, after destroying the empire, had at length submitted their necks to the Gospel, their kings and great men, full of zeal and gratitude to their instructors, endowed the Church with large territories and great privileges. In this case it was but natural that they should be the patrons of those

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dignities, and nominate to that power, which arose from their own free bounty. Hence the bishopricks in the greatest part of Europe became in effect, whatever some few might have been in appearance, merely donative. And as the bishopricks formed so many seigniories, when the feudal establishment was completed, they partook of the feudal nature, so far as they were subjects capable of it; homage and fealty were required on the part of the spiritual vassal; the king on his part gave the bishop the investiture, or livery and seizin of his temporalities, by the delivery of a ring and staff. This was the original manner of granting feudal property, and something like it is still practised in our base-courts. Pope Adrian confirmed this privilege to Charlemagne by an express grant. The clergy of that time, ignorant, but inquisitive, were very ready at finding types and mysteries in every ceremony; they construed the staff into an emblem of the pastoral care, and the ring into a type of the bishop's allegorical marriage to his church, and therefore supposed them designed as emblems of a jurisdiction merely spiritual. The papal pretensions increased with the general ignorance and superstition; and the better to support these pretensions, it was necessary at once to exalt the clergy extremely, and, by breaking off all ties between them and their natural sovereigns, to attach them wholly to the Roman see. In pursuance of this project, the

the Pope first strictly forbade the clergy to receive investitures from laymen, or to do them homage. A council held at Rome entirely condemned this practice; and the condemnation was the less unpopular, because the investiture gave rise to frequent and flagrant abuses, especially in England, where the sees were on this pretence with much scandal long held in the king's hands; and afterwards as scandalously and publickly sold to the highest bidder. So it had been in the last reign, and so it continued in this. CHAP. IV. A. D. 1108.

Henry, though vigorously attacked, with great resolution maintained the rights of his crown with regard to investitures, whilst he saw the emperour, who claimed a right of investing the Pope himself, subdued by the thunder of the Vatican. His chief opposition was within his own kingdom. Anselm, Archbishop of Canterbury, a man of unblamable life and of learning for his time, but blindly attached to the rights of the Church, real or supposed, refused to consecrate those, who received investitures from the king. The parties appealed to Rome; Rome, unwilling either to recede from her pretensions, or to provoke a powerful monarch, gives a dubious answer. Meanwhile the contest grows hotter; Anselm is obliged to quit the kingdom, but is still inflexible. At last the king, who from the delicate situation of his affairs in the beginning of his reign had been obliged to temporize for a long

BOOK III. A. D. 1108. time, by his usual prudent mixture of management with force obliged the Pope to a temperament, which seemed extremely judicious. The king received homage and fealty from his vassal; the investiture, as it was generally understood to relate to spiritual jurisdiction, was given up, and on this equal bottom peace was established. The secret of the Pope's moderation was this: he was at that juncture close pressed by the emperour, and it might be highly dangerous to contend with two such enemies at once; and he was much more ready to yield to Henry, who had no reciprocal demands on him, than to the emperour, who had many and just ones, and to whom he could not yield any one point without giving up an infinite number of others very material and interesting.

As the king extricated himself happily from so great an affair, so all the other difficulties of his reign only exercised, without endangering, him. The efforts of France in favour of the son of Robert were late, desultory, and therefore unsuccessful. That youth, endued with equal virtue and more prudence than his father, after exerting many useless acts of unfortunate bravery, fell in battle, and freed Henry from all disturbance on the side of France. The incursions of the Welsh in this reign only gave him an opportunity of confining that people within narrower bounds. At home he was well obeyed by his subjects, abroad he dignified his

his family by splendid alliances. His daughter Matilda he married to the emperour; but his private fortunes did not flow with so even a course as his publick affairs. His only son William, with a natural daughter, and many of the flower of the young nobility, perished at sea between Normandy and England. From that fatal accident the king was never seen to smile. He sought in vain from a second marriage to provide a male successor; but when he saw all prospect of this at an end, he called a great council of his barons and prelates. His daughter Matilda, after the decease of the emperour, he had given in marriage to Geoffrey Plantagenet, Count of Anjou. As she was his only remaining issue, he caused her to be acknowledged as his successor by the great council; he enforced this acknowledgment by solemn oaths of fealty; a sanction, which he weakened, rather than confirmed, by frequent repetition; vainly imagining that on his death any ties would bind to the respect of a succession, so little respected by himself, and by the violation of which he had procured his crown. Having taken these measures in favour of his daughter, he died in Normandy, but in a good old age, and in the thirty-sixth year of a prosperous reign.

CHAP. IV.

A. D. 1120.

1127.

CHAP. V.

Reign of Stephen.

A. D. 1135. ALTHOUGH the authority of the Crown had been exercised with very little restraint during the three preceding reigns, the succession to it, or even the principles of the succession, were but ill ascertained; so that a doubt might justly have arisen, whether the Crown was not in a great measure elective. This uncertainty exposed the nation, at the death of every king, to all the calamities of a civil war; but it was a circumstance favourable to the designs of Stephen, Earl of Bulloigne, who was son of Stephen Earl of Blois by a daughter of the Conqueror. The late king had raised him to great employments, and enriched him by the grant of several lordships. His brother had been made Bishop of Winchester; and by adding to it the place of his chief justiciary, the king gave him an opportunity of becoming one of the richest subjects in Europe, and of extending an unlimited influence over the clergy and the people. Henry trusted, by the promotion of two persons so near him in blood, and so bound by benefits, that he had formed an impenetrable

impenetrable fence about the succession; but he only inspired into Stephen the design of seizing on the crown by bringing him so near it. The opportunity was favourable. The king died abroad. Matilda was absent with her husband; and the Bishop of Winchester, by his universal credit, disposed the churchmen to elect his brother with the concurrence of the greatest part of the nobility; who forgot their oaths, and vainly hoped, that a bad title would necessarily produce a good government. Stephen in the flower of youth, bold, active and courageous, full of generosity and a noble affability, that seemed to reproach the state and avarice of the preceding kings, was not wanting to his fortune. He seized immediately the immense treasures of Henry, and by distributing them with a judicious profusion removed all doubts concerning his title to them. He did not spare even the royal demesne; but secured himself a vast number of adherents by involving their guilt and interest in his own. He raised a considerable army of Flemings, in order to strengthen himself against another turn of the same instability, which had raised him to the throne; and, in imitation of the measures of the late king, he concluded all by giving a charter of liberties as ample as the people at that time aspired to. This charter contained a renunciation of the forests made by his predecessor; a grant to the ecclesiasticks of a jurisdiction over their own vassals;

CHAP. V. A. D. 1138.

BOOK III. A. D. 1138.

vassals; and to the people in general an immunity from unjust tallages and exactions. It is remarkable that the oath of allegiance taken by the nobility on this occasion was conditional; it was to be observed so long as the king observed the terms of his charter; a condition, which added no real security to the rights of the subject, but which proved a fruitful source of dissension, tumult, and civil violence.

The measures, which the king hitherto pursued, were dictated by sound policy; but he took another step to secure his throne, which in fact took away all its security, and at the same time brought the country to extreme misery, and to the brink of utter ruin.

At the conquest there were very few fortifications in the kingdom; William found it necessary for his security to erect several; during the struggles of the English, the Norman nobility were permitted (as in reason it could not be refused) to fortify their own houses. It was however still understood, that no new fortress could be erected without the king's special license. These private castles began very early to embarrass the government; the royal castles were scarcely less troublesome; for as every thing was then in tenure, the governour held his place by the tenure of Castle-guard; and thus instead of a simple officer, subject to his pleasure, the king had to deal with a

feudal tenant, secure against him by law, if he performed his services, and by force, if he was unwilling to perform them. Every resolution of government required a sort of civil war to put it in execution. The two last kings had taken and demolished several of these castles; but, when they found the reduction of any of them difficult, their custom frequently was to erect another close by it, tower against tower, ditch against ditch; these were called Malvoisins, from their purpose and situation. Thus instead of removing, they in fact doubled the mischief. Stephen perceiving the passion of the barons for these castles, among other popular acts in the beginning of his reign, gave a general license for erecting them. Then was seen to arise in every corner of the kingdom, in every petty seigniory, an inconceivable multitude of strong holds, the seats of violence, and the receptacles of murderers, felons, debasers of the coin, and all manner of desperate and abandoned villains. Eleven hundred and fifteen of these castles were built in this single reign. The barons, having thus shut out the law, made continual inroads upon each other, and spread war, rapine, burning and desolation, throughout the whole kingdom. They infested the high roads, and put a stop to all trade by plundering the merchants and travellers. Those, who dwelt in the open country, they forced into their castles, and after pillaging them of all their visible

CHAP. V. A. D. 1138.

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visible substance, these tyrants held them in dungeons, and tortured them with a thousand cruel inventions to extort a discovery of their hidden wealth. The lamentable representation given by history of those barbarous times justifies the pictures in the old romances of the castles of giants and magicians. A great part of Europe was in the same deplorable condition. It was then that some gallant spirits, struck with a generous indignation at the tyranny of these miscreants, blessed solemnly by the Bishop, and followed by the praises and vows of the people, sallied forth to vindicate the chastity of women, and to redress the wrongs of travellers and peaceable men. The adventurous humour, inspired by the Crusade, heightened and extended this spirit; and thus the idea of knight-errantry was formed.

Stephen felt personally these inconveniences; but because the evil was too stubborn to be redressed at once, he resolved to proceed gradually, and to begin with the castles of the bishops; as they evidently held them, not only against the interests of the crown, but against the canons of the church. From the nobles he expected no opposition to this design; they beheld with envy the pride of these ecclesiastical fortresses, whose battlements seemed to insult the poverty of the lay-barons. This disposition, and a want of unanimity among the clergy themselves, enabled Stephen to succeed in his

his attempt against the Bishop of Salisbury, one of the first, whom he attacked, and whose castles, from their strength and situation, were of the greatest importance. But the affairs of this prince were so circumstanced that he could pursue no council, that was not dangerous; his breach with the clergy let in the party of his rival Matilda. This party was supported by Robert Earl of Gloucester, natural son to the late king; a man powerful by his vast possessions, but more formidable through his popularity, and the courage and abilities, by which he had acquired it. Several other circumstances weakened the cause of Stephen; the charter, and the other favourable acts, the scaffolding of his ambition, when he saw the structure raised, he threw down and contemned. In order to maintain his troops, as well as to attach men to his cause, where no principle bound them, vast and continual largesses became necessary; all his legal revenue had been dissipated; and he was therefore obliged to have recourse to such methods of raising money as were evidently illegal. These causes every day gave some accession of strength to the party against him; the friends of Matilda were encouraged to appear in arms; a civil war ensued, long and bloody, prosecuted as chance or a blind rage directed by mutual acts of cruelty and treachery, by frequent surprisals and assaults of castles, and by a number of battles and skirmishes fought

CHAP. V. A. D. 1138.

BOOK III.

A. D. 1139.

fought to no determinate end; and in which nothing of the military art appeared, but the destruction, which it caused. Various on this occasion were the reverses of fortune; while Stephen, though embarrassed by the weakness of his title, by the scantiness of his finances, and all the disorders, which arose from both, supported his tottering throne with wonderful activity and courage; but being at length defeated and made prisoner under the walls of Lincoln, the clergy openly declare for Matilda. The city of London, though unwillingly, follows the example of the clergy; the defection from Stephen was growing universal. But Matilda, puffed up with a greatness, which as yet had no solid foundation, and stood merely in personal favour, shook it in the minds of all men by assuming, together with the insolence of conquest, the haughty rigour of an established dominion. Her title appeared but too good in the resemblance she bore to the pride of the former kings. This made the first ill success in her affairs fatal. Her great support, the Earl of Gloucester, was in his turn made prisoner; in exchange for his liberty that of Stephen was procured, who renewed the war with his usual vigour. As he apprehended an attempt from Scotland in favour of Matilda, descended from the blood royal of that nation; to balance this weight, he persuaded the King of France to declare in his favour, alarmed as he was

1141.

by the progress of Henry, the son of Matilda, and Geoffrey, Count of Anjou. This prince, no more than sixteen years of age, after receiving knighthood from David King of Scotland, began to display a courage and capacity destined to the greatest things. Of a complexion, which strongly inclined to pleasure, he listened to nothing but ambition; at an age, which is usually given up to passion, he submitted delicacy to politicks; and even in his marriage only remembered the interests of a sovereign; for, without examining too scrupulously into her character, he married Eleanor, the heiress of Guienne, though divorced from her husband for her supposed gallantries in the Holy Land. He made use of the accession of power, which he acquired by this match, to assert his birthright to Normandy. This he did with great success, because he was favoured by the general inclination of the people for the blood of their ancient lords. Flushed with this prosperous beginning, he aspired to greater things; he obliged the King of France to submit to a truce; and then he turned his arms to support the rights of his family in England, from whence Matilda retired, unequal to the troublesome part she had long acted. Worn out with age, and the clashing of furious factions, she shut herself up in a monastery, and left to her son the succession of a civil war. Stephen was now pressed with renewed vigour. Henry had

CHAP. V. A. D. 1141.

BOOK III. A. D. 1141. rather the advantage in the field; Stephen had the possession of the government.* Their fortunes appearing nearly balanced, and the fuel of dissension being consumed by a continual and bloody war of thirteen years, an accommodation was proposed, and accepted. Henry found it dangerous to refuse his consent, as the bishops and barons, even of his own party, dreaded the consequences, if a prince, in the prime of an ambitious youth, should establish an hereditary title by the force of foreign 1153. arms. This treaty, signed at Wallingford, left the possession of the crown for his life to Stephen, but secured the succession to Henry, whom that prince adopted. The castles erected in this reign were to be demolished; the exorbitant grants of the royal demesne to be resumed. To the son of Stephen all his private possessions were secured.

Thus ended this tedious and ruinous civil war. Stephen survived it near two years; and now finding himself more secure as the lawful tenant, than he had been as the usurping proprietor, of the crown, he no longer governed on the maxims of necessity. He made no new attempts in favour of his family, but spent the remainder of his reign in correcting the disorders, which arose from his steps in its commencement, and in healing the wounds of so long and cruel a war. Thus he left the kingdom in peace to his successor; but his character, as it is usual where party is concerned, greatly disputed.

disputed. Wherever his natural dispositions had room to exert themselves, they appeared virtuous and princely; but the lust to reign, which often attends great virtues, was fatal to his, frequently hid them, and always rendered them suspected. CHAP. V. A. D. 1153.

CHAP. VI.

Reign of Henry II.

THE death of Stephen left an undisputed succession for the first time since the death of Edward the Confessor. Henry, descended equally from the Norman Conqueror and the old English kings, adopted by Stephen, acknowledged by the barons, united in himself every kind of title. It was grown into a custom for the king to grant a charter of liberties on his accession to the crown. Henry also granted a charter of that kind, confirming that of his grandfather; but as his situation was very different from that of his predecessors, his charter was different; reserved, short, dry, conceived in general terms; a gift, not a bargain. And indeed there seems to have been at that juncture but little occasion to limit a power, which seemed not more than sufficient to correct all the evils of an unlimited liberty. Henry spent the beginning of his reign in repairing the ruins of the royal authority, and in restoring CHAP. VI. A. D. 1154.

BOOK III. A. D. 1154. to the kingdom peace and order, along with its ancient limits; and he may well be considered as the restorer of the English monarchy. Stephen had sacrificed the demesne of the crown, and many of its rights, to his subjects; and the necessity of the times obliged both that prince and the Empress Matilda to purchase, in their turns, the precarious friendship of the King of Scotland by a cession of almost all the country North of the Humber. But Henry obliged the King of Scotland to restore his acquisitions, and to renew his homage. He took the same methods with his barons. Not sparing the grants of his mother, he resumed what had been so lavishly squandered by both of the contending parties; who, to establish their claims, had given away almost every thing, that made them valuable. There never was a prince in Europe, who better understood the advantages to be derived from its peculiar constitution, in which greater acquisitions of dominion are made by judicious marriages, than by success in war. For having added to his patrimonial territories of Anjou and Normandy
1158. the Dutchy of Guienne by his own marriage, the male issue of the Dukes of Britanny failing, he took the opportunity of marrying his third son Geoffrey, then an infant, to the heiress of that important province, an infant also; and thus uniting by so strong a link his Northern to his Southern dominions, he possessed in his own name, or in those of his wife and son, all that fine and extensive

sive country, that is washed by the Atlantick Ocean, from Picardy quite to the foot of the Pyrenees. CHAP. VI. A. D. 1158.

Henry, possessed of such extensive territories, and aiming at further acquisitions, saw with indignation that the sovereign authority in all of them, especially in England, had been greatly diminished. By his resumptions he had indeed lessened the greatness of several of the nobility; he had by force of arms reduced those, who forcibly held the crown-lands, and deprived them of their own estates for their rebellion. He demolished many castles, those perpetual resources of rebellion and disorder. But the great aim of his policy was to break the power of the clergy, which each of his predecessors, since Edward, had alternately strove to raise and to depress; at first, in order to gain that potent body to their interests; and then to preserve them in subjection to the authority, which they had conferred. The clergy had elected Stephen; they had deposed Stephen, and elected Matilda; and in the instruments, which they used on these occasions, they affirmed in themselves a general right of electing the kings of England. Their share both in the elevation and depression of that prince showed that they possessed a power inconsistent with the safety and dignity of the state. The immunities, which they enjoyed seemed no less prejudicial to the civil economy; and the rather as in the confusion of Stephen's reign many,

BOOK III. A. D. 1158.

to protect themselves from the prevailing violence of the time, or to sanctify their own disorders, had taken refuge in the clerical character. The church was never so full of scandalous persons, who being accountable only in the ecclesiastical courts, where no crime is punished with death, were guilty of every crime. A priest had about this time committed a murder, attended with very aggravating circumstances. The king, willing at once to restore order, and to depress the clergy, laid hold of this favourable opportunity to convoke the cause to his own court, when the atrociousness of the crime made all men look with an evil eye upon the claim of any privilege, which might prevent the severest justice. The nation in general seemed but little inclined to controvert so useful a regulation with so potent a prince. Amidst this general acquiescence one man was found bold enough to oppose him, who for eight years together, embroiled all his affairs, poisoned his satisfactions, endangered his dominions, and at length in his death triumphed over all the power and policy of this wise and potent monarch. This was Thomas-a-Becket, a man memorable for the great glory and the bitter reproaches he has met with from posterity. This person was the son of a respectable citizen of London; he was bred to the study of the civil and canon law, the education then used to qualify a man for publick affairs, in which he soon made a distinguished

distinguished figure. By the royal favour, and his own abilities, he rose in a rapid succession through several considerable employments, from an office under the Sheriff of London, to be High Chancellor of the kingdom. In this high post he showed a spirit as elevated; but it was rather a military spirit, than that of the gownman;—magnificent to excess in his living and appearance, and distinguishing himself in the tournaments and other martial sports of that age with much ostentation of courage and expense. The king, who favoured him greatly, and expected a suitable return, on the vacancy destined Becket, yet a layman, to the see of Canterbury, and hoped to find in him a warm promoter of the reformation he intended. Hardly a priest, he was made the first prelate in the kingdom. But no sooner was he invested with the clerical character, than the whole tenour of his conduct was seen to change all at once; of his pompous retinue a few plain servants only remained; a monastick temperance regulated his table; and his life, in all respects, formed to the most rigid austerity, seemed to prepare him for that superiority he was resolved to assume, and the conflicts he foresaw he must undergo in this attempt. CHAP. VI. A. D. 1158. 1162.

It will not be unpleasing to pause a moment at this remarkable period, in order to view in what consisted that greatness of the clergy, which enabled them to bear so very considerable a sway in all

BOOK III. A. D. 1162.

publick affairs; what foundations supported their weight of so vast a power; whence it had its origin; what was the nature, and what the ground, of their immunities they claimed; that we may the more fully enter into this important controversy, and may not judge, as some have inconsiderately done, of the affairs of those times by ideas taken from the present manners and opinions.

It is sufficiently known, that the first Christians, avoiding the Pagan tribunals, tried most even of their civil causes before the bishop, who, though he had no direct coercive power, yet, wielding the sword of excommunication, had wherewithal to enforce the execution of his judgments. Thus the bishop had a considerable sway in temporal affairs, even before he was owned by the temporal power. But the Emperours no sooner became Christian, than, the idea of profaneness being removed from the secular tribunals, the causes of the Christian laity naturally passed to that resort where those of the generality had been before. But the reverence for the bishop still remained, and the remembrance of his former jurisdiction. It was not thought decent, that he, who had been a judge in his own court, should become a suitor in the court of another. The body of the clergy likewise, who were supposed to have no secular concerns, for which they could litigate, and removed by their character from all suspicion of violence, were left to be tried by their own ecclesiastical superiours.

This

This was, with a little variation sometimes in extending, sometimes in restraining the bishops' jurisdiction, the condition of things whilst the Roman empire subsisted. But, though their immunities were great, and their possessions ample, yet living under an absolute form of government they were powerful only by influence. No jurisdictions were annexed to their lands; they had no place in the senate; they were no order in the State. CHAP. VI. A. D. 1162.

From the settlement of the Northern nations, the clergy must be considered in another light. The Barbarians gave them large landed possessions; and by giving them land, they gave them jurisdiction, which, according to their notions, was inseparable from it. They made them an order in the State; and as all the orders had their privileges, the Clergy had theirs, and were no less steady to preserve, and ambitious to extend, them. Our ancestors, having united the church dignities to the secular dignities of Baronies, had so blended the ecclesiastical with the temporal power in the same persons, that it became almost impossible to separate them. The ecclesiastical was however prevalent in this composition, drew to it the other, supported it, and was supported by it. But it was not the devotion only, but the necessity, of the times, that raised the clergy to the excess of this greatness. The little learning which then subsisted, remained wholly in their hands. Few

among

BOOK III. among the laity could even read; consequently the clergy alone were proper for publick affairs. They were the statesmen, they were the lawyers; from them were often taken the bailiffs of the seigneurial courts; sometimes the Sheriffs of counties, and almost constantly the Justiciaries of the kingdom. The Norman kings, always jealous of their order, were always forced to employ them. In abbeys the law was studied; abbeys were the palladiums of the publick liberty by the custody of the royal charters, and most of the records. Thus, necessary to the great by their knowledge, venerable to the poor by their hospitality, dreadful to all by the power of excommunication, the character of the clergy was exalted above every thing in the State; and it could no more be otherwise in those days, than it is possible it should be so in ours.

A. D. 1062.

Seld. Tithes, p. 482.

William the Conqueror made it one principal point of his politicks to reduce the clergy; but all the steps he took in it were not equally well calculated to answer this intention. When he subjected Church-lands to military service, the clergy complained bitterly, as it lessened their revenue; but I imagine it did not lessen their power in proportion; for by this regulation they came, like other great lords, to have their military vassals, who owed them homage and fealty; and this rather increased their consideration amongst so martial a people. The kings, who succeeded him, though they also aimed

aimed at reducing the ecclesiastical power, never pursued their scheme on a great or legislative principle. They seemed rather desirous of enriching themselves by the abuses in the church, than earnest to correct them. One day they plundered, and the next day they founded monasteries, as their rapaciousness or their scruples chanced to predominate; so that every attempt of that kind, having rather the air of tyranny than reformation, could never be heartily approved, or seconded by the body of the people. CHAP. VI. A. D. 1162.

The bishops must always be considered in the double capacity of clerks and barons. Their courts, therefore, had a double jurisdiction; over the clergy and laity of their diocess, for the cognizance of crimes against ecclesiastical law, and over the vassals of their barony, as lords paramount. But these two departments, so different in their nature, they frequently confounded by making use of the spiritual weapon of excommunication to enforce the judgments of both; and this sentence, cutting off the party from the common society of mankind, lay equally heavy on all ranks; for, as it deprived the lower sort of the fellowship of their equals, and the protection of their lord, so it deprived the lord of the services of his vassals, whether he or they lay under the sentence. This was one of the grievances, which the king proposed to redress.

As some sanction of religion is mixed with almost

BOOK III. A. D. 1162.

almost every concern of civil life, and as the ecclesiastical court took cognizance of all religious matters, it drew to itself not only all questions relative to tithes and advowsons, but whatever related to marriages, wills, the estate of intestates, the breaches of oaths and contracts; in a word, every thing, which did not touch life, or feudal property.

The ignorance of the bailiffs in lay-courts, who were only possessed of some feudal maxims and the traditions of an uncertain custom, made this recourse to the spiritual courts the more necessary, where they could judge with a little more exactness by the lights of the canon and civil laws.

This jurisdiction extended itself by connivance, by necessity, by custom, by abuse, over lay persons and affairs. But the immunity of the clergy from lay cognizances was claimed, not only as a privilege essential to the dignity of their order, supported by the canons, and countenanced by the Roman law, but as a right confirmed by all the ancient laws of England.

Christianity, coming into England out of the bosom of the Roman Empire, brought along with it all those ideas of immunity. The first trace we can find of this exemption from lay jurisdiction in England is in the laws of Etheldred*; it is more fully established in those of Canute†; but in the

* LL. Etheldred. St presbyter homicida fieret, &c.

† LL. Canuti, 38, de ministro altaris homicidâ. Idem 40, de ordinato capitis 200.

code

code of Henry the First it is twice distinctly affirmed *. This immunity from the secular jurisdiction, whilst it seemed to encourage acts of violence in the clergy towards others, encouraged also the violence of others against them. The murder of a clerk could not be punished at this time by death; it was against a spiritual person; an offence wholly spiritual, of which the secular courts took no sort of cognizance. In the Saxon times two circumstances made such an exemption less a cause of jealousy; the Sheriff sat with the bishop, and the spiritual jurisdiction was, if not under the control, at least under the inspection of the lay officer; and then, as neither laity nor clergy were capitally punished for any offence, this privilege did not create so invidious and glaring a distinction between them. Such was the power of the clergy, and such the immunities, which the king proposed to diminish.

CHAP. VI. A. D. 1162.

Becket, who had punished the ecclesiastick for his crime by ecclesiastical law, refused to deliver him over to the secular judges for further punishment on the principle of law, that no man ought to be twice questioned for the same offence. The king, provoked at this opposition, summoned a council of the barons and bishops at Clarendon; 1164.

* LL. H. I. 57. De querelâ vicinorum, & 56. De ordinato qui vitam forisfaciat, in Fœd. Guthrem. apud Spel. Concil. 376. 1st vol. LL. Edw. III. De correctione ordinatorum.

and

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and here, amongst others of less moment, the following were unanimously declared to be the ancient prerogatives of the crown. 'And it is something remarkable, and certainly makes much for the honour of their moderation, that the bishops and abbots, who must have composed so large and weighty a part of the great council, seem not only to have made no opposition to regulations, which so remarkably contracted their jurisdiction, but even seem to have forwarded them.

1st. A clerk accused of any crime shall appear in the king's court, that it may be judged whether he belongs to ecclesiastical or secular cognizance. If to the former, a deputy shall go into the bishop's court to observe the trial; if the clerk be convicted, he shall be delivered over to the king's justiciary to be punished.'

2d. All causes concerning presentation, all causes concerning Frankalmoign, all actions concerning breach of faith, shall be tried in the king's court.'

3d. The king's tenant *in capite* shall not be excommunicated without the king's license.

4th. No clerk shall go out of the kingdom without giving security that he will do nothing to the prejudice of the king or nation. And all appeals shall be tried at home.

These are the most material of the constitutions or assizes of Clarendon, famous for having been the first legal check given to the power of the clergy

clergy in England. To give these constitutions the greater weight, it was thought proper that they should be confirmed by a bull from the Pope. By this step the king seemed to doubt the entireness of his own authority in his dominions; and by calling in foreign aid, when it served his purpose, he gave it a force and a sort of legal sanction when it came to be employed against himself. But as no negotiation had prepared the Pope in favour of laws, designed in reality to abridge his own power, it was no wonder that he rejected them with indignation. Becket, who had not been prevailed on to accept them but with infinite reluctance, was no sooner apprized of the Pope's disapprobation than he openly declared his own; he did penance in the humblest manner for his former acquiescence, and resolved to make amends for it by opposing the new constitutions with the utmost zeal. In this disposition the king saw that the archbishop might be more easily ruined than humbled, and his ruin was resolved. Immediately a number of suits, on various pretences, were commenced against him, in every one of which he was sure to be foiled; but these making no deadly blow at his fortunes, he was called to account for thirty thousand pounds, which he was accused of having embezzled during his chancellorship. It was in vain that he pleaded a full acquittance from the king's son, and Richard de Lucy, the guardian

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and

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and justiciary of the kingdom, on his resignation of the seals; he saw it was already determined against him. Far from yielding under these repeated blows, he raised still higher the ecclesiastical pretensions, now become necessary to his own protection. He refused to answer to the charge, and appealed to the Pope, to whom alone he seemed to acknowledge any real subjection. A great ferment ensued on this appeal. The courtiers advised that he should be thrown into prison, and that his temporalities should be seized. The bishops, willing to reduce Becket without reducing their own order, proposed to accuse him before the Pope, and to pursue him to degradation. Some of his friends pressed him to give up his cause, others urged him to resign his dignity. The king's servants threw out menaces against his life. Amidst this general confusion of passions and councils, whilst every one according to his interests expected the event with much anxiety, Becket, in the disguise of a monk, escaped out of the nation, and threw himself into the arms of the king of France.

Henry was greatly alarmed at this secession, which put the archbishop out of his power, but left him in full possession of all his ecclesiastical weapons. An embassy was immediately dispatched to Rome, in order to accuse Becket; but as Becket pleaded the Pope's own cause before the Pope himself, he obtained an easy victory over the king's ambassadors.

ambassadors. Henry, on the other hand, took every measure to maintain his authority: he did every thing worthy of an able politician, and of a king tenacious of his just authority. He likewise took measures not only to humble Becket, but also to lower that chair, whose exaltation had an ill influence on the throne. For he encouraged the Bishop of London to revive a claim to the primacy; and thus, by making the rights of the see at least dubious, he hoped to render future prelates more cautious in the exercise of them. He inhibited, under the penalty of high treason, all ecclesiasticks from going out of his dominions without license, or any emissary of the Pope's or Archbishop's from entering them with letters of excommunication or interdict. And, that he might not supply arms against himself, the Peter-pence were collected with the former care, but detained in the royal treasury; that matter might be left to Rome both for hope and fear. In the personal treatment of Becket, all the proceedings were full of anger; and by an unnecessary and unjust severity greatly discredited both the cause and character of the king; for he stripped of their goods, and banished, all the archbishop's kindred, all who were in any sort connected with him, without the least regard to sex, age, or condition. In the mean time Becket, stung with these affronts, impatient of his banishment, and burning with all the fury, and the same zeal, which had occasioned it, continually threatened the

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king with the last exertions of ecclesiastical power: and all things were thereby, and by the absence and enmity of the head of the English Church, kept in great confusion.

During this unhappy contention several treaties were set on foot; but the disposition of all the parties, who interested themselves in this quarrel, very much protracted a determination in favour of either side. With regard to Rome, the then Pope was Alexander the Third, one of the wisest prelates, who had ever governed that see, and the most zealous for extending its authority. However, though incessantly solicited by Becket to excommunicate the king, and to lay the kingdom under an interdict, he was unwilling to keep pace with the violence of that enraged bishop. Becket's view was single; but the Pope had many things to consider; an anti-pope then subsisted, who was strongly supported by the Emperour; and Henry had actually entered into a negotiation with this Emperour and this pretended Pope. On the other hand, the king knew that the lower sort of people in England were generally affected to the archbishop, and much under the influence of the clergy. He was therefore fearful to drive the Pope to extremities by wholly renouncing his authority. These dispositions in the two principal powers made way for several conferences leading to peace. But for a long time all their endeavours seemed rather to inflame than to allay the quarrel.

Whilst

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Whilst the king, steady in asserting his rights, remembered with bitterness the archbishop's opposition; and whilst the archbishop maintained the claims of the church with an haughtiness natural to him, and which was only augmented by his sufferings, the King of France appeared sometimes to forward, sometimes to perplex, the negotiation; and this duplicity seemed to be dictated by the situation of his affairs. He was desirous of nourishing a quarrel, which put so redoubted a vassal on the defensive; but he was also justly fearful of driving so powerful a prince to forget that he was a vassal. All parties, however, wearied at length with a contest, by which all were distracted, and which in its issue promised nothing favourable to any of them, yielded at length to an accommodation, founded rather on an oblivion and silence of past disputes, than on the settlement of terms for preserving future tranquillity.

Becket returned in a sort of triumph to his see. Many of the dignified clergy, and not a few of the barons, lay under excommunication for the share they had in his persecution; but neither broken by adversity, nor softened by good fortune, he relented nothing of his severity, but referred them all for their absolution to the Pope. Their resentments were revived with additional bitterness; new affronts were offered to the archbishop, which brought on new excommunications, and interdicts. The contention thickened on all sides, and things seemed

running precipitately to the former dangerous extremities, when the account of these contests was
A. D. 1664. brought, with much aggravation, against Becket to the ears of the king, then in Normandy; who, foreseeing a new series of troubles, broke out in a violent passion of grief and anger, "I have no "friends, or I had not so long been insulted by "this haughty priest!" Four knights, who attended near his person, thinking that the complaints of a king are orders for revenge, and hoping a reward equal to the importance, and even guilt, of the service, silently departed; and passing with great diligence into England, in a short time they arrived at Canterbury. They entered the Cathedral; they fell on the archbishop, just on the point of celebrating divine service, and with repeated blows of their clubs they beat him to the ground, they broke his skull in pieces, and covered the altar with his blood and brains.

1171. The horrour of this barbarous action, increased by the sacredness of the person, who suffered, and of the place where it was committed, diffused itself on all sides with incredible rapidity; the clergy, in whose cause he fell, equalled him to the most holy martyrs; compassion for his fate made all men forget his faults; and the report of frequent miracles at his tomb sanctified his cause and character, and threw a general odium on the king. What became of the murderers is uncertain; they were neither protected by the king, nor punished by the laws,

laws, for the reason we have not long since mentioned. The king, with infinite difficulty, extricated himself from the consequences of this murder, which threatened, under the papal banners, to arm all Europe against him; nor was he absolved, but by renouncing the most material parts of the Constitutions of Clarendon; by purging himself upon oath of the murder of Becket; by doing a very humiliating penance at his tomb, to expiate the rash words, which had given occasion to his death; and by engaging to furnish a large sum of money for the relief of the Holy Land, and taking the cross himself as soon as his affairs should admit it. The king probably thought his freedom from the haughtiness of Becket cheaply purchased by these condescensions; and, without question, though Becket might have been justifiable, perhaps even laudable, for his steady maintenance of the privileges, which his church and his order had acquired by the care of his predecessors, and of which he by his place was the depository, yet the principles, upon which he supported these privileges, subversive of all good government; his extravagant ideas of church power; the schemes he meditated, even to his death, to extend it yet further; his violent and unreserved attachment to the papacy, and that inflexible spirit, which all his virtues rendered but the more dangerous, made his death as advantageous at that time, as the means, by

CHAP. VI. A. D. 1171.

BOOK III. which it was effected, were sacrilegious and detestable.

A. D. 1171. Between the death of Becket and the king's absolution he resolved on the execution of a design, by which he reduced under his dominion a country, not more separated from the rest of Europe by its situation, than by the laws, customs, and way of life of the inhabitants: for the people of Ireland, with no difference but that of religion, still retained the native manners of the original Celtæ. The king had meditated this design from the very beginning of his reign, and had obtained a Bull from the then Pope, Adrian the Fourth, an Englishman, to authorize the attempt. He well knew, from the internal weakness, and advantageous situation of this noble island, the easiness and importance of such a conquest. But at this particular time he was strongly urged to his engaging personally in the enterprise by two other powerful motives. For, first, the murder of Becket had bred very ill humours in his subjects, the chiefs of whom, always impatient of a long peace, were glad of any pretence for rebellion; it was therefore expedient, and serviceable to the Crown, to find an employment abroad for this spirit, which could not exert itself without being destructive at home. And, next, as he had obtained the grant of Ireland from the Pope, upon condition of subjecting it to Peter-pence, he knew that the speedy performance of this condition

condition would greatly facilitate his recovering the good graces of the Court of Rome. Before we give a short narrative of the reduction of Ireland, I propose to lay open to the reader the state of that kingdom, that we may see what grounds Henry had to hope for success in this expedition. CHAP. V.I. A. D. 1171.

Ireland is about half as large as England. In the temperature of the climate there is little difference, other than that more rain falls; as the country is more mountainous and exposed full to the westerly wind, which blowing from the Atlantick Ocean prevails during the greater part of the year. This moisture, as it has enriched the country with large and frequent rivers, and spread out a number of fair and magnificent lakes, beyond the proportion of other places, has on the other hand encumbered the island with an uncommon multitude of bogs and morasses; so that in general it is less praised for corn than pasturage, in which no soil is more rich and luxuriant. Whilst it possesses these internal means of wealth, it opens on all sides a great number of ports, spacious and secure, and by their advantageous situation inviting to universal commerce. But on these ports, better known than those of Britain in the time of the Romans, at this time there were few towns, scarce any fortifications, and no trade, that deserves to be mentioned.

The people of Ireland lay claim to a very

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extravagant antiquity, through a vanity common to all nations. The accounts, which are given by their ancient chronicles, of their first settlements are generally tales confuted by their own absurdity. The settlement of the greatest consequence, the best authenticated, and from which the Irish deduce the pedigree of the best families, is derived from Spain; it was called Clan Milea, or the descendants of Milesius, and Kin Scuit, or the race of Scyths, lafterwards known by the name of Scots. The Irish historians suppose this race descended from a person called Gathel, a Scythian by birth, an Ægyptian by education, the contemporary and friend of the prophet Moses. But these histories, seeming clear-sighted in the obscure affairs of so blind an antiquity, instead of passing for treasuries of ancient facts, are regarded by the judicious as modern fictions. In cases of this sort rational conjectures are more to be relied on than improbable relations. It is most probable that Ireland was first peopled from Britain. The coasts of these countries are in some places in sight of each other. The language, the manners, and religion of the most ancient inhabitants of both are nearly the same. The Milesian colony, whenever it arrived in Ireland, could have made no great change in the manners or language, as the ancient Spaniards were a branch of the Celtæ, as well as

the old inhabitants of Ireland. The Irish language is not different from that of all other nations, as Temple and Rapin, from ignorance of it, have asserted. On the contrary, many of its words bear a remarkable resemblance not only to those of the Welsh and Armorick, but also to the Greek and Latin. Neither is the figure of the letters very different from the vulgar character, though their order is not the same with that of other nations, nor the names, which are taken from the Irish proper names of several species of trees; a circumstance, which, notwithstanding their similitude to the Roman letters, argues a different original and great antiquity. The Druid discipline anciently flourished in that island; in the fourth century it fell down before the preaching of St. Patrick; then the Christian Religion was embraced, and cultivated with an uncommon zeal, which displayed itself in the number and consequence of the persons, who in all parts embraced the contemplative life. This mode of life, and the situation of Ireland, removed from the horrour of those devastations, which shook the rest of Europe, made it a refuge for learning, almost extinguished every where else. Science flourished in Ireland during the seventh and eighth centuries. The same cause, which destroyed it in other countries, also destroyed it there. The Danes, then Pagans, made themselves masters of the island after a long and

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wasteful war, in which they destroyed the Sciences along with the monasteries, in which they were cultivated. By as destructive a war they were at length expelled; but neither their ancient science nor repose returned to the Irish; who, falling into domestick distractions as soon as they were freed from their foreign enemies, sunk quickly into a state of ignorance, poverty, and barbarism; which must have been very great, since it exceeded that of the rest of Europe. The disorders in the church were equal to those in the civil economy, and furnished to the Pope a plausible pretext for giving Henry a commission to conquer the kingdom, in order to reform it.

The Irish were divided into a number of tribes or clans, each clan forming within itself a separate government. It was ordered by a chief, who was not raised to that dignity either by election, or by the ordinary course of descent, but as the eldest and worthiest of the blood of the deceased lord. This order of succession, called Tanistry, was said to have been invented in the Danish troubles, lest the tribe, during a minority, should have been endangered for want of a sufficient leader. It was probably much more ancient; but it was, however, attended with very great and pernicious inconveniencies, as it was obviously an affair of difficulty to determine who should be called the worthiest of the blood; and a door being always left open for ambition, this order introduced a greater mischief

mischief than it was intended to remedy. Almost every tribe, besides its contention with the neighbouring tribes, nourished faction and discontent within itself. The chiefs we speak of were in general called Tierna, or Lords, and those of more consideration Riagh, or Kings; over these were placed five kings more eminent than the rest, answerable to the five provinces, into which the island was anciently divided. These again were subordinate to one head, who was called Monarch of all Ireland, raised to that power by election, or more properly speaking, by violence. CHAP. VI. A. D.

Whilst the dignities of the state were disposed of by a sort of election, the office of Judges, who were called Brehons, the trades of mechanicks, and even those arts, which we are apt to consider as depending principally on natural genius, such as poetry and musick, were confined in succession to certain races; the Irish imagining that greater advantages were to be derived from an early institution, and the affection of parents desirous of perpetuating the secrets of their art in their families, than from the casual efforts of particular fancy and application. This is much in the strain of the Eastern policy; but these and many other of the Irish institutions, well enough calculated to preserve good arts and useful discipline when these arts came to degenerate, were equally well calculated to prevent all improvement, and to perpetuate corruption,

BOOK III. corruption, by infusing an invincible tenaciousness of ancient customs.

A. D. The people of Ireland were much more addicted to pasturage than agriculture, not more from the quality of their soil, than from a remnant of the Scythian manners. They had but few towns, and those not fortified, each clan living dispersed over its own territory. The few walled towns they had lay on the sea-coast; they were built by the Danes, and held after they had lost their conquests in the inland parts; here was carried on the little foreign trade, which the island then possessed.

The Irish militia was of two kinds; one called *Kerns*, which were foot, slightly armed with a long knife or dagger, and almost naked; the other *Galloglasses*, who were horse; poorly mounted, and generally armed only with a battle-axe. Neither horse nor foot made much use of the spear, the sword, or the bow. With indifferent arms they had still worse discipline. In these circumstances their natural bravery, which, though considerable, was not superiour to that of their invaders, stood them in little stead.

Such was the situation of things in Ireland, when Dermot, King of Leinster, having violently carried away the wife of one of the neighbouring petty sovereigns, Roderic, King of Connaught, and Monarch of Ireland, joined with the injured husband to punish so flagrant an outrage; and with their

their united forces spoiled Dermot of his territories, and obliged him to abandon the kingdom. The fugitive prince, not unapprized of Henry's designs upon his country, threw himself at his feet, implored his protection, and promised to hold of him, as his feudatory, the sovereignty he should recover by his assistance. Henry was at this time at Guienne; nothing could be more agreeable to him than such an incident; but as his French dominions actually lay under an interdict on account of his quarrel with Becket, and all his affairs, both at home and abroad, were in a troubled and dubious situation, it was not prudent to remove his person, nor venture any considerable body of his forces, on a distant enterprise. Yet not willing to lose so favourable an opportunity, he warmly recommended the cause of Dermot to his regency in England, permitting and encouraging all persons to arm in his favour: a permission, in this age of enterprise, greedily accepted by many; but the person, who brought the most assistance to it, and indeed gave a form and spirit to the whole design, was Richard, Earl of Striaul, commonly known by the name of Strongbow. Dermot, to confirm in his interest this potent and warlike peer, promised him his daughter in marriage with the reversion of his crown. The beginnings of so great an enterprise were formed with a very slender force. Not four hundred men landed near Wexford; they took the town

CHAP. VI. A. D. 1167.

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A. D. 1169. town by storm. When reinforced they did not exceed twelve hundred; but, being joined with three thousand men by Dermot, with an incredible rapidity of success they reduced Waterford, Dublin, Limerick, the only considerable cities in Ireland. By the novelty of their arms they had obtained some striking advantages in their first engagements; and by these advantages they attained a superiority of opinion over the Irish, which every success increased. Before the effect of this first impression 1172. had time to wear off, Henry, having settled his affairs abroad, entered the harbour of Cork with a fleet of four hundred sail, at once to secure the conquest, and the allegiance of the conquerors. The fame of so great a force arriving under a prince, dreaded by all Europe, very soon disposed all the petty princes, with their King Roderic, to submit and do homage to Henry. They had not been able to resist the arms of his vassals, and they hoped better treatment from submitting to the ambition of a great king, who left them every thing but the honour of their independency, than from the avarice of adventurers, from which nothing was secure. The bishops and the body of the clergy greatly contributed to this submission, from respect to the Pope, and the horrour of their late defeats, which they began to regard as judgments. A national council was held at Cashel for bringing the church of Ireland to a perfect conformity, in

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rites and discipline, to that of England. It is not to be thought, that in this council the temporal interests of England were entirely forgotten. Many of the English were established in their particular conquests under the tenure of knights-service, now first introduced into Ireland; a tenure, which, if it has not proved the best calculated to secure the obedience of the vassal to the sovereign, has never failed in any instance of preserving a vanquished people in obedience to the conquerors. The English Lords built strong castles on their demesnes; they put themselves at the head of the tribes, whose chiefs they had slain; they assumed the Irish garb and manners; and thus partly by force, partly by policy, the first English families took a firm root in Ireland. It was indeed long before they were able entirely to subdue the island to the laws of England; but the continual efforts of the Irish, for more than four hundred years, proved insufficient to dislodge them.

CHAP. VI. A. D. 1172.

Whilst Henry was extending his conquests to the western limits of the known world, the whole fabrick of his power was privately sapped and undermined, and ready to overwhelm him with the ruins, in the very moment, when he seemed to be arrived at the highest and most permanent point of grandeur and glory. His excessive power, his continual accessions to it, and an ambition, which by words and actions declared that the whole world

CHAP. VI. 1172.

was not sufficient for a great man, struck a just terrour into all the potentates near him; he was indeed arrived at that pitch of greatness, that the means of his ruin could only be found in his own family. A numerous offspring, which is generally considered as the best defence of the throne, and the support as well as ornament of declining royalty, proved on this occasion the principal part of the danger. Henry had in his lawful bed, besides daughters, four sons, Henry, Richard, Geoffrey, and John, all growing up with great hopes from their early courage and love of glory. No father was ever more delighted with these hopes, nor more tender and indulgent to his children. A custom had long prevailed in France for the reigning king to crown his eldest son in his life-time. By this policy in turbulent times, and whilst the principles of succession were unsettled, he secured the crown to his posterity. Henry gladly imitated a policy, enforced no less by paternal affection, than its utility to publick peace. He had, during his troubles with Becket, crowned his son Henry, then no more than sixteen years old. But the young king, even on the day of his coronation, discovered an haughtiness, which threatened not to content itself with the share of authority, to which the inexperience of his youth, and the nature of a provisional crown confined him. The name of a king continually reminded him, that he only possessed the

the name. The king of France, whose daughter he had espoused, fomented a discontent, which grew with his years. Geoffrey, who had married the heiress of Bretagne, on the death of her father claimed to no purpose the entire sovereignty of his wife's inheritance, which Henry, under a pretence of guardianship to a son of full age, still retained in his hands. Richard had not the same plausible pretences, but he had yet greater ambition. He contended for the dutchy of Guienne before his mother's death, which alone could give him the colour of a title to it. The queen his mother, hurried on by her own unquiet spirit, or, as some think, stimulated by jealousy, encouraged their rebellion against her husband. The king of France, who moved all the other engines, engaged the king of Scotland, the Earl of Flanders, then a powerful prince, the Earl of Blois, and the Earl of Bologne, in the conspiracy. The barons in Bretagne, in Guienne, and even in England, were ready to take up arms in the same cause; whether it was that they perceived the uniform plan the king had pursued in order to their reduction, or solely instigated by the natural fierceness and levity of their minds, fond of every dangerous novelty. The historians of that time seldom afford us a tolerable insight into the causes of the transactions they relate; but whatever were the causes of so extraordinary a conspiracy, it was not discovered until

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until the moment it was ready for execution. The first token of it appeared in the young king's demand to have either England or Normandy given up to him. The refusal of this demand served as a signal to all parties to put themselves in motion. The younger Henry fled into France. Lewis entered Normandy with a vast army. The barons of Bretagne under Geoffrey, and those of Guienne under Richard, rose in arms; the king of Scotland pierced into England; and the Earl of Leicester, at the head of fourteen thousand Flemings, landed in Suffolk.

It was on this trying occasion, that Henry displayed a greatness independent of all fortune. For, beset by all the neighbouring powers, opposed by his own children, betrayed by his wife, abandoned by one part of his subjects, uncertain of the rest, every part of his state rotten and suspicious, his magnanimity grew beneath the danger; and when all the ordinary resources failed, he found superiour resources in his own courage, wisdom, and activity. There were at that time dispersed over Europe bodies of mercenary troops, called Brabançons, composed of fugitives from different nations; men, who were detached from any country, and who, by making war a perpetual trade, and passing from service to service, had acquired an experience and military knowledge uncommon in those days. Henry took twenty thousand of these mercenaries into

into his service, and as he paid them punctually, and kept them always in action, they served him with fidelity. The papal authority, so often subservient, so often prejudicial, to his designs, he called to his assistance in a cause, which did not misbecome it; the cause of a father attacked by his children. This took off the ill impression left by Becket's death, and kept the bishops firm in their allegiance. Having taken his measures with judgment, he pursued the war in Normandy with vigour. In this war his mercenaries had a great and visible advantage over the feudal armies of France; the latter not so useful, while they remained in the field, entered it late in the summer, and commonly left it in forty days. The king of France was forced to raise the siege of Verneuil, to evacuate Normandy, and agree to a truce. Then at the head of his victorious Brabançons, Henry marched into Britanny with an incredible expedition. The rebellious army, astonished as much by the celerity of his march, as the fury of his attack, was totally routed. The principle towns and castles were reduced soon after. The custody of the conquered country being lodged in faithful hands, he flew to the relief of England. There his natural son Geoffrey, bishop elect of Ely, faithful during the rebellion of all his legitimate offspring, steadily maintained his cause, though with forces much inferiour to his zeal. The king,

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before he entered into action, thought it expedient to perform his expiation at the tomb of Becket. Hardly had he finished this ceremony, when the news arrived that the Scotch army was totally defeated, and their king made prisoner. This victory was universally attributed to the prayers of Becket; and whilst it established the credit of the new saint, it established Henry in the minds of his people; they no longer looked upon their king as an object of the divine vengeance, but as a penitent reconciled to Heaven, and under the special protection of the martyr he had made. The Flemish army, after several severe checks, capitulated to evacuate the kingdom. The rebellious barons submitted soon after. All was quiet in England; but the king of France renewed hostilities in Normandy, and laid siege to Rouen. Henry recruited his army with a body of auxiliary Welsh, arrived at Rouen with his usual expedition, raised the siege, and drove the king of France quite out of Normandy. It was then that he agreed to an accommodation, and in the terms of peace, which he dictated in the midst of victory to his sons, his subjects, and his enemies, there was seen on one hand the tenderness of a father, and on the other the moderation of a wise man, not insensible of the mutability of fortune.

The war, which threatened his ruin, being so happily ended, the greatness of the danger served only to enhance his glory; whilst he saw the King

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of France humbled, the Flemings defeated, the King of Scotland a prisoner, and his sons and subjects reduced to the bounds of their duty. He employed this interval of peace to secure its continuance, and to prevent a return of the like evils; for which reason he made many reforms in the laws and polity of his dominions. He instituted itinerant justices, to weaken the power of the great barons, and even of the sheriffs, who were hardly more obedient; an institution, which, with great publick advantages, has remained to our times. In the spirit of the same policy he armed the whole body of the people; the English commonalty had been in a manner disarmed ever since the Conquest. In this regulation we may probably trace the origin of the militia, which, being under the orders of the crown, rather in a political than a feudal respect, were judged more to be relied on than the soldiers of tenure, to whose pride and power they might prove a sort of counterpoise. Amidst these changes the affairs of the clergy remained untouched. The king had experienced how dangerous it was to attempt removing foundations so deeply laid both in strength and opinion. He therefore wisely aimed at acquiring the favour of that body, and turning to his own advantage a power he should in vain attempt to overthrow, but which he might set up against another power, which it was equally his interest to reduce.

CHAP. VI. A. D. 1174. 1176.

BOOK III. A. D. 1176.

Though these measures were taken with the greatest judgment, and seemed to promise a peaceful evening to his reign; the seeds of rebellion remained still at home, and the dispositions, that nourished them, were rather increased abroad. The parental authority, respectable at all times, ought to have the greatest force in times when the manners are rude, and the laws imperfect. At that time Europe had not emerged out of barbarism, yet this great natural bond of society was extremely weak. The number of foreign obligations and duties almost dissolved the family obligations. From the moment a young man was knighted, so far as related to his father, he became absolute master of his own conduct; but he contracted at the same time a sort of filial relation with the person, who had knighted him. These various principles of duty distracted one another. The custom, which then prevailed, of bestowing lands and jurisdictions under the name of appanages to the sons of kings and the greater nobility, gave them a power, which was frequently employed against the giver: and the military and licentious manners of the age almost destroyed every trace of every kind of regular authority. In the East, where the rivalship of brothers is so dangerous, such is the force of paternal power amongst a rude people, we scarce ever hear of a son in arms against his father. In Europe for several ages it was very common. It

was

was Henry's great misfortune to suffer in a particular manner from this disorder. Philip succeeded Lewis king of France; he followed closely the plan of his predecessor, to reduce the great vassals, and the king of England, who was the greatest of them; but he followed it with far more skill and vigour, though he made use of the same instruments in the work. He revived the spirit of rebellion in the princes, Henry's sons. These young princes were never in harmony with each other but in a confederacy against their father, and the father had no recourse but in the melancholy safety derived from the disunion of his children. This he thought it expedient to increase; but such policy when discovered has always a dangerous effect. The sons having just quarrelled enough to give room for an explanation of each other's designs, and to display those of their father, enter into a new conspiracy. In the midst of these motions the young king dies, and showed at his death such signs of a sincere repentance as served to revive the old king's tenderness, and to take away all comfort for his loss. The death of his third son Geoffrey followed close upon the heels of this funeral. He died at Paris, whither he had gone to concert measures against his father. Richard and John remained; Richard, fiery, restless, ambitious, openly took up arms, and pursued the war with implacable rancour, and such success, as drove the king, in the decline of

CHAP. VI. A. D. 1180. 1183. 1185.

BOOK III. his life, to a dishonourable treaty; nor was he then content, but excited new troubles. John was his youngest and favourite child; in him he reposed all his hopes, and consoled himself for the undutifulness of his other sons; but after concluding the treaty with the king of France and Richard, he found too soon that John had been as deep as any in the conspiracy. This was his last wound; afflicted by his children in their deaths, and harassed in their lives; mortified as a father and a king; worn down with cares and sorrows, more than with years, he died, cursing his fortune, his children, and the hour of his birth. When he perceived that death approached him, by his own desire he was carried into a church and laid at the altar's foot. Hardly had he expired, when he was stripped, then forsaken by his attendants, and left a long time a naked and unheeded body in an empty church; affording a just consolation for the obscurity of a mean fortune, and an instructive lesson how little an outward greatness, and enjoyments foreign to the mind, contribute towards a solid felicity, in the example of one, who was the greatest of kings, and the unhappiest of mankind.

A. D. 1185.

1189.

CHAP. VII.

Reign of Richard I.

WHILST Henry lived, the King of France had always an effectual means of breaking his power by the divisions in his family. But now Richard succeeded to all the power of his father, with an equal ambition to extend it, with a temper infinitely more fiery and impetuous; and free from every impediment of internal dissension. These circumstances filled the mind of Philip with great and just uneasiness. There was no security but in finding exercise for the enterprising genius of the young king at a distance from home. The new Crusade afforded an advantageous opportunity. A little before his father's death, Richard had taken the cross in conjunction with the King of France. So precipitate were the fears of that monarch, that Richard was hardly crowned when ambassadours were dispatched to England to remind him of his obligation, and to pique his pride by acquainting him, that their master was even then in readiness to fulfil his part of their common vow. An enterprise of this sort was extremely agreeable to the genius of Richard, where religion sanctified the thirst of military glory; and where the glory itself seemed but

Richard I. 1189.

BOOK III. A. D. 1189.

but the more desirable by being unconnected with interest. He immediately accepted the proposal, and resolved to ensure the success, as well as the lustre, of his expedition by the magnificence of his preparations. Not content with the immense treasures amassed by his father, he drew in vast sums by the sale of almost all the demesnes of the Crown, and of every office under it, not excepting those of the highest trust. The clergy, whose wealth and policy enabled them to take advantage of the necessity and weakness of the Croises, were generally the purchasers of both. To secure his dominions in his absence, he made an alliance with the princes of Wales, and with the king of Scotland. To the latter he released, for a sum of money, the homage, which had been extorted by his father.

His brother John gave him most uneasiness; but finding it unworthy, or impracticable, to use the severer methods of jealous policy, he resolved to secure his fidelity by loading him with benefits. He bestowed on him six earldoms; and gave him in marriage the lady Avisa, sole heiress of the great house of Gloucester; but as he gave him no share in the regency, he increased his power, and left him discontented in a kingdom committed to the care of new men, who had merited their places by their money.

It will be proper to take a view of the condition of the Holy Land at the time, when this third Crusade

Crusade was set on foot to repair the faults committed in the two former. The conquests of the Croises, extending over Palestine and a part of Syria, had been erected into a sovereignty, under the name of the Kingdom of Jerusalem. This kingdom, ill ordered within, surrounded on all sides by powerful enemies, subsisted by a strength not its own for near ninety years. But dissensions arising about the succession to the Crown between Guy of Lusignan, and Raymond Earl of Tripoli, Guy, either because he thought the assistance of the European princes too distant, or that he feared their decision, called in the aid of Saladine, sultan of Egypt. This able prince immediately entered Palestine. As the whole strength of the Christians in Palestine depended upon foreign succour, he first made himself master of the maritime towns, and then Jerusalem fell an easy prey to his arms; whilst the competitors contended with the utmost violence for a kingdom, which no longer existed for either of them. All Europe was alarmed at this revolution. The banished patriarch of Jerusalem filled every place with the distresses of the eastern Christians. The Pope ordered a solemn fast to be for ever kept for this loss; and then exerting all his influence, excited a new Crusade, in which vast numbers engaged with an ardour unabated by their former misfortunes; but wanting a proper subordination rather than a sufficient force, they made but a slow progress,

CHAP. VII. A. D. 1189.

BOOK III. progress, when Richard and Philip at the head of more than 100,000 chosen men, the one from Marseilles, the other from Genoa, set sail to their assistance.

A. D. 1190.

In his voyage to the Holy Land accident presented Richard with an unexpected conquest. A vessel of his fleet was driven by a storm to take shelter in the Isle of Cyprus. That island was governed by a prince named Isaac, of the Imperial family of the Comneni, who not only refused all relief to the sufferers, but plundered them of the little remains of their substance. Richard resenting this inhospitable treatment, aggravated by the insolence of the tyrant, turned his force upon Cyprus, vanquished Isaac in the field, took the capital city, and was solemnly crowned king of that Island. But deeming it as glorious to give as to acquire a crown, he soon after resigned it to Lusignan, to satisfy him for his claim on Jerusalem; in whose descendants it continued for several generations, until passing by marriage into the family of Cornaro, a Venetian nobleman, it was acquired to that state, the only state in Europe, which had any real benefit by all the blood and treasure lavished in the holy war.

1191. Richard arrived in Palestine sometime after the king of France; his arrival gave new vigour to the operations of the Croises. He reduced Acre to surrender at discretion, which had been in vain besieged

besieged for two years, and in the siege of which an infinite number of Christians had perished; and so much did he distinguish himself on this and on all occasions, that the whole expedition seemed to rest on his single valour. The king of France seeing him fully engaged had all, that he desired. The climate was disagreeable to his constitution, and the war, in which he acted but a second part, to his pride. He therefore hastened home to execute his projects against Richard, amusing him with oaths made to be violated; leaving indeed a part of his forces under the Duke of Burgundy, but with private orders to give him underhand all possible obstruction. Notwithstanding the desertion of his ally, Richard continued the war with uncommon alacrity. With very unequal numbers he engaged and defeated the whole army of Saladine, and slew 40,000 of his best troops. He obliged him to evacuate all the towns on the sea-coast; and spread the renown and terrour of his arms over all Asia. A thousand great exploits did not however enable him to extend his conquests to the inland country. Jealousy, envy, cabals, and a total want of discipline, reigned in the army of the Croises. The climate, and their intemperance more than the climate, wasted them with a swift decay. The vow, which brought them to the Holy Land, was generally for a limited time, at the conclusion of which they were always impatient to depart. Their armies

CHAP. VII. A. D. 1191.

broke

BOOK III. A. D. 1191.

broke up at the most critical conjunctures; as it was not the necessity of the service, but the extent of their vows, which held them together. As soon therefore as they had habituated themselves to the country, and attained some experience, they were gone; and new men supplied their places, to acquire experience by the same misfortunes, and to lose the benefit of it by the same inconstancy. Thus the war could never be carried on with steadiness and uniformity. On the other side, Saladine continually repaired his losses; his resources were at hand; and this great captain very judiciously kept possession of that mountainous country, which, formed by a perpetual ridge of Libanus, in a manner walls in the sea-coast of Palestine. There he hung, like a continual tempest, ready to burst over the Christian army. On his rear was the strong city of Jerusalem, which secured a communication with the countries of Chaldea and Mesopotamia, from whence he was well supplied with every thing. If the Christians attempted to improve their successes by penetrating to Jerusalem, they had a city powerfully garrisoned in their front, a country wasted and destitute of forage to act in, and Saladine, with a vast army on their rear, advantageously posted to cut off their convoys and reinforcements.

Richard was labouring to get over these disadvantages, when he was informed by repeated expresses

expresses of the disorder of his affairs in Europe; disorders, which arose from the ill dispositions he had made at his departure. The heads of his regency had abused their power; they quarrelled with each other, and the nobility with them. A sort of a civil war had arisen, in which they were deposed. Prince John was the main spring of these dissensions; he engaged in a close communication of councils with the king of France, who had seized upon several places in Normandy. It was with regret that Richard found himself obliged to leave a theatre, on which he had planned such an illustrious scene of action. A constant emulation in courtesy and politeness, as well as in military exploits, had been kept up between him and Saladine. He now concluded a truce with that generous enemy; and on his departure sent a messenger to assure him, that on its expiration he would not fail to be again in Palestine. Saladine replied, that, if he must lose his kingdom, he would choose to lose it to the king of England. Thus Richard returned, leaving Jerusalem in the hands of the Saracens; and this end had an enterprise, in which two of the most powerful monarchs in Europe were personally engaged, an army of upwards of 100,000 men employed, and to furnish which the whole Christian world had been vexed and exhausted. It is a melancholy reflection, that the spirit of great designs can seldom be inspired, but where the

CHAP. VII. A. D. 1191. 1192.

reason

BOOK III. A. D. 1192.

reason of mankind is so uncultivated that they can be turned to little advantage. With this war ended the fortune of Richard, who found the Saracens less dangerous than his Christian allies. It is not well known what motive induced him to land at Aquileia, at the bottom of the Gulf of Venice, in order to take his route by Germany; but he pursued his journey through the territories of the Duke of Austria, whom he had personally affronted at the siege of Acre. And now, neither keeping himself out of the power of that prince, nor rousing his generosity by seeming to confide in it, he attempted to get through his dominions in disguise. Sovereigns do not easily assume the private character; their pride seldom suffers their disguise to be complete; besides, Richard had made himself but too well known. The Duke, transported with the opportunity of base revenge, discovered him, seized him, and threw him into prison; from whence he was only released to be thrown into another. The
1193. Emperour claimed him; and, without regarding, in this unfortunate captive, the common dignity of sovereigns, or his great actions in the common cause of Europe, treated him with yet greater cruelty.

To give a colour of justice to his violence, he proposed to accuse Richard at the Diet of the Empire upon certain articles relative to his conduct in the Holy Land. The news of the king's captivity caused

caused the greatest consternation in all his good subjects; but it revived the hopes and machinations of prince John, who bound himself by closer ties than ever to the king of France, seized upon some strong holds in England, and, industriously spreading a report of his brother's death, publickly laid claim to the crown, as lawful successour. All his endeavours, however, served only to excite the indignation of the people, and to attach them the more firmly to their unfortunate prince. Eleanor, the Queen Dowager, as good a mother as she had been a bad wife, acted with the utmost vigour and prudence to retain them in their duty, and omitted no means to procure the liberty of her son. The nation seconded her with a zeal, in their circumstances, uncommon. No tyrant ever imposed so severe a tax upon his people as the affection of the people of England, already exhausted, levied upon themselves. The most favoured religious orders were charged on this occasion. The church-plate was sold. The ornaments of the most holy relicks were not spared. And, indeed, nothing serves more to demonstrate the poverty of the kingdom, reduced by internal dissensions and remote wars, at that time, than the extreme difficulty of collecting the king's ransom, which amounted to no more than 100,000 marks of silver, Cologne weight. For raising this sum the first taxation, the most heavy and general, that was

CHAP. VII. A. D. 1193.

BOOK III. A. D. 1193.

ever known in England, proved altogether insufficient. Another taxation was set on foot. It was levied with the same rigour as the former, and still fell short. Ambassadours were sent into Germany with all, that could be raised, and with hostages for the payment of whatever remained. The king met these ambassadours as he was carried in chains to plead his cause before the Diet of the Empire. The ambassadours burst into tears at this affecting sight, and wept aloud; but Richard, though touched no less with the affectionate loyalty of his subjects than with his own fallen condition, preserved his dignity entire in his misfortunes, and with a cheerful air inquired of the state of his dominions, the behaviour of the king of Scotland, and the fidelity of his brother, the count John. At the Diet, no longer protected by the character of a sovereign, he was supported by his personal abilities. He had a ready wit, and great natural eloquence; and his high reputation, and the weight of his cause, pleading for him more strongly, the Diet at last interested itself in his favour, and prevailed on the Emperour to accept an excessive ransom for dismissing a prisoner, whom he detained without the least colour of justice. Philip moved heaven and earth to prevent his enlargement; he negotiated, he promised, he flattered, he threatened, he outbid his extravagant ransom. The Emperour, in his own nature more inclined

to

to the bribe, which tempted him to be base, hesitated a long time between these offers. But as the payment of the ransom was more certain than Philip's promises, and as the instances of the Diet, and the menaces of the Pope, who protected Richard, as a prince serving under the cross, were of more immediate consequence than his threats, Richard was at length released; and though it is said the Emperour endeavoured to seize him again, to extort another ransom, he escaped safely into England. CHAP. VII. A. D. 1193.

Richard on his coming to England found all things in the utmost confusion; but before he attempted to apply a remedy to so obstinate a disease, in order to wipe off any degrading ideas, which might have arisen from his imprisonment, he caused himself to be new crowned. Then holding his Court of Great Council at Southampton, he made some useful regulations in the distribution of justice. He called some great offenders to a strict account. Count John deserved no favour, and he lay entirely at the king's mercy, who, by an unparalleled generosity, pardoned him his multiplied offences, only depriving him of the power, of which he had made so bad a use. Generosity did not oblige him to forget the hostilities of the king of France. But to prosecute the war money was wanting, which new taxes and new devices supplied with difficulty and with dishonour. 1194.

BOOK III. A. D. 1194.

All the mean oppressions of a necessitous government were exercised on this occasion. All the grants, which were made on the king's departure to the Holy Land, were revoked on the weak pretence, that the purchasers had sufficient recompense whilst they held them. Necessity seemed to justify this as well as many other measures, that were equally violent. The whole revenue of the crown had been dissipated; means to support its dignity must be found; and these means were the least unpopular, as most men saw with pleasure the wants of Government fall upon those, who had started into a sudden greatness by taking advantage of those wants.

Richard renewed the war with Philip, which continued, though frequently interrupted by truces, for about five years. In this war Richard signalized himself by that irresistible courage, which on all occasions gave him a superiority over the king of France. But his revenues were exhausted; a great scarcity reigned both in France and England; and the irregular manner of carrying on war in those days prevented a clear decision in favour of either party. Richard had still an eye on the Holy Land, which he considered as the only province worthy of his arms; and this continually diverted his thoughts from the steady prosecution of the war in France. The Crusade, like a superiour orb, moved along with all the particular

systems

systems of politicks of that time, and suspended, accelerated, or put back, all operations on motives foreign to the things themselves. In this war, it must be remarked, that Richard made a considerable use of the mercenaries, who had been so serviceable to Henry the Second; and the king of France, perceiving how much his father Lewis had suffered by a want of that advantage, kept on foot a standing army in constant pay, which none of his predecessors had done before him, and which afterwards for a long time very unaccountably fell into disuse in both kingdoms.

CHAP. VII. A. D. 1194.

Whilst this war was carried on by intervals and starts, it came to the ears of Richard, that a nobleman of Limoges had found on his lands a considerable hidden treasure. The king, necessitous and rapacious to the last degree, and stimulated by the exaggeration and marvellous circumstances, which always attend the report of such discoveries, immediately sent to demand the treasure, under pretence of the rights of seigniory. The Limosin, either because he had really discovered nothing, or that he was unwilling to part with so valuable an acquisition, refused to comply with the king's demand, and fortified his castle. Enraged at the disappointment, Richard relinquished the important affairs, in which he was engaged, and laid siege to this castle with all the eagerness of a man, who has his heart set upon a trifle. In this

BOOK III. A. D. 1194.

siege he received a wound from an arrow, and it proved mortal; but in the last, as in all the other acts of his life, something truly noble shone out amidst the rash and irregular motions of his mind. The castle was taken before he died. The man, from whom Richard had received the wound, was brought before him. Being asked, why he levelled his arrow at the king, he answered, with an undaunted countenance, "that the king with his "own hand had slain his two brothers; that he "thanked God, who gave him an opportunity to "revenge their deaths even with the certainty of "his own." Richard, more touched with the magnanimity of the man, than offended at the injury he had received, or the boldness of the answer, ordered that his life should be spared. He appointed his brother John to the succession; and with these acts ended a life and reign distinguished by a great variety of fortunes in different parts of the world, and crowned with great military glory; but without any accession of power to himself, or prosperity to his people, whom he entirely neglected, and reduced by his imprudence and misfortunes to no small indigence and distress.

In many respects, a striking parallel presents itself between this ancient King of England and Charles XIIth of Sweden. They were both inordinately desirous of war, and rather generals than kings. Both were rather fond of glory, than ambitious

bitious of empire. Both of them made and deposed sovereigns. They both carried on their wars at a distance from home. They were both made prisoners by a friend and ally. They were both reduced by an adversary inferiour in war, but above them in the arts of rule. After spending their lives in remote adventures, each perished at last near home, in enterprises not suited to the splendour of their former exploits. Both died childless: and both, by the neglect of their affairs, and the severity of their government, gave their subjects provocation and encouragement to revive their freedom. In all these respects the two characters were alike; but Richard fell as much short of the Swedish hero in temperance, chastity, and equality of mind, as he exceeded him in wit and eloquence. Some of his sayings are the most spirited, that we find in that time; and some of his verses remain, which in a barbarous age might have passed for poetry.

CHAP. VII. A. D. 1199.

CHAP. VIII.

Reign of John.

WE are now arrived at one of the most memorable periods in the English story; whether we consider the astonishing revolutions, which were

CHAP. VIII.

BOOK. III. A. D. 1199.

then wrought; the calamities, in which both the prince and people were involved, or the happy consequences, which, arising from the midst of those calamities, have constituted the glory and prosperity of England for so many years. We shall see a throne, founded in arms, and augmented by the successive policy of five able princes, at once shaken to its foundations; first made tributary by the arts of a foreign power; then limited, and almost overturned, by the violence of its subjects. We shall see a king, to reduce his people to obedience, draw into his territories a tumultuary foreign army, and destroy his country instead of establishing his government. We shall behold the people, grown desperate, call in another foreign army, with a foreign prince at its head, and throw away that liberty, which they had sacrificed every thing to preserve. We shall see the arms of this prince successful against an established king in the vigour of his years, ebbing in the full tide of their prosperity and yielding to an infant; after this, peace and order and liberty restored; the foreign force and foreign title purged off, and all things settled as happily as beyond all hope.

Richard dying without lawful issue, the succession to his dominions again became dubious. They consisted of various territories, governed by various rules of descent, and all of them uncertain. There were two competitors; the first was prince John, youngest

youngest son of Henry II.; the other was Arthur, son of Constance of Bretagne by Geoffrey, the third son of that monarch. If the right of consanguinity were only considered, the title of John to the whole succession had been indubitable. If the right of representation had then prevailed, which now universally prevails, Arthur, as standing in the place of his father Geoffrey, had a solid claim. About Britanny there was no dispute. Anjou, Poitou, Touraine, and Guienne, declared in favour of Arthur, on the principle of representation. Normandy was entirely for John. In England the point of law had never been entirely settled, but it seemed rather inclined to the side of consanguinity. Therefore in England, where this point was dubious at best, the claim of Arthur, an infant and a stranger, had little force against the pretensions of John, declared heir by the will of the late king, supported by his armies, possessed of his treasures, and at the head of a powerful party. He secured in his interests Hubert, Archbishop of Canterbury, and Glanville, the chief Justiciary; and by them the body of the ecclesiasticks and the law. It is remarkable also that he paid court to the cities and boroughs, which is the first instance of that policy; but several of these communities now happily began to emerge from their slavery, and, taking advantage of the necessities and confusion of the late reign, increased in wealth and consequence,

CHAP. VIII. A. D. 1199.

BOOK III.

A. D. 1199.

consequence, and had then first attained a free and regular form of administration. The towns, new to power, declared heartily in favour of a prince, who was willing to allow that their declaration could confer a right. The nobility, who saw themselves beset by the church, the law, and the burghers, had taken no measures, nor even a resolution; and therefore had nothing left but to concur in acknowledging the title of John, whom they knew and hated. But though they were not able to exclude him from the succession, they had strength enough to oblige him to a solemn promise of restoring those liberties and franchises, which they had always claimed, without having ever enjoyed, or even perfectly understood. The clergy also took advantage of the badness of his title to establish one altogether as ill-founded. Hubert, Archbishop of Canterbury, in the speech, which he delivered at the king's coronation, publickly affirmed, that the crown of England was of right elective! He drew his examples in support of this doctrine, not from the histories of the ancient Saxon kings, although a species of election within a certain family had then frequently prevailed, but from the history of the first kings of the Jews; without doubt, in order to revive those pretensions, which the clergy first set up in the election of Stephen, and which they had since been obliged to conceal, but had not entirely forgotten. John accepted a sovereignty

sovereignty weakened in the very act, by which he acquired it; but he submitted to the times. He came to the throne at the age of thirty-two. He had entered early into business; and had been often involved in difficult and arduous enterprises, in which he experienced a variety of men and fortunes. His father, whilst he was very young, had sent him into Ireland, which kingdom was destined for his portion, in order to habituate that people to their future sovereign, and to give the young prince an opportunity of conciliating the favour of his new subjects. But he gave on this occasion no good omens of capacity for government. Full of the insolent levity of a young man of high rank, without education, and surrounded with others equally unpractised, he insulted the Irish chiefs; and ridiculing their uncouth garb and manners, he raised such a disaffection to the English government, and so much opposition to it, as all the wisdom of his father's best officers and counsellors was hardly able to overcome. In the decline of his father's life he joined in the rebellion of his brothers, with so much more guilt, as with more ingratitude and hypocrisy. During the reign of Richard he was the perpetual author of seditions and tumults; and yet was pardoned, and even favoured by that prince to his death, when he very unaccountably appointed him heir to all his dominions.

CHAP. VIII. A. D. 1199.

It was of the utmost moment to John, who had no

BOOK III. A. D. 1199.

no solid title, to conciliate the favour of all the world. Yet one of his first steps, whilst his power still remained dubious and unsettled, was, on pretence of consanguinity, to divorce his wife Avisa, with whom he had lived many years, and to marry Isabella of Angoulesme, a woman of extraordinary beauty, but who had been betrothed to Hugh count of Marche; thus disgusting at once the powerful friends of his divorced wife, and those of the earl of Marche, whom he had so sensibly wronged.

The king of France, Philip Augustus, saw with pleasure these proceedings of John; as he had before rejoiced at the dispute about the succession. He had been always employed, and sometimes with success, to reduce the English power, through the reigns of one very able, and one very warlike prince. He had greater advantages in this conjuncture, and a prince of quite another character now to contend with. He was therefore not long without choosing his part; and whilst he secretly encouraged the count of Marche, already stimulated by his private wrongs, he openly supported the claim of Arthur to the dutchies of Anjou and Touraine. It was the character of this prince readily to lay aside, and as readily to reassume, his enterprises, as his affairs demanded. He saw that he had declared himself too rashly, and that he was in danger of being assaulted upon every side. He

saw

saw it was necessary to break an alliance, which the nice circumstances and timid character of John would enable him to do. In fact, John was at this time united in a close alliance with the Emperour and the Earl of Flanders; and these princes were engaged in a war with France. He had then a most favourable opportunity to establish all his claims, and at the same time to put the king of France out of a condition to question them ever after. But he suffered himself to be over-reached by the artifices of Philip; he consented to a treaty of peace, by which he received an empty acknowledgment of his right to the disputed territories; and in return for which acknowledgment he renounced his alliance with the Emperour. By this act he at once strengthened his enemy, gave up his ally, and lowered his character with his subjects, and with all the world. CHAP. VIII. A. D. 1199. 1200.

This treaty was hardly signed when the ill consequences of his conduct became evident. The earl of Marche, and Arthur immediately renewed their claims and hostilities, under the protection of the king of France, who made a strong diversion by invading Normandy. At the commencement of these motions, John, by virtue of a prerogative hitherto undisputed, summoned his English barons to attend him into France; but instead of a compliance with his orders, he was surprised with a solemn demand of their ancient liberties. It is 1201.

astonishing

BOOK III. A. D. 1201. astonishing that the barons should at that time have ventured on a resolution of such dangerous importance, as they had provided no sort of means to support them. But the history of those times furnishes many instances of the like want of design in the most momentous affairs; and shows, that it is in vain to look for political causes for the actions of men, who were most commonly directed by a brute caprice, and were for the greater part destitute of any fixed principles of obedience or resistance. The king, sensible of the weakness of his barons, fell upon some of their castles with such timely vigour, and treated those whom he had reduced, with so much severity, that the rest immediately and abjectly submitted. He levied a severe tax upon their fiefs; and thinking himself more strengthened by this treasure, than the forced service of his barons, he excused the personal attendance of most of them, and passing into Normandy he raised an army there. He found that his enemies had united their forces, and invested the castle of Mirabel, a place of importance, in which his mother, from whom he derived his right to Guienne, was besieged. He flew to the relief of this place with the spirit of a greater character, and the success was answerable. The Breton and Poictouvin army was defeated; his mother was freed; and the young Duke of Britanny and his sister were made prisoners. The latter he sent into England, to be confined

1202.

confined in the castle of Bristol; the former he carried with him to Rouen. The good fortune of John now seemed to be at its highest point; but it was exalted on a precipice; and this great victory proved the occasion of all the evils, which afflicted his life. CHAP. VIII. A. D. 1202.

John was not of a character to resist the temptation of having the life of his rival in his hands. All historians are as fully agreed that he murthered his nephew, as they differ in the means, by which he accomplished that crime. But the report was soon spread abroad, variously heightened in the circumstances by the obscurity of the fact, which left all men at liberty to imagine and invent; and excited all those sentiments of pity and indignation, which a very young prince of great hopes, cruelly murthered by his uncle, naturally inspire. Philip had never missed an occasion of endeavouring to ruin the king of England; and having now acquired an opportunity of accomplishing that by justice, which he had in vain sought by ambition, he filled every place with complaints of the cruelty of John, whom, as a vassal to the Crown of France, the king accused of the murder of another vassal, and summoned him to Paris to be tried by his peers. It was by no means consistent either with the dignity or safety of John to appear to this summons. He had the argument of kings to justify what he had done. But as in all great crimes there

BOOK III. A. D. 1203.

there is something of a latent weakness, and in a vicious caution something material is ever neglected, John, satisfied with removing his rival, took no thought about his enemy; but whilst he saw himself sentenced for non-appearance in the Court of Peers; whilst he saw the king of France entering Normandy with a vast army in consequence of this sentence, and place after place, castle after castle, falling before him, he passed his time at Rouen in the profoundest tranquillity; indulging himself in indolent amusements, and satisfied with vain threatenings and boasts, which only added greater shame to his inactivity. The English barons, who had attended him in this expedition, disaffected from the beginning, and now wearied with being so long witnesses to the ignominy of their sovereign, retired to their own country, and there spread the report of his unaccountable sloth and cowardice. John quickly followed them; and returning into his kingdom, polluted with the charge of so heavy a crime, and disgraced by so many follies, instead of aiming by popular acts to re-establish his character, he exacted a seventh of their moveables from the barons on pretence that they had deserted his service. He laid the same imposition on the clergy, without giving himself the trouble of seeking for a pretext. He made no proper use of these great supplies; but saw the great city of Rouen, always faithful to its sovereigns,

and

and now exerting the most strenuous efforts in his favour, obliged at length to surrender, without the least attempt to relieve it. Thus the whole dutchy of Normandy, originally acquired by the valour of his ancestors, and the source, from which the greatness of his family had been derived, after being supported against all shocks for 300 years, was torn for ever from the stock of Rollo, and re-united to the Crown of France. Immediately all the rest of the provinces, which he held on the Continent, except a part of Guienne, despairing of his protection, and abhorring his government, threw themselves into the hands of Philip.

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Meanwhile the king by his personal vices completed the odium, which he had acquired by the impotent violence of his government. Uxorious, and yet dissolute in his manners, he made no scruple frequently to violate the wives and daughters of his nobility, that rock, on which tyranny has so often split. Other acts of irregular power, in their greatest excesses, still retain the characters of sovereign authority; but here the vices of the prince intrude into the families of the subject; and whilst they aggravate the oppression, lower the character of the oppressor.

In the disposition, which all these causes had concurred universally to diffuse, the slightest motion in his kingdom threatened the most dangerous consequences. Those things, which in quiet

BOOK III. A. D. 1203.

times would have only raised a slight controversy, now, when the minds of men were exasperated and inflamed, were capable of affording matter to the greatest revolutions. The affairs of the Church, the winds which mostly governed the fluctuating people, were to be regarded with the utmost attention. Above all, the person, who filled the see of Canterbury, which stood on a level with the throne itself, was a matter of the last importance. Just at this critical time died Hubert, Archbishop of that see; a man, who had a large share in procuring the crown for John, and in weakening its authority by his acts at the ceremony of the coronation, as well as by his subsequent conduct. Immediately on the death of this prelate, a cabal of obscure monks, of the abbey of St. Augustine, assemble by night; and first binding themselves by a solemn oath not to divulge their proceedings, until they should be confirmed by the Pope, they elect one Reginald, their sub-prior, Archbishop of Canterbury. The person elected immediately crossed the seas; but his vanity soon discovered the secret of his greatness. The king received the news of this transaction with surprise and indignation. Provoked at such a contempt of his authority, he fell severely on the monastery, no less surprised than himself at the clandestine proceeding of some of its members. But the sounder part pacified him, in some measure, by their sub-

mission. They elected a person recommended by the king; and sent fourteen of the most respectable of their body to Rome, to pray that the former proceedings should be annulled, and the later and more regular confirmed. To this matter of contention another was added. A dispute had long subsisted between the suffragan bishops of the province of Canterbury and the monks of the abbey of St. Austin; each claiming a right to elect the metropolitan. This dispute was now revived, and pursued with much vigour. The pretensions of the three contending parties were laid before the Pope; to whom such disputes were highly pleasing; as he knew that all claimants willingly conspire to flatter and aggrandize that authority, from which they expect a confirmation of their own. The first election he nulled, because its irregularity was glaring. The right of the bishops was entirely rejected. The Pope looked with an evil eye upon those, whose authority he was every day usurping. The second election was set aside, as made at the king's instance. This was enough to make it very irregular. The canon law had now grown up to its full strength. The enlargement of the prerogative of the Pope was the great object of this jurisprudence; a prerogative, which, founded on fictitious monuments, that are forged in an ignorant age, easily admitted by a credulous people, and afterwards confirmed and enlarged by these admissions,

CHAP. VIII. A. D. 1203.

BOOK III. A. D. 1208.

missions, not satisfied with the supremacy, encroached on every minute part of church-government, and had almost annihilated the episcopal jurisdiction throughout Europe. Some canons had given the metropolitan a power of nominating a bishop, when the circumstances of the election were palpably irregular; and as it does not appear that there was any other judge of the irregularity than the metropolitan himself, the election below in effect became nugatory. The Pope, taking the irregularity in this case for granted, in virtue of this canon, and by his plenitude of power, ordered the deputies of Canterbury to proceed to a new election. At the same time he recommended to their choice Stephen Langton, their countryman; a person already distinguished for his learning, of irreproachable morals, and free from every canonical impediment. This authoritative request the monks had not the courage to oppose in the Pope's presence, and in his own city. They murmured and submitted. In England this proceeding was not so easily ratified: John drove the monks of Canterbury from their monastery; and having seized upon their revenues, threatened the effects of the same indignation against all those, who seemed inclined to acquiesce in the proceedings of Rome. But Rome had not made so bold a step with intention to recede. On the king's positive refusal to admit Langton, and the expulsion of the monks

monks of Canterbury, England was laid under an interdict. Then divine service at once ceased throughout the kingdom: the churches were shut. The sacraments were suspended. The dead were buried without honour, in highways and ditches; and the living deprived of all spiritual comfort. On the other hand, the king let loose his indignation against the ecclesiasticks; seizing their goods, throwing many into prison, and permitting or encouraging all sorts of violence against them. The kingdom was thrown into the most terrible confusion; whilst the people, uncertain of the object or measure of their allegiance, and distracted with opposite principles of duty, saw themselves deprived of their religious rites by the ministers of religion; and their king, furious with wrongs not caused by them, falling indiscriminately on the innocent and the guilty: for John, instead of soothing his people in this their common calamity, sought to terrify them into obedience. In a progress, which he made into the North, he threw down the enclosures of his forests, to let loose the wild beasts upon their lands; and, as he saw the Papal proceedings increase with his opposition, he thought it necessary to strengthen himself by new devices. He extorted hostages, and a new oath of fidelity, from his barons. He raised a great army, to divert the thoughts of his subjects from brooding too much on their distracted condition. This army he transported

CHAP. VIII. A. D. 1208.

BOOK III. A. D. 1208.

into Ireland; and as it happened to his father in a similar dispute with the Pope, whilst he was dubious of his hereditary kingdom, he subdued Ireland. At this time he is said to have established the English laws in that kingdom, and to have appointed itinerant justices.

At length the sentence of excommunication was fulminated against the king. In the same year the same sentence was pronounced upon the Emperour Otho; and this daring Pope was not afraid at once to drive to extremities the two greatest princes in Europe. And truly, nothing is more remarkable than the uniform steadiness of the Court of Rome in the pursuits of her ambitious projects. For, knowing that pretensions, which stand merely in opinion, cannot bear to be questioned in any part, though she had hitherto seen the interdict produce but little effect, and perceived that the excommunication itself could draw scarce one poor bigot from the king's service, yet she receded not the least point from the utmost of her demand. She broke off an accommodation just on the point of being concluded, because the king refused to repair the losses, which the clergy had suffered, though he agreed to every thing else, and even submitted to receive the Archbishop, who, being obtruded on him, had in reality been set over him. But the Pope, bold as politick, determined to render him perfectly submissive; and to this purpose

purpose brought out the last arms of the ecclesiastick stores, which were reserved for the most extreme occasions. Having first released the English subjects from their oath of allegiance, by an unheard-of presumption he formally deposed John from his throne and dignity; he invited the king of France to take possession of the forfeited crown; he called forth all persons from all parts of Europe to assist in this expedition by the pardons and privileges of those, who fought for the Holy Land. CHAP. VIII. A. D. 1208.

This proceeding did not astonish the world. The king of France, having driven John from all he held on the Continent, gladly saw religion itself invite him to further conquests. He summoned all his vassals, under the penalty of felony, and the opprobrious name of *Culvertage**, (a name of all things dreaded by both nations) to attend in this expedition; and such force had this threat, and the hope of plunder in England, that a very great army was in a short time assembled. A fleet also rendezvoused in the mouth of the Seine, by the writers of these times said to consist of 1,700 sail. On this occasion John roused all his powers. He called upon all his people, who by the duty of their tenure, or allegiance, were obliged to defend their lord and king; and in his writs,

* A word of uncertain derivation, but which signifies some scandalous species of cowardice.

BOOK III. A. D. 1211.

stimulated them by the same threats of *Culvertage*, which had been employed against him. They operated powerfully in his favour. His fleet in number exceeded the vast navy of France; his army was in every thing but heartiness to the cause equal, and, extending along the coast of Kent, expected the descent of the French forces. Whilst these two mighty armies overspread the opposite coasts, and the sea was covered with their fleets, and the decision of so vast an event was hourly expected, various thoughts arose in the minds of those, who moved the springs of these affairs. John, at the head of one of the finest armies in the world, trembled inwardly when he reflected how little he possessed or merited their confidence. Wounded by the consciousness of his crimes, excommunicated by the Pope, hated by his subjects, in danger of being at once abandoned by Heaven and earth, he was filled with the most fearful anxiety. The legates of the Pope had hitherto seen every thing succeed to their wish. But having made use of an instrument too great for them to wield, they apprehended that, when it had overthrown their adversary, it might recoil upon the Court of Rome itself; that to add England to the rest of Philip's great possessions was not the way to make him humble; and that in ruining John to aggrandize that monarch, they should set up a powerful enemy in the place of a submissive vassal.

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They had done enough to give them a superiority in any negotiation, and they privately sent an embassy to the king of England. Finding him very tractable, they hasted to complete the treaty. The Pope's legate, Pandulph, was intrusted with this affair. He knew the nature of men to be such, that they seldom engage willingly if the whole of an hardship be shown them at first, but that having advanced a certain length, their former concessions are an argument with them to advance further, and to give all because they have already given a great deal. Therefore he began with exacting an oath from the king, by which, without showing the extent of his design, he engaged him to every thing he could ask. John swore to submit to the legate in all things relating to his excommunication. And first he was obliged to accept Langton as Archbishop; then to restore the monks of Canterbury, and other deprived ecclesiasticks, and to make them a full indemnification for all their losses. And now, by these concessions, all things seemed to be perfectly settled. The cause of the quarrel was entirely removed. But when the king expected for so perfect a submission a full absolution, the legate began a laboured harangue on his rebellion, his tyranny, and the innumerable sins he had committed; and in conclusion, declared that there was no way left to appease God and the Church but to resign his crown to the Holy See, from

CHAP. VIII. A. D. 1211.

BOOK III. 1211. A. D.

from whose hands he should receive it purified from all pollutions, and hold it for the future by homage, and an annual tribute.

John was struck motionless at a demand so extravagant and unexpected. He knew not on which side to turn. If he cast his eyes toward the coast of France, he there saw his enemy Philip, who considered him as a criminal as well as an enemy, and who aimed not only at his crown but his life, at the head of an innumerable multitude of fierce people, ready to rush in upon him. If he looked at his own army, he saw nothing there but coldness, disaffection, uncertainty, distrust, and a strength, in which he knew not whether he ought most to confide or fear. On the other hand, the Papal thunders, from the wounds of which he was still sore, were levelled full at his head. He could not look steadily at these complicated difficulties; and truly it is hard to say what choice he had, if any choice were left to kings in what concerns the independence of their crown. Surrounded, therefore, with these difficulties, and that all his late humiliations might not be rendered as ineffectual as they were ignominious, he took the last step; and, in the presence of a numerous assembly of his peers and prelates, who turned their eyes from this mortifying sight, formally resigned his crown to the Pope's legate; to whom at the same time he did homage, and paid the first

first fruits of his tribute. Nothing could be added to the humiliation of the king, upon this occasion, but the insolence of the legate, who spurned the treasure with his foot, and let the crown remain a long time on the ground, before he restored it to the degraded owner. CHAP. VIII. A. D. 1211.

In this proceeding the motives of the king may be easily discovered; but how the barons of the kingdom, who were deeply concerned, suffered, without any protestation, the independency of the Crown to be thus forfeited, is mentioned by no historian of that time. In civil tumults it is astonishing how little regard is paid by all parties to the honour or safety of their country. The king's friends were probably induced to acquiesce by the same motives, that had influenced the king. His enemies, who were the most numerous, perhaps saw his abasement with pleasure, as they knew this action might be one day employed against him with effect. To the bigots it was enough that it aggrandized the Pope. It is perhaps worthy of observation, that the conduct of Pandulph towards king John bore a very great affinity to that of the Roman Consuls to the people of Carthage in the last Punick war; drawing them from concession to concession, and carefully concealing their design, until they made it impossible for the Carthaginians to resist. Such a strong resemblance did the same ambition produce in such distant times; and it is far

BOOK VIII. A. D. 1213.

far from the sole instance, in which we may trace a similarity between the spirit and conduct of the former and latter Rome in their common design on the liberties of mankind.

The legates, having thus triumphed over the king, passed back into France, but without relaxing the interdict or excommunication, which they still left hanging over him, lest he should be tempted to throw off the chains of his new subjection. Arriving in France, they delivered their orders to Philip with as much haughtiness as they had done to John. They told him that the end of the war was answered in the humiliation of the king of England, who had been rendered a dutiful son of the Church: and that, if the king of France should, after this notice, proceed to further hostilities, he had to apprehend the same sentence, which had humbled his adversary. Philip, who had not raised so great an army with a view of reforming the manners of king John, would have slighted these threats, had he not found that they were seconded by the ill dispositions of a part of his own army. The earl of Flanders, always disaffected to his cause, was glad of this opportunity to oppose him; and only following him through fear, withdrew his forces, and now openly opposed him. Philip turned his arms against his revolted vassal. The cause of John was revived by this dissension; and his courage seemed rekindled.

kindled. Making one effort of a vigorous mind, he brought his fleet to an action with the French navy, which he entirely destroyed on the coast of Flanders, and thus freed himself from the terrour of an invasion. But when he intended to embark and improve his success, the barons refused to follow him. They alleged that he was still excommunicated, and that they would not follow a lord under the censures of the Church. This demonstrated to the king the necessity of a speedy absolution; and he received it this year from the hands of Cardinal Langton.

CHAP. VIII. A. D. 1213.

That Archbishop no sooner came into the kingdom than he discovered designs very different from those, which the Pope had raised him to promote. He formed schemes of a very deep and extensive nature; and became the first mover in all the affairs, which distinguish the remainder of this reign. In the oath, which he administered to John on his absolution, he did not confine himself solely to the ecclesiastical grievances, but made him swear to amend his civil government; to raise no tax without the consent of the great council; and to punish no man but by the judgment of his court. In these terms we may see the Great Charter traced in miniature. A new scene of contention was opened; new pretensions were started; a new scheme was displayed. One dispute was hardly closed, when he was involved in another; and this unfortunate king

BOOK III. A. D. 1213.

king soon discovered, that to renounce his dignity was not the way to secure his repose. For being cleared of the excommunication he resolved to pursue the war in France, in which he was not without a prospect of success; but the barons refused upon new pretences, and not a man would serve. The king, incensed to find himself equally opposed in his lawful and unlawful commands, prepared to avenge himself in his accustomed manner; and to reduce the barons to obedience by carrying war into their estates. But he found by this experiment that his power was at an end. The Archbishop followed him; confronted him with the liberties of his people; reminded him of his late oath; and threatened to excommunicate every person, who should obey him in his illegal proceedings. The king, first provoked, afterwards terrified at his resolution, forbore to prosecute the recusants.

The English barons had privileges, which they knew to have been violated; they had always kept up the memory of the ancient Saxon liberty; and if they were the conquerors of Britain, they did not think that their own servitude was the just fruit of their victory. They had, however, but an instinct view of the object, at which they aimed; they rather felt their wrongs than understood the cause of them; and having no head nor council, they were more in a condition of distressing their king, and disgracing their country by their disobedience,

than

than of applying any effectual remedy to their grievances. Langton saw these dispositions, and these wants. He had conceived a settled plan for reducing the king; and all his actions tended to carry it into execution. This prelate, under pretence of holding an ecclesiastical synod, drew together privately some of the principal barons to the church of St. Paul in London. There having expatiated on the miseries, which the kingdom suffered, and having explained at the same time the liberties, to which it was entitled, he produced the famous charter of Henry I. long concealed, and of which, with infinite difficulty, he had procured an authentick copy. This he held up to the barons as the standard, about which they were to unite. These were the liberties, which their ancestors had received by the free concession of a former king; and these the rights, which their virtue was to force from the present, if (which God forbid) they should find it necessary to have recourse to such extremities. The barons, transported to find an authentick instrument to justify their discontent, and to explain and sanction their pretensions, covered the Archbishop with praises; readily confederated to support their demands; and binding themselves by every obligation of human and religious faith to vigour, unanimity, and secrecy, they depart to confederate others in their design.

This plot was in the hands of too many to be perfectly

BOOK III. A. D. 1214.

perfectly concealed; and John saw, without knowing how to ward it off, a more dangerous blow levelled at his authority than any of the former. He had no resources within his kingdom, where all ranks and orders were united against him by one common hatred. Foreign alliance he had none among temporal powers. He endeavoured therefore, if possible, to draw some benefit from the misfortune of his new circumstances; he threw himself upon the protection of the Papal power, which he had so long and with such reason opposed. The Pope readily received him into his protection; but took this occasion to make him purchase it by another and more formal resignation of his crown. His present necessities, and his habits of humiliation, made this second degradation easy to the king. But Langton, who no longer acted in subservience to the Pope, from whom he had now nothing further to expect, and who had put himself at the head of the patrons of civil liberty, loudly exclaimed at this indignity, protested against the resignation, and laid his protestation on the altar.

This was more disagreeable to the barons than the first resignation, as they were sensible that he now degraded himself only to humble his subjects. They were, however, once more patient witnesses to that ignominious act; and were so much overawed by the Pope, or had brought their design to so little maturity, that the king, in spite of it, still

found

found means and authority to raise an army, with which he made a final effort to recover some part of his dominions in France. The juncture was altogether favourable to his design. Philip had all his attention abundantly employed in another quarter against the terrible attacks of the Emperour Otho, in a confederacy with the earl of Flanders. John, strengthened by this diversion, carried on the war in Poictou for some time with good appearances. The battle of Bovines, which was fought this year, put an end to all these hopes. In this battle the Imperial army, consisting of 150,000 men, were defeated by a third of their number of French forces. The Emperour himself, with difficulty escaping from the field, survived but a short time a battle, which entirely broke his strength. So signal a success established the grandeur of France upon immovable foundations. Philip rose continually in reputation and power, whilst John continually declined in both; and as the King of France was now ready to employ against him all his forces, so lately victorious, he sued by the mediation of the Pope's legate for a truce, which was granted to him for five years. Such truces stood in the place of regular treaties of peace, which were not often made at that time.

CHAP. VIII. A. D. 1214.

The barons of England had made use of the king's absence to bring their confederacy to form; and now seeing him return with so little credit, his

BOOK III. A. D. 1215.

allies discomfited, and no hope of a party among his subjects, they appeared in a body before him at London. All in complete armour, and in the guise of defiance, they presented a petition, very humble in the language, but excessive in the substance; in which they declared their liberties, and prayed that they might be formally allowed and established by the royal authority. The king resolved not to submit to their demands; but being at present in no condition to resist, he required time to consider of so important an affair. The time, which was granted to the king to deliberate, he employed in finding means to avoid a compliance. He took the cross, by which he hoped to render his person sacred. He obliged the people to renew their oath of fealty; and lastly, he had recourse to the Pope. Fortified by all the devices, which could be used to supply the place of a real strength, he ventured, when the barons renewed their demands, to give them a positive refusal; he swore by the feet of God (his usual oath) that he would never grant them such liberties as must make a slave of himself.

The barons, on this answer, immediately fly to arms: they rise in every part; they form an army, and appoint a leader; and as they knew that no design can involve all sorts of people, or inspire them with extraordinary resolution, unless it be animated with religion, they called their leader the Marshal

Marshal of the army of God and holy church. The king was wholly unprovided against so general a defection. The city of London, the possession of which has generally proved a decisive advantage in the English civil wars, was betrayed to the barons. He might rather be said to be imprisoned than defended in the Tower of London, to which close siege was laid; whilst the marshal of the barons' army, exercising the prerogatives of royalty, issued writs to summon all the lords to join the army of liberty; threatening equally all those who, should adhere to the king, and those, who betrayed an indifference to the cause by their neutrality. John, deserted by all, had no resource but in temporizing and submission. Without questioning in any part the terms of a treaty, which he intended to observe in none, he agreed to every thing the barons thought fit to ask; hoping that the exorbitancy of their demands would justify in the eyes of the world the breach of his promises. The instruments, by which the barons secured their liberties, were drawn up in form of charters, and in the manner, by which grants had been usually made to monasteries; with a preamble, signifying that it was done for the benefit of the king's soul, and those of his ancestors. For the place of solemnizing this remarkable act, they chose a large field, overlooked by Windsor, called Running-mede, which in our present tongue signifies the Meadow

CHAP. VIII. A. D. 1215.

BOOK. III. A. D. 1215.

of Council; a place, long consecrated by publick opinion, as that wherein the quarrels and wars, which arose in the English nation, when divided into kingdoms or factions, had been terminated from the remotest times. Here it was that King John, on the 15th day of June, in the year of our Lord 1215, signed those two memorable instruments, which first disarmed the Crown of its unlimited prerogatives, and laid the foundation of English liberty. One was called the Great Charter; the other, the Charter of the Forest. If we look back to the state of the nation at that time, we shall the better comprehend the spirit and necessity of these grants.

Besides the ecclesiastical jurisprudence at that time, two systems of laws, very different from each other in their object, their reason, and their authority, regulated the interiour of the kingdom; the Forest Law, and the Common Law. After the Northern nations had settled here, and in other parts of Europe, hunting, which had formerly been the chief means of their subsistence, still continued their favourite diversion. Great tracts of each country, wasted by the wars, in which it was conquered, were set apart for this kind of sport, and guarded in a state of desolation by strict laws and severe penalties. When such waste lands were in the hands of subjects, they were called Chases; when in the power of the sovereign, they were denominated

denominated Forests. These forests lay properly within the jurisdiction of no hundred, county, or bishoprick; and therefore being out both of the Common and the Spiritual Law, they were governed by a law of their own, which was such as the king by his private will thought proper to impose. There were reckoned in England no less than sixty-eight royal forests, some of them of vast extent. In these great tracts were many scattered inhabitants; and several persons had property of wood-land, and other soil, enclosed within their bounds. Here the king had separate courts and particular justiciaries: a complete jurisprudence, with all its ceremonies and terms of art, was formed; and it appears that these laws were better digested, and more carefully enforced, than those, which belonged to civil government. They had indeed all the qualities of the worst of laws. Their professed object was to keep a great part of the nation desolate. They hindered communication, and destroyed industry. They had a trivial object, and most severe sanctions; for as they belonged immediately to the king's personal pleasures, by the lax interpretation of treason in those days, all considerable offences against the Forest Law, such as killing the beasts of game, were considered as high treason, and punished, as high treason then was, by truncation of limbs, and loss of eyes and testicles. Hence

CHAP. VIII. A. D. 1215.

BOOK III. A. D. 1215.

arose a thousand abuses, vexatious suits, and pretences for imposition upon all those, who lived in or near these places. The deer were suffered to run loose upon their lands; and many oppressions were used with relation to the claim of commonage, which the people had in most of the forests. The Norman kings were not the first makers of the Forest Law: it subsisted under the Saxon and Danish kings. Canute the Great composed a body of those laws, which still remains. But under the Norman kings they were enforced with greater rigour, as the whole tenour of the Norman government was more rigorous. Besides, new forests were frequently made, by which private property was outraged in a grievous manner. Nothing, perhaps, shows more clearly how little men are able to depart from the common course of affairs, than that the Norman kings, princes of great capacity, and extremely desirous of absolute power, did not think of peopling these forests; places under their own uncontrolled dominion, and which might have served as so many garrisons dispersed throughout the country. The Charter of the Forests had for its object the disafforesting several of those tracts: the prevention of future afforestings: the mitigation and ascertainment of the punishments for breaches of the Forest Law.

The Common Law, as it then prevailed in England,

England, was in a great measure composed of some remnants of the old Saxon customs, joined to the feudal institutions brought in at the Norman Conquest. And it is here to be observed, that the constitutions of Magna Charta are, by no means a renewal of the laws of St. Edward, or the ancient Saxon laws, as our historians and law-writers generally, though very groundlessly, assert. They bear no resemblance, in any particular, to the laws of St. Edward, or to any other collection of these ancient institutions. Indeed, how should they? The object of Magna Charta is the correction of the feudal policy, which was first introduced, at least in any regular form, at the Conquest, and did not subsist before it. It may be further observed, that in the Preamble to the Great Charter it is stipulated that the barons shall *hold* the liberties there granted *to them and their heirs*, from the *king and his heirs*: which shows that the doctrine of an unalienable tenure was always uppermost in their minds. Their idea even of liberty was not (if I may use the expression) perfectly free; and they did not claim to possess their privileges upon any natural principle or independent bottom, but just as they held their lands, from the king. This is worthy of observation.

CHAP. VIII. A. D. 1215.

By the feudal law all landed property is, by a feigned conclusion, supposed to be derived, and therefore to be mediately or immediately held,

BOOK III. A. D. 1218.

from the Crown. If some estates were so derived, others were certainly procured by the same original title of conquest, by which the crown itself was acquired; and the derivation from the king could in reason only be considered as a fiction of law. But its consequent rights being once supposed, many real charges and burthens grew from a fiction made only for the preservation of subordination; and in consequence of this, a great power was exercised over the persons and estates of the tenants. The fines on the succession to an estate, called in the feudal language *Reliefs*, were not fixed to any certainty; and were therefore frequently made so excessive, that they might rather be considered as redemptions, or new purchases, than acknowledgments of superiority and tenure. With respect to that most important article of Marriage, there was, in the very nature of the feudal holding, a great restraint laid upon it. It was of importance to the lord that the person, who received the feud, should be submissive to him; he had therefore a right to interfere in the marriage of the heiress, who inherited the feud. This right was carried further than the necessity required: the male heir himself was obliged to marry according to the choice of his lord; and even widows, who had made one sacrifice to the feudal tyranny, were neither suffered to continue in the widowed state, nor to choose for themselves the partners of their

second

second bed. In fact, marriage was publicly set up to sale. The ancient records of the Exchequer afford many instances where some women purchased, by heavy fines, the privilege of a single life; some the free choice of an husband; others the liberty of rejecting some person particularly disagreeable. And, what may appear extraordinary, there are not wanting examples, where a woman has fined in a considerable sum, that she might not be compelled to marry a certain man; the suitor on the other hand has out-bid her; and solely by offering more for the marriage than the heiress could to prevent it, he carried his point directly and avowedly against her inclinations. Now, as the king claimed no right over his immediate tenants, that they did not exercise in the same, or in a more oppressive, manner over their vassals, it is hard to conceive a more general and cruel grievance than this shameful market, which so universally outraged the most sacred relations among mankind. But the tyranny over women was not over with the marriage. As the king seized into his hands the estate of every deceased tenant in order to secure his relief, the widow was driven often by an heavy composition to purchase the admission to her dower, into which it should seem she could not enter without the king's consent.

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All these were marks of a real and grievous servitude.

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servitude. The Great Charter was made not to destroy the root, but to cut short the overgrown branches of the feudal service; first, in moderating, and in reducing to a certainty, the reliefs, which the king's tenants paid on succeeding to their estate according to their rank; and secondly, in taking off some of the burthens, which had been laid on marriage, whether compulsory or restrictive, and thereby preventing that shameful market, which had been made in the persons of heirs, and the most sacred things amongst mankind.

There were other provisions made in the Great Charter, that went deeper than the feudal tenure, and affected the whole body of the civil government. A great part of the king's revenue then consisted in the fines and amercements, which were imposed in his courts. A fine was paid there for liberty to commence, or to conclude, a suit. The punishment of offences by fine was discretionary; and this discretionary power had been very much abused. But by Magna Charta things were so ordered, that a delinquent might be punished, but not ruined, by a fine or amercement, because the degree of his offence, and the rank he held, were to be taken into consideration. His freehold, his merchandise, and those instruments, by which he obtained his livelihood, were made sacred from such impositions.

A more grand reform was made with regard to the

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A. D. 1213.

the administration of justice. The kings in those days seldom resided long in one place, and their courts followed their persons. This erratick justice must have been productive of infinite inconvenience to the litigants. It was now provided that civil suits, called *Common Pleas*, should be fixed to some certain place. Thus one branch of jurisdiction was separated from the king's court, and detached from his person. They had not yet come to that maturity of jurisprudence as to think this might be made to extend to Criminal Law also; and that the latter was an object of still greater importance. But even the former may be considered as a great revolution. A tribunal, a creature of mere law, independent of personal power, was established, and this separation of a king's authority from his person was a matter of vast consequence towards introducing ideas of freedom, and confirming the sacredness and majesty of laws.

But the grand article, and that, which cemented all the parts of the fabrick of liberty, was this, "that no freeman shall be taken or imprisoned, "or disseized, or outlawed, or banished, or in any "wise destroyed, but by judgment of his peers."

There is another article of nearly as much consequence as the former, considering the state of the nation at that time, by which it is provided, that the barons shall grant to their tenants the same liberties, which they had stipulated for themselves.

This

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This prevented the kingdom from degenerating into the worst imaginable government, a feudal aristocracy. The English barons were not in the condition of those great princes, who had made the French monarchy so low in the preceding century; or like those, who reduced the Imperial power to a name. They had been brought to moderate bounds by the policy of the First and Second Henrys, and were not in a condition to set up for petty sovereigns, by an usurpation equally detrimental to the Crown and the People. They were able to act only in confederacy; and this common cause made it necessary to consult the common good, and to study popularity by the equity of their proceedings. This was a very happy circumstance to the growing liberty.

These concessions were so just and reasonable, that, if we except the force, no prince could think himself wronged in making them. But to secure the observance of these articles, regulations were made, which, whilst they were regarded, scarcely left a shadow of regal power. And the barons could think of no measures for securing their freedom, but such as were inconsistent with monarchy. A council of twenty-five barons was to be chosen by their own body, without any concurrence of the king, in order to hear and determine upon all complaints concerning the breach of the charter; and as these charters extended to almost every

part

part of government, a tribunal of his enemies was set up, who might pass judgment on all his actions; And that force might not be wanting to execute the judgments of this new tribunal, the king agreed to issue his own writs to all persons, to oblige them to take an oath of obedience to the twenty-five barons, who were empowered to distress him by seizure of his lands and castles, and by every possible method, until the grievance complained of was redressed according to their pleasure: his own person and his family were alone exempted from violence. CHAP. VIII. A. D. 1215.

By these last concessions it must be confessed he was effectually dethroned, and with all the circumstances of indignity, which could be imagined. He had refused to govern as a lawful prince, and he saw himself deprived of even his legal authority. He became of no sort of consequence in his kingdom; he was held in universal contempt and derision; he fell into a profound melancholy. It was in vain that he had recourse to the Pope, whose power he had found sufficient to reduce, but not to support, him. The censures of the Holy See, which had been fulminated at his desire, were little regarded by the barons, or even by the clergy, supported in this resistance by the firmness of their Archbishop, who acted with great vigour in the cause of the barons, and even delivered into their hands the fortress of Rochester, one of the most important

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important places in the kingdom. After much meditation, the king at last resolved upon a measure of the most extreme kind, extorted by shame, revenge, and despair; but, considering the disposition of the time, much the most effectual, that could be chosen. He dispatched emissaries into France, into the Low Countries and Germany, to raise men for his service. He had recourse to the same measures to bring his kingdom to obedience, which his predecessor William had used to conquer it. He promised to the adventurers in his quarrel the lands of the rebellious barons; and it is said, even empowered his agents to make charters of the estates of several particulars. The utmost success attended these negotiations, in an age when Europe abounded with a warlike and poor nobility; with younger brothers, for whom there was no provision in regular armies, who seldom entered into the church, and never applied themselves to commerce; and when every considerable family was surrounded by an innumerable multitude of retainers and dependents, idle, and greedy of war and pillage. The Crusade had universally diffused a spirit of adventure; and if any adventure had the Pope's approbation, it was sure to have a number of followers.

John waited the effect of his measures. He kept up no longer the solemn mockery of a Court, in which a degraded king must always have been

the lowest object. He retired to the Isle of Wight: his only companions were sailors and fishermen, among whom he became extremely popular. Never was he more to be dreaded than in this sullen retreat, whilst the barons amused themselves by idle jests, and vain conjectures on his conduct. Such was the strange want of foresight in that barbarous age, and such the total neglect of design in their affairs, that the barons, when they had got the Charter, which was weakened even by the force, by which it was obtained, and the great power, which it granted, set no watch upon the king; seemed to have no intelligence of the great and open machinations, which were carrying on against them, and had made no sort of dispositions for their defence. They spent their time in tournaments and bear-baitings, and other diversions suited to the fierce rusticity of their manners. At length the storm broke forth, and found them utterly unprovided. The papal excommunication, the indignation of their prince, and a vast army of lawless and bold adventurers, were poured down at once upon their heads. Such numbers were engaged in this enterprise, that forty thousand are said to have perished at sea. Yet a number still remained sufficient to compose two great armies: one of which, with the enraged king at its head, ravaged without mercy the north of England; whilst the other turned all the west to a like scene

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of

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of blood and desolation. The memory of Stephen's wars was renewed with every image of horrour, misery, and crime. The barons, dispersed and trembling in their castles, waited who should fall the next victim. They had no army able to keep the field. The Archbishop, on whom they had great reliance, was suspended from his functions. There was no hope even from submission; the king could not fulfil his engagements to his foreign troops at a cheaper rate than the utter ruin of his barons. In these circumstances of despair they resolved to have recourse to Philip, the ancient enemy of their country. Throwing off all allegiance to John, they agreed to accept Lewis, the son of that monarch, as their king. Philip had once more an opportunitunity of bringing the crown of England into his family, and he readily

1216. embraced it. He immediately sent his son into England with seven hundred ships, and slighted the menaces and excommunications of the Pope, to attain the same object, for which he had formerly armed to support and execute them. The affairs of the barons assumed quite a new face by this reinforcement, and their rise was as sudden and striking as their fall. The foreign army of King John, without discipline, pay or order, ruined and wasted in the midst of its successes, was little able to oppose the natural force of the country, called forth and recruited by so considerable a

succour,

succour. Besides, the French troops, who served under John, and made a great part of his army, immediately went over to the enemy, unwilling to serve against their sovereign in a cause, which now began to look desperate. The son of the King of France was acknowledged in London, and received the homage of all ranks of men. John, thus deserted, had no other ally than the Pope, who indeed served him to the utmost of his power; but with arms, to which the circumstances of the time alone can give any force. He excommunicated Lewis and his adherents; he laid England under an interdict; he threatened the King of France himself with the same sentence; but Philip continued firm, and the interdict had little effect in England. Cardinal Langton, by his remarkable address, by his interest in the sacred college, and his prudent submissions, had been restored to the exercise of his office; but steady to the cause he had first espoused, he made use of the recovery of his authority, to carry on his old designs against the king and the Pope. He celebrated divine service in spite of the interdict; and by his influence and example taught others to despise it. The king, thus deserted, and now only solicitous for his personal safety, rambled, or rather fled from place to place at the head of a small party. He was in great danger in passing a marsh in Norfolk, in which he lost the greatest part of his baggage, and

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his most valuable effects. With difficulty he escaped to the monastery of Swinestead; where violently agitated by grief and disappointments, his late fatigue, and the use of an improper diet, threw him into a fever, of which he died in a few days at Newark, not without suspicion of poison, after a reign, or rather a struggle to reign, for eighteen years, the most turbulent and calamitous both to king and people of any, that are recorded in the English history.

It may not be improper to pause here for a few moments, and to consider a little more minutely the causes, which had produced the grand revolution in favour of liberty, by which this reign was distinguished; and to draw all the circumstances, which led to this remarkable event, into a single point of view. Since the death of Edward the Confessor only two princes succeeded to the crown upon undisputed titles. William the Conqueror established his by force of arms. His successours were obliged to court the people by yielding many of the possessions, and many of the prerogatives of the crown; but they supported a dubious title by a vigorous administration; and recovered by their policy, in the course of their reign, what the necessity of their affairs obliged them to relinquish for the establishment of their power. Thus was the nation kept continually fluctuating between freedom and servitude. But the principles of freedom

were predominant, though the thing itself was not yet fully formed. The continual struggle of the clergy for the ecclesiastical liberties laid open at the same time the natural claims of the people; and the clergy were obliged to show some respect for those claims, in order to add strength to their own party. The concessions, which Henry the Second made to the ecclesiasticks on the death of Becket, which were afterwards confirmed by Richard the First, gave a grievous blow to the authority of the Crown; as thereby an order of so much power and influence triumphed over it in many essential points. The latter of these princes brought it very low by the whole tenour of his conduct. Always abroad, the royal authority was felt in its full vigour without being supported by the dignity, or softened by the graciousness of the royal presence. Always in war, he considered his dominions only as a resource for his armies. The demesnes of the crown were squandered. Every office in the state was made vile by being sold. Excessive grants, followed by violent and arbitrary resumptions, tore to pieces the whole contexture of the government. The civil tumults, which arose in that king's absence, showed that the king's lieutenants at least might be disobeyed with impunity.

CHAP. VIII. A. D. 1216.

Then came John to the Crown. The arbitrary taxes, which he imposed very early in his reign, which offended even more by the improper use

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made of them than their irregularity, irritated the people extremely, and joined with all the preceding causes to make his government contemptible. Henry the Second, during his contests with the Church, had the address to preserve the barons in his interests. Afterwards, when the barons had joined in the rebellion of his children, this wise prince found means to secure the bishops and ecclesiasticks. But John drew upon himself at once the hatred of all orders of his subjects. His struggle with the Pope weakened him; his submission to the Pope weakened him yet more. The loss of his foreign territories, besides what he lost along with them in reputation, made him entirely dependant upon England; whereas his predecessors made one part of their territories subservient to the preservation of their authority in another, where it was endangered. Add to all these causes the personal character of the king, in which there was nothing uniform or sincere, and which introduced the like unsteadiness into all his government. He was indolent, yet restless in his disposition; fond of working by violent methods, without any vigour; boastful, but continually betraying his fears; showing, on all occasions, such a desire of peace as hindered him from ever enjoying it. Having no spirit of order he never looked forward; content by any temporary expedient to extricate himself from a present difficulty.

Rash,

Rash, arrogant, perfidious, irreligious, unquiet, he made a tolerable head of a party, but a bad king; and had talents fit to disturb another's government, not to support his own. A most striking contrast presents itself between the conduct and fortune of John, and his adversary Philip. Philip came to the crown when many of the provinces of France, by being in the hands of too powerful vassals, were in a manner dismembered from the kingdom; the royal authority was very low in what remained. He reunited to the Crown a country as valuable as what belonged to it before; he reduced his subjects of all orders to a stricter obedience than they had given to his predecessors. He withstood the papal usurpation, and yet used it as an instrument in his designs; whilst John, who inherited a great territory, and an entire prerogative, by his vices and weakness gave up his independency to the Pope, his prerogative to his subjects, and a large part of his dominions to the king of France. CHAP. VIII. A. D. 1216.

CHAP. IX.

Fragment.—An Essay towards an History of the Laws of England.

THERE is scarce any object of curiosity more rational, than the origin, the progress, and the various revolutions of human laws. Political CHAP. IX.

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tical and military relations are for the greater part accounts of the ambition and violence of mankind; this is an history of their justice. And surely there cannot be a more pleasing speculation than to trace the advances of men in an attempt to imitate the Supreme Ruler in one of the most glorious of his attributes; and to attend them in the exercise of a prerogative, which it is wonderful to find intrusted to the management of so weak a being. In such an inquiry we shall indeed frequently see great instances of this frailty; but at the same time we shall behold such noble efforts of wisdom and equity, as seem fully to justify the reasonableness of that extraordinary disposition, by which men, in one form or other, have been always put under the dominion of creatures like themselves. For what can be more instructive than to search out the first obscure and scanty fountains of that jurisprudence, which now waters and enriches whole nations with so abundant and copious a flood:—to observe the first principles of RIGHT springing up, involved in superstition, and polluted with violence; until by length of time, and favourable circumstances, it has worked itself into clearness:—the Laws, sometimes lost and trodden down in the confusion of wars and tumults, and sometimes over-ruled by the hand of power; then victorious over tyranny, growing stronger, clearer, and more decisive by the violence they had suffered; enriched even by those foreign conquests, which

which threatened their entire destruction; softened and mellowed by peace and religion, improved and exalted by commerce, by social intercourse, and that great opener of the mind, ingenuous science? CHAP. LX.

These certainly were great encouragements to the study of historical jurisprudence, particularly of our own. Nor was there a want of materials, or help, for such an undertaking. Yet we have had few attempts in that province. Lord Chief Justice Hale's history of the Common Law is, I think, the only one, good or bad, which we have. But with all the deference justly due to so great a name, we may venture to assert that this performance, though not without merit, is wholly unworthy of the high reputation of its author. The sources of our English law are not well, nor indeed fairly, laid open; the ancient judicial proceedings are touched in a very slight and transient manner; and the great changes and remarkable revolutions in the law, together with their causes, down to his time, are scarcely mentioned.

Of this defect I think there were two principal causes; the first, a persuasion hardly to be eradicated from the minds of our lawyers, that the English Law has continued very much in the same state from an antiquity, to which they will allow hardly any sort of bounds. The second is, that it was formed and grew up among ourselves; that it is in every respect peculiar to this island; and that

BOOK III. if the Roman or any foreign laws attempted to intrude into its composition, it has always had vigour enough to shake them off, and return to the purity of its primitive constitution.

These opinions are flattering to national vanity and professional narrowness. And though they involved those, that supported them, in the most glaring contradictions, and some absurdities even too ridiculous to mention, we have always been, and in a great measure still are, extremely tenacious of them. If these principles are admitted, the history of the Law must in a great measure be deemed superfluous. For to what purpose is a history of a Law, of which it is impossible to trace the beginning, and which, during its continuance, has admitted no essential changes? Or why should we search foreign Laws, or histories, for explanation or ornament of that, which is wholly our own; and by which we are effectually distinguished from all other countries? Thus the Law has been confined, and drawn up into a narrow and inglorious study; and that, which should be the leading science in every well-ordered commonwealth, remained in all the barbarism of the rudest times, whilst every other advanced by rapid steps to the highest improvement both in solidity and elegance; insomuch that the study of our jurisprudence presented to liberal and well-educated minds, even in the best authors, hardly any thing

but

but barbarous terms, ill explained; a coarse but not a plain expression, an indigested method, and a species of reasoning, the very refuse of the schools; which deduced the spirit of the Law, not from original justice or legal conformity, but from causes foreign to it, and altogether whimsical. Young men were sent away with an incurable, and, if we regard the manner of handling rather than the substance, a very well-founded, disgust. The famous antiquary Spelman, though no man was better formed for the most laborious pursuits, in the beginning deserted the study of the Law in despair, though he returned to it again when a more confirmed age, and a strong desire of knowledge, enabled him to wrestle with every difficulty. CHAP. IX.

The opinions, which have drawn the Law into such narrowness, as they are weakly founded, so they are very easily refuted. With regard to that species of eternity, which they attribute to the English Law, to say nothing of the manifest contradictions, in which those involve themselves, who praise it for the frequent improvements it has received, and at the same time value it for having remained without any change in all the revolutions of government; it is obvious, on the very first view of the Saxon laws, that we have entirely altered the whole frame of our jurisprudence since the Conquest. Hardly can we find in these old collections a single title, which is law at this day; and one may

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may venture to assert without much hazard, that if there were at present a nation governed by the Saxon laws, we should find it difficult to point out another so entirely different from every thing we now see established in England.

This is a truth, which requires less sagacity than candour to discover. The spirit of party, which has misled us in so many other particulars, has tended greatly to perplex us in this matter. For as the advocates for prerogative would, by a very absurd consequence drawn from the Norman Conquest, have made all our national rights and liberties to have arisen from the grants, and therefore to be revokable at the will, of the sovereign, so on the other hand those, who maintained the cause of liberty, did not support it upon more solid principles. They would hear of no beginning to any of our privileges, orders or laws; and, in order to gain them a reverence, would prove that they were as old as the nation; and to support that opinion they put to the torture all the ancient monuments. Others, pushing things further, have offered a still greater violence to them. N. Bacon, in order to establish his republican system, has so distorted all the evidence he has produced, concealed so many things of consequence, and thrown such false colours upon the whole argument, that I know no book so likely to mislead the reader in our antiquities, if yet it retains any authority. In reality,

reality, that ancient constitution, and those Saxon laws, make little or nothing for any of our modern parties; and when fairly laid open will be found to compose such a system, as none, I believe, would think it either practicable or desirable to establish. I am sensible that nothing has been a larger theme of panegyrick with all our writers on politicks and history, than the Anglo-Saxon government; and it is impossible not to conceive an high opinion of its laws, if we rather consider what is said of them than what they visibly are. These monuments of our pristine rudeness still subsist; and they stand out of themselves indisputable evidence to confute the popular declamations of those writers, who would persuade us that the crude institutions of an unlettered people had reached a perfection, which the united efforts of inquiry, experience, learning and necessity, have not been able to attain in many ages.

But the truth is, the present system of our laws, like our language and our learning, is a very mixed and heterogeneous mass; in some respects our own; in more borrowed from the policy of foreign nations, and compounded, altered, and variously modified, according to the various necessities, which the manners, the religion, and the commerce of the people, have at different times imposed. It is our business, in some measure, to follow, and point out these changes and improvements; a task

we

BOOK III. we undertake, not from any ability for the greatness of such a work, but purely to give some short and plain account of these matters to the very ignorant.

The law of the Romans seems utterly to have expired in this island together with their empire, and that too before the Saxon establishment. The Anglo-Saxons came into England as conquerors. They brought their own customs with them; and doubtless did not take laws from, but imposed theirs upon, the people they had vanquished. These customs of the conquering nation were without question the same, for the greater part, they had observed before their migration from Germany. The best image we have of them is to be found in Tacitus. But there is reason to believe that some changes were made suitable to the circumstances of their new settlement, and to the change their constitution must have undergone by adopting a kingly government, not indeed with unlimited sway, but certainly with greater powers than their leaders possessed whilst they continued in Germany. However, we know very little of what was done in these respects until their conversion to Christianity, a revolution, which made still more essential changes in their manners and government. For immediately after the conversion of Ethelbert, king of Kent, the missionaries, who had introduced the use of letters, and came from

Rome

Rome full of the ideas of the Roman civil establishment, must have observed the gross defect arising from a want of written and permanent laws. The king*, from their report of the Roman method, and in imitation of it, first digested the most material customs of this kingdom into writing, without having adopted any thing from the Roman law, and only adding some regulations for the support and encouragement of the new religion. These laws still exist, and strongly mark the extreme simplicity of manners, and poverty of conception, of the legislators. They are written in the English of that time; and indeed all the laws of the Anglo-Saxons continued in that language down to the Norman Conquest. This was different from the method of the other Northern nations, who made use only of the Latin language in all their codes. And I take the difference to have arisen from this: at the time when the Visigoths, the Lombards, the Franks, and the other Northern nations on the Continent, compiled their laws, the provincial Romans were very numerous amongst them, or indeed composed the body of the people. The Latin language was yet far from extinguished; so that as the greatest part of those, who could write, were Romans, they found it difficult to adapt their characters to these rough

CHAP. IX. A. D.

* Decreta illa judiciorum juxta exemplar Romanorum cum consilio sapientum constituit. Beda. Eccl. Hist. Lib. 2. c. 5.

Northern

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Northern tongues, and therefore chose to write in Latin; which, though not the language of the legislator, could not be very incommodious, as they could never fail of interpreters; and for this reason not only their laws, but all their ordinary transactions, were written in that language. But in England, the Roman name and language having entirely vanished in the 7th century, the missionary monks were obliged to contend with the difficulty, and to adapt foreign characters to the English language; else none but a very few could possibly have drawn any advantage from the things they meant to record. And to this it was owing, that many, even the ecclesiastical, constitutions, and not a few of the ordinary evidences of the land, were written in the language of the country.

This example of written laws being given by Ethelbert, it was followed by his successours Edric and Lothaire. The next legislator amongst the English was Ina, king of the West Saxons, a prince famous in his time for his wisdom and his piety. His laws, as well as those of the above-mentioned princes, still subsist. But we must always remember that very few of these laws contained any new regulation, but were rather designed to affirm their ancient customs, and to preserve and fix them; and accordingly they are all extremely rude and imperfect. We read of a collection of laws by Offa, king of the Mercians; but they have been long since lost.

The

The Anglo-Saxon laws, by universal consent of all writers, owe more to the care and sagacity of Alfred than of any of the ancient kings. In the midst of a cruel war, of which he did not see the beginning, nor live to see the end, he did more for the establishment of order and justice than any other prince has been known to do in the profoundest peace. Many of the institutions attributed to him undoubtedly were not of his establishment; this shall be shown when we come to treat more minutely of the institutions. But it is clear that he raised, as it were, from the ashes, and put new life and vigour into the whole body of the Law, almost lost and forgotten in the ravages of the Danish war; so that having revived, and in all likelihood improved, several ancient national regulations, he has passed for their author with a reputation perhaps more just than if he had invented them. In the prologue, which he wrote to his own code, he informs us that he collected there whatever appeared to him most valuable in the laws of Ina and Offa, and others of his progenitors, omitting what he thought wrong in itself, or not adapted to the time; and he seems to have done this with no small judgment.

The princes, who succeeded him, having by his labours enjoyed more repose, turned their minds to the improvement of the law; and there are few of them, who have not left us some collection more or less complete.

When

BOOK III.

When the Danes had established their empire, they showed themselves no less solicitous than the English to collect and enforce the laws; seeming desirous to repair all the injuries they had formerly committed against them. The code of Canute the Great is one of the most moderate, equitable, and full, of any of the old collections. There was no material change, if any at all, made in their general system by the Danish conquest. They were of the original country of the Saxons, and could not have differed from them in the ground-work of their policy. It appears by the league between Alfred and Guthrum, that the Danes took their laws from the English, and accepted them as a favour. They were more newly come out of the Northern barbarism, and wanted the regulations necessary to a civil society. But under Canute the English law received considerable improvement. Many of the old English customs, which, as that monarch justly observes, were truly odious, were abrogated; and indeed that code is the last we have, that belongs to the period before the Conquest. That monument, called the Laws of Edward the Confessor, is certainly of a much later date. And what is extraordinary, though the historians after the Conquest continually speak of the laws of king Edward, it does not appear that he ever made a collection, or that any such laws existed at that time. It appears by the preface to the laws of St. Edward,

Edward, that these written constitutions were continually falling into disuse. Although these laws had undoubtedly their authority, it was, notwithstanding, by traditionary customs that the people were for the most part governed; which, as they varied somewhat in different provinces, were distinguished accordingly by the names of the West Saxon, the Mercian, and the Danish law; but this produced no very remarkable inconvenience, as those customs seemed to differ from each other, and from the written laws, rather in the quantity and nature of their pecuniary mulcts, than in any thing essential. CHAP. IX.

If we take a review of these ancient constitutions, we shall observe that their sanctions are mostly confined to the following objects:—

1st. The preservation of the peace. This is one of the largest titles; and it shows the ancient Saxons to have been a people extremely prone to quarrelling and violence. In some cases the law ventures only to put this disposition under regulations*; prescribing that no man shall fight with another until he has first called him to justice in a legal way; and then lays down the terms, under which he may proceed to hostilities. The other less premeditated quarrels, in meetings for drinking, or business, were considered as more or less

* Leg. Alfred. 38 de pugnâ.

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heinous, according to the rank of the person, in whose house the dispute happened; or, to speak the language of that time, whose peace they had violated.

2d. In proportioning the pecuniary mulcts imposed by them for all, even the highest, crimes, according to the dignity of the person injured, and to the quantity of the offence. For this purpose they classed the people with great regularity and exactness, both in the ecclesiastick and the secular lines; adjusting with great care the ecclesiastical to the secular dignities; and they not only estimated each man's life according to his quality, but they set a value upon every limb and member, down even to teeth, hair, and nails; and these are the particulars, in which their laws are most accurate, and best defined.

3d. In settling the rules and ceremonies of their oaths, their purgations, and the whole order and process of their superstitious justice; for by these methods they seem to have decided all controversies.

4th. In regulating the several fraternities of Frankpledges, by all which the people were naturally bound to their good behaviour to one another, and to their superiours; in all which they were excessively strict, in order to supply, by the severity of this police, the extreme laxity and imperfection of

of their laws; and the weak and precarious authority of their kings and magistrates. CHAP. IX.

These, with some regulations for payment of tithes and church-dues, and for the discovery and pursuit of stealers of cattle, comprise almost all the titles deserving notice in the Saxon laws. In those laws there are frequently to be observed particular institutions, well and prudently framed; but there is no appearance of a regular, consistent, and stable jurisprudence. However, it is pleasing to observe something of equity and distinction gradually insinuating itself into these unformed materials; and some transient flashes of light striking across the gloom, which prepared for the full day, that shone out afterwards. The clergy, who kept up a constant communication with Rome, and were in effect the Saxon legislators, could not avoid gathering some informations from a law, which never was perfectly extinguished in that part of the world. Accordingly we find one of its principles had strayed hither so early as the time of Edric and Lothaire*. There are two maxims† of civil law in their proper terms in the code of Canute the Great, who made and authorized that collection after his pilgrimage to Rome; and at this time, it is remarkable, we

* Justum est ut proles matrem sequatur. Edric & Lothair.

† Negatio potior est affirmatione. Possessio propior est habenti quàm deinceps repetenti. L. Canut.

BOOK III.

find the institutions of other nations imitated. In the same collection there is an express reference to the laws of the Werini. From hence it is plain, that the resemblance between the polity of the several Northern nations did not only arise from their common original, but also from their adopting, in some cases, the constitutions of those amongst them, who were most remarkable for their wisdom.

In this state the Law continued until the Norman Conquest. But we see that even before that period the English Law began to be improved by taking in foreign learning; we see the canons of several councils mixed indiscriminately with the civil constitutions; and indeed the greatest part of the reasoning and equity to be found in them seems to be derived from that source.

Hitherto we have observed the progress of the Saxon laws, which, conformably to their manners, were rude and simple; agreeably to their confined situation, very narrow; and though in some degree, yet not very considerably, improved by foreign communication. However, we can plainly discern its three capital sources:—first, the ancient traditionary customs of the North, which, coming upon this and the other civilized parts of Europe with the impetuosity of a conquest, bore down all the ancient establishments; and, by being suited to the genius

genius of the people, formed, as it were, the great body and main stream of the Saxon laws. CHAP. IX.

The second source was the canons of the church. As yet, indeed, they were not reduced into system and a regular form of jurisprudence; but they were the Law of the Clergy, and consequently influenced considerably a people, over whom that order had an almost unbounded authority. They corrected, mitigated, and enriched those rough Northern institutions; and the clergy having once bent the stubborn necks of that people to the yoke of religion, they were the more easily susceptible of other changes introduced under the same sanction.

These formed the third source; namely, some parts of the Roman Civil Law, and the customs of other German nations. But this source appears to have been much the smallest of the three, and was yet inconsiderable.

The Norman Conquest is the great era of our Laws. At this time the English jurisprudence, which hitherto had continued a poor stream, fed from some few, and those scanty, sources, was all at once, as from a mighty flood, replenished with a vast body of foreign learning, by which indeed it might be said rather to have been increased, than much improved; for this foreign law being imposed, not adopted, for a long time bore strong appearances of that violence, by which it had been first introduced.

BOOK III. introduced. All our monuments bear a strong evidence to this change. New courts of justice, new names, and powers of officers, in a word, a new tenure of land, as well as new possessors of it, took place. Even the language of publick proceedings was in a great measure changed.

END OF THE TENTH VOLUME.

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